SAFER BARNSLY PARTNERSHIP
ANNUAL PLAN
1 APRIL 2019 – 31 MARCH 2020
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1. FOREWORD

Community safety continues to be a key priority for Barnsley. We continue to make a significant amount of progress in a number of key areas around crime and community safety, working closely for and in partnership with our residents, communities and businesses.

The Partnership Plan for the financial year 2019-2020 identifies a series of priorities where we feel collectively, that we can make the most difference to achieve the best outcomes for individuals, families and their communities. It is important that in such times where funds are being reduced, we are able to share and pool all our resources to address the key community safety priorities facing our borough.

Working collaboratively with key partners and consistently engaging with our communities to further build on our previous successes is an essential aspect of helping us continue to evolve and make further improvements which ensure people are safe from harm and feel safe in their homes, neighbourhoods and communities.

The Partnership Plan remains a live document which is used to track and where required challenge our performance and delivery. We will review the plan on a yearly basis to ensure it is consistent with local needs and circumstances and able to influence how community safety resources are used within the borough.

We look forward to engaging with you throughout the next year, continuing to make Barnsley a safe place to live, work and socialise for all members of our communities.

Wendy Lowder
Barnsley Council
Executive Director, Communities
Co-Chair of Safer Barnsley Partnership

Scott Green
South Yorkshire Police
Chief Superintendent, District Commander
Co-Chair of Safer Barnsley Partnership
2. BACKGROUND AND CONTEXT

The Barnsley Community Safety Partnership (CSP) is the statutory partnership responsible for tackling crime and disorder, protecting vulnerable people and reducing reoffending.

The Crime and Disorder Act 1998 and subsequent legislation place statutory duties on Community Safety Partnerships to:

- Produce an annual Joint Strategic Intelligence Assessment.
- Prepare and implement a Community Safety Plan.
- Establish information sharing agreements.
- Establish domestic homicide reviews.

Our partnership is known as the ‘Safer Barnsley Partnership’ (SBP) and consists of representatives from the following agencies:

- Barnsley Council.
- South Yorkshire Police.
- South Yorkshire Fire and Rescue.
- National Probation Service.
- South Yorkshire Community Rehabilitation Company.
- Barnsley Clinical Commissioning Group.
- Neighbourhood Watch.
- Berneslai Homes.
- South Yorkshire Criminal Justice Board.
- South West Yorkshire Partnership NHS Foundation Trust.
- Youth Offending Team.

This plan aligns with the priorities outlined in the South Yorkshire Police and Crime Plan (2017-2021) which ensures a collective approach to achieving the best possible outcomes for and in partnership with our communities.
3. THE PARTNERSHIP AND OUR COMMITMENT

Our vision for community safety throughout Barnsley, as agreed within the 2016-2020 plan is:

“Barnsley people and communities are safe and feel safe, are able to contribute to community life and take responsibility for their actions and how they affect others.”

Partnership approaches to tackling crime and disorder are built mainly on the principle that no single agency can deal with, or be responsible for dealing with complex community safety and crime problems.

We have developed the following principles to guide us as partners, to achieve our collective vision:

- **One public sector – one borough**
  
  Residents want efficient and effective services, no matter who provides them. We will continue working with our partners to:
  
  - Create joined up approaches that make sense to us all.
  - Place the person in need at the centre of our planning.
  - Adopt a whole system approach to providing support.

  In doing so, we remain committed to Engage, Prevent, Intervene, and Enforce where appropriate to promote a safer Barnsley.

- **A proactive relationship with our residents**
  
  We will continue to provide better connected services, that regularly engage with our communities and places our residents at the heart of what we do. In return, we expect residents will do what they can for themselves, their families and their communities, to help us all feel safe and be safe from harm.

  Town Spirit is a new way of connecting with our communities. We are committed to working together for a better Barnsley. We will continue supporting the most vulnerable in society by focusing our resources on helping people who are most in need. By helping each other, we can achieve much more and make Barnsley a safer place to live and work. In respect of the Town Spirit themes ‘**LIVE IT**’ and ‘**PROTECT IT**’, we will work with the community and our partners to make it easier to:

  - Report anti-social behaviour and crime; ask for support; check on elderly and disabled family and neighbours.
  - Recycle more and report fly-tipping.

  These are incorporated in our action plan. For more information on Town Spirit visit the website:

  barnsley.gov.uk/town-spirit
Members of the Youth Parliament were invited to debate in the House of Commons on issues raised by young people via the ‘Make Your Mark Campaign 2019’. One of the issues debated was knife crime, which is one of three priorities that were identified for Barnsley Youth Council as their focus this year. The others being mental health and equal pay for equal work/work ready agenda.

Whilst the priority is knife crime, Barnsley Youth Council felt that it was a much wider remit around information and improving young people’s perception of safety within the community as well as building relationships with the police.

- A relentless drive for efficiencies and outcomes
  - We will strive to ensure every pound is spent effectively, delivering the outcome we all want to see: a safer Barnsley.
4. DELIVERY AGAINST OUR STRATEGIC PRIORITIES IN PERIOD 2018-2019

In the plan for 2018-19, we delivered against our key priorities through four sub-groups, each tackling specific areas. These sub-groups are configured as follows:

1. Tackling crime.
2. Protecting vulnerable people.
3. Tackling anti-social behaviour.
4. Promoting community tolerance and respect.

The following section shows the key progress achieved by each sub-group in respect of their specific area of focus.

5. ACHIEVEMENTS OF THE SUB-GROUPS

5.1 Tackling Crime sub-group

This group focused on meeting the outcomes: Victims and Communities are protected through a partnership approach to the identification and prevention of crime and targeted offender management.

A picture of our achievements

<table>
<thead>
<tr>
<th>Last year, we said we would:</th>
<th>We have:</th>
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<tbody>
<tr>
<td>Deliver an excellent victim focused service which responds to the needs and wishes of the victims.</td>
<td>• Embedded ‘Complete Victim Care’ ensuring that all victims are at the very heart of everything we do, focusing on a victim first service.</td>
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<td>• Developed a keen focus and plan around victim satisfaction and service which has been placed at the forefront of every officer’s performance objectives.</td>
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<td>• Invested in a process of consultation with victims and victim groups to better understand the needs of all victims from all communities.</td>
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<td>• Delivered specialist training to officers and staff designed around victim needs.</td>
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Case study one:

A good example of delivering a victim led service catering for specialist and individual needs was highlighted recently. An occupant of an address was suffering from a heart condition where anxiety and stress can lead to cardiac arrest. She was the victim of numerous crimes, at high risk of further incidents and particularly vulnerable. The address itself was adjacent to some unused land, a derelict building and close to a car park where local youths gathered. There were numerous incidents involving groups of young people entering the derelict building via the roof, smoking drugs and causing criminal damage. They were creating a particular nuisance for the victim, terrifying her while wearing balaclavas. The nature of the offences and the Police response could potentially endanger the life of the victim due to their medical issues and vulnerabilities. Utilising intermediaries, South Yorkshire Police designed a bespoke response and investigation package that ensured the victim was kept safe, the crimes were investigated, offenders dealt with and court matters arranged.

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<tr>
<th>Last year, we said we would:</th>
<th>We have:</th>
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<tr>
<td>Ensure effective multi-agency oversight and management of offender cohorts to ensure appropriate identification of offenders and risks; focusing on tackling child sexual exploitation, domestic abuse and organised criminality.</td>
<td>• Increased our capability and enhanced our partnership approach, ensuring that more individuals that are causing the greatest harm in our communities are effectively managed.</td>
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<td>• Delivered focused weeks of action regarding the targeting of vulnerable children through ‘County Lines’ raising awareness in our communities and safeguarding more children.</td>
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We have:
- Established a proactive approach to those offenders that cause significant threat by identifying and managing individuals through our offender management team.
- Worked proactively, internally and externally with partners and delivered training/awareness and have identified a number of appropriate support pathways for our most vulnerable individuals.

Case study two:
A number of similar burglary offences were reported within a short period of time. Through our partnership model, we quickly identified a possible offender who was on prison license, having previously been released from prison for burglary offences. Through working proactively with our partners through our offender management team, we secured a lengthy prison recall for the individual. The individual was arrested and the prison recall was active ensuring that our communities were safeguarded from such an individual.

Last year, we said we would:
Identify non-domestic sexual offences and violence against the person focusing on the causes to reduce this type of crime.
5.2 Protecting Vulnerable People sub-group
This group focused on meeting the outcome: The threat, harm and risk to vulnerable people, families and communities are minimised.

A picture of our achievements:

Last year, we said we would:
Continue to raise awareness and ensure a common understanding amongst the general public and partner agencies of the harm, risks and vulnerabilities caused to individuals and families from all forms of domestic abuse/sexual violence. Our aim is to promote a zero tolerance approach to domestic abuse and sexual violence and ultimately reduce the number of victims of such abuse.

We have:
- Commissioned a provider to deliver training in respect of supporting people who have experienced Domestic Violence.
- Commissioned a programme of communications and marketing. This included developing a brand that can be easily identified through social media such as Facebook and Twitter. The illustrations below provide examples of advertising/raising awareness campaigns currently in place within Barnsley.

Last year, we said we would:
Ensure that universal agencies have access to training and that staff are competent to screen, identify risk early and refer vulnerable victims to relevant specialist support. Early intervention will help us reduce the risk of repeat abuse and violence and help us intervene and stop/prevent re-occurrences.

We have:
- Commissioned a provider to deliver training in respect of supporting people who have experienced Domestic Violence.
- Commissioned a training programme for family doctors to recognise the signs of domestic abuse and undertake appropriate referrals. This is now part of the specialist training scheme for family doctors.

Last year, we said we would:
Commission a domestic abuse perpetrator programme to ensure offenders/perpetrators receive the appropriate support to rehabilitate and are also challenged to break the cycle of re-offending.

We have:
- Commissioned a scheme for perpetrators to support both men and women in the borough.

Shown opposite are three posters which provide information and contact details to access support.

www.inspiretochange.co.uk
Last year, we said we would:
Review the Drug Related Death Review Protocol ensuring the process identifies any lessons to be learnt regarding the way in which professionals and organisations work individually and together to safeguard vulnerable individuals. Lessons learnt help us plan and deliver services differently to help prevent the risk of deaths as a result of substance misuse.

We have:
- An overarching Information Sharing Protocol which has been adopted by all commissioned services.
- Information sharing agreement is in place across frontline agencies.
- Services have also signed up to the Multi Agency Risk Assessment Conference information sharing arrangements.

Last year, we said we would:
Through Safer Neighbourhood Service, continuing to develop an effective approach to supporting clients with multiple needs.

We have:
- Developed a new procedure to review drug related deaths. This has ensured a multi-agency approach which includes emergency response process in line with Barnsley Council planning procedures.
- All key partners have signed up to the protocol.

Last year, we said we would:
Ensure that effective information/data sharing arrangements are in place across all areas of business relating to protecting vulnerable people. By sharing information across agencies we are able to identify risks early and prevent them from escalating.

We have:
- Increased the range of accommodation available to people with multiple needs.
- Introduced a dedicated ‘wellbeing’ provision for younger people with multiple needs.
- Developed a programme to support individuals with multiple needs to become work ready. Northern College will deliver this.

Last year, we said we would:
Developing and implementing a multiple needs outcome framework to identify the levels of presenting need across categories of support, and successful achievement levels at exit.

We have:
- Introduced a robust monitoring system linked to the ‘homelessness outcome star’ measuring tool, across all commissioned services.
- Developed a ‘sustainability check’ to monitor individuals post exit to promote successful move on and reduce repeat homelessness.
### 5.3 Tackling Anti-Social Behaviour sub-group

This group focused on meeting the following outcome: The impact of anti-social behaviour (ASB) on residents and visitors to Barnsley is reduced.

**A picture of our achievements**

<table>
<thead>
<tr>
<th>Last year, we said we would:</th>
<th>We have:</th>
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<tbody>
<tr>
<td>Continue to engage with communities to gauge levels of ASB and its impact.</td>
<td>- Carried out public consultation through surveys, various meetings and Your Voice Counts.</td>
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<td>- Developed multiple avenues of engagement with communities through ALERT schemes, specific operations such as Duxford and Dunlin focusing on rural and hard to reach communities and individuals.</td>
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<td>- Regular liaison with the town centre business community through the economic partnership, business forum and market traders forum.</td>
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<td>- Full consultation concerning the future terms and scope of the town centre public spaces protection order.</td>
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<td>- Developed a comprehensive area profile specific to local communities. This facilitates proactive identification of high risk areas (hot spots) which helps us to plan ahead. By understanding potential risk areas in this way, specific plans can be developed to tackle a range of anti-social behaviour problems across Barnsley before they occur.</td>
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<td>Respond to those issues and being proactive on emerging issues.</td>
<td>- Worked in partnership with local businesses within the Town Centre to develop excellent working relationships and to support the delivery of partnership action days.</td>
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<table>
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<tr>
<th>Last year, we said we would:</th>
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<tbody>
<tr>
<td>Respond to those issues and being proactive on emerging issues.</td>
<td>- Commissioned a scheme for perpetrators to support both men and women in the borough.</td>
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<td>- Developed collaborative responses to those issues identified by the public as causing greatest concern, such as environmental crime and off road biking.</td>
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<td>- Targeted resources at problems perceived to be of the most significant impact, such as town centre anti-social behaviour.</td>
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<td>- Continued early identification of the areas of highest demand, by organising resources effectively we have been able to achieve ongoing reductions in recorded levels of anti-social behaviour in these locations.</td>
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<td>- Further aligned police and council resources to operate together out of normal office hours when issues for communities may be at their highest.</td>
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Last year, we said we would:
Ensure we have an effective early identification process, to provide targeted intervention and support.

We have:
- Embedded partnership performance reviews and processes to ensure ASB and associated community safety issues are identified and tackled at the earliest opportunity.
- Worked in partnership to develop additional capacity within our neighbourhood teams.
- Created formal links with the Fire Service and other prevention services to identify vulnerability at an earlier stage.
- Introduced proactive approaches to managing environmental, behavioural and property standards issues in the private rented housing market.
- Introduced a new Homelessness Prevention Strategy and formalised partnerships across the public and voluntary sectors to create the Homelessness Alliance and deliver the ‘Help us Help Them’ Campaign to reduce the impacts and perceptions associated with street based homelessness and begging.

Case study one:
Monk Bretton suffered a significant level of damage to a recently installed glass and steel sculpture which was paid for through community funds. Following reports from residents, Police investigated the matter, and three people were identified and arrested. They admitted to the offences and work is currently underway to undertake restorative justice and for Youth Offending Team to develop a further programme of reparation. This method of intervention is key to providing a targeted solution to local problems based on the early identification of individuals through partnership working.

Last year, we said we would:
Further develop a formal referral and robust risk assessment process for vulnerable victims.

We have:
- Embedded partnership working within the Safer Neighbourhood Service hub and locality teams to review repeat and vulnerable victim incidents on a daily basis.
- Signposted those most vulnerable in our communities – such as Domestic Violence victims and young people through multi-agency strategy and action meetings on a daily basis to ensure appropriate support and intervention.
- Consolidated the Triage and Assessment Function of the council to ensure all demand is screened and assessed and the issues of the highest risk are prioritised.

Last year, we said we would:
Developing a bespoke approach to be delivered by ‘Victim and Witness Support Officers’.

We have:
- Identified those most impacted by anti-social behaviour and provided direct and tailored support including the provision of a single point of contact.
- Evaluated the impact of this type of intervention by inviting written customer testimony upon exiting the service. Such testimony has provided powerful insight as to how this approach dramatically improves the quality of life of residents experiencing problems with anti-social behaviour.
- Offered direct and facilitated mediation to address entrenched neighbour disputes.
- Secured positive feedback from over 90% of “victims and witnesses” of anti-social behaviour supported in this way.
Last year, we said we would:
Facilitate early resolution and behaviour change by having a range of informal and formal interventions to address anti-social behaviour.

We have:
• Engaged with schools and families to ensure early signs of ASB and crime are resolved without formal referral or intervention through Youth Offending Team (YOT) or due process.
• Issued hundreds of anti-social behaviour contracts and warning letters to those identified as being involved on the fringes of ASB and crime.
• Utilised a Restorative Justice approach where appropriate to minimise criminalising individuals and provide redress and reassurance to victims.
• Developed a clear pathway for escalation with a delivered objective of resolving the vast majority (over 80%) of all issues at an informal stage without the need for formal or legal intervention.

Case study two:

Officers from the partnership Town Centre policing team attended at the council-managed County Way car park on Sunday 5 August to a gathering of approximately one hundred vehicles. A local car enthusiast group had arranged these meeting which attract a large number of vehicles from towns and cities across the north. The group had advised Police that they had sought permission from the Council to utilise the car park, however, due to the partnership working it was quickly ascertained this was not the case.

Following this initial gathering, there were further ones planned by the group which the Police became aware of, and options around the management of these gatherings were discussed. A range of powers was utilised, and specific dispersal powers were applied on the planned dates in order to demonstrate to the organisers that the Police and Council do not condone such behaviour.

The group were contacted and advised this was the case and that the planned events would be heavily policed and as such this reduced the numbers of attendees on the second event that took place. Those attending for the second event were turned away and the problem for that evening was removed.

The continued, positive and prompt actions undertaken by partnership agencies resulted in the gatherings of vehicles being reduced which finally resulted in these gatherings stopping and not being planned to take place in Barnsley by the group.

Last year, we said we would:
Review the impact and effectiveness of the Public Spaces Protection Order in Barnsley Town Centre in helping to address anti-social behaviour.

We have:
• Carried out a full review of anti-social behaviour in the town centre noting that there has been a reduction in excess of 25% of recorded incidents during the year.
• Acknowledged that the dimensions and impacts of antisocial behaviour experienced in the town centre have changed, and developed intervention approaches to complement the Public Spaces Protection Order such as the robust use of civil injunctions.
• Considered public feedback about the issues of greatest concern and included these in the consultation review of the Public Spaces Protection Order for which we have received over seven hundred public responses.
• Looked to enhance the uniformed presence in the town centre by agreeing combine uniformed resources into one co-located space in the heart of the Glassworks / Town Centre regeneration.
We have:

- Utilised an analytical approach to provide targeted operational and partnership intervention to specific locations and time based ASB issues through operations such as ‘Equinox’, ‘Dark Nights’ and ‘Light Nights.’

- Used state of the art digital equipment such as drones and CCTV to improve capability in addressing anti-social behaviour such as fly-tipping and off road biking.

- Used the full range of tools and powers available to the police and council to enforce against those engaged in the most damaging behaviours. This has included the seizure and crushing of personal vehicles involved in environmental crime, securing civil injunctions against those prolifically engaged in anti-social behaviour, taking tenancy action against those involved in housing related anti-social behaviour and the prosecution of landlords for unlawful and exploitative practices.

We have:

- Continued to use, monitor and review the Public Spaces Protection Order with partners to improve crime and ASB within the town centre and interchange.

- Delivered training to partner agencies – public and private – around the use and implementation of civil powers in a problem solving approach.

Case study one:

Following an appearance at Barnsley Magistrates Court, a Barnsley man received a fine and costs for illegally disposing of waste. He pleaded guilty to charges under section 33 of the Environmental protection act 1990 for depositing controlled waste, having been caught on CCTV fly-tipping. Barnsley Council’s enforcement team used their delegated powers to seize his vehicle. The man was unable to produce documents to prove that the vehicle belonged to him, so it was crushed. Footage of this can be viewed on the council’s YouTube channel. A Cabinet Spokesperson for Communities said: “Thanks to our enforcement team, we’ve successfully used CCTV footage once again to identify the culprit and seize his vehicle ahead of pursuing this court prosecution. This result is great news and sends a message to anyone thinking about fly-tipping in Barnsley – it will not be tolerated.”

We have:

- Embedded Your Voice Counts as a key indicator for activity and performance.

- Reinforced the prioritisation of Community Concerns through PACT meetings and reporting on social media, and Community Alerts.
5.4 Promoting Community Tolerance and Respect sub-group

This group focused on meeting the following outcome: The impact of anti-social behaviour (ASB) on residents and visitors to Barnsley is reduced.

A picture of our achievements

<table>
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<tr>
<th>Last year, we said we would:</th>
<th>We have:</th>
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<tr>
<td>Have an agreed pathway to working more closely with Area Councils and Ward Alliance to improve cohesion and integration.</td>
<td>- Developed and delivered an awareness raising and information session to Area Council Chairs.</td>
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<td>- Worked jointly with local Area Council officers to resolve issues including the provision and delivery of materials to educate on UK and Barnsley life and culture.</td>
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<td>- Developed and established a Community Challenge Board to provide a community scrutiny and overview of selected crimes and incidents.</td>
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Case study one:

The local Area Council representatives approached Safer Neighbourhood officers to participate in a community clean-up day. A property was identified as being the sole cause of multiple cases of fly-tipped waste and rather than simply taking enforcement action; a decision was taken to provide advice, education and guidance about waste disposal and the consequences of improper disposal. The officer realised that the landlord had only provided a single waste bin for a family of six, and following a house inspection found that no smoke alarms had been fitted. The officer contacted the landlord, who was advised of their responsibilities. The outcome was that smoke alarms were fitted and appropriate waste bins provided; the recycling advice was repeated and reinforced with written materials printed in their first language. Follow-up visits to the area have confirmed that the family are much happier and more settled and there have been no further reports of inappropriate waste disposal, leading to better cohesion in the community.

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<td>Develop a clear plan to coordinate engagement activity across agencies and voluntary sector groups to raise awareness of the hate and harassment agenda across all communities.</td>
<td>- Recruited a Hate Crime Co-ordinator within South Yorkshire Police to link in with local agencies and communities, including counterparts in Barnsley Council, to promote and engender understanding and respect around the Hate and Harassment agenda.</td>
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<td>- With partners, promoted and facilitated the National Hate Crime awareness campaigns locally.</td>
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<td>- Reviewed and analysed live incidents, crimes, data and trends to develop a fuller picture around hate and harassment issues in the community.</td>
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<td>- Worked with community members in the Independent Advisory Group to develop an increased understanding of community and personal issues.</td>
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Case study two:

During Hate Crime Awareness week, the Hate Crime Coordinator worked with staff at Barnsley Central library and the Refugee Council to engage with attendees of the ESOL class and other users of the library to talk about what hate crime is and how to report.

She also worked with Remedi (YOT), Barnsley Council and police officers to raise awareness and engaged with the Alhambra shopping centre where almost one hundred members of the public sign a 'pledge' to take a stand against hate crime. The week concluded with an event at the Town Hall with stalls from Refugee Council, Reds in the Community, Berneslai Homes, Voluntary Action Barnsley and Remedi attended by public, councillors and representatives from Dan Jarvis’ office. Twitter and Facebook were also used extensively to promote Hate Crime Awareness Week.
**Case study three:**

Sandra is an adult with autism and ADHD who lives alone in rented accommodation. Her thirteen year old grandson often visits her home address.

Unfortunately, he was being bullied by four other boys because he has a learning disability. The boys often caused problems for him at his home address and also when he visited his grandmother. This was having a negative effect on Sandra, as well as her grandson and while she wanted the boys holding to account for their anti-social behaviour, she did not feel strong enough to take formal action which may result in her having to attend court. Sandra reported the matter to the Police, and this was dealt with as a hate-related case. The neighbourhood team police officer investigating the case worked with Sandra to find out the best way to deal with the issues. It was agreed that the boys would be placed on ‘Acceptable Behaviour Contracts’, which were overseen by the police, the council, the housing provider and the boys’ parents. The boys admitted their anti-social behaviour towards Sandra and her grandson, and both victims were happy with the way this had been dealt with, and no further incidents have occurred.

**Sandra’s name has been changed.**
Case study four:

John, a local student has come to the attention of his tutors due to his behaviour. Both students and tutors noticed that John was increasingly making anti-Semitic and anti-Islamic comments and becoming increasingly hostile towards other students with threats of violence. The tutors believed that John was particularly susceptible and vulnerable to being influenced and was concerned that his behaviour might be motivated by right-wing extremist influences. A ‘Prevent Referral’ was made, and a ‘Channel Panel’ convened to discuss a multi-agency approach in developing a support package for John.

The Panel was able to source the most appropriate specialist resource to address John’s anti-Semitic and anti-Islamic views. In addition to this with the help of the panel’s mental health professionals, the Panel was able to confirm a diagnosis of Autism (ASD) and subsequently provide support and guidance to John’s tutors and parents. The support package developed through the ‘Prevent Channel’ process was able to address John’s extremist thinking, identify the most appropriate mental health support while providing guidance. This helped to address John’s extremist thinking and identify the most appropriate mental health support and guidance. The package also assisted in helping John’s tutors and parents to manage his anxieties associated with his diagnosis of ASD. Concerning the management of John's anxiety associated with his diagnosis of ASD. Note: John is not the service user's real name.

6. DELIVERING OUR KEY AREAS OF FOCUS FOR THE NEXT PERIOD (2019-2020)

BARNSLEY JOINT STRATEGIC INTELLIGENCE ASSESSMENT

The Joint Strategic Intelligence Assessment (JSIA) is an annual review of data from the police, council and partner agencies which identifies existing or emerging issues within the borough.

THE PRODUCTION OF THE JSIA INVOLVES THE FOLLOWING KEY STEPS:

- Gathering evidence and information.
- Writing and analysing this evidence and information.
- Understanding the information to establish the most important aspects and any trends.
- Identifying important areas and priorities based on the evidence considered.
- Engaging with the wider public and appropriate community groups.
- Including public views to help set the priorities.
- Making recommendations to the Safer Barnsley Partnership Board on the final key areas of focus for each sub-group for the following year.

These findings propose priorities to the relevant agencies, with the overall aim of ensuring that we all work together effectively to tackle crime, anti-social behaviour, protect vulnerable people and promote community tolerance and respect.
6.1 KEY FINDINGS

Across England and Wales, there has been an increase in the number of recorded crimes. This is due to a series of factors, including a genuine increase in crime, the way that crime is recorded, more ways to report a crime, new offence categories being introduced, police and partner budgets and better reporting from victims. These combined factors have led to an increase in recorded crime in Barnsley.

This national change in crime recording practices is more notable for offences such as Harassment (which has resulted in an increase in the Home Office category of 'Violence Against the Person') and Criminal Damage. Alternatively, reports of anti-social behaviour (ASB) have decreased as these complaints are increasingly being dealt with as criminal matters. The use of the internet to facilitate crimes continues to be emerging issue which is leading to increases in Sexual Offences. Some crime types such as Vehicle Offences and Drug Offences have decreased; these are generally well-reported crimes, therefore, the decrease appears to be genuine. Compared to last year, there have also been fewer reports of fly-tipping, dog fouling, noise complaints and littering offences.

Our most vulnerable people in Barnsley are also more confident in telling us when they need help. The increase in the reporting of Child Abuse and Hate Crime means we can robustly deal with offenders and support victims and their families. The number of individuals successfully seeking drug and alcohol treatment also means that these people will contribute more to Barnsley.

Through our consultation in Summer 2018, you told us that you didn’t understand some of the terms used to describe a crime. The following provides a brief explanation of those terms:

<table>
<thead>
<tr>
<th>Hate crime</th>
<th>Hate crime is any criminal offence that is motivated by hostility or prejudice where this demonstrated based upon the victim’s:</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>• Disability</td>
</tr>
<tr>
<td></td>
<td>• Race</td>
</tr>
<tr>
<td></td>
<td>• Religion or belief</td>
</tr>
<tr>
<td></td>
<td>• Sexual orientation</td>
</tr>
<tr>
<td></td>
<td>• Transgender</td>
</tr>
<tr>
<td></td>
<td>All hate crime is important. No hate crime is too minor to report to the police. Anyone can be the victim of a hate crime. We all have a racial identity, sexual orientation and beliefs. Anyone of us could be targeted because of some aspect of our identity. Tackling hate crime supports each and every one of us.</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Mate crime, also known as Cuckooing</th>
<th>Mate crime is where a person is taken advantage of by another person who is believed to be a friend. This is a form of abuse.</th>
</tr>
</thead>
</table>

<table>
<thead>
<tr>
<th>Domestic Abuse</th>
<th>Domestic abuse is any incident or pattern of incidents of controlling, coercive or threatening behaviour, violence or abuse between those aged sixteen or over who are or have been intimate partners or family members. Anyone can experience domestic abuse, a man or woman. Domestic abuse includes physical, psychological, sexual, financial and emotional abuse.</th>
</tr>
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<table>
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<tr>
<th>Rape</th>
<th>For a full description please refer to: <a href="http://www.legislation.gov.uk/ukpga/2003/42/part/1/crossheading/rape">www.legislation.gov.uk/ukpga/2003/42/part/1/crossheading/rape</a></th>
</tr>
</thead>
</table>
6.2 OUR JSIA PRIORITIES
The themes below have been identified as existing or emerging issues which we need to tackle. We will continue to address all other issues, but feel these priorities need our focus over the coming year to ensure Barnsley and its residents suffer less harm and live in a safer, healthier and stronger community.

- Acquisitive crime

Acquisitive crime is when the offender has a material gain from the offence, for example, theft of fuel from a petrol station, robbery of money from another person and burglary from someone’s home, shed, garage, business or community. Each occurrence of such crime causes harm and distress to the victim, and that is why this is something we are working hard to reduce.

- Environmental crime

Environmental crime includes fly-tipping, graffiti, arson, littering, noise complaints and dog fouling. Barnsley Council’s #EverybodyThink campaign raises awareness about disposing of rubbish responsibly and the “Love Where You Live” campaign seeks to increase pride in our borough and its communities. We will continue to pursue the reduction in harm to our beautiful borough.

- Substance misuse and drug dealing

Substance abuse and drug dealing are a high risk priority because of the harm and impact this has on the individuals, organisations and our community as a whole. Within Barnsley, there is an integrated substance misuse service that supports people with drug and alcohol problems. There are also a number of schemes in place to help with alcohol misuse in Barnsley, including the Best Bar None initiative, incorporating licensed premises in the town centre. Barnsley also has a Public Space Protection Order, which forbids drinking in the street and around the town centre.

- Vulnerability - vulnerable adults, domestic abuse and child abuse

There is support available across Barnsley, where we have a variety of specialist teams ready to listen, support and provide advice on the steps you can take to get out of an abusive situation. The “Speak Up” campaign raises awareness of domestic abuse. If you’d like to speak to someone, call the domestic abuse charity IDAS (Independent Domestic Abuse Services) on 03000 110110. There will always be someone ready to listen.

The council are working in partnership with IDAS to launch another new campaign, “Speak to me”, based around GP surgeries and establishes a safe environment to discuss domestic abuse, healthy relationships and reducing risk.

6.3 DELIVERY SUB GROUPS
For the period 2019-2020 the Safer Barnsley Partnership strategic priorities and vision will continue to be delivered through our four sub-groups which are:

- Tackling Crime
- Protecting Vulnerable People
- Tackling Anti-Social Behaviour
- Promoting Community Tolerance and Respect

Our range of actions and interventions will be informed by the JSIA 2018 priorities. This will help us deliver against the Safer Barnsley Partnerships strategic outcomes.

The four sub-groups’ actions continue to promote a holistic and multi-agency approach with a clear focus on harm reduction and prevention. This approach is important because, for example, the harm caused by substance misuse and drug dealing has far reaching consequences. There are also significant implications for health and wellbeing in respect of the individual, families and the wider community, all of which have to be taken into account with equal importance.
7. ENGAGING WITH THE COMMUNITY IN 2019

Working together well across the partnerships is important in delivering our strategic priorities and vision in an effective way.

The Safer Barnsley Partnership is one part of a wider partnership that aims to make Barnsley a great place to live. The diagram in section 11, illustrates this.

8. KEY OUTCOMES AND COMMITMENTS FOR THE PERIOD 2019-2020

With the exception of child abuse and child sexual exploitation, all priority areas identified within the JSIA will be tackled by each of the four sub-groups as set out for the year 2019-2020. Child Abuse and Child Sexual Exploitation are already key priorities for the Barnsley Safeguarding Children’s Board.

The Safer Barnsley Partnership Board works collaboratively with other key partnerships such as the ‘Children Trust Executive Board’, ‘Stronger Communities Partnership Board’ and both the Children and Adults Safeguarding Boards. This arrangement is reflected and facilitated by the Inter-Partnership Joint Working protocol.
9. KEY OUTCOMES AND COMMITMENTS OF THE SUB-GROUPS

9.1 CRIME SUB-GROUP

Outcome to be achieved: Victims and Communities are protected through a partnership approach to the identification and prevention of crime and targeted offender management.

WE ARE COMMITTED TO:

- Deliver an excellent victim focused service which responds to the needs and wishes of the victims.
- Develop our multi-agency response to those victims of domestic violence by providing appropriate support / ensuring the proactive management of offenders and understand the causes to prevent individuals becoming victims.
- Ensure effective multi-agency oversight of prolific offenders and management of organised crime groups that are causing the most harm in our communities.
- Ensure effective understanding and subsequent management of children's vulnerabilities emerging from issues around knife crime and exploitation by criminal gangs, i.e. “county lines”.
- Positively impacting upon young people and children perception of safety.
- Work with our communities to identify emerging themes and crime trends that cause the most harm and respond.
- Undertake a review and develop key actions to improve re-offending levels working with sub-group leads including CRC/Probation leads.

9.2 PROTECTING VULNERABLE PEOPLE SUB-GROUP

Outcome to be achieved: The threat, risk and harm to vulnerable people, families and communities is minimised.

WE ARE COMMITTED TO:

- Develop and support early intervention opportunities to promote domestic abuse services and support, to reduce risk to families and children and enable people to live life free from threat and harm. This will be supported by developing a Women’s Centre and gender specific female offender accommodation following a successful capital funding award by Ministry of Justice.
- Raise awareness of Cuckooing through a campaign in 2019 and develop pathways of support for those at risk or involved in Cuckooing.
- During 2019 we will undertake a strategic review of substance misuse and domestic violence to check and challenge our priorities.
- Develop and implement a multi-agency strategic approach to address substance misuse across the borough.
- Maximise homeless prevention options, activities and outcomes, through early identification of problems, the provision of high quality advice and assistance, increased homeless prevention and accommodation options. We will embed our priorities in a new support housing strategy 2019.
- Review the infrastructure of information sharing arrangements across partner agencies to ensure early identification of risk, prevention of escalation of incidents in vulnerable communities.
- Undertake a strategic review of multiple and complex needs to ensure commissioned services continue to deliver innovative solutions to facilitate sustained independence.
- Implement the remodelling of services for individuals aged twenty-five and over with multiple support needs, to ensure they continue to deliver the most effective support and accommodation solutions.
9.3 ANTI-SOCIAL BEHAVIOUR SUB-GROUP

Outcome to be achieved: The impact of anti-social behaviour on residents and visitors to Barnsley is reduced.

WE ARE COMMITTED TO:

- Deliver an outstanding service to the residents of Barnsley, particularly with regards to neighbourhood policing and intensive case management.
- Ensure vulnerable communities and individuals in Barnsley are protected and supported.
- Ensure the public is reassured that their concerns are listened to and acted upon.
- Work in partnership to deliver a problem solving approach to tackle crime and ASB.
- Identify key risks and vulnerabilities to facilitate early intervention and prevention activity.
- Manage demand more effectively to free up capacity to address the most damaging problems of antisocial behaviour to our communities.
- Build public confidence and improve perceptions of safety.
- Support the transformation of our town centre by ensuring it is, and feels a safe place to work live and visit.

9.4 PROMOTING COMMUNITY TOLERANCE AND RESPECT SUB-GROUP

Outcome to be achieved: Communities are safer, cohesive and more resilient.

WE ARE COMMITTED TO:

- Work in partnership with the public sector, voluntary agencies, communities and individuals to promote a more tolerant and resilient society.
- Delivering an inclusive and fair service meeting the needs of all individuals and communities allowing people to feel safe, respected and valued.
- Ensuring communities and partners have the strength, capacity and capability to identify and respond to shared issues of concern.
10. RIGHT SUPPORT, RIGHT TIME AND AT THE RIGHT PLACE

Working well together across the Partnership Boards is important in delivering our strategic priorities and reducing harm throughout our borough in an effective way.

The Safer Barnsley Partnership Board is one part of a wider partnership that aims to make Barnsley a great place to live, work, invest and visit.

This Partnership links closely with the Stronger Communities Partnership Board and Safeguarding Boards. This close relationship enhances an integrated approach in supporting vulnerable people. In doing so, it helps partners to focus on enabling early help for adults, children and families and making our communities safer, stronger and resilient.

Actions are taken across many partnerships and its sub-groups. The Safer Barnsley Partnership Board ensures that progress and key issues linked to community safety are reported into the Safer Barnsley Partnership Board. This approach is assured through the ‘Inter-Partnership Joint Working Protocol’ which ensures the Stronger Communities, Safeguarding Boards and the TEG work closely to support people holistically.
11. MONITORING THE DELIVERY OF OUR PLAN

HEALTH AND WELLBEING BOARD
Statutory body via Health and Social Care Act 2012

Independent Boards
Healthwatch Barnsley
Safeguarding Childrens Board
Safeguarding Adults Board
Youth Justice Board

Barnsley Children and Young Peoples Trust
Executive Commissioning Group

Safer Barnsley Partnership
Statutory body via Crime and Disorder Act 1998

Stronger Communities Partnership

Performance and Delivery Group

Priority One
Crime sub-group

Priority Two
Protecting vulnerable people sub-group

Priority Three
Anti Social Behaviour sub-group

Priority Four
Promoting Community Tolerance and Respect sub-group

Operational task and finish groups
To be established as and when required to support the delivery of the Partnership priorities and outcomes.
12. DELIVERING OUR PRIORITIES

The Safer Barnsley Partnership has overall responsibility for making sure that we delivered the priorities set out in this plan. Helping people to be safe in the community and protected from harm is everyone’s responsibility. Working together with various organisations and community groups will help deliver against our priorities.

Key officers will be responsible to deliver against commitments made in this plan in the period 2019-2020. The results of their actions will be monitored and supported through a performance and development group. The focus will be to demonstrate how the community is benefiting from our actions.

13. REVIEW

This partnership plan covers the period 2019-2020 and will be reviewed annually to ensure any emerging trends from the JSIA are factored into future years’ delivery.
14. PLAN ON A PAGE

STRATEGIC VISION
Our strategic vision for Barnsley people and communities is to be:
• Safe.
• Able to contribute to community life.
• Take responsibility for their own actions and how they affect others.

PRIORITIES FOR THE PERIOD BETWEEN 1 APRIL 2019 AND 30 MARCH 2020
Our main priorities for this period are:
• Acquisitive Crime.
• Environmental Crime.
• Substance Misuse and Drug Offences.
• Vulnerability in respect of Adults, Domestic Violence and Children.

DELIVERING AGAINST THE PRIORITIES
Our priorities will be delivered by four sub groups, which are:
• Crime.
• Protecting Vulnerable People.
• Anti-social Behaviour.
• Promoting Community Tolerance and Respect.

OUTCOMES TO BE ACHIEVED BY EACH SUB-GROUP
Each sub-group will achieve the following outcomes by the year end:
• Crime - “Victims and communities are protected through a partnership approach to the identification and prevention of crime and targeted offender management.”
• Protecting Vulnerable People - “The threat, harm and risk to vulnerable people, families and communities are minimised”.
• Anti-social Behaviour - “The impact of anti-social behaviour on residents and visitors to Barnsley is reduced”.
• Promoting Community Tolerance and Respect - “Communities are safer, cohesive and more resilient”.

HOW WE WILL MEASURE OUR ACHIEVEMENTS
We will measure our achievements through key performance indicators and case studies that demonstrate:
• The impact of joined-up approach with all our partners.
• That the person in need is placed at the centre of their support planning process.
• An increase in user satisfaction with the support they have received.
• A reduction in the level of crime and anti-social behaviour compared to previous periods.
CONTACTING US

If you need help understanding this document contact email us at: safer@barnsley.gov.uk

If you need to report instances of anti-social behaviour or crime call 101 or 999 in an emergency.

If you need to report environmental crime such as graffiti, fly tipping, or unauthorised encampments visit: barnsley.gov.uk/tell-us-about-it