

BARNSLEY MBC

AUDITED STATEMENT OF ACCOUNTS

2020 / 21



BARNSLEY
Metropolitan Borough Council

STATEMENT OF ACCOUNTS 2020/21

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SECTION 1

Independent auditor's report to the members of Barnsley Metropolitan Borough Council

Report on the Audit of the Financial Statements

Opinion on financial statements

We have audited the financial statements of Barnsley Metropolitan Borough Council (the 'Authority') and its subsidiaries (the 'group') for the year ended 31 March 2021 which comprise, Section 4- Core Financial Statements, comprising, the Movement in Reserves Statement, the Comprehensive Income and Expenditure Statement, the Balance Sheet, the Cash Flow Statement, Section 5 - Notes to the Core Financial Statements, Section 6 – Accompanying Financial Statements, comprising Housing Revenue Account Comprehensive Income and Expenditure Statement, the Movement on the Housing Revenue Account Balance, Notes to the Housing Revenue Account, the Collection Fund and notes to the Collection Fund, Section 7- Group Accounts, comprising, the Group Movement in Reserves Statement, the Group Comprehensive Income and Expenditure Statement, the Group Balance Sheet and the Group Cash Flow Statement, Notes to the Group Accounts, Technical Annex A, comprising the Authority's Accounting Policies, Technical Annex B, comprising Critical Judgements, Assumptions, Estimations made within the accounts and Technical Annex D, Accounting Standards that have been issued but not yet been adopted. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC code of practice on local authority accounting in the United Kingdom 2020/21.

In our opinion, the financial statements:

- give a true and fair view of the financial position of the group and of the Authority as at 31 March 2021 and of the group's expenditure and income and the Authority's expenditure and income for the year then ended;
- have been properly prepared in accordance with the CIPFA/LASAAC code of practice on local authority accounting in the United Kingdom 2020/21; and
- have been prepared in accordance with the requirements of the Local Audit and Accountability Act 2014.

Basis for opinion

We conducted our audit in accordance with International Standards on Auditing (UK) (ISAs (UK)) and applicable law, as required by the Code of Audit Practice (2020) ("the Code of Audit Practice") approved by the Comptroller and Auditor General. Our responsibilities under those standards are further described in the 'Auditor's responsibilities for the audit of the financial statements' section of our report. We are independent of the group and the Authority in accordance with the ethical requirements that are relevant to our audit of the financial statements in the UK, including the FRC's Ethical Standard, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Conclusions relating to going concern

We are responsible for concluding on the appropriateness of the Service Director for Finance, Chief Financial Officer's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Authority or group's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify the auditor's opinion. Our conclusions are based on the audit evidence obtained up to the date of our report. However, future events or conditions may cause the Authority or the group to cease to continue as a going concern.

In our evaluation of the Service Director for Finance, Chief Financial Officer's conclusions, and in accordance with the expectation set out within the CIPFA/LASAAC code of practice on local authority accounting in the United Kingdom 2020/21 that the Authority and group's financial statements shall be prepared on a going concern basis, we considered the inherent risks associated with the continuation of services provided by the group and the Authority. In doing so we had regard to the guidance provided in Practice Note 10 Audit of financial statements and regularity of public sector bodies in the United Kingdom (Revised 2020) on the application of ISA (UK) 570 Going Concern to public sector entities.

We assessed the reasonableness of the basis of preparation used by the group and Authority and the group and Authority's disclosures over the going concern period.

Based on the work we have performed, we have not identified any material uncertainties relating to events or conditions that, individually or collectively, may cast significant doubt on the Authority's or the group's ability to continue as a going concern for a period of at least twelve months from when the financial statements are authorised for issue.

In auditing the financial statements, we have concluded that the Service Director for Finance, Chief Financial Officer's use of the going concern basis of accounting in the preparation of the financial statements is appropriate.

The responsibilities of the Service Director for Finance, Chief Financial Officer with respect to going concern are described in the 'Responsibilities of the Authority, Service Director for Finance, Chief Financial Officer and Those Charged with Governance for the financial statements' section of this report.

Other information

The Service Director for Finance, Chief Financial Officer is responsible for the other information. The other information comprises the information included in the Annual Governance Statement and the Statement of Accounts, other than the financial statements, and our auditor's report thereon. Our opinion on the financial statements does not cover the other information and, except to the extent otherwise explicitly stated in our report, we do not express any form of assurance conclusion thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or our knowledge obtained in the audit or otherwise appears to be materially misstated. If we identify such material inconsistencies or apparent material misstatements, we are required to determine whether there is a material misstatement in the financial statements or a material misstatement of the other information. If, based on the work we have performed, we conclude that there is a material misstatement of the other information, we are required to report that fact.

We have nothing to report in this regard.

Other information we are required to report on by exception under the Code of Audit Practice

Under the Code of Audit Practice published by the National Audit Office in April 2020 on behalf of the Comptroller and Auditor General (the Code of Audit Practice) we are required to consider whether the Annual Governance Statement does not comply with 'delivering good governance in Local Government Framework 2018 Edition' published by CIPFA and SOLACE or is misleading or inconsistent with the information of which we are aware from our audit. We are not required to consider whether the Annual Governance Statement addresses all risks and controls or that risks are satisfactorily addressed by internal controls.

We have nothing to report in this regard.

Opinion on other matters required by the Code of Audit Practice

In our opinion, based on the work undertaken in the course of the audit of the financial statements and our knowledge of the Authority, the other information published together with the financial statements in the Statement of Accounts and the Annual Governance Statement for the financial year for which the financial statements are prepared is consistent with the financial statements.

Matters on which we are required to report by exception

Under the Code of Audit Practice, we are required to report to you if:

- we issue a report in the public interest under section 24 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or
- we make a written recommendation to the Authority under section 24 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or
- we make an application to the court for a declaration that an item of account is contrary to law under Section 28 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or
- we issue an advisory notice under Section 29 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or
- we make an application for judicial review under Section 31 of the Local Audit and Accountability Act 2014, in the course of, or at the conclusion of the audit.

We have nothing to report in respect of the above matters.

Responsibilities of the Authority, the Service Director for Finance, Chief Financial Officer and Those Charged with Governance for the financial statements

As explained in the Statement of Responsibilities set out on section 3 of the Statement of Accounts, the Authority is required to make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this authority, that officer is the Service Director for Finance, Chief Financial Officer. The Service Director for Finance, Chief Financial Officer is responsible for the preparation of the Statement of Accounts, which includes the financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC code of practice on local authority accounting in the United Kingdom 2020/21, for being satisfied that they give a true and fair view, and for such internal control as the Service Director for Finance, Chief Financial Officer determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, the Service Director for Finance, Chief Financial Officer is responsible for assessing the Authority's and the group's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless there is an intention by government that the services provided by the Authority and the group will no longer be provided.

The full Council is Those Charged with Governance. Those Charged with Governance are responsible for overseeing the Authority's financial reporting process.

Auditor's responsibilities for the audit of the financial statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with ISAs (UK) will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

A further description of our responsibilities for the audit of the financial statements is located on the Financial Reporting Council's website at: www.frc.org.uk/auditorsresponsibilities. This description forms part of our auditor's report.

Explanation as to what extent the audit was considered capable of detecting irregularities, including fraud

Irregularities, including fraud, are instances of non-compliance with laws and regulations. We design procedures in line with our responsibilities, outlined above, to detect material misstatements in respect of irregularities, including fraud. Owing to the inherent limitations of an audit, there is an unavoidable risk that material misstatements in the financial statements may not be detected, even though the audit is properly planned and performed in accordance with the ISAs (UK).

The extent to which our procedures are capable of detecting irregularities, including fraud is detailed below:

- We obtained an understanding of the legal and regulatory frameworks that are applicable to the group and Authority and determined that the most significant, which are directly relevant to specific assertions in the financial statements, are those related to the reporting frameworks (international accounting standards as interpreted and adapted by the CIPFA/LASAAC code of practice on local authority accounting in the United Kingdom 2020/21, The Local Audit and Accountability Act 2014, the Accounts and Audit Regulations 2015 and the Local Government Act 2003, the Local Government and Housing Act 1989, the Local Government Finance Act 1988 (as amended by the Local Government Finance Act 1992) and the Local Government Finance Act 2012
- We enquired of senior officers and the Audit and Governance Committee, concerning the group and Authority's policies and procedures relating to:
 - the identification, evaluation and compliance with laws and regulations;
 - the detection and response to the risks of fraud; and
 - the establishment of internal controls to mitigate risks related to fraud or non-compliance with laws and regulations.
- We enquired of senior officers, and the Audit and Governance Committee, whether they were aware of any instances of non-compliance with laws and regulations or whether they had any knowledge of actual, suspected or alleged fraud.
- We assessed the susceptibility of the Authority and group's financial statements to material misstatement, including how fraud might occur, by evaluating officers' incentives and opportunities for manipulation of the financial statements. This included the evaluation of the risk of management override of controls. We determined that the principal risks were in relation to:
 - closing journals posted during the preparation of the financial statements
 - material and unusual journals which fall outside of the auditor's expectations which are considered as high-risk journals
- Our audit procedures involved:
 - evaluation of the design effectiveness of controls that the Service Director for Finance, Chief Financial Officer has in place to prevent and detect fraud;
 - journal entry testing, with a focus on high risk journals such as, posted by senior management, journals with unusual attributes, journals without any descriptions, journals posted by staff not in the approved list of journals posting, journals that do not balance and journals posted in periods 12 & 13, which are material and not reoccurring or common postings;
 - challenging assumptions and judgements made by management in its significant accounting estimates in respect of land and buildings and defined benefit pensions liability valuations.
 - assessing the extent of compliance with the relevant laws and regulations as part of our procedures on the related financial statement item.
- These audit procedures were designed to provide reasonable assurance that the financial statements were free from fraud or error. However, detecting irregularities that result from fraud is inherently more difficult than detecting those that result from error, as those irregularities that result from fraud may involve collusion, deliberate concealment, forgery or intentional misrepresentations. Also, the further removed non-compliance with laws and regulations is from events and transactions reflected in the financial statements, the less likely we would become aware of it.

- These audit procedures were designed to provide reasonable assurance that the financial statements were free from fraud or error. The risk of not detecting a material misstatement due to fraud is higher than the risk of not detecting one resulting from error and detecting irregularities that result from fraud is inherently more difficult than detecting those that result from error, as fraud may involve collusion, deliberate concealment, forgery or intentional misrepresentations. Also, the further removed non-compliance with laws and regulations is from events and transactions reflected in the financial statements, the less likely we would become aware of it.
- Communication with management in respect of potential non-compliance with relevant laws and regulations, including the potential for fraud in revenue and expenditure recognition, and the significant accounting estimates.
- Assessment of the appropriateness of the collective competence and capabilities of the group and Authority's engagement team included consideration of the engagement team's
 - understanding of, and practical experience with audit engagements of a similar nature and complexity through appropriate training and participation
 - knowledge of the local government sector
 - understanding of the legal and regulatory requirements specific to the Authority and group including:
 - the provisions of the applicable legislation
 - guidance issued by CIPFA, LASAAC and SOLACE
 - the applicable statutory provisions.
- In assessing the potential risks of material misstatement, we obtained an understanding of:
 - the Authority and group's operations, including the nature of its income and expenditure and its services and of its objectives and strategies to understand the classes of transactions, account balances, expected financial statement disclosures and business risks that may result in risks of material misstatement.
 - The Authority and group's control environment, including the policies and procedures implemented by the Authority and group to ensure compliance with the requirements of the financial reporting framework.

Report on other legal and regulatory requirements – the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources

Matter on which we are required to report by exception – the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources

Under the Code of Audit Practice, we are required to report to you if, in our opinion, we have not been able to satisfy ourselves that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2021.

Our work on the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources is not yet complete. The outcome of our work will be reported in our commentary on the Authority's arrangements in our Auditor's Annual Report. If we identify any significant weaknesses in these arrangements, these will be reported by exception in a further auditor's report. We are satisfied that this work does not have a material effect on our opinion on the financial statements for the year ended 31 March 2021.

Responsibilities of the Authority

The Authority is responsible for putting in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

Auditor's responsibilities for the review of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources

We are required under Section 20(1)(c) of the Local Audit and Accountability Act 2014 to be satisfied that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. We are not required to consider, nor have we considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

We undertake our review in accordance with the Code of Audit Practice, having regard to the guidance issued by the Comptroller and Auditor General in April 2021. This guidance sets out the arrangements that fall within the scope of 'proper arrangements'. When reporting on these arrangements, the Code of Audit Practice requires auditors to structure their commentary on arrangements under three specified reporting criteria:

- Financial sustainability: how the Authority plans and manages its resources to ensure it can continue to deliver its services;
- Governance: how the Authority ensures that it makes informed decisions and properly manages its risks; and
- Improving economy, efficiency and effectiveness: how the Authority uses information about its costs and performance to improve the way it manages and delivers its services.

We document our understanding of the arrangements the Authority has in place for each of these three specified reporting criteria, gathering sufficient evidence to support our risk assessment and commentary in our Auditor's Annual Report. In undertaking our work, we consider whether there is evidence to suggest that there are significant weaknesses in arrangements.

Report on other legal and regulatory requirements – Delay in certification of completion of the audit

We cannot formally conclude the audit and issue an audit certificate for Barnsley Metropolitan Borough Council for the year ended 31 March 2021 in accordance with the requirements of the Local Audit and Accountability Act 2014 and the Code of Audit Practice until we have completed:

- our work on the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources and issued our Auditor's Annual Report,
- the work necessary to issue our Whole of Government Accounts (WGA) Component Assurance statement for the Authority for the year ended 31 March 2021.

We are satisfied that this work does not have a material effect on the financial statements.

Use of our report

This report is made solely to the members of the Authority, as a body, in accordance with Part 5 of the Local Audit and Accountability Act 2014 and as set out in paragraph 43 of the Statement of Responsibilities of Auditors and Audited Bodies published by Public Sector Audit Appointments Limited]. Our audit work has been undertaken so that we might state to the Authority's members those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Authority and the Authority's members as a body, for our audit work, for this report, or for the opinions we have formed.

Gareth D Mills

Gareth Mills, Key Audit Partner

for and on behalf of Grant Thornton UK LLP, Local Auditor

Leeds

26 November 2021

**Barnsley
Metropolitan
Borough
Council**

**2020/21
Narrative
Report**

Introduction and Contents

This narrative report aims to outline the Council's corporate performance for the 2020/21 financial year, summarising the key messages for the reader of these accounts.

The report will cover:

Introduction & Contents

Introducing Barnsley:

[Where is Barnsley?](#)

[What is Barnsley's Profile?](#)

[Interactive Maps of the Borough](#)

Introducing Barnsley Metropolitan Borough Council:

[Who Are We](#)

[Our Corporate Plan](#)

[Key Performance Against Core Outcomes](#)

[Our Values](#)

[Our 2021-24 Corporate Plan](#)

[Our New Vision & Priorities](#)

[Our New Corporate Outcomes](#)

Our 2020/21 Financial Performance:

[What The Council Spent in 2020/21 - Day to Day Spending](#)

[What The Council Spent in 2020/21 - Capital Spend](#)

[2020/21 Treasury Management Overview](#)

[The Council's Summarised Balance Sheet](#)

[Summary of the Council's Pension Liabilities as at 31st March 2021](#)

[Key Projects](#)

[The Council's Approach to Risk Management](#)

[Future Spending Plans & Assessment of the Future Economic Climate](#)

[The Impact of the Coronavirus \(COVID-19\) Pandemic](#)

Our 2020/21 Statement of Accounts:

[The Form of the Statement of Accounts](#)

[Change of Accounting Policies in 2020/21](#)

[Post Balance Sheet Events](#)

Introducing Barnsley

Where is Barnsley?

Barnsley is a large town in **South Yorkshire**, located approximately halfway between Leeds and Sheffield. The **town centre** lies on the west bank of the Dearne Valley. **Barnsley** is surrounded by several smaller settlements which together form the **Metropolitan Borough of Barnsley**. The **borough** is dissected by the M1 motorway.



Barnsley shown within South Yorkshire

OS grid reference	SE3406
• London	175 mi (281 km) SSE
Metropolitan borough	Barnsley
Metropolitan county	South Yorkshire
Region	Yorkshire and the Humber
Country	England
Sovereign state	United Kingdom
Post town	BARNSELY
Postcode district	S70-S75
Dialling code	01226
Police	South Yorkshire
Fire	South Yorkshire
Ambulance	Yorkshire
UK Parliament	Barnsley Central

What is Barnsley's Profile?

The full profile of the Borough can be found at the link below:

THE BOROUGH'S PROFILE

<https://www.barnsley.gov.uk/services/our-council/research-data-and-statistics/our-borough-profile/>

Significant measures are shown below:

Overall Population

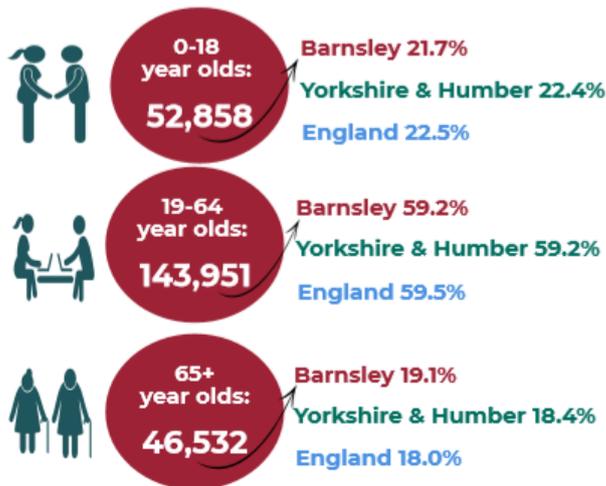
243,341 Up 4.9% since 2011

Barnsley's population has been growing constantly since 2001. Since the 2011 Census, the resident population has increased by 4.9%; 0.2% higher than the England rate and 1.8% higher than the regional rate. These increases were mainly due to more births than deaths and international migration inflows into the borough.



STATEMENT OF ACCOUNTS 2020/21

Age Profile and % of Total Population

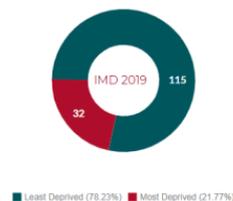


So what's the story in 2019?

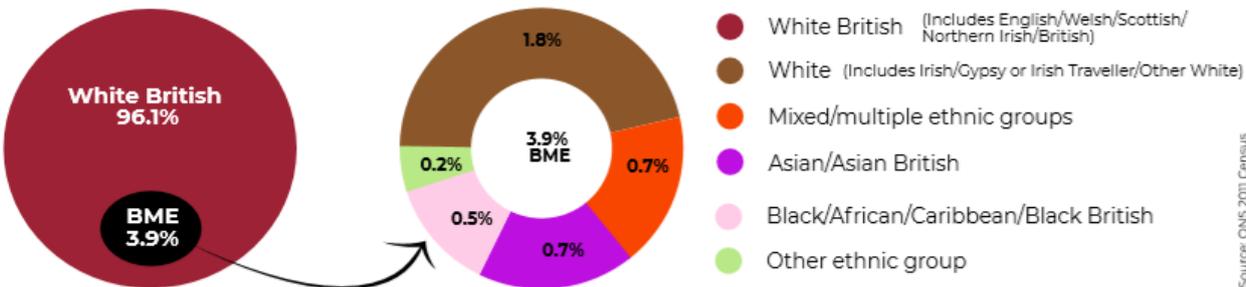
Barnsley is the **38th** most deprived area in England according to the 'average score' measure. This averages the overall deprivation scores of LSOAs within a Local Authority.



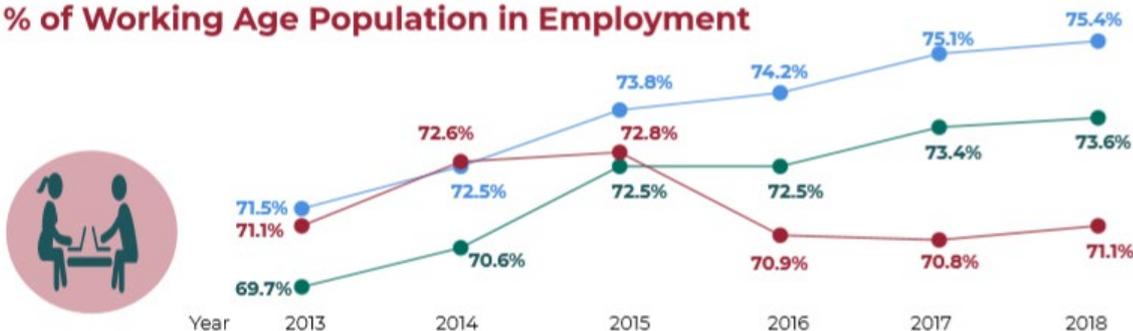
Proportion of Barnsley Lower Super Output Areas (LSOAs) in 10% Most Deprived in England



Ethnic Breakdown



% of Working Age Population in Employment



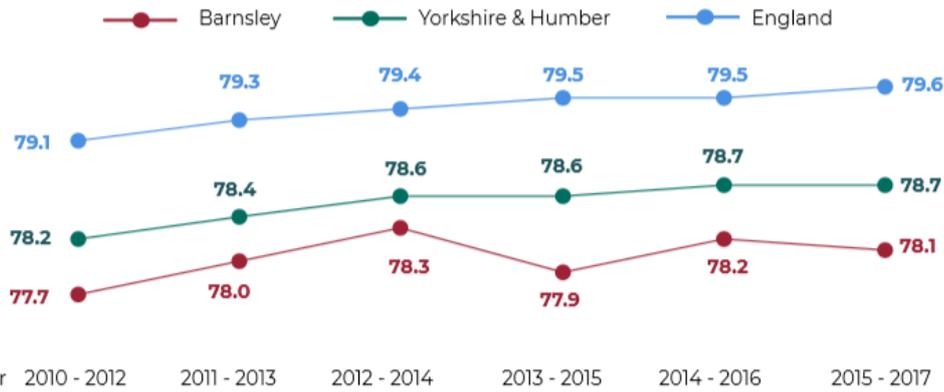
Trends show that Barnsley continues to have a lower number of working age residents in employment than both the regional and national rates. Also, in recent years the gap between Barnsley and England has widened.

Source: ONS annual population survey, Jan 13 - Dec 18

STATEMENT OF ACCOUNTS 2020/21

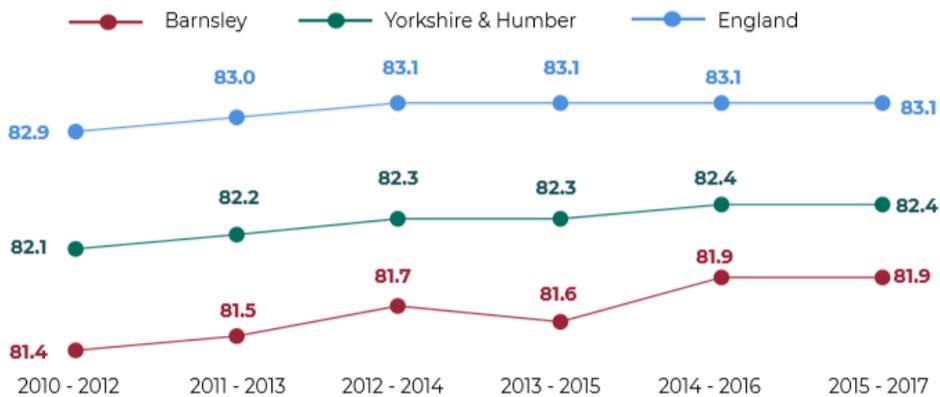
Life Expectancy at Birth

Male



Life expectancy at birth for males is currently 78.1 years compared with 74.6 years in 2001 -2003. The difference in life expectancy at birth for males born in Barnsley and those in the rest of England is 1.5 years. The gap between Barnsley and England figures for men has slightly widened when compared with 2012-14 where the difference was 1.1 years.

Female



Life expectancy at birth for females is currently 81.9 years compared with 79.6 years in 2001 -2003. The difference in life expectancy at birth for females born in Barnsley and those in the rest of England is 1.2 years. The gap between Barnsley and England figures has slightly decreased when compared with 2012-14 where the difference was 1.4 years.

AS AT 31/03/21

Households

Number of Houses



110,590

residential properties in Barnsley

Business Rates

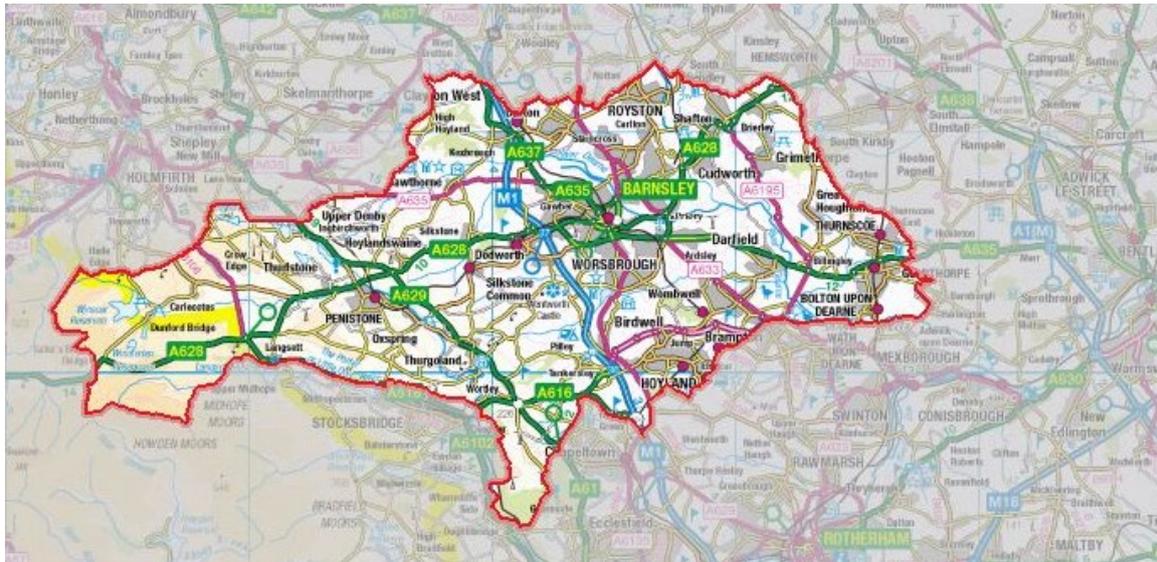


6,880

Non-domestic properties in Barnsley

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Interactive Maps of the Borough



These interactive maps give key information about both the Borough in general and more specifically about the Council's functions. The interactive maps that can be viewed from the link below include:

- | | | | |
|---|--|---|---|
| <ul style="list-style-type: none"> Administration <ul style="list-style-type: none"> Area Councils Safer Neighbourhood Teams Parishes Polling Districts Wards Education <ul style="list-style-type: none"> Advanced Learning Centres Nursery Pre School Primary Schools Secondary Schools Special Schools Childcare <ul style="list-style-type: none"> Breakfast Clubs Childrens Centre Out of School Clubs Services <ul style="list-style-type: none"> Customer Service Centres Bring It Recycling Household Waste Recycling Transport <ul style="list-style-type: none"> Bus Stops Car Parks Train Stations Variable Message Signs Healthcare <ul style="list-style-type: none"> Dentist GP Surgery Hospital Opticians Pharmacy | <ul style="list-style-type: none"> Leisure <ul style="list-style-type: none"> Leisure Centre Library Winter Maintenance <ul style="list-style-type: none"> Primary Gritting Route Grit Bins English Heritage <ul style="list-style-type: none"> Listed Buildings Historic Parks & Gardens Residential <ul style="list-style-type: none"> Area to Remain Free From Development Due To Impact On Historic Environment Housing Allocation Site for Travellers Commercial / Retail <ul style="list-style-type: none"> District or Local Centre Primary Shopping Area Primary Shopping Frontage Retail Park Secondary Shopping Frontage Employment <ul style="list-style-type: none"> Employment Allocation Land Reserved for Employment Land Proposed for Mixed Use Proposed School Site | <ul style="list-style-type: none"> Resources <ul style="list-style-type: none"> Area of Search for New Minerals Site Safeguarded for Mineral Extraction Site with Planning Permission for Mineral Extraction Town Centre <ul style="list-style-type: none"> Town Centre: Landmark Building Town Centre: Gateway Town Centre: The Green Sprint Town Centre: Junction Improvement Town Centre: Primary Shopping Area Town Centre: Shopping Frontages Town Centre: Proposed Cycle Route Town Centre: Development Site Town Centre: Priority Site Public Space Improvement Town Centre: Other Public Space Improvement Town Centre: Gateway Site for Public Open Space Improvement Water <ul style="list-style-type: none"> Canal - Historic Route Canal - Safeguarded Route Functional Floodplain (Floodzone 3b) Area of Search (Wind Turbines) <ul style="list-style-type: none"> Industrial / Business Parks Moorland Fringes / Upland Pastures Rolling Wooded Farmland Settled Arable Slopes | <ul style="list-style-type: none"> Green Belt, Greenspace & Conservation <ul style="list-style-type: none"> Greenspace Allotment Biodiversity or Geological Interest Site Conservation Area Green Belt Green Way Nature Improvement Area Park and Garden of Historic Interest Scheduled Ancient Monument Peak District National Park School Grounds Safeguarded Strategic Waste Management Site Settlement Town Centre Urban Fabric Approved Planning Applications Undetermined Planning Applications Refused Planning Applications Planning Applications (All) Planning Constraints Public Rights of Way <ul style="list-style-type: none"> Bridleway Footpath Restricted byway |
|---|--|---|---|

The link to all the above maps can be found here:

<https://www.barnsley.gov.uk/barnsley-maps/>

Introducing Barnsley Metropolitan Borough Council

Who Are We?

Barnsley Metropolitan Borough Council, created on **1 April 1974**, is the local authority of the Metropolitan Borough of Barnsley in **South Yorkshire**, England. It is a **Metropolitan District Council**, one of four in South Yorkshire and one of 36 in the metropolitan counties of England and provides the majority of **local government services** in Barnsley. Further information on the Council's **Constitution** can be found on the Council's website and via the link below:

[Council's Constitution](#)

Local Councillors (The Council)

Local Councillors are elected by the community to decide how the **Council** should carry out its various activities. They represent **public interest** as well as individuals living within the ward in which he or she has been **elected** to serve a term of office.

They have regular contact with the **general public** through council meetings, telephone calls or surgeries. **Surgeries** provide an opportunity for any ward resident to go and talk to their **Councillor** face to face and these take place on a regular basis.

A list of current **Councillors** can be found on the Council's website and via the link below:

[Councillors](#)

Barnsley Metropolitan Borough Council	
Third of council elected three years out of four	
	
Type	Metropolitan district
History	
Founded	1 April 1974
Structure	
Seats	63 councillors
Meeting place	



The Cabinet

The Cabinet is composed of the **Leader** and seven other **Councillors**, who are all members of the **biggest political group** of the Council. It has overall responsibility for the services that the Council provides and works within

the **agreed policies** and **approved budget** of the Council.

Recommendations on major items of **policy** and on the **annual budget** and **capital programme** are passed to the Council for consideration and **approval**.

Details of **Council, Cabinet** and **other committees**, including decisions / reports can be found on the Council's website and via the link below:

[Committee Details](#)

Council Structure & Senior Management Team

During 2020/21, the Council was structured into four main service directorates: **Adults & Communities, Place, Children's Services & Public Health** which are supported by a central suite of **Core Services** including:

- > Business Improvement, HR & Communications;
- > Governance & Business Support;
- > Financial Services;
- > Legal Services; and
- > Customer, Information & Digital Services.

The 2020/21 **management structure** can be found on the Council's website and via the link below:

[Management Structure](#)

Our Corporate Plan

The Council's Corporate Plan for 2017-2020 (extended an additional year to 2021 due to the COVID-19 pandemic) was concluded at the end of March 2021.

Our vision for the plan was "Working together for a brighter future - a better Barnsley"

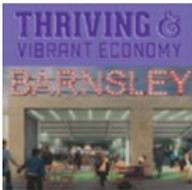
A framework of performance indicators was developed and aligned to the priorities in the Corporate Plan. This allowed us to monitor the delivery of the outcomes.

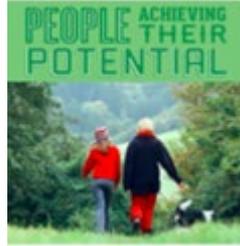
Despite the challenges of doing more with less, and the specific challenge posed by the pandemic over the last year, we helped the economy to be thriving and vibrant, people to achieve their potential and our communities to be strong and resilient.

STATEMENT OF ACCOUNTS 2020/21

Key Performance Against Core Outcomes

Over the course of the last 4 years, we have seen great progress towards achieving those priorities, and the tables below show the progress against each of the 12 outcomes over each financial year.

Priority	Outcome	17/18	18/19	19/20	20/21	Narrative
	1. Create more and better jobs and good business growth					We supported the creation of 986 new jobs and 496 new businesses and supported 875 businesses to expand.
	2. Increase skills to get more people working					Due to the pandemic, fewer apprenticeships were taken up. 5.5% of 16-18-year olds are not in education, employment or training, higher than our target of 4.2%
	3. Develop a vibrant town centre					The footfall in the town centre was significantly lower than target as a direct result of the COVID 19 restrictions and temporary closure of businesses
	4. Strengthen our visitor economy					We welcomed over one million visitors to our attractions which contributed over £23Million to the local economy
	5. Create more and better housing					The number of new houses built during 20/21 (581) was lower than our target of 700. The construction industry was affected by the pandemic. However, we exceeded our target to create affordable homes

Priority	Outcome	17/18	18/19	19/20	20/21	Narrative
	6. every child attend a good school and is successful in learning and work					98% of our early years and child care settings are judged good or outstanding.
	7. Reducing demand through improving access to early help					Almost 40% of people complete reablement episodes with no long term needs.
	8. Children and adults are safe from harm					93.6% of children in care are in family placements. 488 homelessness preventions were made
	9. People are Healthier, happier, independent and active					The latest data shows life expectancy and healthy life expectancy has decreased. Hospital admissions for alcohol specific conditions is higher than Yorkshire and the Humber and the England averages

STATEMENT OF ACCOUNTS 2020/21

	10. People volunteering and contributing towards stronger communities					There have been difficulties attracting new volunteers due to the pandemic. Cashable value of volunteer hours has exceeded our target
	11. Protecting the brough					Fly tipping clearance, signal faults and pothole repairs were made to timescales
	12. Customers can contact us easily and use more services online					Almost 89% of customer feedback is responded to within timescales. Target achieved for take up of superfast broadband

KEY

	The majority of indicators in outcome achieved target
	A mix of indicators achieving/nearly achieving/not achieving
	The majority of indicators in outcome not achieved

Individual quarterly performance reports for 2020/21 can be accessed via the links below:

Quarter	Date Presented to Cabinet	Cabinet Reference	Link to Cabinet Meeting
1	9 th September 2020	Cab.9.9.2020/12	Quarter 1 Cabinet
2	2 nd December 2020	Cab.2.12.2020/7	Quarter 2 Cabinet
3	10 th March 2021	Cab.10.3.2021/10	Quarter 3 Cabinet
4	2 nd June 2021	Cab.2.6.2021/11	Quarter 4 Cabinet

Our Values

The above outcomes were delivered in line with the Council's core values - the 'way we do things around here'.



We're Proud
We're dedicated to making Barnsley a better place. We take pride in our work



We're Honest
We always say what we mean. Most of all we're reliable, fair and true



We'll be Excellent
We work really hard to provide the best quality and value for money for the people of Barnsley. Only our best is good enough



We're a Team
We all work together towards the same goal – to make Barnsley a better place for the people who live, work and visit here

Our New 2021 -2024 Council Plan

Our Council Plan for 2021 to 2024 sets out what we aim to achieve over three years. Our plan gives us a clear direction to recover from the COVID-19 pandemic and build our borough back better and more resilient. It focuses on how we collectively deliver our services across the Council to best support residents, communities, partners and business. It explains what we want to do, how we plan to do it, and how we'll measure whether we're on track to achieve it.

<u>OUR CORPORATE PLAN</u>	 2124 Council Plan.pdf
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Our Key Strategies

To help us deliver the priorities in the Council plan, we have a number of key strategies that set out the detail of the work we need to do.

<u>OUR KEY STRATEGIES</u>	https://www.barnsley.gov.uk/services/our-council/our-strategies/key-strategies/
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Our New Vision & Priorities

Our Be Even Better Strategy will provide the focus for all our staff to work together as our ambition to be even better never stops. Now it's time to look forward and move into a new phase of our organisation's improvement journey where we strive to be even better. We have already set out our new priorities based upon the engagement with our communities, residents, businesses and employees from the Barnsley 2030 project and they are:

Barnsley - the place of possibilities

**Healthy
Barnsley**

**Learning
Barnsley**

**Growing
Barnsley**

**Sustainable
Barnsley**

**Enabling
Barnsley**

We are a modern, inclusive, efficient, productive and high-performing council

STATEMENT OF ACCOUNTS 2020/21

Our New Corporate Outcomes

Across these new priorities, we have set out the outcomes that describe our intentions for the next three years, to ensure that we focus on Barnsley as a place of possibilities.

Healthy Barnsley	Learning Barnsley	Growing Barnsley	Sustainable Barnsley
People are safe and feel safe.	People have the opportunities for lifelong learning and developing new skills including access to apprenticeships.	Business start ups and existing local businesses are supported to grow and attract new investment, providing opportunities for all.	People live in great places, are recycling more and wasting less, feel connected and valued in their community.
People live independently with good physical and mental health for as long as possible.	Children and young people achieve the best outcomes through improved educational achievement and attainment.	People have a welcoming, safe and enjoyable town centre and principal towns as destinations for work, shopping, leisure and culture.	Our heritage and green spaces are promoted for all people to enjoy.
We have reduced inequalities in health and income across the borough.	People have access to early help and support.	People are supported to have safe, warm, sustainable homes.	Fossil fuels are being replaced by affordable and sustainable energy and people are able to enjoy more cycling and walking.

Our 2020/21 Financial Performance

What The Council Spent in 2020/21 – Day to Day (Revenue)

General Fund Executive Overview:

Towards the end of 2019/20, the COVID-19 pandemic took hold across the world. During 2020/21 the Council has incurred significant costs to support our communities to deal with the impact of the pandemic.

During 2020/21 the Council spent a net **£195.9M** (including proposed earmarkings into 2021/22) on providing services to the public. Compared with the budget for the year of **£192.8M** (including use of reserves) and after adjusting for statutory balances, slippage and specific expenditure commitments requiring the earmarking of resources, the year-end position was an **operational overspend of £3.1M**.

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This expenditure includes in excess of £44M directly relating to the Council's response to COVID-19. Had it not been for additional funding from Government to help with this response effort, together with swift implementation of the COVID-19 Financial Recovery Strategy in May 2020, the overall net operational overspend would have been significantly worse and may have resulted in a call on emergency reserves. However, this was not the case and the overall net overspend of £3.1M has been addressed from a combination of:

- resources previously earmarked for schemes that are no longer required; and
- funding from the Government's taxation losses scheme due in 2021/22.

In addition, the Council is well placed as we progress along the Government's Road Map to Recovery (see [Government COVID-19 Roadmap](#)). Further information on the overall COVID response is provided below.

The table below provides a breakdown of the total costs during 2020/21 by key service (directorate) areas.

Management Accounts	Final Position			Variance Split Between:		
	Year End Budget *	Actual Spend	Variance	COVID Costs	COVID Lost Income	Business As Usual
	£M	£M	£M	£M	£M	£M
Children's Services	33.5	34.1	0.6	1.0	0.6	(1.0)
Place	40.9	51.0	10.1	5.8	5.7	(1.4)
Adults & Communities	63.3	76.2	12.9	15.2	0	(2.3)
Public Health	4.5	6.2	1.7	3.3	0	(1.6)
Core Services	(3.3)	(2.0)	1.3	0.8	2.0	(1.5)
Total Services	138.9	165.5	26.6	26.1	8.3	(7.8)
Corporate Budgets / General Items	53.9	67.0	13.1	7.1	3.0	3.0
Total Pre-COVID Funding	192.8	232.5	39.7	33.2	11.3	(4.8)
COVID-19 Funding	-	(36.6)	(36.6)	(33.2)	(3.4)	-
Total	192.8	195.9	3.1	-	7.9	(4.8)

* Includes in year use of reserves of £20.2M

The management accounts for 2020/21 presented to Cabinet, outlines the overall position including the impact on the Collection Fund. This is to provide Members, the full impact of COVID on the Council's resources. In practice and in line with the accounting requirements, the earmarkings and Council Tax / Business Rate losses are not presented within the accounts in this manner. The table below provides a reconciliation:

	£M
Actual Spend	122.9
20/21 Earmarkings **	70.1
Council Tax / Business Rate Losses ^	2.9
Total Reported to Cabinet	195.9

The Council has also acted as agent on behalf of Central Government and Sheffield City Region to provide over £80M in financial support to the business community affected by the pandemic. These costs are not included in the above. The Council were one of the first in Yorkshire to commence payment of business support in late March 2020, with ongoing support being provided throughout the pandemic to help sustain the Barnsley economy throughout the last year.

2020/21 Approved Budget

The Council set a net revenue expenditure budget of **£172.6M** for 2020/21 which was funded from grants from Central Government including Revenue Support Grant (RSG) and Business Rate Top-Up Grant, the locally retained element of the business rates retention scheme, Section 31 Grants and

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income from Council Tax payers. In addition, some **£20.2M** of specific earmarked revenue reserves were carried forward from 2019/20, increasing the overall 2020/21 in year net budget to **£192.8M**.

The table below analyses the **proportion** of income received by the Council from these sources during the year. The level of RSG is determined by Central Government whereas income from Business Rates and Council Tax is determined locally.

Business Rates Retained Share including Collection Fund Surplus		12.2
Council Tax including Collection Fund Surplus		53.9
Earmarked Reserves		10.5
Total Net Revenue Expenditure Budget		100%

Housing Revenue Account (HRA) Executive Overview:

The Council's overall Housing Revenue Account position, which relates specifically to the costs of providing Council houses within the Borough was an underspend of **£0.7M**.

Cabinet have approved specific service earmarkings totalling **£0.4M**, with the remainder (**£0.3M**) being held pending the review of the Council's 30 Year HRA Business Plan.

<u>Management Accounts</u>	Year End Budget	Actual	Over / (Under) Spend
	£M	£M	£M
Income			
Dwellings Rent	(69.8)	(70.2)	(0.5)
Non Dwellings Rent	(2.0)	(2.2)	(0.2)
Total Income	(71.8)	(72.4)	(0.6)
Expenditure			
Repairs & Maintenance	19.2	20.1	0.9
Supervision & Management	18.2	18.1	(0.1)
Bad Debt	1.1	0.6	(0.5)
Interest Payable	10.7	10.4	(0.3)
Contribution to Capital Funding	21.2	21.2	0.0
Use of Capital Reserves	1.6	1.6	0.0
Other Expenditure	1.5	1.4	(0.1)
Total Expenditure	73.4	73.4	(0.0)
Total Net Position Before Earmarkings	1.6	1.0	(0.6)
Earmarkings			0.6
Year End Position			-

Individual quarterly monitoring reports for 2020/21 can be accessed via the links below:

Quarter	Date Presented to Cabinet	Cabinet Reference	Link to Cabinet Meeting *
1	9 th September 2020	Cab.9.9.2020/13	Quarter 1 Cabinet
2	2 nd December 2020	Cab.2.12.2020/8	Quarter 2 Cabinet
3	10 th March 2021	Cab.10.3.2021/11	Quarter 3 Cabinet
Final Accounts	16 th June 2021	Cab.16.6.2021/11	Final Accounts Cabinet

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The Council's Reserves Position

Executive Summary

Where the Council generates a surplus against its budget, the cumulative amount is held within reserves until required in the future. The Council's total reserves at the end of 2020/21 totalled **£226.3M** split between general reserves of **£195.3M** and housing reserves of **£31.0M**. These reserves are earmarked for specific, one off projects/initiatives. A detailed breakdown can be found in [Note 4](#) to the accounts.

General Fund Reserves

The level of general fund reserves increased from **£139.1M** at the start of 2020/21 to **£195.3M** at the end of the financial year, a net increase of **£56.2M** which is outlined in the table below:

	£M
Reserves at 1st April 2020	139.1
Reserves Used in 2020/21	(20.2)
Reserves Earmarked into 2021/22	76.4
Total Movement	56.2
Reserves at 31st March 2021	195.3

The main reason for this overall increase is that the Council earmarked resources of **£76.4M** into 2021/22, mainly as a result of the Council receiving a significant number of grants to support the Council's response to the pandemic. Furthermore, also due to the pandemic, there were delivery delays that had a significant impact on delivering some of the Council's key one-off investments during 2020/21 and therefore, those reserves remain committed, but unspent at the end of the financial year.

The Council also used **£20.2M** of reserves in 2020/21, mainly relating to funding its capital programme commitments and a number of service related investments.

The table below breaks down the 2020/21 General Fund Reserves:

Reserve Type	Description	1 st April 2020	Used	Earmarked	31 st March 2021
Specific Service Earmarkings	Resources held / committed for service specific purposes, including unspent grants and funding relating to projects that have been delayed into future periods	31.4	(1.8)	28.1	57.7
Capital Programme Earmarkings	Resources held / committed for the Council's capital investment programme	27.9	(4.0)	2.7	26.6
Glassworks Earmarkings	Resources held / committed for the Council's Glassworks Project	20.8	(4.5)	6.0	22.3
Revenue Investment Earmarkings	Resources held / committed for specific revenue investments as set out in the 2020/21 budget process	0.2	(1.2)	5.6	4.6
COVID Grants	Resources held / committed for the ongoing impact on COVID 19	6.7	(6.7)	31.2	31.2
Other Corporate Earmarkings	Resources held / committed for corporate / cross cutting purposes, including Be Even Better Strategy, Insurance Fund, Future Redundancy and the MRP policy	32.1	(2.0)	2.8	32.9
Minimum Working Balance	Resources held as a contingency for unforeseen events	20.0	-	-	20.0
TOTAL		139.1	(20.2)	76.4	195.3

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Housing Revenue Account Reserves

The level of housing revenue account reserves decreased from **£31.8M** at the start of 2020/21 to **£31.0M** at the end of the financial year, a net decrease of **£0.8M** which is outlined in the table below:

	£M
Reserves at 1st April 2020	31.8
Reserves Used in 2020/21	(1.5)
Reserves Earmarked into 2021/22	0.7
Total Movement	(0.8)
Reserves at 31st March 2021	31.0

The main reason for this overall decrease is as result of utilising specific reserves totalling **£1.5M**, namely housing growth reserves, on specific capital projects during 2020/21, offset by the earmarking of resources for future years totalling **£0.8M**, for specific projects to be completed in 2021/22.

The table below breaks down the 2020/21 Housing Revenue Account Reserves:

Reserve Type	Description	1 st April 2020	Used	Earmarked	31 st March 2021
Housing Growth Investment	Resources held / committed for the approved housing growth capital investment programme	19.3	(1.5)	-	17.8
2020/21 Revenue Earmarkings	Resources held / committed for the revenue earmarkings identified during 2020/21	-	-	0.4	0.4
30 Year Business Plan Earmarkings	Resources held / committed pending the review of the Council's 30 year HRA business plan	2.7	-	0.3	3.0
Other Revenue Earmarkings	Resources held / committed for service specific purposes including mitigation of the impact of welfare reform	2.4	-	-	2.4
Other Capital Earmarkings	Resources held / committed for known capital commitments	0.4	-	-	0.4
Minimum Working Balance	Resources held as a contingency for unforeseen events	7.0	-	-	7.0
TOTAL		31.8	(1.5)	0.7	31.0

What The Council Spent in 2020/21 (Capital)

Executive Overview:

In 2020/21, the Council spent **£111.2M** through its capital programme with the majority of the expenditure relating to the Council's property, plant and equipment, such as land and buildings, the road / infrastructure network and council houses.

The **capital expenditure** was funded from **£65.2M** worth of the Council's own resources, such as grants, capital receipts and reserves. The remaining expenditure, totalling **£46.0M**, has been funded by prudential borrowing / leasing.

Capital Expenditure

Capital expenditure during the year amounted to **£111.2M** (**£141.0M** in 2019/20), including Private Finance Initiative and other finance lease purchases. The table and chart below analyse the capital expenditure against the Council's asset categories.

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Asset Categories	2020/21 £M
Council Dwellings	17.2
Property, Plant & Equipment	14.6
Vehicles, Plant, Furniture & Equipment	1.5
Assets Under Construction	45.3
Infrastructure Assets	26.2
Intangible Assets	0.2
Long Term Debtors	0.7
Non BMBC Assets	5.5
Total	111.2

The most significant scheme included within the table above is the Glassworks project which spent £43.0M during the year, included above within assets under construction. Other significant schemes to note are the Barnsley Homes Standard works on the Council's houses, works to the highway network, including the scheme in relation to construction works on the roundabouts from J36 of the M1 to Goldthorpe and the acquisitions of homes to replenish the housing stock.

However, COVID-19 has delayed progress in a number of key capital schemes mainly as a result of the suspension of construction works in the first lockdown in March through to June 2020. This has resulted in slippage of costs into 2021/22 and beyond, in line with the three year programme.

Capital Financing

The table below shows the major sources of **financing** capital expenditure:

Funding Source	2020/21 £M
Capital Grants	29.8
Third Party Contributions (Inc. S106)	3.7
Capital Receipts	3.6
Revenue / Reserves	11.2
Major Repairs Reserve	16.9
Sub Total – Own Resources	65.2
Prudential Borrowing	46.0
Leasing	-
Sub Total – Borrowing	46.0
Total	111.2

Details of Material Assets Disposals

The Council disposed of a number of assets during 2020/21. The **material disposals** are shown in the table below.

Asset	Description	2020/21 Asset Value Disposed £M
School Academy Transfers	Council Maintained Schools Converted to Academies in 2020/21	6.8
Council House Sales	Council Dwellings Sold	3.6

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Quarter	Date Presented to Cabinet	Cabinet Reference	Link to Cabinet Meeting *
1	9 th September 2020	Cab.9.9.2020/13	Quarter 1 Cabinet
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Final Accounts	16 th June 2021	Cab.16.6.2021/12	Final Accounts Cabinet

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2020/21 Treasury Management Overview

Executive Overview:

Facing continued economic uncertainty, the focus of the Council's Treasury Management Strategy for 2020/21 was on **managing risk**:

- The focus of the Council's borrowing strategy was on reducing its exposure to **interest rate** and **refinancing risk**, whilst maintaining a small under-borrowed position to keep its financing costs to a minimum.
- The purpose of the Council's investment strategy was to ensure that its cash balances were **invested prudently** and were **available when needed** to meet the Council's spending commitments. This reflects the recommended investment priorities of **security, liquidity** and **yield** (in that order).

Borrowing Overview:

No new fixed rate borrowing was undertaken during the year, reflecting the latest expectations for interest rates and the strength of the Council's position in relation to interest rate risk. The only movements to report were the scheduled principal repayments of £31.9M.

As a result, 29% of the Council's borrowing requirement is now exposed to interest rate risk (based on its short term and variable LOBO loans and its under-borrowed position). This means that 71% of the Council's overall borrowing requirement is being financed by long term, fixed rate borrowing (exceeding the agreed target of 70%).

Given the current outlook for interest rates (i.e. that PWLB rates will remain at around 2% for the foreseeable future), next year's fixed rate borrowing target has been relaxed to 65% as per Treasury Management strategy. This allows the Council to defer any borrowing until 2022/23 and therefore keep its interest costs low over the next 12-month period. The fixed rate borrowing target reflects the medium term forecasts for interest rates and the current benign interest rate environment. Moving forwards fixing out 70% of the CFR is considered prudent and affordable whilst leaving sufficient flexibility to maximise the use of internal balances, low rate temporary borrowing and avoiding the cost of carry.

	Balance on 01/04/2020 (£M)	New Borrowing (£M)	Principal Redeemed (£M)	Balance on 31/03/2021 (£M)	Net Movement (£M)
PWLB Borrowing	525.4	-	(4.5)	520.9	(4.5)
Other Long-Term Loans	95.0	-	(1.4)	93.5	(1.4)
Temporary Loans	1.0	5.0	(6.0)	0.0	(1.0)
Longer Term Local Authority Loans	49.5	-	(20.0)	29.5	(20.0)
Total External Borrowing	670.8	5.0	(31.9)	643.9	(26.9)

Investment Overview:

The Council's investment strategy is to ensure that its cash balances are invested prudently and are available when needed to meet its spending commitments particularly resulting from the pandemic.

The majority of transactions during the financial year related to short term deposits to maintain sufficient liquidity, an appropriate balance of cash was deposited in the Council's Money Market Funds and instant access accounts, to ensure the Council could continue to meet its day to day spending commitments. In terms of presentation in the [Balance Sheet](#), the instant access investment balances are accounted for as "Cash and Cash Equivalents".

STATEMENT OF ACCOUNTS 2020/21

The Council's investment balances reduced by £17 Million during the year in order to pay for its capital programme, the scheduled principal repayments and day to day expenditure.

	Balance on 01/04/2020 (£M)	New Investments (£M)	Principal Redeemed (£M)	Balance on 31/03/2021 (£M)	Net Movement (£M)
Short Term Deposits	57.0	208.0	(205.0)	60.0	3.0
Money Market Funds / Instant Access Accounts	75.0	241.3	(261.3)	55.0	(20.0)
Total Investments	132.0	449.3	(466.3)	115.0	(17.0)

Treasury Reporting

Individual quarterly monitoring reports for 2020/21 can be accessed via the links below:

Quarter	Date Presented to Cabinet	Cabinet Reference	Link to Cabinet Meeting
1	9 th September 2020	Cab.9.9.2020/13	Quarter 1 Cabinet
2	2 nd December 2020	Cab.2.12.2020/8	Quarter 2 Cabinet
3	10 th March 2021	Cab.10.3.2021/11	Quarter 3 Cabinet
Final Accounts	16 th June 2021	Cab.16.6.2021/13	Final Accounts Cabinet

Summary of the Council's Balance Sheet

The Council's summarised [Balance Sheet](#) is shown below, together with an explanation detailing what the categories represent:

1 st April 2020 £M	Category	31 st March 2021 £M	Explanation	Movement £M
1,245.8	Non-Current Assets	1,349.5	Assets owned or owed to the Council, that are expected to be used / received in more than 1 year	Increased by 103.7
185.8	Current Assets	164.1	Assets owned or owed to the Council, that are expected to be used / received in the next year	Decreased by 21.7
(122.0)	Current Liabilities	(114.8)	Amounts that the Council owes, due within the next year	Decreased by 7.3
(1,260.6)	Long Term Liabilities	(1,270.2)	Amounts that the Council owes, due in more than 1 year	Increased by 9.6
48.9	NET ASSETS	128.6		Increased by 79.7
206.2	USEABLE RESERVES	273.5	Reserves held that can be used by the Council on spending	Increased by 67.3
(157.3)	UNUSABLE RESERVES	(144.9)	Reserves held that are for specific purposes, ordinarily statutory accounting adjustments	Increased by 12.4
48.9	TOTAL RESERVES	128.6		Increased by 79.7

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The table below provides a high level explanation of the Council's [Balance Sheet](#) from 1st April 2020 to 31st March 2021:

<u>Category</u>	<u>Movement £M</u>	<u>Explanation</u>
Non-Current Assets	Increased by 103.7	Revaluations of assets upwards of +£72M, enhancing capital spend of +£81M, (£11M) disposals and (£35M) consumption of assets in the year (depreciation).
Current Assets	Decreased by 21.7	Drawdown of investment balances (£17M) for cash flow purposes.
Current Liabilities	Decreased by 7.3	Net borrowing repaid (£36M) offset with movement between long term and short term borrowing to reflect due date of debt +£31M, grants received in advance increased by +£3M.
Long Term Liabilities	Increased by 9.6	Pension liabilities increase of +£35M offset with movement between long term and short term borrowing to reflect due date of debt (£31M).
NET ASSETS	Increased by 79.7	
USEABLE RESERVES	Increased by 67.3	GF / HRA Reserves increased by +£60M, Amount set aside for housing capital increased by +£5M, capital grants unspent increased by +£2M
UNUSABLE RESERVES	Increased by 12.4	Revaluation reserve increase by +£81M, offset by decrease in pension reserve of (£37M), Collection Fund decreased by (£11M) and DSG Deficit Account showed a decrease of (£12M)
TOTAL RESERVES	Increased by 79.7	

Summary of the Council's Pension Fund Position as at 31st March 2021

Accounting Basis

The Council accounts for its Pension Fund position in accordance with IAS 19, which means that it accounts for the costs of retirement benefits when entitlement to those benefits has been earned rather than when they are actually paid to employees, which may be many years into the future. These future liabilities are to be met by fund assets which are acquired from employer and employee contributions and subsequently invested for a return. As at 31st March 2021, fund liabilities **exceeded** fund assets by **£443M, on an accounting basis**.

Funding Basis

The Pension Fund position, when assessed **on a funding basis**, is calculated in a different way to the accounting methodology and ultimately reflects the actual performance of the Council's Pension Fund. It is the pension fund position on a funding basis that informs the Council's ongoing contribution rate and the employees' contribution rate. Any pension deficit on this funding basis must be made good over time. A triennial actuarial review assesses key assumptions and agrees any changes, including any increase in employer contributions, for a subsequent 3 year period with the aim of having a **100% funded scheme** over the longer term. The latest review applies to the period 1st April 2020 to 31st March 2023.

The Council has a deficit totalling **£16M** at the time of the triennial review and paid the deficit relating to the triennial period (£2.3M) upfront, as a lump sum in 2020/21 to benefit from the discount offered by the Pension Fund, as opposed to paying on a monthly or annual basis. The first of three elements of this has been charged to the General Fund in 2020/21.

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Key Projects

The Glass Works

Construction of the Council's major town centre redevelopment "The Glass Works" was paused for a period of three months during 2020/21 due to the COVID 19 pandemic. This delayed the overall completion of the new retail, leisure and restaurant phase of the scheme slightly. Construction was completed in Q1 of 2021/22 and the Council has since taken ownership from the main contractor. The final phases of public realm are due to be completed later in the year with the scheme opening in September 2021.

Whilst the high street has suffered both pre and post-Covid, the letting of the Glass Works remains buoyant with two new retailers (Sports Direct incorporating USC and Flannels) announced during the year and positive negotiations with other tenants ongoing. The leasing strategy remains under constant review as the development progresses to full opening next year and beyond and will be updated as and when required.

A procurement process for construction of the Glass Works Town Centre Bridge was completed during 2020/21. Final negotiations are being undertaken with the selected contractor including a detailed construction plan. Drainage works have commenced at the bridge site with the construction of the bridge expected to commence at some point during 2021/22 with completion in 2022/23.

Other Key Decisions

During 2020/21, following a strategic review of operations, the Council took the decision to terminate the Joint Venture held with NPS Barnsley Ltd. Termination notices were issued on 31st January for NPS Barnsley Ltd and 30th November 2021 for Barnsley Norse. NPS Barnsley Ltd operations and 51 employee positions were in-sourced on 1st April 2021.

The Council's Approach to Risk Management

Executive Overview:

The embedding of a culture where the management of threats and concerns, and the assurances needed regarding the achievement of the Council's objectives, is considered a fundamental part of normal business process, and crucial to the delivery of the risk management approach and the implementation of good governance arrangements.

A robust and dynamic Strategic Risk Register (SRR) sets the culture and tone for the management of threats, concerns and assurances across and throughout the Council. The engagement of the Senior Management Team (SMT) in the Risk Management process through their ownership and review of the SRR demonstrates a strong commitment to lead and champion Risk Management 'from the top' and to further reinforce the continuing development of a Risk Management culture.

The risks in the SRR are owned by SMT, with the management of individual risks being allocated to a Risk Manager (a member of SMT) and measures to mitigate risks allocated to Action Owners (being those senior managers best placed to take responsibility to drive the implementation of those actions).

SMT is also responsible for ensuring that the SRR continues to express those high-level concerns, issues and areas of strategic focus which have a significant bearing upon the overall achievement of corporate objectives and that they are being appropriately managed.

STATEMENT OF ACCOUNTS 2020/21

A fundamental review of the Council's approach to risk has been undertaken with the introduction of a new approach focussing on being more permissive and enabling, identifying the assurances needed to ensure the delivery of objectives and a move away from the traditional and negative approach.

This new approach is being embedded and is supported by a new system to facilitate 'self-serve'.

The Audit and Governance Committee provides assurances to the Council on the adequacy and effectiveness of the risk management framework, ensuring it is fit for purpose. The Audit and Governance Committee receives regular reports on the Councils risk management arrangements and on the management of key strategic risks; these include detailed presentations "a deep dive review" from the relevant Executive Director on strategic risks in their area. Executive Directors will attend the Audit and Governance Committee to present an update on their strategic risk(s) and answer questions raised by committee members. Oversight of the risk management framework is a key responsibility of the Audit and Governance Committee. Cabinet also receives six-monthly updates on strategic risks.

Future Spending Plans & Assessment of the Future Economic Climate

Key Documents

Title	Description	Date Presented to Cabinet	Cabinet Reference	Link to Cabinet Meeting
Service & Financial Planning 2021/22	General Fund Budget Proposals for 2021/22	10th February 2021	Cab.10.2.2021/6	Budget Cabinet
Housing Revenue Account – 2021/22	HRA Budget Proposals for 2021/22	13th January 2021	Cab.13.1.2021/8	Cabinet Meeting
Treasury Management Policy & Strategy 2021/22	The Council's Strategy with Regards Borrowing & Investing	10th February 2021	Cab.10.2.2021/6	Budget Cabinet
Capital Investment Strategy 2021/22	The Council's Strategy with Regards Capital Investment	10th February 2021	Cab.10.2.2021/6	Budget Cabinet
Council Tax Base Report 2021/22	The Council's Approved Council Tax Base	13th January 2021	Cab.13.1.2021/6	Cabinet Meeting
Business Rates – Calculation of Local Share 2021/22	The Council's Approved Business Rate Tax Base	13th January 2021	Cab.13.1.2021/7	Cabinet Meeting

As highlighted earlier the Council's Corporate Plan, has been refreshed with a new plan implemented from 1st April 2021. The Council Plan will support the Barnsley 2030 project over the next three years, delivering against our new vision of 'Barnsley - the place of possibilities'.

In February 2021, the Council agreed an updated **Medium Term Financial Strategy (MTFS)** for the period 2021 – 2024. This included presenting balanced budget proposals for 2021/22 and 2022/23 with a relatively small funding gap in 2023/24. Although, this position is based on a number of core assumptions, non-more so than the ongoing impact of COVID-19 on public finances.

Regardless of this, in order to achieve a balanced position over the next two years, a number of **tough decisions** and changes to the way we deliver some of our services are required. This includes delivery of a further **£5 million** in efficiency savings, on top of over **£110 million** saved since 2010.

Government delayed the three year comprehensive spending review, announcing a one year Local Government settlement for 2020/21. This did afford the opportunity to make some much needed one off investment in front line services and key priorities, with upwards of **£20M** being set aside specifically for this purpose during 2020/21.

STATEMENT OF ACCOUNTS 2020/21

However, the above position was approved prior to the onset of the COVID-19 pandemic (see below), late in March 2020. As a result, Government announced a further delay of the Comprehensive Spending Review (CSR), the Fair Funding Review and Business Rates Retention in summer 2020, providing a further one year only settlement for 2021/22. It is currently anticipated that the full three year CSR will be delivered later during 2021/22.

The Impact of the Coronavirus (COVID-19) Pandemic

2020/21 Financial Year

As mentioned above, the COVID-19 pandemic has severely impacted on the Council's resources during 2020/21. The Council has incurred COVID related costs totalling £33.177M during 2020/21 (£1.439M in 2019/20), broken down as follows:

Area of Spend	Value £M	Description
Adult Social Care	10.9	Support to the Council's care providers for staffing, PPE and outbreak control
Test and Trace / Outbreak Control	6.2	Provision of intervention to prevent outbreaks across the borough including marketing and communication
Business Support	3.9	Financial support to businesses not supported via the government scheme (see below)
Hardship / Welfare Assistance	4.4	Support to individuals and families required to self-isolate / financial support for council tax
Other Council Costs	0.4	IT costs, communications
Home to School	0.4	Additional costs associated with transporting vulnerable children
Waste	2.6	Additional costs of waste collection due to people being at home as well as social distancing measures at waste recycling sites
Winter Grants	1.2	Emergency food parcels during school holidays
Other Recovery	1.9	Cost of security and cleaning to safely open public buildings
Children's Social Care	0.6	Increased caseloads as result of the pandemic and support to those leaving care during the pandemic
Homelessness	0.4	Provision of temporary accommodation during lockdowns
Community Testing	0.3	Costs of providing community testing facilities.
Total	33.2	

Over and above these costs, the Council's core income sources have been significantly impacted during 2020/21.

Total income losses stand at £11.4M. The table below provides a further break down:

Area of Spend	Value £M	Description
Taxation Losses	2.9	Losses in income from council tax and business rates.
Car Parking Income	1.2	Losses in income following the closure of car parks and lower footfall due to the lockdown / covid restrictions.
Markets and Commercial Income	2.3	Rent relief provided to the Council's commercial tenants.
Schools Catering	1.2	Loss of income following the closure of schools.
Other Fees and Charges	3.8	Professional fees, legal fees, leisure and cultural income losses and training fees.
Total	11.4	

Further detail is provided in the Council's 2020/21 Corporate Finance Performance Report

In addition to the above, the Council has also administered financial support payments in excess of £80M, on behalf of the Government to individuals and businesses in the Borough. In accordance with the accounting Code, the Council is purely acting as an agent so these payments, and the associated grant income, are excluded from the Council's accounts.

STATEMENT OF ACCOUNTS 2020/21

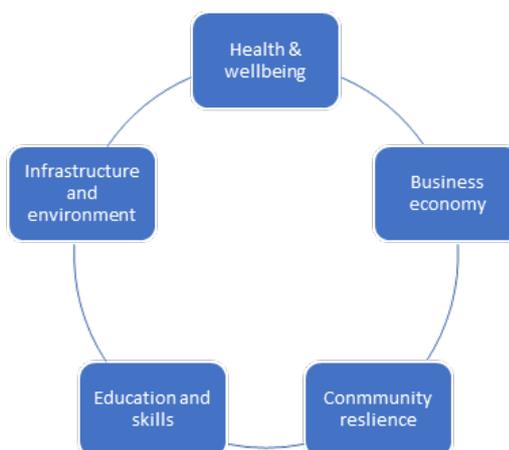
Type	£Ms
BEIS Business Support Grant	30.5
Local Restrictions Grant Business Support	19.6
Additional Restrictions Grant Business Support (via Sheffield City Region)	4.2
Test and Trace Payments	0.4
Total	54.8

2021/22 Outlook and Beyond

The Government published the next phase of its COVID 19 response by announcing the roadmap out of lockdown on the 22nd February 2021. This four-step roadmap offers the country a route back to normality with the final step seeing all restrictions and legal limits on social contact removed by a revised date of the 19th July 2021.

Aligned to this, the Council has recently introduced the Barnsley Recovery and Renewal Strategy. This strategy sets out how the council will work towards restoring the Borough and supporting residents and businesses to move on from the pandemic.

This strategy sets out five themes:



Costs associated with the ongoing COVID response and recovery effort are currently estimated to be in the region of £16.3M in 2021/22. These costs include:

AREA	21 / 22	DESCRIPTION
Adult Social Care	2.7	Continuing to support the borough's care sector with infection control
Children's Social Care	0.4	Additional support for our most vulnerable children;
Homelessness	0.3	Further accommodation support in private and council settings.
Supporting the Vulnerable	1.6	Support to help the charity and voluntary sector recover; Ongoing financial support for those required to self-isolate;
Outbreak Control	4.0	Ongoing outbreak control measures to help prevent further infections. Community response and compliance.
Kick Start	0.6	Employment of up to 80 Kick Start positions for people at risk of long-term unemployment.
Waste	1.5	Waste disposal – additional tonnages with people staying at home; Extending social distancing for vulnerable employees; Traffic management at waste disposal (recycling) sites.
Building costs	0.5	Additional cost of security and cleaning in council owned building.
Other	4.7	Additional resourcing requirements to support the recovery effort; Business Support; Provision of PPE for Council employees.
TOTAL	16.3	

In addition, there is a further potential shortfall in income of £1.6M:

STATEMENT OF ACCOUNTS 2020/21

AREA	21 / 22	DESCRIPTION
Car Parking	0.8	Losses in income from closure of car parks and lower footfall in the town centre during lockdown/restrictions.
Commercial Rents	0.5	Rent relief provided by the Council to its commercial tenants
Other Fees & Charges	0.3	Leisure and cultural venues / Training fees
Taxation losses	0.0*	Taxation losses have been considered as part of the updated MTFS
TOTAL	1.6	

Therefore, the total estimated cost in 21/22 is £17.9M. The overall position for 21/22 will be continuously monitored as we progress through the recovery and renewal strategy and in line with the Government's roadmap.

This cost will be partly funded from grant monies earmarked and carried forward from 20/21 (£9.2M) together with specific government funding allocations announced for 21/22 (£2.2M) leaving a balance of £6.5M.

	2021/22
	£M
COSTS	16.3
INCOME	1.6
TOTAL	17.9
Less CFwd. Funding	(9.2) *
21/22 Allocation	(2.1)
NET COST	6.5

*Excludes grants carried forward in respect of collection fund losses.

It is proposed to fund this balance using the resources set aside as part of the 21/22 budget setting process. However, it should be noted this position is predicated on the agreed recovery roadmap continuing as hoped/planned. A further increase of COVID infections or any other derailment of the roadmap could result in significant financial pressure unless that is accompanied with further Government support.

The estimated ongoing impact of COVID 19 during 2021/22 and beyond has been captured by the Council's 2030 Plan and the updated 2021-2024 Medium Term Financial Strategy (MTFS).

This will impact on several things including:

- service delivery and consideration of different methods of delivery;
- major projects that the Council is involved in;
- the cost of running services;
- income collection;
- the wider community and economy; and
- Council employees.

Our 2020/21 Statement of Accounts

The Form of the Statement of Accounts

The Statement of Accounts is a statutory publication required under the Accounts and Audit Regulations and prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2020/21 (The Code), published by the Chartered Institute of Public Finance and Accountancy (CIPFA). The Code specifies the principles and practices of accounting required to give a true and fair view of the Council's financial position at the end of the year and the transactions of the Council during the year.

STATEMENT OF ACCOUNTS 2020/21

The information contained in the various statements and notes are of a highly technical nature. To aid readers of the accounts, some of the technical areas around the accounting policies have been provided in [Annex A](#) through [Annex E](#), with links to the individual areas of the accounts that they relate to.

The layout of the 2020/21 Statement of Accounts is comprised of:

- Statement of Responsibilities for the Statement of Accounts;
- The Core Financial Statements;
- The Expenditure & Funding Analysis;
- Notes to the Core Financial Statements;
- The Supplementary Financial Statements and Notes including the Housing Revenue Account and the Collection Fund; and
- The Group Accounts

These are explained in more detail below.

[Statement of Responsibilities for the Statement of Accounts](#)

This section explains the respective responsibilities of the Council and the Chief Finance Officer (CFO) in relation to the Statement of Accounts. The Council is responsible for ensuring that there are proper arrangements in place for financial administration, ensuring that value for money is achieved and approving the annual Statement of Accounts. The CFO is responsible for selecting and applying accounting policies, keeping accurate and timely accounting records, taking reasonable steps for the prevention and detection of fraud and complying with proper accounting practice as defined by The Code.

The Core Financial Statements

[The Movement in Reserves Statement \(MIRS\)](#) – This statement shows the movement in the year on the different reserves held by the Council, analysed into 'useable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves.

The surplus or deficit on the Provision of Services line shows the accounting / economic cost of providing the Council's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund balance and the Housing Revenue Account for Council Tax setting and dwellings rent setting purposes. The Net Increase / Decrease before Transfers to Earmarked Reserves line shows the statutory General Fund balance and Housing Revenue Account balance before any discretionary transfers to or from earmarked reserves undertaken by the Council.

[The Comprehensive Income and Expenditure Statement \(CI&ES\)](#) – This statement shows the accounting cost in the year, of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations; this is different to the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

[The Balance Sheet](#) – The Balance Sheet shows the value of the assets and liabilities recognised by the Council, as at 31st March 2021. The net assets of the Council (assets less liabilities) are matched by the reserves held by the Council.

Reserves are reported in two categories. The first category of reserves is useable reserves, i.e. those reserves that the Council may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts Reserve that may only be used to fund capital expenditure or repay debt). The second category of reserves is those that the Council is not able to use to provide services. This includes reserves that hold

STATEMENT OF ACCOUNTS 2020/21

unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets were sold; and reserves that hold timing differences shown in the Movement in Reserves Statement line 'adjustments between accounting basis and funding basis under regulations'.

[The Cash Flow Statement](#) – The Cash Flow Statement shows the changes in cash and cash equivalents of the Council during the reporting period. The statement shows how the Council generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Council are funded by way of taxation and grant income, or from the recipients of services provided by the Council. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the Council's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the Council.

Notes to the Core Financial Statements

[The Expenditure and Funding Analysis](#) is designed to demonstrate to council tax and rent payers, how the funding available to the Council (i.e. government grants, rents, council tax and business rates) for the year has been used in providing services, in comparison with those resources consumed or earned by authorities in accordance with generally accepted accounting practices. The Expenditure and Funding Analysis also shows how this expenditure is allocated for decision making purposes between the Council's directorates. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the Comprehensive Income and Expenditure Statement.

There are a number of disclosure notes that present further detail behind the figures in the Core Financial Statements, categorised by the predominant statement that they support.

- [Notes Relating to the Expenditure & Funding Analysis;](#)
- [Notes Relating to the Movement in Reserves Statement;](#)
- [Notes Relating to the Comprehensive Income & Expenditure Statement;](#)
- [Notes Relating to the Balance Sheet;](#)
- [Notes Relating to the Cash Flow Statement;](#)
- [Notes Relating to Other Disclosures.](#)

The Supplementary Financial Statements

[The Housing Revenue Account Comprehensive Income and Expenditure Statement](#) - Local authorities are required by law to account separately for all transactions relating to the cost of local authority housing by way of the Housing Revenue Account (HRA). This account shows in more detail where the resources are spent in maintaining and managing the Council's council houses, and the sources of income to meet these costs.

[The Collection Fund](#) - The Collection Fund is an agent's statement that reflects the statutory obligation for billing authorities to maintain a separate Collection Fund. The statement shows the transactions of the Council in relation to the collection from taxpayers and distribution to local authorities and Central Government of Council Tax and Business Rates.

The Group Accounts

[The Group Accounts](#) – The Group Accounts are a consolidated set of financial statements that represent the overall activities of the companies that the Council has an interest in, where deemed material.

STATEMENT OF ACCOUNTS 2020/21

Changes of Accounting Policies in 2020/21

There has been no change to the Council's accounting policies for 2020/21.

Post Balance Sheet Events

There are no adjusting post balance sheet events following the 31st March 2021.

[Note 18](#) details the post balance sheet events in more depth including the potential impact on the Council.



N COPLEY BA (HONS), CPFA.

DATE: 25th November 2021

SERVICE DIRECTOR FOR FINANCE, CHIEF FINANCIAL OFFICER

STATEMENT OF ACCOUNTS 2020/21

SECTION 3 - STATEMENT OF RESPONSIBILITIES FOR THE STATEMENT OF ACCOUNTS

The Council's Responsibilities

The Council is required to:

- ◆ Make arrangements for the proper administration of its financial affairs and to secure that one of its Officers has the responsibility for the administration of those affairs. In this Council, that Officer is the Service Director for Finance (Chief Finance Officer);
- ◆ Manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets; and
- ◆ Approve the Statement of Accounts.



COUNCILLOR A. GARDINER

DATE: 25th November 2021

CABINET SPOKESPERSON FOR CORPORATE SERVICES

The Chief Finance Officer's Responsibilities

The Chief Finance Officer is responsible for the preparation of the Council's Statement of Accounts in accordance with proper practices as set out in the CIPFA / LASAAC Code of Practice on Local Authority Accounting in the United Kingdom ('The Code').

In preparing this Statement of Accounts, the Chief Finance Officer has:

- ◆ Selected suitable accounting policies and then applied them consistently;
- ◆ Made judgements and estimates that were reasonable and prudent;
- ◆ Complied with the Local Authority Code;
- ◆ Kept proper accounting records which were up to date;
- ◆ Taken reasonable steps for the prevention and detection of fraud and other irregularities;
- ◆ Assessed the Council's and the Group's ability to continue as a going concern, disclosing, as applicable, matters related to going concern;
- ◆ Used the going concern basis of accounting on the assumption that the functions of the Council and the Group will continue in operational existence for the foreseeable future; and
- ◆ Maintained such internal control as they determine is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In conclusion, the Chief Finance Officer certifies that this Statement of Accounts presents a true and fair view of the financial position of the Council as at 31st March 2021.



N COPLEY BA (HONS), CPFA.

DATE: 25th November 2021

SERVICE DIRECTOR FOR FINANCE, CHIEF FINANCIAL OFFICER

STATEMENT OF ACCOUNTS 2020/21

SECTION 4 – CORE FINANCIAL STATEMENTS

THE MOVEMENT IN RESERVES STATEMENT

For a description of this statement – click [here](#)

<u>Movement in Reserves During 2020/21</u>	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Reserve	Total Useable Reserves	Total Unusable Reserves	Total Council Reserves	
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	
Balance of Reserves at 1st April 2020	133,875	31,817	16,810	14,821	8,854	206,177	(157,264)	48,913	Balance Sheet
Reporting of Schools Budget Deficit to New Adjustment Account at 1st April 2020	5,224	-	-	-	-	5,224	(5,224)	-	
Restated Balance of Reserves at 1st April 2020	139,099	31,817	16,810	14,821	8,854	211,401	(162,488)	48,913	
Total Comprehensive Expenditure & Income	13,610	(9,845)	-	-	-	3,765	75,840	79,605	CI&ES
Adjustments Between Accounting Basis & Funding Basis Under Regulations	42,593	8,980	276	4,193	2,208	58,250	(58,250)	-	Note 3
Net Increase / (Decrease) in 2020/21	56,203	(865)	276	4,193	2,208	62,015	17,590	79,605	Note 4 & HRA
Balance of Reserves at 31st March 2021	195,302	30,952	17,086	19,014	11,062	273,416	(144,898)	128,518	Balance Sheet
	Balance Sheet	Balance Sheet	Balance Sheet / Note 5	Balance Sheet					

STATEMENT OF ACCOUNTS 2020/21

THE MOVEMENT IN RESERVES STATEMENT

<u>Movement in Reserves During 2019/20</u>	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Reserve	Total Useable Reserves	Total Unusable Reserves	Total Council Reserves	
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	
Balance of Reserves at 1st April 2019	130,114	37,074	15,071	10,807	5,796				Balance Sheet
Total Comprehensive Expenditure & Income	(20,119)	(12,147)	-	-	-	(32,266)	101,318	69,052	CI&ES
Adjustments Between Accounting Basis & Funding Basis Under Regulations	23,880	6,890	1,739	4,014	3,058	39,581	(39,581)	-	Note 3
Net Increase / (Decrease) in 2019/20	3,761	(5,257)	1,739	4,014	3,058	7,315	61,737	69,052	Note 4 & HRA
Balance of Reserves at 31st March 2020	133,875	31,817	16,810	14,821	8,854	206,177	(157,264)	48,913	Balance Sheet
	Balance Sheet	Balance Sheet	Balance Sheet / Note 5	Balance Sheet					

STATEMENT OF ACCOUNTS 2020/21

THE COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT

For a description of this statement – click [here](#)

2019/20 (Restated)				2020/21			Note / Statement
Gross Expenditure £000s	Gross Income £000s	Net Expenditure £000s		Gross Expenditure £000s	Gross Income £000s	Net Expenditure £000s	
			Net Cost of Services:				
153,283	(100,401)	52,882	Children's Services	143,626	(96,228)	47,398	
103,913	(29,777)	74,136	Place	103,502	(27,454)	76,048	
74,882	(71,970)	2,912	Housing Revenue Account	72,781	(72,493)	288	HRA
96,755	(40,355)	56,400	Adults & Communities	92,144	(42,716)	49,428	
12,539	(7,787)	4,752	Public Health	10,323	(8,366)	1,957	
104,052	(105,655)	(1,603)	Core Services	113,222	(101,991)	11,231	
13,855	(25,421)	(11,566)	Corporate Services	12,867	(29,718)	(16,851)	
1,439	-	1,439	Exceptional Item – COVID 19	32,937	(22,542)	10,395	8
560,718	(381,366)	179,352	Net Cost of Services	581,402	(401,508)	179,894	EFA
			Other Operating Income & Expenditure:				
436	-	436	Parish Council Precepts	414	-	414	
1,666	-	1,666	Payments to Central Government Housing Capital Receipts Pool	1,666	-	1,666	
6,973	(10,558)	(3,585)	(Gains) / Losses on The Disposal of Non-Current Assets	4,396	(5,962)	(1,566)	
9,679	-	9,679	Exceptional Item – Loss on Disposal of Non-Current Assets Relating to School Transfers	6,769	-	6,769	8
18,754	(10,558)	8,196	Total Other Operating Expenditure	13,245	(5,962)	7,283	
			Financing & Investment Income & Expenditure:				
22,895	-	22,895	Interest Payable on Debt	23,747	-	23,747	
97	-	97	Interest Element of Finance Leases	76	-	76	
20,279	-	20,279	Interest Payable on PFI Unitary Payments	19,395	-	19,395	
10,446	-	10,446	Net Interest on The Defined Benefit Liability / Asset	9,537	-	9,537	37
-	-	-	Movement in Fair Value of Financial Assets	-	-	-	
1,358	-	1,358	Expected Credit Loss Model	396	-	396	
-	-	-	Premium Incurred on Early Redemption of Debt	-	-	-	
-	(1,959)	(1,959)	Investment Interest Income	-	(809)	(809)	
-	(207)	(207)	Dividends Receivable	-	(113)	(113)	
-	(10)	(10)	Interest Received on Finance Leases	-	(10)	(10)	
3,612	(4,357)	(745)	(Surplus) / Deficit of Trading Undertakings or Other Operations	4,803	(4,455)	348	9
58,687	(6,533)	52,154	Total Financing & Investment Income & Expenditure	57,954	(5,387)	52,567	

Continued overleaf.

STATEMENT OF ACCOUNTS 2020/21

THE COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT (CONTINUED)

2019/20 (Restated)				2020/21			Note / Statement
Gross Expenditure £000s	Gross Income £000s	Net Expenditure £000s		Gross Expenditure £000s	Gross Income £000s	Net Expenditure £000s	
			Taxation & Non-Specific Grant Income:				
-	(25,289)	(25,289)	Recognised Capital Grants & Contributions	-	(35,966)	(35,966)	
-	(4,976)	(4,976)	Section 31 Grant	-	(24,924)	(24,924)	
-	(8,175)	(8,175)	Exceptional Item – COVID 19 Related General Grants	-	(19,459)	(19,459)	8
-	(12,746)	(12,746)	Revenue Support Grant (RSG)	-	(12,954)	(12,954)	
-	(98,646)	(98,646)	Council Tax	-	(102,437)	(102,437)	
-	(25,394)	(25,394)	Business Rates Retention Scheme – Locally Retained	-	(15,034)	(15,034)	
-	(32,210)	(32,210)	Business Rates Retention Scheme – Top Up Grant	-	(32,735)	(32,735)	
-	(207,436)	(207,436)	Total Taxation & Non Specific Grant Income	-	(243,509)	(243,509)	
638,159	(605,893)	32,266	(Surplus) / Deficit on Provision of Services	652,601	(656,366)	(3,765)	6
			Other Comprehensive Income & Expenditure:				
6,318	(46,763)	(40,445)	(Gains) / Losses on Revaluation of Property, Plant & Equipment Assets	3,023	(95,698)	(92,675)	5
57	-	57	(Gains) / Losses on Revaluation of Financial Instruments	111	-	111	5
-	(60,930)	(60,930)	Actuarial (Gains) / Losses on Pension Assets / Liabilities	16,724	-	16,724	37
6,375	(107,693)	(101,318)	Other Comprehensive Income & Expenditure	19,858	(95,698)	(75,840)	
644,534	(713,586)	(69,052)	Total Comprehensive Income & Expenditure	672,459	(752,064)	(79,605)	

STATEMENT OF ACCOUNTS 2020/21

BALANCE SHEET AS AT 31st MARCH 2021

For a description of this statement – click [here](#)

2019/20 £000s		2020/21 £000s	2020/21 £000s	Note / Statement
	NON-CURRENT ASSETS			
	Property Plant and Equipment:			
580,429	- Council Dwellings	647,463		19
301,594	- Other Land & Buildings	282,683		19
9,435	- Vehicles, Plant, Furniture & Equipment	8,863		19
264,599	- Infrastructure Assets	283,291		19
70,118	- Assets Under Construction	107,118		19
2,924	- Surplus Assets	1,769		19
1,229,099			1,331,187	
10,427	Heritage Assets	11,215		21
925	Intangible Assets	815		22
4,422	Long Term Investments	4,281		27
909	Long Term Debtors	1,948		27
16,683			18,259	
1,245,782	Total Non-Current Assets		1,349,446	
	CURRENT ASSETS			
4,108	Assets 'Held for Sale'	8,413		23
57,197	Short Term Investments	60,048		27
1,101	Inventories	1,186		29
10,072	Local Taxation Debtors	10,290		30
(9,772)	Impairment of Local Taxation Debtors	(10,243)		30
62,264	Other Short Term Debtors	47,848		31
(7,776)	Impairment of Short Term Debtors	(6,490)		31
68,569	Cash & Cash Equivalents	53,010		Cash Flow
185,763	Total Current Assets		164,062	
1,431,545	TOTAL ASSETS		1,513,508	
	CURRENT LIABILITIES			
(31,229)	Short Term Borrowing	(21,788)		27
(9,507)	Other Short Term Liabilities	(8,797)		27
(49,077)	Short Term Creditors	(47,929)		32
(6,380)	Short Term Provisions	(6,368)		34
(17,699)	Capital Grants Receipts in Advance	(23,602)		33
(8,152)	Revenue Grants Receipts in Advance	(6,295)		33
(122,044)	Total Current Liabilities		(114,779)	
	LONG TERM LIABILITIES			
(645,650)	Long Term Borrowing	(628,230)		27
(202,861)	Other Long Term Liabilities	(194,062)		27
(3,725)	Long Term Provisions	(4,521)		34
(408,352)	Retirement Benefit Obligations	(443,398)		37
(1,260,588)	Total Long Term Liabilities		(1,270,211)	
(1,382,632)	TOTAL LIABILITIES		(1,384,990)	
48,913	NET ASSETS / (LIABILITIES)		128,518	

Continued overleaf

STATEMENT OF ACCOUNTS 2020/21
BALANCE SHEET AS AT 31st MARCH 2021 (CONTINUED)

2019/20 £000s		2020/21 £000s	2020/21 £000s	Note / Statement
	USEABLE RESERVES:			
133,875	- General Fund	195,302		4 / MIRS
31,817	- Housing Revenue Account	30,952		4 / MIRS / HRA
16,810	- Useable Capital Receipts Reserve	17,086		MIRS
14,821	- Major Repairs Reserve	19,014		MIRS
8,854	- Capital Grant Unapplied Reserve	11,062		MIRS
206,177	TOTAL USEABLE RESERVES		273,416	
	UNUSABLE RESERVES:			
(24,780)	- Capital Adjustment Account	(35,182)		5
60	- Deferred Capital Receipts Reserve	497		5
(12,057)	- Financial Instruments Adjustment Account	(11,473)		5
(408,352)	- Pensions Reserve	(444,961)		5
(320)	- Financial Instrument Revaluation Reserve	(431)		5
271,208	- Revaluation Reserve	352,241		5
(3,007)	- Accumulated Absences Account	(2,482)		5
19,984	- Collection Fund Adjustment Account	8,650		5
-	- DSG Deficit Adjustment Account *	(11,757)		5
(157,264)	TOTAL UNUSABLE RESERVES		(144,898)	
48,913	TOTAL RESERVES		128,518	

* The DSG Adjustment account is a new requirement for 2020/21. The [Movement in Reserves Statement](#) shows the adjustment to the opening balances, in accordance with SI The Local Authorities (Capital Finance and Accounting) Regulations (the 2003 Regulations) as amended.

I certify that these accounts were approved by the full Council as its meeting on the 25th November 2021. These statements replace the unaudited financial statements placed on account with the Council's external auditors, Grant Thornton LLP on 28th July 2021.



Mayor Cllr. Caroline Makinson

Date: 25th November 2021

STATEMENT OF ACCOUNTS 2020/21

CASH FLOW STATEMENT

For a description of this statement – click [here](#)

2019/20 £000s		2020/21 £000s	2020/21 £000s	Note
32,266	Net (Surplus) / Deficit on Provision of Services		(3,765)	CI&ES
	<u>Adjustments to Net Surplus or Deficit on The Provision of Services for Non-Cash Movements:</u>			
(79,136)	- Depreciation & Impairment	(79,530)		
(19,024)	- Pension Fund Adjustments	(20,661)		
(16,652)	- Carrying Amount of Non-Current Assets Sold	(11,166)		
815	- (Increase) / Decrease in Provisions	(1,147)		
32	- Increase / (Decrease) in Inventories	85		
17,204	- Increase / (Decrease) in Debtors	(13,536)		
3,144	- (Increase) / Decrease in Creditors	(8,051)		
644	- Other Non-Cash Adjustments	607		
(92,973)			(133,399)	
	<u>Adjustments for Items Included in the Net (Surplus) or Deficit on the Provision of Services that are Investing & Financing Activities:</u>			
25,289	- Capital Grants Recognised Through Comprehensive Income & Expenditure Statement	35,966		
-	- Premiums Paid on Early Settlement of Debt	-		
10,558	- Proceeds From The Sale of Property, Plant & Equipment, Investment Property & Intangible Assets	6,088		
35,847			42,054	
(24,860)	Net Cash (Inflow) / Outflow From Operating Activities		(95,110)	
(4,705)	Net Cash (Inflow) / Outflow From Investing Activities		64,447	39
(3,613)	Net Cash (Inflow) / Outflow From Financing Activities		46,222	40
(33,178)	Net (Increase) / Decrease in Cash & Cash Equivalents		15,559	
35,391	Cash & Cash Equivalents as at 1st April		68,569	
33,178	Net Increase / (Decrease) in Cash & Cash Equivalents		(15,559)	
68,569	Cash & Cash Equivalents as at 31st March		53,010	Balance Sheet
	Made Up Of The Following Elements:			
2	Cash Held By The Council		2	
(5,345)	Cash in Transit *		(12,314)	
(1,103)	Bank Current Accounts		10,310	
75,015	Short Term Deposits With Financial Institutions		55,012	
68,569	Total Cash & Cash Equivalents		53,010	

* Cash in Transit represents the timing difference between payments being made by the Council to its creditors and receipts received from its debtors, which have been accounted for in the Council's Statement of Accounts and the clearing of those payments in the year end bank balance.

[Accounting Policy 5](#) defines the Council's policy with regards classification of financial instruments as cash equivalents.

STATEMENT OF ACCOUNTS 2020/21
SECTION 5 – NOTES TO THE CORE FINANCIAL STATEMENTS

THE EXPENDITURE AND FUNDING ANALYSIS

For a description of this note – click [here](#)

2019/20 (Restated)				2020/21		
Net Expenditure Chargeable to the General Fund and HRA Balances	Adjustments Between the Funding and Accounting Basis	Net Expenditure in the Comprehensive Income and Expenditure Statement		Net Expenditure Chargeable to the General Fund and HRA Balances	Adjustments Between the Funding and Accounting Basis	Net Expenditure in the Comprehensive Income and Expenditure Statement
£000s	£000s	£000s		£000s	£000s	£000s
38,895	13,987	52,882	Children's Services	38,685	8,713	47,398
38,916	35,220	74,136	Place	44,096	31,952	76,048
(18,018)	20,930	2,912	Housing Revenue Account	(16,801)	17,089	288
52,057	4,343	56,400	Adults & Communities	45,441	3,987	49,428
4,397	355	4,752	Public Health	1,469	488	1,957
(6,304)	4,701	(1,603)	Core Services	(5,431)	16,662	11,231
(11,588)	22	(11,566)	Corporate Services	(17,040)	189	(16,851)
1,439	-	1,439	Exceptional Item – COVID 19	10,395	-	10,395
99,794	79,558	179,352	Net Cost of Services	100,814	79,080	179,894
436	7,760	8,196	Other Operating Income & Expenditure	414	6,869	7,283
41,708	10,446	52,154	Financing & Investment Income & Expenditure	43,030	9,537	52,567
(180,225)	(27,211)	(207,436)	Taxation & Non Specific Grant Income	(218,876)	(24,633)	(243,509)
(38,287)	70,553	32,266	(Surplus) / Deficit on Provision of Services	(74,618)	70,853	(3,765)
39,783	(39,783)	-	Items Presented Within The Movement in Reserves Statement	19,280	(19,280)	-
1,496	30,770	32,266	TOTAL	(55,338)	51,573	(3,765)
Note 1 / MIRS	Split Between:	CI&ES		Note 1 / MIRS	Split Between:	CI&ES
General Fund	23,880			General Fund	42,593	
HRA	6,890			HRA	8,980	
	30,770				51,573	
	Note 2 / Note 3 / MIRS				Note 2 / Note 3 / MIRS	

STATEMENT OF ACCOUNTS 2020/21

THE EXPENDITURE AND FUNDING ANALYSIS (CONTINUED)

2019/20			Movement on Reserves:	2020/21		
General Fund	Housing Revenue Account	Total		General Fund	Housing Revenue Account	Total
£000s	£000s	£000s	£000s	£000s	£000s	
130,114	37,074	167,188	Opening Balances as at 1st April	133,875	31,817	165,692
-	-	-	Reporting of Schools Budget Deficit to New Adjustment Account at 1st April 2020	5,224	-	5,224
130,114	37,074	167,188	Revised Balances as at 1st April	139,099	31,817	170,916
3,761	(5,257)	(1,496)	Plus/(Less) Surplus or (Deficit) on General Fund & HRA Balances in Year	56,203	(865)	55,338
133,875	31,817	165,692	Closing Balances as at 31st March	195,302	30,952	226,254

[Note 4 / MIRS](#)

Note A – Prior Period Adjustments

Description:	This note provides explanation of the prior period adjustment applied in the comparative prior year position including the overall impact on the key statements and notes contained therein.
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The Council has restated its prior year Comprehensive Income & Expenditure Statement to reflect the treatment and presentation of the COVID grants received and associated expenditure on COVID related response and recovery. The changes are purely presentational and are to reflect the exceptional nature of the associated COVID expenditure and income, which allows comparability between the two financial years.

The restatement does not affect the overall (Surplus) / Deficit on Provision of Services nor the Council's reserves position as at the 1st April 2020.

This presentational adjustment has also been followed through to the associated notes such as the [EFA](#), [Note 1](#) and [Note 6](#).

The Council also restated the 2019/20 fair value disclosure of its financial liabilities in [Note 27](#) to reflect the change to the rate used in the calculation of its fair value. The restatement does not affect the overall (Surplus) / Deficit on Provision of Services, the Balance Sheet nor the Council's reserves position as at the 1st April 2020.

STATEMENT OF ACCOUNTS 2020/21
NOTES PRIMARILY RELATING TO THE EXPENDITURE & FUNDING ANALYSIS

Note 1 – Reconciliation Between Management Accounts and Expenditure & Funding Analysis

Description:	This note provides a reconciliation between the Council’s Management Accounts and the first column of the Expenditure & Funding Analysis which represents the actual movement on the Council useable reserves for the year. The respective adjustments are outlined in the explanatory notes in the pages overleaf.
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Adjustments from Management Accounts to Financial Reporting Format	2020/21					
	Management Accounts as Per Final Accounts Report (Note 1A)	Presentational Adjustments from Management Accounts to Financial Accounts (Note 1B)	Items Not Included in Net Cost of Services (Note 1C)	Items Not Included Within The CI&ES (Note 1D)	Corporate Funding / Expenditure (Note 1E)	Net Expenditure Chargeable to the General Fund and HRA Balances (Note 1F)
	£000s	£000s	£000s	£000s	£000s	£000s
Children’s Services	34,132	4,553	-	-	-	38,685
Place	50,987	(7,115)	224	-	-	44,096
Housing Revenue Account	865	(865)	(10,404)	(6,397)	-	(16,801)
Adults & Communities	76,214	(30,773)	-	-	-	45,441
Public Health	6,189	(4,720)	-	-	-	1,469
Core Services	(2,019)	(3,341)	(56)	(15)	-	(5,431)
Corporate Services	66,982	(78,577)	13,091	(18,536)	-	(17,040)
Exceptional Item – COVID 19	(36,586)	46,981	-	-	-	10,395
Net Cost of Services	196,764	(73,857)	2,855	(24,948)	-	100,814
Other Operating Income & Expenditure	-	-	-	-	414	414
Financing & Investment Income & Expenditure	-	-	43,030	-	-	43,030
Taxation & Non Specific Grant Income	-	-	(45,885)	-	(172,991)	(218,876)
(Surplus) / Deficit on Provision of Services	196,764	(73,857)	-	(24,948)	(172,577)	(74,618)
Items Presented Within The Movement in Reserves Statement (Note 1G)	-	-	-	18,415	865	19,280
TOTAL NET EXPENDITURE	196,764	(73,857)	-	(6,533)	(171,712)	(55,338)

EFA

STATEMENT OF ACCOUNTS 2020/21

Adjustments from Management Accounts to Financial Reporting Format	2019/20 (Restated)					
	Management Accounts as Per Final Accounts Report (Note 1A)	Presentational Adjustments from Management Accounts to Financial Accounts (Note 1B)	Items Not Included in Net Cost of Services (Note 1C)	Items Not Included Within The CI&ES (Note 1D)	Corporate Funding / Expenditure (Note 1E)	Net Expenditure Chargeable to the General Fund and HRA Balances (Note 1F)
	£000s	£000s	£000s	£000s	£000s	£000s
Children's Services	38,895		-	-	-	38,895
Place	37,936		980	-	-	38,916
Housing Revenue Account	(2,590)	2,590	(10,068)	(7,950)	-	(18,018)
Adults & Communities	52,049		8	-	-	52,057
Public Health	4,397		-	-	-	4,397
Core Services	(6,613)		324	(15)	-	(6,304)
Corporate Services	2,369	34,830	(22,226)	(26,561)	-	(11,588)
Exceptional Item – COVID 19	-	1,439	-	-	-	1,439
Net Cost of Services	126,443	38,859	(30,982)	(34,526)	-	99,794
Other Operating Income & Expenditure	-	-	-	-	436	436
Financing & Investment Income & Expenditure	-	-	41,708	-	-	41,708
Taxation & Non Specific Grant Income	-	-	(10,726)	-	(169,499)	(180,225)
(Surplus) / Deficit on Provision of Services	126,443	38,859	-	(34,526)	(169,063)	(38,287)
Items Presented Within The Movement in Reserves Statement (Note 1G)	-	-	-	34,526	5,257	39,783
TOTAL NET EXPENDITURE	126,443	38,859	-	-	(163,806)	1,496

[EFA](#)

Adjustments From Management Accounts to Financial Reporting Format – Explanatory Notes

Note 1A: Management Accounts as Per Final Accounts Report

This column represents the net revenue expenditure (management accounts) of the Council's directorates, as reported to Cabinet throughout the financial year.

Note 1B: Presentational Adjustments from Management Accounts to Financial Accounts

This column represents the presentational adjustments from the management accounts to align to the financial statements. Such adjustments include the treatment of reserves and earmarkings, separate reporting of exceptional items and to reflect differences in reporting for specific corporate items, e.g. COVID 19.

Note 1C: Items Not Included in Net Cost of Services

Adjustments for items that are not deemed, as per the Accounting Code of Practice, as service specific income and expenditure but which represent other corporate items:

- **Other Operating Income & Expenditure** – generally relates to precepts / levies that are accounted for within service budgets from a management accounts perspective but a corporate cost as per the financial reporting requirements;

STATEMENT OF ACCOUNTS 2020/21

- **Financing & Investment Income & Expenditure** – generally relates to corporate income and expenditure such as interest payments servicing the Council's debt and interest receivable from its financial investments and dividends from its interests in companies. Also included within this are the external element of services that are accounted for as trading undertakings;
- **Taxation & Non-Specific Grant Income & Expenditure** – relates to non-specific grant received and accounted for within service budgets from a management accounts perspective.

Note 1D: Items Not Included Within The CI&ES

Adjustments that, under the Accounting Code of Practice, are not reported from a financial reporting point of view within the Comprehensive Income & Expenditure Statement but as a movement in reserves:

- These adjustments generally relate to capital items such as the statutory charges for capital financing i.e. Minimum Revenue Provision and capital funded by revenue / reserves and the statutory accounting for the treatment of the Council's DSG Deficit. Also included is the accounting recognition of the element of the pension deficit payment and the adjustment in relation to financial instruments.

Note 1E: Corporate Funding / Expenditure

This column brings in the Council's corporate, non-specific funding for the year together with other corporate items of expenditure:

- **Other Operating Income & Expenditure** – generally relates to the precept payments collected by the Council and paid over to the parish councils;
- **Taxation & Non-Specific Grant Income & Expenditure** – relates to the non-specific income that the Council receives in year to fund its net expenditure, including Revenue Support Grant (RSG), Council Tax, Business Rates and S31 Grants.

Note 1F: Net Expenditure Chargeable to the General Fund and HRA Balances

This column shows the Council's financial position in terms of its in-year movement in general fund and housing revenue account reserve positions. These can be seen in terms of both types of reserves in [Note 4](#).

Note 1G: Items Presented Within The Movement in Reserves Statement

The items captured within this row are such items that, in accordance with the Code of Practice, are not to be included within the Comprehensive Income & Expenditure Statement (Accounting Basis). Such items are chargeable to the General Fund Balance however, under statutory provisions and are therefore duly deducted or added to the General Fund Balance via the Movement in Reserves Statement (Funding Basis). This row therefore purely represents presentational adjustments to allow reconciliation between the accounting basis and funding basis.

STATEMENT OF ACCOUNTS 2020/21

Note 2 - Adjustments between Funding and Accounting Basis per Directorate

Description:	This note provides an analysis of the adjustments between the accounting basis as stipulated by the Code of Practice and the funding basis as stipulated by Legislation, per directorate. The respective adjustments are outlined in the explanatory notes in the pages overleaf.
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<u>Adjustments from General Fund / HRA to Arrive at the Comprehensive Income and Expenditure Statement Amounts</u>	2020/21			
	Adjustments for Capital Purposes (Note 2A)	Net Change for the Pensions Adjustments (Note 2B)	Other Differences (Note 2C)	Total Adjustments
	£000s	£000s	£000s	£000s
Children's Services	3,862	5,343	(492)	8,713
Place	29,765	2,182	5	31,952
Housing Revenue Account	17,089	-	-	17,089
Adults & Communities	2,728	1,263	(4)	3,987
Public Health	-	488	-	488
Core Services	14,932	1,770	(40)	16,662
Corporate Services	105	78	6	189
Net Cost of Services	68,481	11,124	(525)	79,080
Other Operating Income & Expenditure	6,869	-	-	6,869
Financing & Investment Income & Expenditure	-	9,537	-	9,537
Taxation & Non Specific Grant Income	(35,966)	-	11,333	(24,633)
Difference Between General Fund /HRA Surplus or Deficit and Comprehensive Income & Expenditure Statement Surplus or Deficit on the Provision of Services	39,384	20,661	10,808	70,853
Items Presented Within The Movement in Reserves Statement	(24,449)	(781)	5,950	(19,280)
TOTAL NET EXPENDITURE	14,935	19,880	16,758	51,573

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EFA

STATEMENT OF ACCOUNTS 2020/21

<u>Adjustments from General Fund / HRA to Arrive at the Comprehensive Income and Expenditure Statement Amounts</u>	2019/20			
	Adjustments for Capital Purposes (Note 2A)	Net Change for the Pensions Adjustments (Note 2B)	Other Differences (Note 2C)	Total Adjustments
	£000s	£000s	£000s	£000s
Children's Services	9,827	4,550	(390)	13,987
Place	33,658	1,489	73	35,220
Housing Revenue Account	20,930	-	-	20,930
Adults & Communities	3,443	884	16	4,343
Public Health	-	344	11	355
Core Services	3,260	1,290	151	4,701
Corporate Services	-	21	1	22
Net Cost of Services	71,118	8,578	(138)	79,558
Other Operating Income & Expenditure	7,760	-	-	7,760
Financing & Investment Income & Expenditure	-	10,446	-	10,446
Taxation & Non Specific Grant Income	(25,289)	-	(1,922)	(27,211)
Difference Between General Fund /HRA Surplus or Deficit and Comprehensive Income & Expenditure Statement Surplus or Deficit on the Provision of Services	53,589	19,024	(2,060)	70,553
Items Presented Within The Movement in Reserves Statement	(30,613)	(8,534)	(636)	(39,783)
TOTAL NET EXPENDITURE	22,976	10,490	(2,696)	30,770

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Adjustments between Funding and Accounting Basis per Directorate – Explanatory Notes

Note 2A: Adjustments for Capital Purposes

Adjustments for capital purposes – this column adds in depreciation and impairment and revaluation gains and losses in the services line and for:

- **Other Operating Income & Expenditure** – adjusts for capital disposals with a transfer of income on disposal of assets and the amounts written off for those assets.
- **Taxation & Non-Specific Grant Income & Expenditure** – capital grants are adjusted for income not chargeable under generally accepted accounting practices. Revenue grants are adjusted from those receivable in the year to those receivable without conditions or for which conditions were satisfied throughout the year. The Taxation and Non Specific Grant Income and Expenditure line is credited with capital grants receivable in the year without conditions or for which conditions were satisfied in the year.
- **Items Presented Within The Movement in Reserves Statement** – generally relate to capital items such as the statutory charges for capital financing i.e. Minimum Revenue Provision and capital funded by revenue / reserves.

STATEMENT OF ACCOUNTS 2020/21

Note 2B: Net Change for the Pensions Adjustments

Net change for the removal of pension contributions and the addition of IAS 19 *Employee Benefits* pension related expenditure and income:

- For **Net Cost of Services** this represents the removal of the employer pension contributions made by the Council as allowed by statute and the replacement with current service costs and past service costs. The change also includes the recognition of the pension deficit payment, relating to the year.
- For **Financing & Investment Income & Expenditure** – the net interest on the defined benefit liability is charged to the CIES.
- For **Items Presented Within The Movement in Reserves Statement** – the pension deficit element recognised against the general fund.

Note 2C: Other Differences

Other differences between amounts debited/credited to the Comprehensive Income and Expenditure Statement and amounts payable/receivable to be recognised under statute:

- For **Financing & Investment Income & Expenditure** - the other differences column recognises adjustments to the General Fund for the timing differences for premiums and discounts.
- The charge under **Taxation & Non-Specific Grant Income & Expenditure** represents the difference between what is chargeable under statutory regulations for Council Tax and NDR that was projected to be received at the start of the year and the income recognised under generally accepted accounting practices in The Code. This is a timing difference as any difference will be brought forward in future Surpluses or Deficits on the Collection Fund.
- For **Items Presented Within The Movement in Reserves Statement** – these adjustments relate to the entries relating to the financial instrument adjustment account and the Council's DSG deficit.

STATEMENT OF ACCOUNTS 2020/21

NOTES PRIMARILY RELATING TO THE MOVEMENT IN RESERVES STATEMENT

Note 3 – Adjustments Between Accounting Basis and Funding Basis Under Regulations	
Description:	This note details the adjustments that are made to the Comprehensive Income and Expenditure Statement, in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the Council to meet future capital and revenue expenditure.

The following sets out a description of the reserves that the adjustments are made against:

General Fund Balances

The General Fund is the statutory fund into which all the receipts of a Council are required to be paid and out of which all liabilities of the Council are to be met, except to the extent that statutory rules might provide otherwise. These rules can also specify the financial year in which liabilities and payments should impact on the General Fund balance, which is not necessarily in accordance with proper accounting practice. The General Fund balance therefore summarises the resources that the Council is statutorily empowered to spend on its services or on capital investment (or the deficit of resources that the Council is required to recover) at the end of the financial year. However, the balance is not available to be applied to fund HRA Services.

There are two types of General Fund balances as detailed below:

- Non-Specific Reserves – these reserves are general in nature and are not earmarked for a specific use in the future. Included within this balance are the Minimum Working Balance which is retained for unforeseen circumstances and Strategic Reserves that are held with consideration towards the Council's Medium Term Financial Strategy; and
- Earmarked Reserves – these reserves have a specific use on a particular activity / scheme.

[Note 4](#) identifies the movement between the two types of General Fund Reserves.

Housing Revenue Account (HRA) Balances

The Housing Revenue Account Balance reflects the statutory obligation to maintain a revenue account for local authority council housing provision in accordance with Part IV of the Local Government and Housing Act 1989. It contains the balance of income and expenditure as defined by the 1989 Act that is available to fund future expenditure in connection with the Council's landlord function or, where in deficit, that is required to be recovered from tenants in future years.

The services provided by the HRA include; Council house management, rent collection, letting, tenant participation, repairs and maintenance, estate management, caretaking and other tenant related services.

Useable Capital Receipts Reserve

The Useable Capital Receipts Reserve holds the proceeds from the disposal of land or other assets, which are restricted by statute from being used other than to fund new capital expenditure or to be set aside to finance historical capital expenditure. The balance on the reserve shows the resources that have yet to be applied for these purposes at year end.

Major Repairs Reserve

The Council is required to maintain the Major Repairs Reserve, which controls the application of the notional Major Repairs Allowance (MRA). The MRA is restricted to being applied to new capital investment in HRA assets or the financing of historical capital expenditure by the HRA. The balance shows the notional MRA that has yet to be applied at year end.

Capital Grants Unapplied Reserve

The Capital Grants Unapplied Reserve holds the grants and contributions received towards capital projects for which the Council has met the conditions that would otherwise require repayment of the monies, but which have yet to be applied to meet expenditure.

STATEMENT OF ACCOUNTS 2020/21

Note 3

	Useable Reserves					Unusable Reserves
	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Reserve	Movement in Unusable Reserves
2020/21 Adjustments	£000s	£000s	£000s	£000s	£000s	£000s
Adjustments to Revenue Resources						
Amounts by which Income and Expenditure Included in the Comprehensive Income and Expenditure Statement are Different from Revenue for the Year Calculated in Accordance with Statutory Requirements:						
Pensions Costs (<i>Transferred to (or from) the Pensions Reserve</i>)	19,880	-	-	-	-	(19,880)
Financial Instruments (<i>Transferred to the Financial Instruments Adjustments Account</i>)	(545)	(38)	-	-	-	583
Dedicated Schools Grant Deficit (<i>Transfers to or from DSG Adjustment Account</i>)	6,533	-	-	-	-	(6,533)
Council Tax and NDR (<i>Transfers to or from Collection Fund Adjustment Account</i>)	11,333	-	-	-	-	(11,333)
Holiday Pay (<i>Transferred to the Accumulated Absences Reserve</i>)	(525)	-	-	-	-	525
Reversal of Entries Included in the Surplus or Deficit on the Provision of Services in Relation to Capital Expenditure (<i>These Items are Charged to the Capital Adjustment Account</i>)	58,820	20,826	-	16,524	-	(96,170)
Sub Total – Adjustments to Revenue Resources	95,496	20,788	-	16,524	-	(132,808)
Adjustments Between Revenue and Capital Resources						
Transfer of Non-Current Asset Sale Proceeds from Revenue to the Capital Receipts Reserve	(1,505)	(4,584)	5,652	-	-	437
Administrative Costs of Non-Current Asset Disposals (<i>Funded by a Contribution from the Capital Receipts Reserve</i>)	127	-	(127)	-	-	-
Payments to the Government Housing Receipts Pool (<i>Funded by a Transfer from the Capital Receipts Reserve</i>)	1,666	-	(1,666)	-	-	-
Posting of HRA Resources from Revenue to the Major Repairs Reserve	-	(4,625)	-	4,625	-	-
Statutory Provision for the Repayment of Debt (<i>Transfer from the Capital Adjustment Account</i>)	(8,671)	-	-	-	-	8,671
Capital Expenditure Financed from Revenue Balances (<i>Transfer to the Capital Adjustment Account</i>)	(8,554)	(2,599)	-	-	-	11,153
Sub Total – Adjustments Between Revenue & Capital Resources	(16,937)	(11,808)	3,859	4,625	-	20,261
Adjustments to Capital Resources						
Use of the Capital Receipts Reserve to Finance Capital Expenditure	-	-	(3,584)	-	-	3,584
Use of the Major Repairs Reserve to Finance Capital Expenditure	-	-	-	(16,956)	-	16,956
Application of Capital Grants to Finance Capital Expenditure / Write Down Debt	(32,418)	-	-	-	(1,340)	33,758
Capital Grants Recognised, Not Yet Applied	(3,548)	-	-	-	3,548	-
Use of Resources to Write Down Debt	-	-	-	-	-	-
Receipts Received Relating to Loans/Investments Repaid in Year, Originally Funded From Capital Resources	-	-	-	-	-	-
Cash Payments in Relation to Deferred Capital Receipts	-	-	1	-	-	(1)
Sub Total – Adjustments to Capital Resources	(35,966)	-	(3,583)	(16,956)	2,208	54,297
Total Adjustments	42,593	8,980	276	4,193	2,208	(58,250)
	MIRS / EFA	MIRS / EFA	MIRS	MIRS	MIRS	MIRS

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Note 3

	Useable Reserves					Unusable Reserves
	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Reserve	Movement in Unusable Reserves
2019/20 Adjustments	£000s	£000s	£000s	£000s	£000s	£000s
<u>Adjustments to Revenue Resources</u>						
Amounts by which Income and Expenditure Included in the Comprehensive Income and Expenditure Statement are Different from Revenue for the Year Calculated in Accordance with Statutory Requirements:						
Pensions Costs <i>(Transferred to (or from) the Pensions Reserve)</i>	10,490	-	-	-	-	(10,490)
Financial Instruments <i>(Transferred to the Financial Instruments Adjustments Account)</i>	(544)	(92)	-	-	-	636
Council Tax and NDR <i>(Transfers to or from Collection Fund Adjustment Account)</i>	(1,922)	-	-	-	-	1,922
Holiday Pay <i>(Transferred to the Accumulated Absences Reserve)</i>	(138)	-	-	-	-	138
Reversal of Entries Included in the Surplus or Deficit on the Provision of Services in Relation to Capital Expenditure <i>(These Items are Charged to the Capital Adjustment Account)</i>	61,292	26,478	-	14,886	-	(102,656)
Sub Total – Adjustments to Revenue Resources	69,178	26,386	-	14,886	-	(110,450)
<u>Adjustments Between Revenue and Capital Resources</u>						
Transfer of Non-Current Asset Sale Proceeds from Revenue to the Capital Receipts Reserve	(4,177)	(6,573)	10,750	-	-	-
Administrative Costs of Non-Current Asset Disposals <i>(Funded by a Contribution from the Capital Receipts Reserve)</i>	-	192	(192)	-	-	-
Payments to the Government Housing Receipts Pool <i>(Funded by a Transfer from the Capital Receipts Reserve)</i>	1,666	-	(1,666)	-	-	-
Posting of HRA Resources from Revenue to the Major Repairs Reserve	-	(5,852)	-	5,852	-	-
Statutory Provision for the Repayment of Debt <i>(Transfer from the Capital Adjustment Account)</i>	(7,486)	-	-	-	-	7,486
Capital Expenditure Financed from Revenue Balances <i>(Transfer to the Capital Adjustment Account)</i>	(10,012)	(7,263)	-	-	-	17,275
Sub Total – Adjustments Between Revenue & Capital Resources	(20,009)	(19,496)	8,892	5,852	-	24,761
<u>Adjustments to Capital Resources</u>						
Use of the Capital Receipts Reserve to Finance Capital Expenditure	-	-	(6,859)	-	-	6,859
Use of the Major Repairs Reserve to Finance Capital Expenditure	-	-	-	(16,724)	-	16,724
Application of Capital Grants to Finance Capital Expenditure / Write Down Debt	(18,266)	-	-	-	(3,965)	22,231
Capital Grants Recognised, Not Yet Applied	(7,023)	-	-	-	7,023	-
Use of Resources to Write Down Debt	-	-	(461)	-	-	461
Receipts Received Relating to Loans/Investments Repaid in Year, Originally Funded From Capital Resources	-	-	166	-	-	(166)
Cash Payments in Relation to Deferred Capital Receipts	-	-	1	-	-	(1)
Sub Total – Adjustments to Capital Resources	(25,289)	-	(7,153)	(16,724)	3,058	46,108
Total Adjustments	23,880	6,890	1,739	4,014	3,058	(39,581)

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Note 4 – General Fund and Housing Revenue Account Reserves

Description:	This note sets out the amounts set aside from the General Fund and HRA balances in earmarked reserves to provide financing for future expenditure plans.
Relevant Accounting Policies:	Accounting Policy 26

	Balance at 31 st March 2019	Transfers Out 2019/20	Transfers In 2019/20	Balance at 31 st March 2020	Adj. to Opening Reserves Balance	Transfers Out 2020/21	Transfers In 2020/21	Balance at 31 st March 2021
General Fund:	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s
<u>Service Earmarked Reserves:</u>								
<u>People Directorate:</u>								
School Balances	2,335	(2,335)	2,051	2,051	-	(2,051)	5,267	5,267
Centrally Retained DSG Budgets	-	-	(5,224)	(5,224)	5,224	-	-	-
Future Demography / Social Care Pressures	10,000	-	-	10,000	-	-	6,000	16,000
Other People Directorate Earmarkings	859	(359)	599	1,099	-	(1,099)	942	942
<u>Place Directorate:</u>								
Jobs & Growth Plan	544	(247)	-	297	-	(168)	-	129
Waste Disposal - Transfer Loading Station	651	(651)	348	348	-	(348)	-	-
Other Place Directorate Earmarkings	6,124	(3,513)	1,819	4,430	-	(2,211)	1,766	3,985
<u>Communities Directorate:</u>								
Area Council Funding	1,100	(1,100)	1,088	1,088	-	(1,088)	1,127	1,127
CCG Funding	2,205	(2,205)	-	-	-	-	-	-
Libraries Review	1,000	-	-	1,000	-	(1,000)	-	-
Other Communities Directorate Earmarkings	7,546	(5,660)	6,357	8,243	-	(6,646)	14,529	16,126
<u>Public Health Directorate:</u>								
Public Health Grant	2,629	(2,629)	-	-	-	-	-	-
Other Public Health Earmarkings	2,000	(2,000)	1,267	1,267	-	(1,267)	1,454	1,454
<u>Core Services Directorate:</u>								
PFI / BSF Programme	5,647	(204)	571	6,014	-	(571)	1,836	7,279
Other Core Services Directorate Earmarkings	5,533	(1,701)	1,441	5,273	-	(515)	681	5,439
<u>Corporate Earmarked Reserves:</u>								
<u>Capital Programme Earmarkings:</u>								
Glassworks Scheme	19,124	(3,916)	2,000	17,208	-	(4,932)	9,991	22,267
Future Council Priorities	22,871	(4,837)	10,838	28,872	-	(9,409)	7,173	26,636
<u>Corporate Earmarkings</u>								
Revenue Investments – 20/21 Budgets	-	(453)	718	265	-	(4,120)	8,436	4,581
Future Council – Downsizing Costs / KLOE Mitigation	9,608	(4,739)	-	4,869	-	(1,030)	3,067	6,906
Insurance Fund Reserve	6,200	-	503	6,703	-	(554)	-	6,149
Invest to Grow	1,057	(757)	317	617	-	(91)	-	526
Commercial Fund	350	(140)	500	710	-	(62)	-	648
MRP Future Years	4,047	-	1,976	6,023	-	-	1,613	7,636
COVID 19 - Recovery Strategy	-	-	1,909	1,909	-	-	-	1,909
COVID 19 - Grant	-	-	6,736	6,736	-	-	24,420	31,156
Other Corporate Earmarkings	2,947	(823)	1,953	4,077	-	(514)	5,577	9,140
Sub Total – G/F Earmarked Reserves	114,377	(38,269)	37,767	113,875	5,224	(37,676)	93,879	175,302

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	Balance at 31 st March 2019	Transfers Out 2019/20	Transfers In 2019/20	Balance at 31 st March 2020	Adj. to Opening Reserves Balance	Transfers Out 2020/21	Transfers In 2020/21	Balance at 31 st March 2021
General Fund:	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Non-Earmarked Reserves:								
Minimum Working Balances (Contingency for Unforeseen Events)	15,000	-	5,000	20,000		-	-	20,000
In Year Surplus / (Deficit)	737	(737)	-	-		-	-	-
Sub Total – G/F Non-Earmarked Reserves	15,737	(737)	5,000	20,000	-	-	-	20,000
Total – General Fund Reserves	130,114	(39,006)	42,767	133,875	5,224	(37,676)	93,879	195,302
Total General Fund Movement		3,761				56,203		Balance Sheet
		EFA / MIRS				EFA / MIRS		

	Balance at 31 st March 2019	Transfers Out 2019/20	Transfers In 2019/20	Balance at 31 st March 2020	Transfers Out 2020/21	Transfers In 2020/21	Balance at 31 st March 2021
Housing Revenue Account:	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Earmarked Reserves:							
Capital Reserve	3,585	(3,585)	-	-	-	-	-
Housing Growth	18,663	(2,682)	3,247	19,228	(2,572)	1,000	17,656
Welfare Reform	3,000	-	-	3,000	(1,000)	-	2,000
New Build Bungalows	1,422	(1,041)	-	381	(27)	-	354
Held Pending Review of 30 Year Business Plan	3,000	(2,126)	-	874	-	2,269	3,143
Homelessness Act Team	200	(200)	-	-	-	-	-
Repairs & Maintenance Slippage 2018/19	120	(120)	-	-	-	273	273
COVID-19 Financial Recovery	-	-	590	590	(590)	-	-
Electrical Testing	452	-	100	552	(156)	-	396
Legionella Testing	185	(93)	-	92	(92)	-	-
Asbestos Programme	-	-	100	100	(100)	-	-
Investment in Council HRA System	-	-	-	-	-	100	100
Legal Fees	-	-	-	-	-	30	30
Sub Total – HRA Earmarked Reserves	30,627	(9,847)	4,037	24,817	(4,537)	3,672	23,952
Non-Earmarked Reserves:							
Minimum Working Balances (Contingency for Unforeseen Events)	5,200	-	1,800	7,000	-	-	7,000
In Year Surplus	1,247	(1,247)	-	-	-	-	-
Sub Total – HRA Non-Earmarked Reserves	6,447	(1,247)	1,800	7,000	-	-	7,000
Total – HRA Reserves	37,074	(11,094)	5,837	31,817	(4,537)	3,672	30,952
Total HRA Movement		(5,257)			(865)		Balance Sheet / HRA
		EFA / MIRS			EFA / MIRS		

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Note 5 – Unusable Reserves

Description:	This note provides an analysis of the Council's unusable reserves. These reserves cannot be used to reduce Council Tax or Rents and ordinarily represent statutory accounting requirements.
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31 st March 2019 £000s	31 st March 2020 £000s		31 st March 2021 £000s
(2,714)	(24,780)	Capital Adjustment Account	(35,182)
61	60	Deferred Capital Receipts Reserve	497
(12,693)	(12,057)	Financial Instruments Adjustment Account	(11,473)
(458,793)	(408,35)	Pensions Reserve	(444,961)
(263)	(320)	Financial Instruments Revaluation Reserve	(431)
240,484	271,208	Revaluation Reserve	352,241
(3,145)	(3,007)	Accumulated Absences Account	(2,482)
18,062	19,984	Collection Fund Adjustment Account	8,650
-	-	DSG Deficit Adjustment Account	(11,757)
(219,001)	(157,264)	Total Unusable Reserves	(144,898)

[Balance Sheet](#)

Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or enhancement as charges for depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to an historical cost basis). The Account is credited with the amounts set aside by the Council as finance for the costs of acquisition, construction and enhancement.

The Account contains accumulated gains and losses on Investment Properties and gains on donated assets that have yet to be consumed by the Council.

The Account also contains revaluation gains accumulated on Property, Plant and Equipment before 1st April 2007, the date that the Revaluation Reserve was created to hold such gains.

[Note 3](#) provides details of the source of all transactions posted to the Account, apart from those involving the Revaluation Reserve.

2019/20 £000s		2020/21	
		£000s	£000s
(2,714)	Balance at 1st April		(24,780)
	Reversal of Items Relating to Capital Expenditure Debited or Credited to the Comprehensive Income & Expenditure Statement:		
(78,896)	- Charges for Depreciation & Impairment of Non-Current Assets	(79,250)	
(241)	- Amortisation of Intangible Assets	(280)	
(6,868)	- Revenue Expenditure Funded From Capital Under Statute	(5,471)	
(16,652)	- Amounts of Non-Current Assets Written Off on Disposal or Sale as Part of Gain / Loss on Disposal to the Comprehensive Income & Expenditure Statement	(11,166)	
(102,657)			(96,167)
9,721	Adjusting Amount Written Out to the Revaluation Reserve		11,642
(92,936)	Net Written Out Amount of the Cost of Non-Current Assets Consumed in Year		(84,525)
	Capital Financing Applied in Year:		
6,860	- Use of the Capital Receipts Reserve to Finance New Expenditure	3,584	
461	- Use of the Capital Receipts Reserve to Write Down Debt Requirement	51	
18,266	- Capital Grants & Contributions Credited to the Comprehensive Income & Expenditure Statement That Have Been Applied to Capital Financing / Write Down Debt	32,419	
16,723	- Use of Major Repairs Reserve to Finance New Capital Expenditure	16,956	
3,965	- Application of Grants to Capital Financing From Capital Grants Unapplied Account	1,340	
7,486	- Statutory Provision for the Financing of Capital Investment Charged Against the General Fund & HRA Balances	8,671	
17,275	- Capital Expenditure Charged Against the General Fund & HRA Balances	11,153	
71,036			74,174

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2019/20 £000s		2020/21	
		£000s	£000s
(2,714)	Balance at 1st April		(24,780)
-	Movement in the Market Value of Investment Properties Debited / Credited to the Comprehensive Income & Expenditure Statement	-	
(166)	Receipts Received Relating to Loans, Advances & Investments Made By The Council, Originally Funded From Capital Resources, Thus Reducing The Ongoing Requirement to Borrow	(51)	
(166)			(51)
(24,780)	Balance at 31st March		(35,182)

Deferred Capital Receipts Reserve

The Deferred Capital Receipts Reserve holds the gains recognised on the disposal of non-current assets but for which cash settlement has yet to take place. Under statutory arrangements, the Council does not treat these gains as useable for financing new capital expenditure until they are received. When the deferred cash settlement eventually takes place, amounts are transferred to the Capital Receipts Reserve.

2019/20 £000s		2020/21	
		£000s	£000s
61	Balance at 1st April		60
-	Transfer of Deferred Sale Proceeds Credited as Part of the Gain / Loss on Disposal to the Comprehensive Income & Expenditure Statement		438
(1)	Transfer to the Capital Receipts Reserve Upon Receipt of Cash		(1)
60	Balance at 31st March		497

Financial Instruments Adjustment Account

The Financial Instruments Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for income and expenses relating to certain financial instruments and for bearing losses or benefiting from gains per statutory provisions. The Council uses the Account to manage premiums paid on the early redemption of loans. Premiums are debited to the Comprehensive Income and Expenditure Statement when they are incurred but reversed out of the General Fund balance to the Account in the Movement in Reserves Statement. Over time, the expense is posted back to the General Fund balance in accordance with statutory arrangements for spreading the burden on Council Tax. The balance on the Account as at 31st March 2020 will be charged to the General Fund over the next 37 years.

2019/20 £000s		2020/21	
		£000s	£000s
(12,693)	Balance at 1st April		(12,057)
-	Premiums Incurred in the Year & Charged to the Comprehensive Income & Expenditure Statement	-	
636	Proportion of Premiums Incurred in Previous Financial Years to be Charged Against the General Fund Balance in Accordance With Statutory Requirements	584	
636	Amount by Which Finance Costs Charged to the Comprehensive Income & Expenditure Statement are Different from Finance Costs Chargeable in the Year in Accordance with Statutory Requirements		584
(12,057)	Balance at 31st March		(11,473)

Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits and for funding benefits in accordance with statutory provisions. The Council accounts for post-employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service. The liabilities recognised are updated to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed, as the Council makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pension's Reserve therefore shows a substantial

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shortfall in benefits earned by past and current employees and the resources the Council has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

2019/20		2020/21	
£000s		£000s	
(458,793)	Balance at 1st April	(408,352)	
60,930	Actuarial Gains or (Losses) on Pensions Assets & Liabilities	(16,724)	CI&ES
(36,252)	Reversal of Items Relating to Retirement Benefits Debited or Credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income & Expenditure Statement	(39,242)	
25,763	Employer's Pensions Contributions	19,357	
(408,352)	Balance at 31st March	(444,961)	

Financial Instruments Revaluation Reserve

The Financial Instruments Revaluation Reserve contains the gains made by the Council arising from increases in the value of its investments that are measured at fair value through other comprehensive income and expenditure. The balance is reduced when investments with accumulated gains are:

- revalued downwards or impaired and the gains are lost; and
- disposed of and the gains are realised.

2019/20		2020/21	
£000s		£000s	£000s
(263)	Balance at 1st April		(320)
-	Upward Revaluation of Investments	-	
(57)	Downward Revaluation of Investments	(111)	
-	Change in Impairment Loss Allowance	-	
(57)			(111)
-	Accumulated Gains or Losses on Assets Sold and Maturing Assets Written Out to the Comprehensive Income & Expenditure Statement as Part of Other Investment Income	-	
-	Accumulated Gains or Losses on Assets Sold and Maturing Assets Written Out to the General Fund Balance for Financial Assets Designated to Fair Value Through Other Comprehensive Income	-	
-			-
(320)	Balance at 31st March		(431)

Revaluation Reserve

The Revaluation Reserve contains the gains made by the Council arising from increases in the value of its Property, Plant and Equipment. The balance is reduced when assets with accumulated gains are:

- Revalued downwards or impaired and the gains are lost;
- Used in the provision of services and the gains are consumed through depreciation or;
- Disposed of and the gains are realised.

The Reserve contains only revaluation gains accumulated since 1st April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

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2019/20		2020/21	
£000s		£000s	£000s
240,484	Balance at 1st April		271,208
47,441	Upward Revaluation of Assets	97,958	
(6,319)	Downward Revaluation of Assets & Impairment Losses Not Charged to the Surplus / Deficit on the Provision of Services	(3,022)	
(677)	Reversal Of Revaluation Loss (Net of Depreciation)	(2,259)	
40,445	Surplus or Deficit on Revaluation of Non-Current Assets Not Posted to The Surplus or Deficit on the Provision of Services		92,677
(6,207)	Difference Between Fair Value Depreciation & Historical Cost Depreciation	(7,398)	
-	Revaluation Reserve Balances of Investment Properties Written Out on Transfer of Asset Category	-	
(3,514)	Accumulated Gains on Assets Sold or Scrapped	(4,246)	
(9,721)	Amount Written Off to the Capital Adjustment Account		(11,644)
271,208	Balance at 31st March		352,241

[CI&ES](#)

Accumulated Absences Account

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund balance from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31st March 2021. Statutory arrangements require that the impact on the General Fund balance is neutralised by transfer to or from the Account.

2019/20		2020/21	
£000s		£000s	£000s
(3,145)	Balance at 1st April		(3,007)
3,145	Settlement or Cancellation of Accrual Made at the End of the Preceding Year	3,007	
(3,007)	Amounts Accrued at the End of the Current Year	(2,482)	
138	Amount By Which Officer Remuneration Charged to the Comprehensive Income & Expenditure Statement on an Accruals Basis is Different from Remuneration Chargeable in the Year in Accordance With Statutory Requirements		525
(3,007)	Balance at 31st March		(2,482)

Collection Fund Adjustment Account

The Collection Fund Adjustment Account manages the differences arising from the recognition of Council Tax income in the Comprehensive Income and Expenditure Statement as it falls due from Council Tax payers compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Fund.

2019/20		2020/21
£000s		£000s
18,062	Balance at 1st April	19,984
1,922	Amount By Which Council Tax Income Credited to the Comprehensive Income & Expenditure Statement is Different from Council Tax Income Calculated for the Year in Accordance with Statutory Requirements	(11,334)
19,984	Balance at 31st March	8,650

[Collection Fund](#)

Dedicated Schools Grant Deficit Adjustment Account

The Dedicated Schools Grant Deficit Adjustment Account is a statutory account where the Council must hold its DSG schools deficit, in accordance with amended statutory instrument, The Local Authorities (Capital Finance and Accounting) Regulations 2003, as amended.

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2019/20		2020/21
£000s		£000s
-	Balance at 1st April	-
-	Reporting of Opening Schools' Budget Deficit	(5,224)
-	Revised Balance at 1st April	(5,224)
-	Deficit Charged in Year	(6,533)
-	Balance at 31st March	(11,757)

NOTES PRIMARILY RELATING TO THE COMPREHENSIVE INCOME & EXPENDITURE STATEMENT

Note 6 – Expenditure & Income Analysed By Nature

Description:	This note shows the Surplus or Deficit on the Provision of Services within the CI&ES on both a subjective and segmental basis.
Relevant Accounting Policies:	Accounting Policy 2

The Council's expenditure and income is analysed as follows:

Expenditure / Income	2019/20	2020/21
	(Restated)	
	£000s	£000s
Expenditure:		
Employee Benefits Expenses	174,054	178,728
Other Services Expenses	305,630	322,868
Support Service Recharges	-	-
Depreciation, Amortisation, Impairment	86,004	85,005
Interest Payments	53,717	52,755
Precepts & Levies	436	414
Payments to Housing Capital Receipts Pool	1,666	1,666
Write Out NBV Relating to the Disposal of Assets	16,652	11,165
Total Expenditure	638,159	652,601
Income:		
Fees, Charges & Other Service Income	(139,691)	(133,607)
Interest & Investment Income	(2,177)	(932)
Income From Council Tax & Non-Domestic Rates	(124,040)	(117,470)
Government Grants & Contributions	(329,427)	(398,395)
Sale Proceeds Relating to the Disposal of Assets	(10,558)	(5,962)
Total Income	(605,893)	(656,366)
Surplus or Deficit on the Provision of Services	32,266	(3,765)
	CI&ES	CI&ES

[Note 15](#)

STATEMENT OF ACCOUNTS 2020/21

Segmental Expenditure & Income

The table above has been analysed between reporting segments of the Council (Directorates) and the non-directorate specific entries which predominately relates to the adjustments of a corporate nature, not included within the Net Cost of Services.

<u>TOTAL EXPENDITURE</u>	2020/21							TOTAL
	Employee Benefits Expenses	Other Services Expenses	Depreciation, Amortisation, Impairment	Interest Payments	Precepts & Levies	Payments to Housing Capital Receipts Pool	Write Out NBV Relating to the Disposal of Assets	
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Children's Services	73,384	66,381	3,862	-	-	-	-	143,627
Place	35,682	40,059	29,765	-	-	-	-	105,506
HRA	836	38,332	33,613	10,512	-	-	-	83,293
Adults & Communities	20,689	68,728	2,728	-	-	-	-	92,145
Public Health	7,682	2,641	-	-	-	-	-	10,323
Core Services	30,201	70,887	14,932	-	-	-	-	116,020
Corporate Services	10,254	2,903	105	32,706	-	-	-	45,968
Exceptional Item – COVID 19	-	32,937	-	-	-	-	-	32,937
Non Directorate	-	-	-	9,537	414	1,666	11,165	22,782
Total	178,728	322,868	85,005	52,755	414	1,666	11,165	652,601

<u>TOTAL INCOME</u>	2020/21					TOTAL
	Fees, Charges & Other Service Income	Interest & Investment Income	Income From Council Tax & Non-Domestic Rates	Government Grants & Contributions	Sale Proceeds Relating to the Disposal of Assets	
	£000s	£000s	£000s	£000s	£000s	£000s
Children's Services	(2,440)	-	-	(93,788)	-	(96,228)
Place	(17,796)	(127)	-	(11,760)	-	(29,683)
HRA	(72,218)	(108)	-	(275)	-	(72,601)
Adults & Communities	(14,408)	-	-	(28,308)	-	(42,716)
Public Health	(286)	-	-	(8,080)	-	(8,366)
Core Services	(21,177)	(389)	-	(83,167)	-	(104,733)
Corporate Services	(5,282)	(308)	(779)	(69,543)	-	(75,912)
Exceptional Item – COVID 19	-	-	-	(22,542)	-	(22,542)
Non Directorate	-	-	(116,691)	(80,932)	(5,962)	(203,585)
Total	(133,607)	(932)	(117,470)	(398,395)	(5,962)	(656,366)

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TOTAL EXPENDITURE (Prior Year Comparator)	2019/20 (Restated)							TOTAL
	Employee Benefits Expenses	Other Services Expenses	Depreciation, Amortisation, Impairment	Interest Payments	Precepts & Levies	Payments to Housing Capital Receipts Pool	Write Out NBV Relating to the Disposal of Assets	
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Children's Services	76,493	66,964	9,827	-	-	-	-	153,284
Place	33,269	38,940	33,658	-	-	-	-	105,867
HRA	776	38,290	35,816	10,374	-	-	-	85,256
Adults & Communities	19,455	73,857	3,443	-	-	-	-	96,755
Public Health	7,053	5,486	-	-	-	-	-	12,539
Core Services	29,682	72,768	3,260	2	-	-	-	105,712
Corporate Services	7,326	7,886	-	32,895	-	-	-	48,107
Exceptional Item – COVID 19	-	1,439	-	-	-	-	-	1,439
Non Directorate	-	-	-	10,446	436	1,666	16,652	29,200
Total	174,054	305,630	86,004	53,717	436	1,666	16,652	638,159

TOTAL INCOME (Prior Year Comparator)	2019/20 (Restated)					TOTAL
	Fees, Charges & Other Service Income	Interest & Investment Income	Income From Council Tax & Non-Domestic Rates	Government Grants & Contributions	Sale Proceeds Relating to the Disposal of Assets	
	£000s	£000s	£000s	£000s	£000s	£000s
Children's Services	(5,374)	-	-	(95,027)	-	(100,401)
Place	(20,051)	(197)	-	(12,463)	-	(32,711)
HRA	(70,912)	(306)	-	(1,058)	-	(72,276)
Adults & Communities	(16,448)	(8)	-	(23,906)	-	(40,362)
Public Health	(255)	-	-	(7,532)	-	(7,787)
Core Services	(21,384)	(364)	-	(85,891)	-	(107,639)
Corporate Services	(5,267)	(1,302)	(1,190)	(21,514)	-	(29,273)
Exceptional Item – COVID 19	-	-	-	-	-	-
Non Directorate	-	-	(122,850)	(82,036)	(10,558)	(215,444)
Total	(139,691)	(2,177)	(124,040)	(329,427)	(10,558)	(605,893)

Note 7 – Revenue From Contracts With Service Recipients

Description:	This note shows the level of revenue received by the Council from its contractual arrangements.
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Amounts included in the Comprehensive Income & Expenditure Statement for contracts with service recipients are as follows:

2019/20 £000s		2020/21 £000s
(108,737)	Revenue From Contracts With Service Recipients	(107,743)
(108,737)	Total Included in Comprehensive Income & Expenditure Statement	(107,743)

There are no amounts included in the Balance Sheet for contracts with service recipients as the material contractual arrangements relate to the specific financial year.

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Note 8 – Material Items of Income and Expense & Exceptional Items

Description:	The first part of this note identifies any material items of income or expense that occurred during 2020/21, defined as any material individual transaction to or from a single vendor or customer.
	The second part of the note identifies any exceptional items which are items of income or expenditure which are material in net terms, in respect of the Council's overall expenditure and are not expected to recur frequently or regularly.
Relevant Accounting Policies:	Accounting Policy 6

Material Items of Income & Expense

The following items are deemed material to the accounts and are explained below:

COVID

During 2020/21, the Council incurred significant expenditure as a result of the COVID-19 global pandemic, along with a number of significant grants provided by the Government, to fund such expenditure.

These items, which is also classed as exceptional items, are shown on the face of the [Comprehensive Income & Expenditure Statement](#) and explained in further detail below.

Exceptional Items

These exceptional items are exceptional under the definition and do have a material net effect on the Council's statements:

COVID Expenditure and Specific COVID Related Grants

As a result of the COVID-19 pandemic, the Government announced multiple support packages to fund the financial challenges presented to local authorities during both the latter part of 2019/20 and the full 2020/21 financial year. Where grants were provided for a specific purpose, these are accounted for, in accordance with the Code of Practice, in the Net Cost of Services within the [Comprehensive Income & Expenditure Statement](#), together with the associated expenditure.

The Council incurred COVID related costs totalling £33.177M during 2020/21 (£1.439M in 2019/20), broken down as follows:

Area of Spend	Value £M	Description
Adult Social Care	10.9	Support to the Council's care providers for staffing, PPE and outbreak control
Test and Trace / Outbreak Control	6.2	Provision of intervention to prevent outbreaks across the borough including marketing and communication
Business Support	3.9	Financial support to businesses not supported via the government scheme (see below)
Hardship / Welfare Assistance	4.4	Support to individuals and families required to self-isolate / financial support for council tax
Other Council Costs	0.4	IT costs, communications
Home to School	0.4	Additional costs associated with transporting vulnerable children
Waste	2.6	Additional costs of waste collection due to people being at home as well as social distancing measures at waste recycling sites
Winter Grants	1.2	Emergency food parcels during school holidays
Other Recovery	1.9	Cost of security and cleaning to safely open public buildings
Children's Social Care	0.6	Increased caseloads as result of the pandemic and support to those leaving care during the pandemic
Homelessness	0.4	Provision of temporary accommodation during lockdowns
Community Testing	0.3	Costs of providing community testing facilities.
Total	33.2	

The Council accounted for specific grants and income totalling £22.542M during 2020/21 (£nil in 2019/20). The £22.542M above includes other contributions / income that are not accounted for as grants, totalling £0.235M. A breakdown of the grants, totalling £22.307M is provided in [Note 15](#) to these accounts.

STATEMENT OF ACCOUNTS 2020/21

General COVID Related Grants

Where such grants were accounted for during the year, that had no restrictions and were therefore deemed as general grants, these grants have been accounted for within the Taxation and Non Specific Grant Income section of the [Comprehensive Income & Expenditure Statement](#).

The Council accounted for £19.459M during 2020/21 (£8.175M in 2019/20). A breakdown of these grants is provided in [Note 15](#) to these accounts.

The Council Acting as an Agent on Behalf of The Government

In addition to the above, where the Council has been deemed to be acting as an agent on behalf of the Government, where the Council facilitates the payments but has no discretion in terms of what the payments should be and who they are to be made to, these payments and associated grant funding are accounted for as non-Council spend and income, in accordance with the Code. The balance of payments / receipts is shown as a creditor / debtor to The Government on the Council's Balance Sheet representing monies owed back to the Government (creditor) or monies owed to the Council (debtor).

The Council recognised a creditor totalling £4.480M in 2020/21 (£12.180M debtor in 2019/20), the table shows the composition of these net creditor positions.

As At 31 st March 2020				As At 31 st March 2021		
Payments Made	Grant Received	Net Debtor/ (Creditor)		Payments Made	Grant Received	Net Debtor/ (Creditor)
£000s	£000s	£000s		£000s	£000s	£000s
12,180	-	12,180	BEIS Business Support Grant	30,520	(30,520)	-
-	-	-	Local Restrictions Grant	19,646	(23,828)	(4,182)
-	-	-	Test and Trace Payments	384	(458)	(74)
-	-	-	Additional Restrictions Grant	4,232	(4,456)	(224)
12,180	-	12,180	Total	54,782	(59,262)	(4,480)

School Academy Conversions

Where a maintained school transfers to Academy status, the Council's assets are leased to the respective academy trust. In accounting terms, the academy trust controls these assets; therefore, the transfer is accounted for as a disposal (see arrangements at [Note 25](#)). The amounts written out of the Council's Balance Sheet are as follows:

2020/21	Other Land & Buildings	Vehicles, Plant, Furniture & Equipment	Total
Assets Relating To:	£000s	£000s	£000s
Athersley South Primary	2,599	-	2,599
Dearne Goldthorpe	4,170	-	4,170
Total	6,769	-	6,769

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2019/20	Other Land & Buildings	Vehicles, Plant, Furniture & Equipment	Total
Assets Relating To:	£000s	£000s	£000s
Cudworth Churchfield Primary	3,437	-	3,437
Mapplewell Primary	2,176	-	2,176
Worsborough Common Primary	4,066	-	4,066
Total	9,679	-	9,679

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These exceptional items are presented within the 'Other Operating Income & Expenditure' section of the [Comprehensive Income & Expenditure Statement](#).

STATEMENT OF ACCOUNTS 2020/21

Note 9 – Trading Operations

Description:	This note outlines the Council's trading units which operates in a commercial environment by charging service users or internal customers.
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Details of those units are as follows:

2019/20		Trading Service	2020/21		
£000s	£000s		£000s	£000s	
(1,208)	716	Waste & Recycling	Turnover	(1,221)	(504)
	(492)		Expenditure	717	
			(Surplus)/Deficit		
(14,065)	10,335	Engineering Services	Turnover	(13,208)	(2,506)
	(3,730)		Expenditure	10,702	
			(Surplus)/Deficit		
(4,984)	10,694	Building Services	Turnover	(4,372)	5,575
	5,710		Expenditure	9,947	
			(Surplus)/Deficit		
(2,241)	3,808	Fleet Services	Turnover	(3,093)	1,754
	1,567		Expenditure	4,847	
			(Surplus)/Deficit		
(3,316)	3,393	Schools Catering	Turnover	(1,428)	1,223
	77		Expenditure	2,651	
			(Surplus)/Deficit		
(988)	6,838	Information Services (Other)	Turnover	-	-
	5,850		Expenditure	-	
			(Surplus)/Deficit		
(783)	824	Markets	Turnover	(138)	684
	41		Expenditure	822	
			(Surplus)/Deficit		
(1,905)	3,591	Neighbourhood Services	Turnover	(1,903)	1,840
	1,686		Expenditure	3,743	
			(Surplus)/Deficit		
(11,840)	12,936	The Consolidated Results of the Other Trading Units	Turnover	(7,681)	(186)
	1,096		Expenditure	7,495	
			(Surplus)/Deficit		
(41,330)	53,135	TOTALS	Turnover	(33,044)	
			Expenditure	40,924	
	11,805	Net (Surplus) / Deficit on Trading Operations			7,880

Trading operations are incorporated into the Comprehensive Income and Expenditure Statement. Some are an integral part of the Council's services to the public (e.g. refuse collection), whilst others are support services to those services (e.g. Information Services). The internal expenditure of these operations is allocated or recharged to headings in the Net Cost of Services. Only a residual amount of the net surplus / deficit on trading operations is charged as Financing and Investment Income and Expenditure (see [Comprehensive Income & Expenditure Statement](#)) relating to trading with external organisations:

2019/20 £000s		2020/21 £000s
11,805	Net Deficit on Trading Operations	7,880
(4,844)	Services to the Public Included in the Net Cost of Services	2,587
(7,706)	Support Services Reported in the Net Cost of Services	(10,119)
(745)	Net Deficit / (Surplus) Posted to Financing & Investment Income & Expenditure	348

[CI&ES](#)

STATEMENT OF ACCOUNTS 2020/21

Note 10 – Impairment / Revaluation Losses

Description:	The Comprehensive Income & Expenditure Statement is charged with any revaluation / impairment losses, over and above the balance on the revaluation reserve. These charges are reversed out and have no impact on the Council Tax payer as per statute.
Relevant Accounting Policies:	Accounting Policy 8

During 2020/21, the Council has recognised revaluation losses of £44.437M (£45.145M in 2019/20) through the Comprehensive Income & Expenditure Statement as shown below:

2019/20 £000s	Asset Categories:	2020/21 £000s
	Charged to Net Cost of Services:	
20,661	Council Dwellings	17,096
23,493	Other Land & Buildings	28,541
803	Surplus Assets	(1,168)
188	Assets Held for Sale	(32)
45,145	Total Charged to Net Cost of Services	44,437
	Charged to Financing & Investment Income & Expenditure:	
-	Investment Properties	-
-	Total Charged to Financing & Investment Income & Expenditure	-
45,145	Total Charged to Comprehensive Income & Expenditure Statement	44,437

Note 11 – Pooled Budgets

Description:	Pooled Budgets are non-entity arrangements where two or more bodies contribute towards achieving a joint set of outcomes. This note describes the arrangements that the Council is party to in respect of pooled budgets.
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Children & Young People Service Aligned Budget Arrangement

The Council has continued with the Children & Young People service aligned budget arrangement with Barnsley Clinical Commissioning Group (BCCG) which applies the flexibilities under Section 75 of the NHS Act, through a formal partnership agreement, hosted by the Council.

The aligned budget arrangement has been subsumed within the Children's Trust arrangement and is managed by the Executive Commissioning Group (ECG), which is a sub-body of the Trust Executive Group (TEG).

The ECG, on behalf of the TEG, agrees the respective aligned budgets of both organisations and the funding allocations for the provision of integrated social & community health care services.

2019/20 £000s		People Directorate £000s	Revenue Account £000s	2020/21 £000s
	Value of Aligned Budgets:			
(6,456)	Opening Balance at 1 st April			(4,814)
(33,020)	BCCG	(4,814)	-	(4,814)
(39,476)	Barnsley MBC	(34,790)	-	(34,790)
(39,476)	Total	(39,604)	-	(39,604)
	Value of Commissioned Services:			
4,266	SWYPFT*	1,656	-	1,656
33,960	Barnsley MBC	35,792	-	35,792
1,250	BCCG	2,156	-	2,156
278	Balance on Revenue Account	-	(1,665)	(1,665)
39,754	Total	39,604	(1,665)	37,939
278	Balance as at 31st March	-	(1,665)	(1,665)

*SWYPFT – South & West Yorkshire Partnership Foundation Trust.

2019/20 £000s		2020/21 £000s
	Distribution of Over /(Under) Spend:	
(502)	BCCG	(1,208)
780	Barnsley MBC	(457)
278	Total	(1,665)

STATEMENT OF ACCOUNTS 2020/21

Income & Expenditure Account

2019/20 £000s		2020/21 £000s
	Income from Pooled Budget:	
-	Balance Brought Forward	-
(39,476)	Pooled Budget Income	(39,604)
-	Other Funding	-
(39,476)	Total	(39,604)
	Provider Expenditure:	
2,030	Barnsley CCG	948
33,458	Barnsley MBC (CYP&F / PH)	35,450
4,266	SWYPFT	1,541
39,754	Total	37,939
278	Over / (Under) Spend	(1,665)
-	Ring-Fenced & Carried Forward	-
278	NET EXPENDITURE	(1,665)

Governance Arrangements

The changing architecture of the NHS, particularly with the demise of the PCT has led to some changes in the Children Services partnership arrangements in Barnsley. The decision was made in 2013/14 to move from a pooled budget arrangement to one of alignment, underpinned by principles of partnership working and service integration at point of delivery. From a financial viewpoint, the move to aligned budgets does not pose any significant financial risk to the Council as the funding / budget arrangement in the past is clearly separated and reflects the statutory functions of both organisations. The following are some of the structural changes to the arrangements:

1. BMBC will continue to act as the lead commissioner for all community health services (on behalf of the NHS Barnsley Clinical Commissioning Group (CCG)).
2. Children's community health services are delivered by South West Yorkshire Partnership NHS Foundation Trust (SWYPFT) under contract with clear accountability (in terms of performance and clinical risk) to the CCG for delivering improved outcomes. These health services include Children and Adolescent Mental Health Services (CAMHS), Children's Therapy (including physiotherapy, occupational and speech & language therapies), etc.

The Better Care Fund Pooled Arrangement

The CCG has entered into a 'pooled' budget arrangement with Barnsley Metropolitan Borough Council (BMBC) with effect from 1 April 2015. The aims of the BCF are to improve outcomes for the population of Barnsley by improving integration of health and social care services. This was underpinned by a Section 75 agreement between the commissioners. Governance arrangements are in place through the Barnsley Health and Wellbeing Board. The CCG is the host organisation of the pooled arrangement during the 2020/21 financial year.

A summary of the pooled budget is shown below:

2019/20 £000s	BCF Pooled Account	2020/21 £000s
(1,388)	Balance as at 1st April	-
	Contribution to the BCF Pool:	
(19,682)	Barnsley Clinical Commissioning Group	(20,736)
(16,031)	Barnsley Metropolitan Borough Council	(16,432)
(35,713)	Total	(37,168)
	Value of Commissioned Services:	
28,029	Barnsley Clinical Commissioning Group	27,610
9,072	Barnsley Metropolitan Borough Council	9,558
37,101	Total	37,168
-	Balance as at 31st March	-

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Explanation of Above Tables

- **Value of Aligned Budgets** – Represents the resources made available by both organisations to the arrangement from which services are commissioned.
- **Value of Commissioned Services** – Represents the value of the various services commissioned from the arrangement or pool resources and forms the budget figures against the individual client groups in the Income and Expenditure Account. This table also brings in any over or under-spends from the Income and Expenditure Account.
- **Balance at 31st March** – Represents the net shortfall of funding across the pool, based on actual expenditure incurred against the resources made available by both organisations.
- **Distribution of Overspend** – Represents the additional contribution required from both organisations in order to fund the over-spend and hence balance the pool.
- **Income and Expenditure Account** – Represents the value of services commissioned from the pool (budget) and the actual costs incurred by the providers in delivering those services, resulting in a net over / underspend across the pool. This net over / underspend is reflected in the Services Commissioned from Pooled Budget table.

Note 12 – Members’ Allowances

Description: This note shows the cost to the Council of its elected Members.

The Council paid the following amounts to members of the Council during the year:

2019/20 £000s		2020/21 £000s
725	Basic Allowances	719
253	Special Responsibility Allowances	257
11	Expenses	10
989	Total	986

Note 13 – Officers’ Remuneration & Exit Packages

Description: This note shows:

- The Senior Executive Officers remuneration;
- An analysis of other Council employees with remuneration of greater than £50k;
- The cost to the Council of exit packages given.

Relevant Accounting Policies: [Accounting Policy 9](#)

The table below sets out the remuneration disclosures for Senior Executive Officers of the Council (as defined in Local Authority Accounting Panel Bulletin 85):

Post	2020/21				
	Salary £000s	Redundancy / Severance £000s	Expenses / Allowances £000s	Pension Contributions £000s	Total Remuneration £000s
Sarah Norman - Chief Executive	180	-	11	29	220
Rachel Dickinson - Executive Director - People D	37	125	-	6	168
Executive Director – Childrens Services E	118	-	-	19	137
Executive Director – Place	128	-	-	21	149
Executive Director – Adults & Communities	128	-	-	21	149
Executive Director – Public Health	127	-	-	18	145
Executive Director – Core Services F	21	-	-	3	24
Executive Director – Core Services G	112	-	-	18	130
Service Director – Finance – Chief Financial Officer (S151 Officer)	98	-	-	16	114

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Post	2019/20				
	Salary £000s	Redundancy / Severance £000s	Expenses / Allowances £000s	Pension Contributions £000s	Total Remuneration £000s
Diana Terris – Chief Executive A	65	-	-	4	69
Sarah Norman - Chief Executive B	128	-	5	19	152
Rachel Dickinson - Executive Director – People	143	-	-	21	164
Executive Director – Place	121	-	1	18	140
Executive Director – Communities	125	-	-	18	143
Executive Director – Public Health	112	-	-	16	128
Andrew Frosdick - Executive Director – Core	121	-	-	41	162
Former Director – Finance, Assets & IT C	-	-	-	147	147
Service Director – Finance – Chief Financial Officer (S151 Officer)	94	-	-	14	108

Explanatory Notes:

- A** Post holder left their post on 31st May 2019.
B Post holder commenced employment on 8th July 2019.
C Post holder left their post on 31st March 2017. Pension costs relate to pre-agreed pension strain costs of £0.147M in 2019/20.
D Post holder left their post on 30th June 2020
E Post holder commenced employment in this role on 1st May 2020
F Post holder left their post on 31st May 2020
G Post holder commenced employment on 19th May 2020.

The number of other employees whose remuneration, excluding pension contributions, was £50,000 or more, in bands of £5,000, is shown in the table below. The total number of employees falling within the various bands is affected by termination / redundancy payments made to certain employees who left the Council during the year (in accordance with the Authority and Pension Authority's retirement schemes).

Total Including One Off Payments (Redundancy, Equal Pay Claims, and Expenses etc.)		Salary Only		Total Including One Off Payments (Redundancy, Equal Pay Claims, and Expenses etc.)	Salary Only
2019/20 Council Officers Total	2019/20 Schools Total	2019/20 Council Officers Total	Remuneration Band	2020/21 Council Officers Total	2020/21 Council Officers Total
35	18	33	£50,000 - £54,999	45	46
27	12	23	£55,000 - £59,999	21	20
15	12	17	£60,000 - £64,999	25	25
12	9	11	£65,000 - £69,999	12	10
7	3	8	£70,000 - £74,999	15	11
8	2	8	£75,000 - £79,999	8	8
1	2	1	£80,000 - £84,999	8	7
2	1	2	£85,000 - £89,999	1	2
10	-	7	£90,000 - £94,999	2	4
4	1	3	£95,000 - £99,999	10	10
1	-	-	£100,000 - £104,999	-	-
1	-	1	£105,000 - £109,999	1	1
-	-	-	£110,000 - £114,999	-	-
-	-	-	£115,000 - £119,999	1	-
1	-	-	£120,000 - £124,999	1	-
-	-	-	£125,000 - £129,999	1	-
-	-	-	£130,000 - £134,999	1	-
124	60	114		152	144

The numbers of exit packages with total cost per band and total cost of the redundancies and other departures are set out in the table below:

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Exit Package Cost Band	Number of Redundancies		Number of Other Departures		Total Number of Exit Packages		Total Cost of Exit Packages	
	2019/20	2020/21	2019/20	2020/21	2019/20	2020/21	£000s	£000s
£0 - £20,000	31	19	7	3	38	22	384	230
£20,001 - £40,000	9	14	-	-	9	14	227	368
£40,001 - £60,000	1	-	3	-	4	-	175	-
£60,001 - £80,000	-	-	-	-	-	-	-	-
£80,001 - £100,000	-	-	-	-	-	-	-	-
£100,001 - £150,000	-	-	-	-	-	-	-	-
Total Number of Exit Packages	41	33	10	3	51	36		
Total Cost Included In Bandings							786	598
Add: Amounts Provided For in CI&ES Not Included In Bandings							-	-
Total Cost Included In The CI&ES							786	598

The exit packages relating to Senior Officers are not included in the exit packages table above as they are shown in the Senior Officers table.

Note 14 – External Audit Costs

Description: This note shows the cost to the Council of services provided by external audit.

2019/20 £000s		2020/21 £000s
126	Fees Payable for External Audit Services Carried Out by the Appointed Auditor for the Year	180
29	Fees Payable for the Certification of Grant Claims and Returns carried out by the Appointed Auditor for the year	33
8	Fees Payable in Respect of Other Services Provided by Other Audit Companies During the Year	8
(13)	Fees (Refundable) in Respect of Other Services Provided by Other Audit Companies	-
150	Total	221

The Council's appointed external auditor for 2019/20 and 2020/21 was Grant Thornton UK LLP.

Note 15 – Grant Income Recognised Through The Comprehensive Income & Expenditure Statement

Description: Grants are recognised through the Comprehensive Income & Expenditure Statement when the specific conditions of the grants are satisfied. This note details these grants in respect of the Council.

Relevant Accounting Policies: [Accounting Policy 12](#)

All specific income relating to grants, contributions and donations that are significant in value are listed individually in the table below:

2019/20 (Restated) £000s		2020/21 £000s
	Credited to Taxation & Non-Specific Grant Income	
(12,746)	Revenue Support Grant	(12,954)
(32,210)	Business Rates Retention Scheme – Top Up Grant	(32,735)
(8,175)	COVID-19 – General Grants (See Table Below)	(19,459)
(4,976)	Section 31 Grant	(24,924)
(20,856)	Capital Grants	(32,205)
(4,433)	Capital Contributions	(3,761)
(83,396)	Total Credited to Taxation & Non-Specific Grant Income	(126,038)
	Credited to Services	
(49,425)	Housing Benefit Subsidy	(47,095)
(84,634)	Dedicated Schools Grant	(83,521)
(32,195)	PFI Grant	(32,195)
(3,818)	New Homes Bonus	(4,153)
(16,435)	Public Health Grant	(17,063)
(10,388)	Better Care Fund	(11,179)
(11,817)	Improved Better Care Fund	(11,817)

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2019/20 (Restated) £000s		2020/21 £000s
-	COVID-19 – Specific Grants (See Table Below)	(22,307)
(29,827)	Other Grants	(34,460)
(7,492)	Other Contributions	(8,567)
(246,031)	Total Credited to Services	(272,357)
(329,427)	Total Credited to The Comprehensive Income & Expenditure Statement	(398,395)

2019/20 (Restated) £000s	<u>COVID Related Grants</u>	2020/21 £000s
	Credited to Taxation & Non-Specific Grant Income	
(8,175)	Local Authority Support Grant	(14,811)
-	Taxation Losses Compensation Grant	(816)
-	Fee & Charges Income Losses Compensation Grant	(3,832)
(8,175)	Total Credited to Taxation & Non-Specific Grant Income	(19,459)
	Credited to Services	
-	BEIS Business Support Grant – Discretionary Element	(2,166)
-	SCR Additional Restrictions Grant – Discretionary Element	(652)
-	Clinically Extremely Vulnerable	(845)
-	Community Testing	(318)
-	Contain Outbreak Control Management	(5,056)
-	Hardship Fund	(2,630)
-	Infection & Prevention Control	(5,325)
-	Lateral Testing	(752)
-	BEIS Additional Restrictions Grant - Discretionary Element	(339)
-	COVID Marshalls	(156)
-	Next Steps Accommodation	(172)
-	Outbreak Control	(475)
-	SCR Enterprise Grant	(760)
-	Test & Trace Administration	(136)
-	Test & Trace Payments - Discretionary Element	(348)
-	Welfare Emergency Assistance Grant	(351)
-	Winter Grant Scheme	(1,207)
-	Workforce Capacity Fund	(619)
-	Total Credited to Services	(22,307)
(8,175)	Total Credited to The Comprehensive Income & Expenditure Statement	(41,766)

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Description:	The Dedicated Schools Grant is a grant given to local education authorities from the Department for Education. This note details the level of Dedicated Schools Grant that the Council is in receipt of.
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DSG is ring fenced and can only be applied to meet expenditure properly included in the Schools' Budget. The Schools' Budget includes elements for a range of educational services provided on a Council-wide basis and for the Individual Schools Budget, which is divided into a budget share for each maintained school. Over and under spends on the two elements are required to be accounted for separately.

Details of the deployment of DSG receivable are as follows:

2019/20		2020/21		
Total		Central Expenditure	Individual Schools' Budget (ISB)	Total
£000s		£000s	£000s	£000s
(188,921)	Final DSG for Year Before Academy Recoupment			(204,226)
104,547	Academy Figure Recouped for Year			120,484
(84,374)	Total DSG After Academy Recoupment			(83,742)
-	Plus: Brought Forward From Previous Year			5,224
-	Less: Carry Forward To Future Year Agreed in Advance			-
(84,374)	Agreed Initial Budgeted Distribution	(18,532)	(59,985)	(78,518)
(418)	In Year Adjustments	603	(546)	58
(84,792)	Final Budgeted Distribution For Year	(17,929)	(60,531)	(78,460)
26,369	Less: Actual Central Expenditure	29,686	-	29,686
63,647	Less: Actual ISB Deployed To Schools	-	60,531	60,531
-	Plus: Council Contribution For Year	-	-	-
5,224	Total Carry Forward To Following Year	11,757	-	11,757

The Council is currently updating the DSG Management Plan to reflect changes in costs and funding assumptions following the Government's announcement on schools' funding in October 2021. The proposed actions to bring spend to a sustainable level will also be reviewed in light of latest discussion with schools and partners and will be submitted in November 2021. The Council will be reporting performance against the DSG Management Plan through its governance process i.e. SEND Oversight Board, Senior Management Team, Cabinet as well as the Audit & Governance Committee going forward.

Note 17 – Related Parties	
Description:	This note explains the relationships that the Council is party to including companies that the Council has an interest in.
Relevant Accounting Policies:	Accounting Policy 15 / Accounting Policy 18
Areas of Critical Judgements Made:	Judgement 3 / Judgement 4 / Judgement 8

The Council is required to disclose material transactions with related parties which are defined as bodies or individuals that have the potential to control or influence the Council or to be controlled or influenced by the Council. Disclosure of these transactions allows readers to assess the extent to which the Council might have been constrained in its ability to operate independently or might have been able to limit another party's ability to bargain freely with the Council.

The Public Sector

Central Government

Central Government has effective control over the general operations of the Council – it is responsible for providing the statutory framework within which the Council operates, provides the majority of its funding in the form of grants and prescribes the terms of many of the transactions with other parties (e.g. Council Tax bills, housing benefits). Grants received from Government Departments are set out in the subjective analysis in [Note 6](#). Grant receipts outstanding at 31st March 2021 are shown in [Note 33](#) and Grants recognised through the Comprehensive Income & Expenditure statement during the year are shown in [Note 15](#).

Local Authorities

All local authorities are subject to common control by Central Government. They often work in partnership with each other to provide services to the public. The Council has several specific relationships / partnerships with different local

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authorities including where it is a member of a City Region and other joint authorities such as South Yorkshire Fire & Rescue Authority, South Yorkshire Police & Crime Commissioner, and South Yorkshire Pensions Authority.

NHS Bodies

The Council has pooled budget arrangements with NHS Barnsley Clinical Commissioning Group (CCG) for both the provision of Children’s Care Services within Barnsley and the Better Care Fund (BCF). Transactions and balances outstanding specifically related to the pooling arrangements are detailed in [Note 11](#).

Related Individuals

Members

Members of the Council have direct control over the Council’s financial and operating policies. The total of members’ allowances paid in 2020/21 is shown in [Note 12](#).

During 2020/21, no material works, or services were commissioned from companies with which a Member had an interest.

Senior Officers

Senior Officers within the Council’s Senior Management Team (SMT) are responsible for ensuring that policies approved, and decisions made by members are implemented effectively. The remuneration of senior officers is shown in [Note 13](#).

During 2020/21, no senior officers of the Council have declared a material interest in any companies.

Subsidiaries

The Council has interests in a number of wholly owned subsidiaries, details of which are shown below:

Berneslai Homes Ltd

Berneslai Homes Ltd is an Arm’s Length Management Organisation responsible for managing homes on behalf of the Council. Specifically, it is responsible for managing all the landlord services for the Council’s 18,264 homes including rent collection, arrears recovery, repairs and maintenance, dealing with empty properties and all tenancy matters. Berneslai Homes Ltd is an independent company committed to working in partnership with the Council and the communities in which it works to deliver high quality housing services to local people. The company came into existence in December 2002 and is a wholly owned subsidiary of the Council but overseen by a Board of Directors rather than a Committee of the Council.

The Council guarantees the full amount of the pension fund deficit of Berneslai Homes. The actuary has assessed this deficit at £41.685M as at 31st March 2021 (£32.101M as at 31st March 2020). However, as the Council considers it unlikely that this guarantee will be exercised, the £41.685M is disclosed as a contingent liability in the Council’s own accounts.

The Council’s [group accounts](#) consolidate Berneslai Homes’ financial position into the overall group position.

Berneslai Homes’ accounting year runs parallel to the Council’s (April – March).

The latest two sets of Berneslai Homes’ financial statements are summarised below:

Profit / Loss Account:	2019/20 £000s	2020/21 £000s
Income	(34,114)	(33,277)
Expenditure	36,881	39,147
(Profit) / Loss	2,767	5,870
Actuarial (Gain) / Loss on Pension Scheme	(5,677)	5,981
Total Comprehensive (Income) / Expenditure for the Year	(2,910)	11,851

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Balance Sheet:	2019/20 £000s	2020/21 £000s
Assets	17,864	15,571
Liabilities	(35,879)	(45,437)
Net Assets	(18,015)	(29,866)
Retained Surplus / (Deficit)	14,086	11,819
Pension Deficit	(32,101)	(41,685)
Net Reserves	(18,015)	(29,866)

An analysis of both Berneslai Homes' income and expenditure for the accounting periods above and asset and liability balances at the end of those accounting periods is shown in the table below, specifically showing:

- Of the income and expenditure amounts above, the amounts that relate to the Council; and
- Of the assets and liabilities position above, the amounts that relate to the Council.

Related Party Transactions:	2019/20 £000s	2020/21 £000s
Income	(34,207)	(32,437)
Expenditure	974	998
Assets	3,086	5,257
Liabilities	(513)	(32)

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Joint Ventures

The Council holds shareholdings in several joint ventures but does not hold overall control of those entities. The tables below show the individual entities, their financial performance and the relationship with the Council. The figures represent the latest two sets of accounts lodged with Companies House.

Organisation	Oakwell Community Assets Ltd (OCAL)		NPS Barnsley Ltd		Burleigh Court (Barnsley) Management Ltd		Barnsley Estates Partnership Ltd	
Incorporation Date	30 th September 2003		16 th September 2010		20 th May 1992		23 rd June 2003	
Council Share	50% of the share capital of the company		20% of the share capital of the company		Ownership of shares – More than 25% but not more than 50%		10% of the share capital of the company	
Nature of the Activities	The purchase of land and buildings at Oakwell which are subsequently leased to Barnsley Football Club 2002 Ltd		Delivers professional property consultants to its long-term joint venture partner, Barnsley Metropolitan Borough Council		Residents' property management		To provide management services to its subsidiaries, Barnsley Community Solutions Limited (Tranches 1, 2 and 3)	
Financials (P&L):	2018/19	2019/20	2019	2020	2018	2019	2018	2019
Income	(112)	(138)	(12,052)	(13,274)	(6)	(9)	(1,412)	(3,749)
Expenditure	65	57	11,978	13,154	6	9	908	3,610
(Profit) / Loss	(47)	(81)	(74)	(120)	0	0	(504)	(139)
Financials (Bal. Sheet):	2018/19	2019/20	2018/19	2019/20	2018	2019	Nov 2018	Nov 2019
Assets	5,780	5,955	3,583	2,835	51	61	5,436	5,442
Liabilities	(1,542)	(1,636)	(2,565)	(1,697)	(51)	(61)	(5,334)	(5,201)
Net Assets	4,238	4,319	1,018	1,138	-	-	102	241
Reserves	4,238	4,319	1,018	1,138	-	-	102	241
Total Reserves	4,238	4,319	1,018	1,138	-	-	102	241
Organisation	Barnsley Local Education Partnership Ltd		Modern Schools Barnsley		BDR (Property) Limited		Municipal Bonds Agency	
Incorporation Date	11 th March 2009		14 th October 2004		3 rd May 1998		3 rd June 2014	
Council Share	10% of the share capital of the company		Has significant influence on the company		6.66% of the share capital of the company		£0.010M shareholding	
Nature of the Activities	The construction and operations of 3 schools in the Barnsley area and ICT services on 11 schools		Finance, design, develop, construct and then maintain and part operate thirteen schools		Management of the joint Waste disposal at Manvers		To provide the Local Government bodies an alternative for borrowing	
Financials (P&L):	2019	2020	2018	2019	2018	2019	2018	2019
Income	(2,873)	(2,896)	(5,794)	(7,912)	(6)	(38)	-	(107)
Expenditure	2,870	2,734	4,905	7,542	470	1,969	648	372
(Profit) / Loss	(3)	(162)	(889)	(370)	464	1,931	648	265
Financials (Bal. Sheet):	2018/19	2019/20	2018	2019	2018	2019	2018	2019
Assets	5,907	4,769	27,022	24,967	1,853	-	216	25
Liabilities	(5,616)	(4,316)	(30,747)	(28,322)	(581)	(659)	(68)	(142)
Net Assets	291	453	(3,725)	(3,355)	1,272	(659)	148	(117)
Reserves	291	453	(3,725)	(3,355)	1,272	(659)	148	(117)
Total Reserves	291	453	(3,725)	(3,355)	1,272	(659)	148	(117)

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Arrangements Where The Council Is Trustee

Barnsley Business and Innovation Centre Limited

The company began trading in 1987. The main activities of the company are to offer flexible managed work space to businesses together with targeted business support. The private company is jointly owned by the Council and GLE Enterprise Partners Ltd and is limited by guarantee without share capital.

Enquiries regarding obtaining copies of the accounts should be made to BBIC, Innovation Way, Wilthorpe Road, Barnsley, South Yorkshire, S75 1JL

Barnsley Premier Leisure

The charity began trading in 1999. The main activities of the charity are to provide or assist in the provision of facilities for recreation or other leisure time occupation for the general public. The charitable company has a board of trustees made up of 15 members of which the Council is one.

Enquiries regarding obtaining copies of the accounts should be made to The Metrodome Leisure Complex, Queens Road, Queens Ground, Barnsley, South Yorkshire, S71 1AN

Penistone Grammar School Foundation Trust

The charity was originally incorporated in 1957 but started operating on 24th August 1965. The main activities of the charity are to give grants to individuals or organisations that benefit the ancient Parish of Penistone. The Council is the only trustee of the charity with 7 volunteers making up the rest of the board.

The accounts of Penistone Grammar School Foundation Trust are incorporated in the Council's [Group Accounts](#).

Enquiries regarding obtaining copies of the accounts should be made to Barnsley MBC, Financial Services, PO Box 14, Level 3, Westgate Plaza, Barnsley, S70 2AQ

Joint Arrangements:

Waste Private Finance Initiative (PFI)

BDR is a partnership of Barnsley, Doncaster and Rotherham councils that jointly manage waste generated in the three boroughs. The Partnership secured PFI funding from Central Government towards a new facility to deal with treatment of leftover household waste, turning it into a valuable resource rather than sending to landfill. The facility at Bolton Road, Manvers, Rotherham is part of a further partnership of BDR, Renewi and Scottish Southern Energy (3SE) which became operational in July 2015. This arrangement is explained further in [Note 26](#).

Other Arrangements:

Agency Arrangements

The Council also acts as an agent for other Government departments, local precepting authorities and Local Parish Councils, in the collection of Council Tax and National Non-Domestic Rates. The expenditure incurred and income received in relation to these arrangements is shown within the [Collection Fund Statement](#).

NOTES PRIMARILY RELATING TO THE BALANCE SHEET

Note 18 – Events After The Balance Sheet Date	
Description:	This note explains any significant event that occurs following the balance sheet date.
Relevant Accounting Policies:	Accounting Policy 10

The Statement of Accounts was submitted to Full Council via the Audit & Governance Committee by the Section 151 Officer, the Service Director for Finance, on 9th November 2021. Events taking place after this date are not reflected in the financial statements or notes. Where events taking place before this date provided information about conditions existing at 31st March 2021, the figures in the financial statements and notes have been adjusted in all material aspects to reflect the impact of this information.

COVID 19 Pandemic

On 22nd February 2021 Government's announced its four step roadmap to recovery from COVID 19 where all restrictions planned to come to an end not before the 21st June 2021. The actual date when the final restrictions were

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lifted was on the 19th July 2021. As a result, the implications on the Council responding to COVID 19 have been significantly reduced, however the ongoing recovery continues. Any impact will be borne and reported as part of the 2021/22 Statement of Accounts.

Glassworks Development

In May 21, the Council took full ownership of the Glassworks Development from the developer Henry Boot. The Council has continued to progress its leasing strategy for the scheme with a number of tenants already opened for trade as at the publication of the draft audited accounts. The scheme was officially opened to the public on the 9th September 2021 with a number of further tenants opening for trade at that date. The related assets will be brought on to the Council's balance sheet in the 2021/22 financial year.

NPS Barnsley Ltd

The Council took the decision to close down NPS Barnsley Ltd, where it holds 20% shares in the company on the 1st April 2021, bringing the services provided through the company, back under the Council's control and structure. The conditions of this arrangement were not present as at 31st March 2021 and therefore this is reported as a non-adjusting post balance sheet event.

Note 19 – Property, Plant and Equipment	
Description:	Property, Plant & Equipment are assets that the Council uses to provide services to the public. This note shows the value and movement in those assets together with the valuation methodology.
Relevant Accounting Policies:	Accounting Policy 21
Areas of Uncertainty:	Uncertainty Statement 1 / Uncertainty Statement 2 / Uncertainty Statement 6

2020/21	Council Dwellings	Other Land and Buildings	Vehicles, Plant, Furniture & Equipment	Infrastructure Assets	Assets Under Construction	Surplus Assets	Total	PFI Assets included in Property, Plant & Equipment
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Cost or Valuation:								
At 1st April 2020	594,712	321,749	15,537	372,621	70,118	2,928	1,377,665	38,309
Additions / Enhancements	-	7,899	1,525	26,192	45,331	-	80,947	94
Additions / Enhancements - Non-Value Adding	17,182	6,688	-	-	-	-	23,870	-
Revaluation Increases / (Decreases) Recognised in the Revaluation Reserve	66,579	4,707	-	-	-	(469)	70,817	364
Revaluation Increases / (Decreases) Recognised in the Surplus / Deficit on the Provision of Services	87	(21,854)	-	-	-	1,168	(20,599)	(15)
Impairments - Non-Value Adding Expenditure	(17,183)	(6,687)	-	-	-	-	(23,870)	-
De-recognition - Disposals	(3,565)	(7,310)	(1,138)	(1,191)	-	(37)	(13,241)	-
Assets Reclassified (To) / From Held for Sale	-	-	-	-	-	(4,931)	(4,931)	-
Transfer	5,583	(2,009)	-	1,643	(8,331)	3,114	-	-
At 31st March 2021	663,395	303,183	15,924	399,265	107,118	1,773	1,490,658	38,752
Accumulated Depreciation:								
At 1st April 2020	(14,283)	(20,155)	(6,102)	(108,022)	-	(4)	(148,566)	(4,660)
Depreciation Charge	(15,929)	(7,534)	(2,097)	(9,143)	-	(4)	(34,707)	(1,424)
Depreciation Written Out to the Revaluation Reserve	14,509	6,289	-	-	-	274	21,072	2,042
De-recognition - Disposals	-	401	1,138	1,191	-	-	2,730	-
Transfers	(229)	499	-	-	-	(270)	-	-
At 31st March 2021	(15,932)	(20,500)	(7,061)	(115,974)	-	(4)	(159,471)	(4,042)
Net Book Value:								
At 1st April 2020	580,429	301,594	9,435	264,599	70,118	2,924	1,229,099	33,649
At 31st March 2021	647,463	282,683	8,863	283,291	107,118	1,769	1,331,187	34,710
	Balance Sheet	Balance Sheet	Balance Sheet	Balance Sheet	Balance Sheet	Balance Sheet	Balance Sheet	Balance Sheet

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Comparative Movements in 2019/20	Council Dwellings	Other Land and Buildings	Vehicles, Plant, Furniture & Equipment	Infrastructure Assets	Assets Under Construction	Surplus Assets	Total	PFI Assets included in Property, Plant & Equipment
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Cost or Valuation								
At 1st April 2019	576,038	303,348	11,595	357,990	36,876	3,668	1,289,515	38,072
Additions / Enhancements	-	28,363	5,500	15,887	53,966	-	103,716	-
Additions / Enhancements - Non-Value Adding	20,661	9,646	-	-	-	-	30,307	-
Revaluation Increases / (Decreases) Recognised in the Revaluation Reserve	20,665	(747)	-	-	-	261	20,179	224
Revaluation Increases / (Decreases) Recognised in the Surplus / Deficit on the Provision of Services	-	(13,847)	-	-	-	(803)	(14,650)	13
Impairments - Non-Value Adding Expenditure	(20,661)	(9,646)	-	-	-	-	(30,307)	-
De-recognition - Disposals	(5,260)	(12,556)	(1,558)	(1,301)	-	(57)	(20,732)	-
Assets Reclassified (To) / From Held for Sale	-	-	-	-	-	(363)	(363)	-
Transfer	3,269	17,188	-	45	(20,724)	222	-	-
At 31st March 2020	594,712	321,749	15,537	372,621	70,118	2,928	1,377,665	38,309
Accumulated Depreciation								
At 1st April 2019	(11,443)	(22,544)	(5,886)	(100,699)	-	(3)	(140,575)	(4,630)
Depreciation Charge	(14,280)	(9,052)	(1,774)	(8,624)	-	(4)	(33,734)	(1,842)
Depreciation Written Out to the Revaluation Reserve	11,498	9,634	-	-	-	3	21,135	1,812
De-recognition - Disposals	-	1,749	1,558	1,301	-	-	4,608	-
Transfers	(58)	58	-	-	-	-	-	-
At 31st March 2020	(14,283)	(20,155)	(6,102)	(108,022)	-	(4)	(148,566)	(4,660)
Net Book Value								
At 1st April 2019	564,595	280,804	5,709	257,291	36,876	3,665	1,148,940	33,442
At 31st March 2020	580,429	301,594	9,435	264,599	70,118	2,924	1,229,099	33,649
	Balance Sheet	Balance Sheet	Balance Sheet	Balance Sheet	Balance Sheet	Balance Sheet	Balance Sheet	Balance Sheet

Depreciation:

Please see [Annex A](#), the Statement of Accounting Policies for details regarding depreciation methods and the useful lives of each asset type.

Capital Commitments:

As at 31st March 2021, the Council had contractually committed to £44.4M of capital works within its capital programme. The corresponding amount contractually committed as at 31st March 2020 was £84.3M. The major commitments are:

- HRA PRIP - £11.5M
- Glassworks Development - £20.2M
- M1 J37 Phase 2 - £4.2M
- Others - £8.5M

Effects of Changes in Estimates:

There have been no changes to the depreciation methodologies used during 2020/21.

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Revaluations:

The Council carries out a rolling programme that ensures that all Property, Plant and Equipment required to be measured at fair value, is revalued at least every five years. All valuations are certified by Tim Hartley, MRICS (Strategic Asset Manager), an employee of the Council.

The basis for valuation is set out in [Annex A](#) – Statement of Accounting Policies.

	Council Dwellings	Other Land and Buildings	Vehicles, Plant, Furniture & Equipment	Infrastructure Assets	Assets Under Construction	Surplus Assets	Total
	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Carried at Historical Cost		652	15,924	399,265	107,118		522,959
Valued at Fair Value:							
2020/21	663,395	266,865	-	-	-	1,711	931,971
2019/20	-	10,573	-	-	-	-	10,573
2018/19	-	8,941	-	-	-	40	8,981
2017/18	-	7,543	-	-	-	22	7,565
2016/17	-	8,609	-	-	-	-	8,609
Gross Book Value	663,395	303,183	15,924	399,265	107,118	1,773	1,490,658

Fair Value Measurement of Surplus Assets:

Details of the Council's Surplus Assets and information about the fair value hierarchy are as follows:

Recurring Fair Value Measurements Using:	Quoted Prices in Active Markets for Identical Assets (Level 1) £000s	Other Significant Observable Inputs (Level 2) £000s	Significant Unobservable Inputs (Level 3) £000s	Fair Value as at 31 st March 2021 £000s	Accumulated Depreciation £000s	Net Book Value as at 31 st March 2021 £000s
Surplus Buildings	-	41	-	41	(4)	37
Surplus Land – Amenity Land	-	2	-	2	-	2
Surplus Land – Garden Land	-	5	-	5	-	5
Surplus Land – Grazing Land	-	37	-	37	-	37
Surplus Land – Residential	-	1,689	-	1,689	-	1,689
Net Book Value	-	1,773	-	1,773	(4)	1,769

[Balance Sheet](#)

Prior Year Comparator:

Recurring Fair Value Measurements Using:	Quoted Prices in Active Markets for Identical Assets (Level 1) £000s	Other Significant Observable Inputs (Level 2) £000s	Significant Unobservable Inputs (Level 3) £000s	Fair Value as at 31 st March 2020 £000s	Accumulated Depreciation £000s	Net Book Value as at 31 st March 2020 £000s
Surplus Buildings	-	41	-	41	(4)	37
Surplus Land – Commercial	-	-	-	-	-	-
Surplus Land – Garden Land	-	3	-	3	-	3
Surplus Land – Grazing Land	-	42	-	42	-	42
Surplus Land – Residential	-	2,842	-	2,842	-	2,842
Net Book Value	-	2,928	-	2,928	(4)	2,924

[Balance Sheet](#)

Valuation Techniques used to Determine Level 2 Fair Values for Surplus Assets

Significant Observable Inputs – Level 2 – Market Approach

The fair value for the areas of land or buildings, both Commercial and Residential, have been based on the market approach using current market conditions and recent sales evidence and other relevant information for similar assets in

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the local authority area. Market conditions are such that similar areas of land or buildings are actively purchased and sold and the level of observable inputs are significant, leading to the properties being categorised at Level 2 in the fair value hierarchy.

Significant Observable Inputs – Level 2 – Income Approach

Where the income approach has been adopted the fair value has been based on observable rental evidence and then capitalised based on observable yields derived from market transactions.

Note 20 – Investment Properties	
Description:	Investment Properties are Council assets that are held purely for return and capital appreciation. This note shows the value and movement in those assets.
Relevant Accounting Policies:	Accounting Policy 17
Areas of Critical Judgements Made:	Judgement 7

A fundamental review was undertaken during 2015/16 around the definition and criteria for investment properties against the Council's asset base, with consideration given towards the Council's revised operating model of 'Future Council'. The outcome of this review was that the assets that were previously held as investment properties no longer met the definition, thus they have been transferred to operational Property, Plant & Equipment as these assets were now contributing to the Council's overall vision of a Better Barnsley and assisting in achieving the Corporate Outcomes of the Council.

Note 21 – Heritage Assets	
Description:	Heritage Assets are Council assets that have historical, artistic, scientific, technological, geophysical or environmental qualities. This note shows the value and movement in those assets.
Relevant Accounting Policies:	Accounting Policy 13

Reconciliation of the Carrying Value of Heritage Assets Held by the Council:

	Ceramics £000s	Art Collections £000s	Other £000s	Total Assets £000s	
<u>Cost or Valuation</u>					
At 1st April 2019	594	8,355	1,478	10,427	
Additions / Enhancements	-	-	-	-	
Disposals	-	-	-	-	
At 31st March 2020	594	8,355	1,478	10,427	Balance Sheet
Additions / Enhancements	-	-	-	-	
Disposals	-	-	-	-	
Revaluations	-	788	-	788	
Transfers	-	-	-	-	
At 31st March 2021	594	9,143	1,478	11,215	Balance Sheet
<u>Net Book Value</u>					
At 31st March 2020	594	8,355	1,478	10,427	
At 31st March 2021	594	9,143	1,478	11,215	

Detail of Movements in Heritage Assets: Additions / Enhancements

There were no additions / enhancements of heritage assets during 2020/21 (nil in 2019/20).

Detail of Movements in Heritage Assets: Disposals

There were no disposals of heritage assets during 2020/21 (nil in 2019/20).

Detail of Movements in Heritage Assets: Revaluations

During 2020/21, the latest insurance valuations were used to update the value of the Council's Art Collection at The Cooper Gallery. This resulted in an increase in value of £0.788M in 2020/21 (nil in 2019/20).

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Intangible Heritage Assets

There are no intangible heritage assets held by the Council as at 31st March 2021 (nil as at 31st March 2020).

Further Details of Heritage Assets

Ceramics, Porcelain Work and Figurines

The collection of ceramics, porcelain work and figurines include some 766 pieces held on display by the Cannon Hall Museum and the Town Hall, dating back to the late 17th century. Most of the collection was acquired in the 18th and 19th centuries from local benefactors. This is a diverse collection of figurines, decorated porcelain vases and dinner service pieces.

The Council's collection of ceramics, porcelain work and figurines at Cannon Hall totals £0.443M and Civic Regalia totals £0.151M. The Cannon Hall pieces were valued by Bonhams in August 2009 and the Civic Regalia pieces were valued by Douglas Brill Associates in October 2006. The assets were valued, based on insurance valuations as a proxy for open market valuations.

Art Collection

The collection consists of 479 paintings dating from over the last 500 years. Approximately £1.838M of the collection was provided by Cooper Bequest and £0.912M by Sadler Gifts. The arts collection is housed in the Council's Cannon Hall and Cooper Gallery Museums. The collection also contains a landscape painting by Giovanni Antonio Canaletto.

The Council's art collection consists of paintings held at Cooper Gallery totalling £4.449M and Cannon Hall totalling £4.694M. The Cooper Gallery paintings were valued by Bonhams in April 2016 and the Cannon Hall pieces were valued by Bonhams in August 2009. The assets have been valued, based on insurance valuations as a proxy for open market valuations.

Other

The remaining Heritage Assets held by the Council totals £1.478M mainly relating to the Mining Artwork sculpture, The Newcomen Beam Engine, Civic Regalia pieces, furniture and metal work pieces. The assets have been valued, based on insurance valuations as a proxy for open market valuations.

Details in respect of the records held by the Council on its Heritage Assets, together with information relating to access of those assets can be obtained by contacting the Council.

Note 22 – Intangible Assets	
Description:	Intangible Assets are non-physical assets, used by the Council. This note shows the value and movement in those assets.
Relevant Accounting Policies:	Accounting Policy 14

The Council accounts for its software as intangible assets, to the extent that the software is not an integral part of a particular IT system, in which case it would be accounted for as part of the hardware item of Property, Plant and Equipment. The intangible assets include both purchased licenses and internally generated software.

All software is given a finite useful life, based on assessments of the period that the software is expected to be of use to the Council. The economic useful life assigned to the major software suites is ordinarily 7 years.

The carrying amount of intangible assets are amortised on a straight-line basis. The amortisation of £0.280M has been charged to the Net Cost of Services within the Comprehensive Income and Expenditure Statement.

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The movement of Intangible Asset balances during the year are as follows:

2019/20 Purchased Software £000s		2020/21 Purchased Software £000s
	Balance at 1st April:	
3,137 (2,028)	- Gross Carrying Amounts - Accumulated Amortisation	1,702 (777)
	Additions:	
74	Purchases	170
	Disposals:	
(1,509)	Other Disposals – Gross Carrying Amounts	-
1,509	Other Disposals – Accumulated Amortisation	-
	Amortisation:	
(258)	Amortisation for the Period	(280)
	Comprising:	
1,702 (777)	Gross Carrying Amounts Accumulated Amortisation	1,872 (1,057)

[Balance Sheet](#)

	Assets Held for Sale are Council assets that are:
Description:	<ul style="list-style-type: none"> Being actively marketed for sale; Expected to sell in the next 12 months. This note shows the value and movement in those assets.
Areas of Uncertainty:	Uncertainty Statement 2 / Uncertainty Judgement 6

2019/20 £000s	<u>Current Assets</u>	2020/21 £000s
5,330	Balance Outstanding at 1st April	4,108
363	Assets Newly Classified as Held for Sale: - Surplus Assets	4,931
-	Revaluation Gains	68
(1,056)	Revaluation Losses	(39)
-	Assets Declassified as Held for Sale: - Surplus Assets	-
(529)	Assets Sold	(655)
4,108	Balance Outstanding at 31st March	8,413

[Balance Sheet](#)

Fair Value Measurement of Assets Held for Sale:

Details of the Council's Assets Held for Sale and information about the fair value hierarchy are as follows:

Recurring Fair Value Measurements Using:	Quoted Prices in Active Markets for Identical Assets (Level 1) £000s	Other Significant Observable Inputs (Level 2) £000s	Significant Unobservable Inputs (Level 3) £000s	Fair Value / Net Book Value as at 31 st March 2021 £000s
Surplus Buildings	-	1,480	-	1,480
Surplus Land – Commercial	-	2,898	-	2,898
Surplus Land – Garden Land	-	2	-	2
Surplus Land – Residential	-	4,033	-	4,033
Net Book Value	-	8,413	-	8,413

[Balance Sheet](#)

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Prior Year Comparator:

Recurring Fair Value Measurements Using:	Quoted Prices in Active Markets for Identical Assets (Level 1) £000s	Other Significant Observable Inputs (Level 2) £000s	Significant Unobservable Inputs (Level 3) £000s	Fair Value / Net Book Value as at 31 st March 2020 £000s
Surplus Buildings	-	-	-	-
Surplus Land – Commercial	-	2,348	-	2,348
Surplus Land – Garden Land	-	10	-	10
Surplus Land – Residential	-	1,750	-	1,750
Net Book Value	-	4,108	-	4,108

[Balance Sheet](#)

Valuation Techniques used to Determine Level 2 Fair Values for Assets Held for Sale

Significant Observable Inputs – Level 2 – Market Approach

The fair value for the areas of land or buildings, both Commercial and Residential, have been based on the market approach using current market conditions and recent sales evidence and other relevant information for similar assets in the local authority area. Market conditions are such that similar areas of land or buildings are actively purchased and sold and the level of observable inputs are significant, leading to the properties being categorised at Level 2 in the fair value hierarchy.

Significant Observable Inputs – Level 2 – Income Approach

Where the income approach has been adopted the fair value has been based on observable rental evidence and then capitalised based on observable yields derived from market transactions.

Note 24 – Capital Expenditure and Capital Financing

Description:	This note shows the Council's capital financing requirement (CFR), which is the underlying requirement to borrow, and how that has changed during the year.
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The total amount of capital expenditure incurred in the year is shown in the table below (including the value of assets acquired under finance leases and PFI / PPP Contracts), together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Council, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the Council that has yet to be financed. The CFR is analysed in the second part of this note.

2019/20				2020/21		
General Fund	HRA	Total		General Fund	HRA	Total
£000s	£000s	£000s		£000s	£000s	£000s
679,809	271,734	951,543	Opening Capital Financing Requirement	751,555	271,734	1,023,289
			<i>Capital Investment:</i>			
-	20,661	20,661	Council Dwellings	-	17,183	17,183
33,228	-	33,228	Other Land & Buildings	11,061	3,525	14,586
5,499	4,780	10,279	Vehicles, Plant, Furniture & Equipment	1,525	-	1,525
15,888	-	15,888	Infrastructure Assets	26,192	-	26,192
53,393	572	53,965	Assets Under Construction	45,265	67	45,332
-	-	-	Heritage Assets	-	-	-
74	-	74	Intangible Assets	170	-	170
-	-	-	Long Term Investment	-	-	-
-	-	-	Long Term Debtors	720	-	720
6,868	-	6,868	Revenue Expenditure Funded from Capital Under Statute	5,471	-	5,471
114,950	26,013	140,963	Total Capital Investment	90,404	20,775	111,179
			<i>Sources of Finance – For Capital Expenditure Purposes:</i>			
(5,494)	(1,366)	(6,860)	Capital Receipts	(2,459)	(1,125)	(3,584)
(20,950)	(961)	(21,911)	Government Grants & Other Contributions	(33,357)	(137)	(33,494)
(10,312)	(23,686)	(33,998)	Other Revenue Funding	(8,597)	(19,513)	(28,110)

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2019/20				2020/21		
General Fund	HRA	Total		General Fund	HRA	Total
£000s	£000s	£000s		£000s	£000s	£000s
(36,756)	(26,013)	(62,769)	Total Resources Utilised to Fund In Year Capital Expenditure	(44,413)	(20,775)	(65,188)
78,194	-	78,194	Increase in Capital Financing Requirement as a Result of In Year Capital Expenditure	45,991	-	45,991
			<i>Sources of Finance – Set Aside to Repay Debt:</i>			
(294)	-	(294)	Capital Receipts	-	-	-
-	-	-	Other Revenue Funding	-	-	-
(321)	-	(321)	Other	(264)	-	(264)
(166)	-	(166)	Repayment of Long Term Debtors / Investments	(51)	-	(51)
(5,667)	-	(5,667)	MRP	(6,806)	-	(6,806)
(6,448)	-	(6,448)	Total Set Aside to Repay Debt	(7,121)	-	(7,121)
751,555	271,734	1,023,289	Closing Capital Financing Requirement	790,425	271,734	1,062,159

An explanation of the movement in the Council's capital financing requirement is summarised in the table below:

2019/20				2020/21		
General Fund	Housing Revenue Account	Total		General Fund	Housing Revenue Account	Total
£000s	£000s	£000s		£000s	£000s	£000s
			Explanation of Movements in Year			
76,551	-	76,551	Increase / (Decrease) in Underlying Need to Borrow (Funded from Council's Own Base Resources)	45,991	-	45,991
1,643	-	1,643	Assets Acquired Under Finance Leases	-	-	-
-	-	-	Assets Acquired Under PFI / PPP Contracts	-	-	-
(5,667)	-	(5,667)	Amounts Set Aside to Repay Debt – Statutory	(6,806)	-	(6,806)
(781)	-	(781)	Amounts Set Aside to Repay Debt – Voluntary	(315)	-	(315)
71,746	-	71,746	Increase / (Decrease) in Capital Financing Requirement	38,870	-	38,870

Note 25 – Leases

Description:	A lease is a contractual arrangement that allows the lessee the use of an asset, in exchange for consideration to the lessor. This note details the arrangements that the Council is party to which are classed as leases
Relevant Accounting Policies:	Accounting Policy 19
Areas of Critical Judgements Made:	Judgement 1 / Judgement 2 / Judgement 10

Council as Lessee

Finance Leases

Other Land and Buildings – There are currently 6 buildings recognised within the Council's Balance Sheet acquired via finance lease. The first relates to a 50-year lease in respect to a sports centre. The primary phase of this lease has now expired and is now in the secondary phase. The Council paid a peppercorn rental, £0.006M in 2020/21 (£0.006M in 2019/20).

The second relates to a 15-year lease in respect of a residential bungalow. The rentals payable in 2020/21 were £0.030M (£0.030M in 2019/20) - accounted for as £0.023M principal payment and £0.007M finance costs.

The third lease relates to a 999 year lease in respect of the town centre museum, The Cooper Art Gallery. The rentals payable for the duration of the term are nil.

During 2013/14, the Council entered into two further leases that were accounted for as finance leases. The leases of both Royston Meadstead Children's Centre and Hoyland Common Children's Centre are both for 125 years with the rentals payable for the duration of the term being nil. Both properties relate to Council maintained community schools that transferred to Academy status during 2013/14. Thus, these leases represent the Council leasing back the

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children's centre element of those respective assets. Each respective asset was recognised as an acquisition at £1 and then subsequently revalued during the year.

In 2019/20, Wentworth Castle & Gardens was accounted for as a finance lease and recognised at an acquisition cost of £0 on the basis that the Council assumed the existing lease between Wentworth Castle Trust. The lease was for 99 years at inception in 2007, with rentals payable for the duration of the term being nil. Subsequently, several sub-leases of specific buildings on the site have also been assumed by the Council, with the Council as lessor. These leases, which have a 25 year lease term, have been accounted for as operating leases.

Vehicle, Plant, Furniture and Equipment – The Council has 8 agreements in place in 2020/21 for various types of asset including wheeled bins and vehicles, accounted for as finance leases. The rentals payable in 2020/21 were £0.680M (£0.689M in 2019/20) – accounted for as £0.611M principal payment and £0.069M finance costs.

The assets acquired under these leases are carried as Property, Plant and Equipment in the Balance Sheet at the following net amounts:

31 st March 2020 000s		31 st March 2021 £000s
23,334	Other Land & Buildings	23,485
3,183	Vehicles, Plant, Furniture & Equipment	2,351
26,517	Total	25,836

The Council is committed to making minimum payments under these leases, comprising settlement of the long term liability for the interest in the property acquired by the Council and finance costs that will be payable by the Council in future years, while the liability remains outstanding.

The minimum lease payments are made up of the following amounts:

31 st March 2020 £000s		31 st March 2021 £000s
634	Finance Lease Liabilities (Net Present Value of Minimum Lease Payments):	
2,608	- Current	572
	- Non-Current	2,036
198	Finance Costs Payable in Future Years	121
3,440	Minimum Lease Payments	2,729

The minimum lease payments will be payable over the following periods:

31 st March 2020			31 st March 2021	
Minimum Lease Payments £000s	Finance Lease Liabilities £000s		Minimum Lease Payments £000s	Finance Lease Liabilities £000s
710	634	Not later than one year	629	572
2,353	2,231	Later than one year and not later than five years	1,955	1,891
377	377	Later than five years	145	145
3,440	3,242		2,729	2,608

The above minimum lease payments did not include any rents that are contingent on events taking place after the lease was entered into.

Operating Leases

Other Land and Buildings – The Council leases 36 properties, which have been accounted for as operating leases. The length of each lease varies with the maximum lease being 125 years. Total amounts paid under these leases in 2020/21 was £1.777M (£1.734M in 2019/20).

Vehicles, Plant, Furniture and Equipment – The Council uses cars and wheeled waste bins financed under the terms of an operating lease. The amount paid under these arrangements in 2020/21 was £0.679M (£0.376M in 2019/20). The Code requires charges to be made evenly throughout the period of the lease.

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Commitments Under Operating Leases – The Council was committed at 31st March 2021 to making payments of £31.536M under operating leases (£31.870M as at 31st March 2020), comprising of the following elements:

The future minimum lease payments due under non-cancellable leases in future years are:

31 st March 2020 £000s		31 st March 2021 £000s
2,075	Not Later Than One Year	2,344
6,953	Later Than One Year & Not Later Than Five Years	7,825
22,842	Later Than Five Years	21,367
31,870		31,536

The expenditure charged to the Net Cost of Services in the Comprehensive Income and Expenditure Statement during the year in relation to these leases was:

2019/20 £000s		2020/21 £000s
2,109	Minimum Lease Payments	2,456
-	Contingent Rents	-
-	Sub-Lease Payments Receivable	-
2,109		2,456

Council as Lessor

Finance Leases

The Council leases a number of properties to Housing Associations over long periods (50 to 99 years). These leases meet the finance lease criteria of IAS 17 but are not accounted for fully in accordance with the standard.

At the commencement of the lease, the assets have been de-recognised within the Council's Balance Sheet with a corresponding debtor recognised representing the sale proceeds due from the asset.

The minimum lease payments expected to be received comprise of settlement of the long-term debtor for the interest in the property acquired and finance income to be received over the life of the lease. In the majority of cases, a premium payment is received at commencement of the lease which is used to immediately write down the debtor recognised. In addition to this premium payment, an annual peppercorn rent is often receivable for the property let. However, due to the immateriality of these payments (total undiscounted) of £0.300M due over their remaining lives as at 31st March 2021 and the length over which they are payable, no debtor is recognised in respect of these residual lease payments and the full amount received is accounted for as trade income in the year in which it is received.

The Council also leases an outdoor activity centre which has been identified as a finance lease. The element of the lease relating to the building is accounted for as a finance lease and the element relating to the land is accounted for as an operating lease (see section below). At the commencement of the lease the building was de-recognised from within the Council's Balance Sheet with a corresponding debtor recognised totalling £0.066M representing the sale proceeds due from the asset. The agreement of the lease states that the property will be let rent free for a period of 5 years. 2012/13 represented the first year where income had been received (£0.013M). The rentals received in 2020/21 were £0.025M. This income is split between the land and buildings element of the lease and then for the building's element, split between principal and interest paid. The amount relating to the building element equates to £0.011M with the principal element being £0.001M. Therefore, the debtor is reduced to £0.060M.

In 2020/21, the Council entered into a Development Agreement Lease with Keepmoat Homes to build out the site at St Helens Boulevard for residential development. This has been accounted for as a finance lease. At the commencement of the lease, the land was de-recognised from the Council's Balance Sheet with a corresponding long-term debtor recognised, totalling £0.437M, representing the sale premium for the site as a whole. Over time, as individual plots are sold to the end purchaser of those properties, those receipts will be transferred into the Council's useable capital receipts reserve.

In 2020/21, the Council entered into a Development Agreement Lease with Keepmoat Homes to build out the site at Seasons Phase 3, Thurnscoe for residential development. This has been accounted for as a finance lease. At the commencement of the lease the land was de-recognised from within the Council's Balance Sheet with an upfront premium of £0.159M transferred to the useable capital receipts reserve in 2020/21.

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Operating Leases

The Council leases out a number of properties to Community Organisations, Public Bodies and Housing Associations for an ongoing rental. Included within these leases are a number of properties that are classified as Investment Properties on the Council's Balance Sheet.

Total amounts received under these leases in 2020/21 was £2.341M (£2.492M in 2019/20).

The future minimum lease payments receivable under non-cancellable lease in future years are:

31 st March 2020 £000s		31 st March 2021 £000s
2,263	Not Later Than One Year	2,158
7,148	Later Than One Year & Not Later Than Five Years	6,922
31,450	Later Than Five Years	31,296
40,861		40,376

None of the above minimum lease payments are contingent on events taking place after the lease was entered into.

In addition to the operating leases above, the Council has entered into a number of arrangements with housing associations for periods ranging from 60 years to 999 years, which are premium operating leases. Premium leases are where the lessee makes an upfront payment for the full term of the lease rather than paying an annual rental. Accounting rules dictate that those leases should be accounted for as a receipt in advance on the Balance Sheet and should be spread equally across the full term of the lease, recognising an amount into the revenue account each year.

Premium leases that were entered into prior to the conversion to IFRS, pre 2010/11, were treated under the UK GAAP compliant SORP and accounted for in the year of receipt, which was permitted at that time. Leases entered into since then have also been accounted for in the year of receipt due to the materiality of the amounts involved.

The amount released to the Comprehensive Income & Expenditure Account in 2020/21 was £0.003M.

The release of the lease premiums to the Comprehensive Income & Expenditure Account in future years are as follows:

31 st March 2020 £000s		31 st March 2021 £000s
3	Not Later Than One Year	3
12	Later Than One Year & Not Later Than Five Years	12
677	Later Than Five Years	674
692		689

Academies

Community Schools

The Council also leases a number of schools to charitable trusts. Using powers derived from the Academies Act 2010, two Primary Schools (Athersley South and Dearne Goldthorpe) converted to Academy status during 2020/21. As part of those agreements, the school and associated land is leased from the Council to the Academy Trust, over a period of 125 years. The lease of the school buildings has been treated as a finance lease whereas the lease of the school land has been treated as an operating lease.

In 2008, the Council granted a 125 year lease of a land asset to a charitable trust to allow Barnsley Academy to be built. This arrangement has been treated as an operating lease in the Council's accounts since this time.

The building assets relating to the schools outlined above have been de-recognised from within the Council's Balance Sheet as a disposal for nil consideration in the year of transfer. Due to the nature of the agreements, no rental payments are due and therefore no long term debtor is recognised. The land assets in respect of the schools outlined above are treated as operating leases and remain on the Council's Balance Sheet.

Voluntary Aided (VA) / Voluntary Controlled (VC) Schools

No Voluntary Aided Primary Schools have converted during 2020/21.

Prior to conversion to Academy status, VA / VC school building assets were already held by the respective dioceses, therefore no lease exists for the building element. The Council does still hold some land in respect of some of these schools, usually in the form of playing fields. Again, the individual arrangements are dictated by the respective

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circumstances. Where such arrangements exist, the lease of the land is treated as an operating lease and remains on the Council's Balance Sheet.

Academy Summary

The tables below summarise the Council's academy conversions thus far:

School	Conversion Year	Lease Arrangements
<u>Community Schools:</u>		
Barnsley Academy	2008/09	Lease of Land Only
Oakhill Primary	2011/12	Lease of Land & Buildings
Dearne Carrfield Primary	2012/13	Lease of Land & Buildings
Gooseacre Primary	2012/13	Lease of Land & Buildings
The Hill Primary	2012/13	Lease of Land & Buildings
Darfield Upperwood Primary	2012/13	Lease of Land & Buildings
Dearne Highgate Primary	2012/13	Lease of Land & Buildings
St Helen's Primary	2012/13	Lease of Land & Buildings
Shafton Primary	2012/13	Lease of Land & Buildings
Darton Primary	2013/14	Lease of Land & Buildings
West Meadows Primary	2013/14	Lease of Land & Buildings
Littleworth Grange Primary	2013/14	Lease of Land & Buildings
Kendray Primary	2013/14	Lease of Land & Buildings
Royston Meadstead Primary	2013/14	Lease of Land & Buildings
Hoyland Common Primary	2013/14	Lease of Land & Buildings
Piper's Grove Primary	2013/14	Lease of Land & Buildings
Darfield Valley Primary	2013/14	Lease of Land & Buildings
Heather Garth Primary	2013/14	Lease of Land & Buildings
Kirk Balk Community College	2014/15	Lease of Land & Buildings
Shafton ALC	2014/15	Lease of Land & Buildings
Springwell Special School / PRU	2014/15	Lease of Land & Buildings
The Edmunds Primary	2014/15	Lease of Land & Buildings
Carlton Community College	2015/16	Lease of Land & Buildings
Greenacre Special School	2015/16	Lease of Land & Buildings
Richard Newman Primary	2015/16	Lease of Land & Buildings
Hoyland Springwood Primary	2015/16	Lease of Land & Buildings
High View Primary	2015/16	Lease of Land & Buildings
Wombwell Park Street	2015/16	Lease of Land & Buildings
Sandhill Primary	2015/16	Lease of Land & Buildings
Ward Green Primary	2016/17	Lease of Land & Buildings
Doncaster Road Primary	2016/17	Lease of Land & Buildings
Kexborough Primary	2016/17	Lease of Land & Buildings
Wellgate Primary	2016/17	Lease of Land & Buildings
Worsborough Bank End Primary	2017/18	Lease of Land & Buildings
Hunningley Primary	2017/18	Lease of Land & Buildings
Netherwood ALC	2017/18	Lease of Land & Buildings
Dearne ALC	2018/19	Lease of Land & Buildings
Darton College	2018/19	Lease of Land & Buildings
Worsbrough Common Primary	2019/20	Lease of Land & Buildings
Mapplewell Primary	2019/20	Lease of Land & Buildings
Cudworth Churchfield Primary	2019/20	Lease of Land & Buildings
Athersley South Primary	2020/21	Lease of Land & Buildings
Dearne Goldthorpe Primary	2020/21	Lease of Land & Buildings

School	Conversion Year	Lease Arrangements
<u>VA / VC Schools:</u>		
St Mary's Primary	2011/12	Lease of Land Only
Darfield All Saints Primary	2012/13	Lease of Land Only
Carlton Primary	2012/13	No Lease – Freehold Transfer to Diocese
Royston Parkside Primary	2012/13	No Lease – Freehold Transfer to Diocese
Royston Summerfields Primary	2012/13	No Lease – Freehold Transfer to Diocese
Dodworth St John's Primary	2013/14	Lease of Land & Caretaker's Bungalow
Elsecar Trinity C of E Primary	2015/16	Lease of Land Only
Royston St John The Baptist C of E Primary	2015/16	Lease of Land Only

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Note 26 – Private Finance Initiatives and Similar Contracts

Description:	PFI arrangements are contractual arrangements which utilise the use of private financing for major capital projects. This note details the arrangements that the Council is party to.
Relevant Accounting Policies:	Accounting Policy 22

The Council has recognised assets on its Balance Sheet relating to three arrangements that constitute a PFI arrangement or similar contract which are outlined below.

Primary Schools PFI

The contract binds the contractor to design, build, maintain and operate thirteen primary schools across the Borough, for a concession period of 25 years. At the end of the concession, the legal ownership of the assets transfers to the Council, without consideration. The table below shows the PFI Primary schools and their respective operational dates:

PFI Primary Schools	Opened
High View Primary Learning Centre *	2006/07
Kings Oak Primary Learning Centre	2006/07
Littleworth Grange Primary *	2006/07
Wombwell Park Street Primary *	2006/07
Darfield Valley Primary *	2006/07
Hoyland Common Primary *	2006/07
Springvale Primary	2006/07
Lacewood Primary	2006/07
Darton Primary *	2007/08
Joseph Locke Primary	2007/08
Sandhill Primary *	2007/08
Cherry Dale Primary	2007/08
Piper's Grove Primary *	2007/08

* These schools have since converted to Academy status and have been de-recognised from the Council's balance sheet in the year of conversion. A further explanation can be found in [Note 25](#).

Local Improvement Financial Trusts (LIFT) Schemes

The contract binds the contractor to design, build, maintain and operate an asset where healthcare and Council services can be provided to the public, for a concession period of 25 years. The schemes are joint arrangements between the Council and Barnsley CCG. At the end of the concession, the Council holds an option to purchase the assets.

LIFT Buildings	Opened
Cudworth LIFT	2008/09
Darton LIFT	2011/12

Building Schools for the Future (BSF) Programme

The overall BSF contract binds the contractor to design, build, maintain and operate eleven secondary schools / advanced learning centres across the Borough, over three phases. The concession period of the respective phases is 25 years, at the end of which, the legal ownership of the assets transfers to the Council without consideration. Eight of the eleven schools were procured by way of Private Finance Initiative. The table below shows the BSF schools, their respective operational dates and the pre-existing schools that they replaced:

BSF School	Pre-Existing School(s)	Procurement Vehicle	Opened
Darton College ****	Darton High	PFI	2010/11
Dearne ALC ****	The Dearne High	Design & Build	2010/11
Carlton Community College ****	Edward Sheerien, Royston High	Design & Build	2010/11
Kirk Balk Community College ****	Kirk Balk High	PFI	2011/12
Penistone Grammar ALC **	Penistone Grammar	PFI	2011/12
Shafton ALC ****	Priory School & Sports College, Willowgarth High	PFI	2011/12
Greenacre Special School ****	Greenacre School	Design & Build	2011/12
Springwell Community Special School ****	Springwell School	PFI	2011/12
Netherwood ALC ****	Darfield Foulstone, Wombwell High	PFI	2012/13
Horizon Community College ***	Holgate & Kingstone	PFI	2012/13
Holy Trinity ALC *	St Michael's High, St Dominic's Primary, Holy Cross Catholic Primary	PFI	2012/13

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* Holy Trinity ALC is a voluntary aided school and consequently sits with the Diocese of the respective areas. Therefore, the school was transferred to the Diocese during 2012/13 and has been subsequently de-recognised from the Council's Balance Sheet.

** The old Penistone Grammar School, which was replaced by the Penistone Grammar ALC when it became operational in 2011/12, was originally held in trust by Penistone Grammar Trust, as part of an agreement that has existed since 1957. This agreement still legally stands and therefore during 2011/12, the new Penistone Grammar ALC was transferred to the Trust and was subsequently de-recognised from the Council's Balance Sheet.

*** Horizon Community College, which replaced Kingstone Secondary and Holgate Secondary schools, was transferred into Horizon Archbishop Holgate Foundation Trust during 2017/18 and has been subsequently de-recognised from the Council's Balance Sheet.

**** These schools have since converted to Academy status and have been de-recognised from the Council's balance sheet in the year of conversion. A further explanation can be found in [Note 25](#).

Waste PFI

The Council's Waste PFI facility became fully operational on the 3rd July 2015. This scheme involves a joint arrangement with the Council, Doncaster Metropolitan Borough Council and Rotherham Metropolitan Borough Council which will see operation of new Waste facilities to deal with the treatment of leftover waste rather than send it to landfill.

The contract is with 3SE (Barnsley, Doncaster & Rotherham) Limited which is owned 75% by Renew PFI Investments Limited and 25% by SSE Generation Limited. It is for 25 years from the service commencement date and the local authorities have the option to extend the service element of the contract by a further 5 years, to the end of the new facility's design life of 30 years. If this option is not exercised, the facility reverts to the ownership of the local authorities at the end of the 25 year contract at nil consideration; otherwise it will revert after 30 years.

The assets in respect of the Council's share of the facility, which equates to 30% of the total value, are recognised on the Council's balance sheet.

Property, Plant and Equipment

The assets used to provide services at the primary schools, LIFT buildings, the secondary schools and the Waste facility are recognised on the Council's Balance Sheet, with the exception of Penistone Grammar ALC and Holy Trinity ALC. Movements in their value over the year are detailed in the analysis of the movement on Property, Plant and Equipment in [Note 19](#).

Payments

The Council makes an agreed payment each year which is increased by inflation and can be reduced if the contractor fails to meet availability and performance standards in any year, but which is otherwise fixed. Payments remaining to be made under the PFI and similar contracts at 31st March 2021 (excluding any estimation of inflation and availability / performance deductions) are as follows:

	Payment for Services £000s	Reimbursement of Capital Expenditure £000s	Interest £000s	Total £000s
Payable in 2021/22	20,087	8,223	19,335	47,645
Payable Within Two to Five Years	91,303	34,848	68,968	195,119
Payable Within Six to Ten Years	136,320	56,681	65,978	258,979
Payable Within Eleven to Fifteen Years	124,590	79,729	40,636	244,955
Payable Within Sixteen to Twenty Years	51,463	20,081	5,569	77,113
Payable Within Twenty One to Twenty Five Years	-	-	-	-
Total	423,763	199,562	200,486	823,811

Although the payments made to the contractor are described as unitary payments, they have been calculated to compensate the contractor for the fair value of the services they provide, the capital expenditure incurred and interest payable whilst the capital expenditure remains to be reimbursed.

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The liability outstanding to pay to the contractor for capital expenditure incurred is as follows:

2019/20 £000s		2020/21 £000s
213,173	Balance As At 1st April	206,569
(6,604)	Payments During the Year Capital Expenditure Incurred in the Year	(7,007)
206,569	Balance As At 31st March	199,562

Note 27 – Financial Instruments

Description:55	Financial Instruments are any contract that gives rise to a financial asset of one entity and a financial liability of another entity. This note explains the Council's financial instruments and the impact on the accounts.
Relevant Accounting Policies:	Accounting Policy 5 / Accounting Policy 11
Areas of Critical Judgements Made:	Judgement 5
Areas of Uncertainty:	Uncertainty Statement 5 / Uncertainty Statement 6

The following categories of financial instrument are carried in the Balance Sheet:

31 st March 2020			31 st March 2021		
Long Term £000s	Short Term £000s		Long Term £000s	Short Term £000s	
		Investments:			
2,311	57,197	Amortised Cost	2,281	60,048	
2,111	-	Fair Value through Other Comprehensive Income - Designated Equity Instruments	2,000	-	
4,422	57,197	Total Investments	4,281	60,048	Balance Sheet
		Debtors:			
909	196	Loan and Finance Lease Receivables at Amortised Cost	1,300	-	
-	49,900	Other Debtors at Amortised Cost	-	35,165	
909	50,096	Total Debtors *	1,300	35,165	Balance Sheet
		Cash Equivalents:			
-	75,015	Amortised Cost	-	55,012	Cash Flow
-	75,015	Total Cash Equivalents **	-	55,012	Balance Sheet
5,331	182,308	Total Financial Assets	5,581	150,225	
		Borrowing:			
(645,649)	(31,229)	Amortised Cost	(628,230)	(21,788)	
(645,649)	(31,229)	Total Borrowing	(628,230)	(21,788)	Balance Sheet
		Creditors:			
-	(24,124)	Creditors at Amortised Cost	-	(30,524)	
-	(24,124)	Total Creditors *	-	(30,524)	
		Other Liabilities:			
(202,861)	(9,507)	Amortised Cost	(194,062)	(8,797)	
(202,861)	(9,507)	Total Other Liabilities	(194,062)	(8,797)	Balance Sheet
(848,510)	(64,860)	Total Financial Liabilities	(822,292)	(61,109)	Balance Sheet

* It should be noted that within the Balance Sheet totals for debtors and creditors, there are some amounts that do not meet the definition of financial instruments. As such they have not been disclosed again in the above table. These include:

- Debtors - £12.682M (£12.354M in 2019/20) comprising local taxation debtors, prepayments and amounts owed in respect of VAT; and

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- Creditors - £17.405M (£24.953M in 2019/20) comprising receipts in advance, payroll creditors, NNDR, Council Tax and other amounts payable in relation to VAT and other social security.

The full Balance Sheet values are analysed in [Note 30](#), [Note 31](#) and [Note 32](#) respectively.

** It should also be noted that within the Balance Sheet totals for cash and cash equivalents, there are some amounts that do not meet the definition of financial instruments. As such they have not been disclosed again in the above table. The full Balance Sheet values are analysed in the [Cash Flow](#) statement.

Reclassifications:

A number of financial assets were reclassified following the initial application of IFRS 9 Financial Instruments. This is reflected in the above table.

Impairment:

Also reflected in the above table is the loss allowance recognised of £0.396M (£1.358M in 2019/20) - following the transition from an incurred losses model to an expected losses model for impairment calculations - and the reduction in fair value of financial assets of £0.111M (£0.057M in 2019/20) following remeasurement. These amounts are shown separately in the table below:

Income, Expense, Gains and Losses:

2019/20					2020/21			
Financial Liabilities: Measured at Amortised Cost	Financial Assets: Loans and Receivables	Financial Assets: Available for Sale	Total		Financial Liabilities: Measured at Amortised Cost	Financial Assets: Loans and Receivables at Amortised Cost	Financial Assets: Fair Value Through Other Comprehensive Income	Total
£000s	£000s	£000s	£000s		£000s	£000s	£000s	£000s
22,828	-	-	22,828	Interest Expense	23,727	-	-	23,727
155	-	-	155	Fee Expenses	20	-	-	20
1,358	-	-	1,358	Expected Credit Losses	396	-	-	396
24,341	-	-	24,341	Total Expense in Surplus or Deficit on the Provision of Services	24,143	-	-	24,143
-	(1,959)	(207)	(2,166)	Interest / Dividend Income	-	(809)	(113)	(922)
-	(1,959)	(207)	(2,166)	Total Income in Surplus or Deficit on the Provision of Services	-	(809)	(113)	(922)
-	-	57	57	(Surplus) / Deficit Arising on Revaluation of Financial Assets in Other Comprehensive Income & Expenditure	-	-	111	111
24,341	(1,959)	(150)	22,232	Net (Gain) / Loss for the Year	24,143	(809)	(2)	23,332

Fair Values of Assets: Assets Carried at Fair Value:

Some of the Council's financial assets have been designated at Fair Value through Other Comprehensive Income following the application of IFRS9, a breakdown of which is included in the table below:

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Recurring Fair Value Measurements Using:	2020/21			
	Quoted Prices in Active Markets for Identical Assets (Level 1) £000s	Other Significant Observable Inputs (Level 2) £000s	Significant Unobservable Inputs (Level 3) £000s	Fair Value as at 31 st March 2021 £000s
<u>Designated Equity Investments:</u>				
Oakwell Community Assets Limited	-	2,000	-	2,000
Carrying Value		2,000		2,000
BDR Property Limited (formerly known as Arpley Gas Ltd)	-	405	-	405
<i>Less Reduction in Fair Value Following Remeasurement</i>	-	(405)	-	(405)
Carrying Value		-		-
BSF Programme (Building Schools for the Future)	-	16	-	16
<i>Less Reduction in Fair Value Following Remeasurement</i>	-	(16)	-	(16)
Carrying Value		-		-
UK Municipal Bonds Agency	-	10	-	10
<i>Less Reduction in Fair Value Following Remeasurement</i>	-	(10)	-	(10)
Carrying Value		-		-
Total Carrying Value	-	2,000	-	2,000

Prior Year Comparator:

Recurring Fair Value Measurements Using:	2019/20			
	Quoted Prices in Active Markets for Identical Assets (Level 1) £000s	Other Significant Observable Inputs (Level 2) £000s	Significant Unobservable Inputs (Level 3) £000s	Fair Value as at 31 st March 2020 £000s
<u>Designated Equity Investments:</u>				
Oakwell Community Assets Limited	-	2,000	-	2,000
Carrying Value		2,000		2,000
BDR Property Limited (formerly known as Arpley Gas Ltd)	-	405	-	405
<i>Less Reduction in Fair Value Following Remeasurement</i>	-	(310)	-	(310)
Carrying Value		95		95
BSF Programme (Building Schools for the Future)	-	16	-	16
Carrying Value		16		16
UK Municipal Bonds Agency	-	10	-	10
<i>Less Reduction in Fair Value Following Remeasurement</i>	-	(10)	-	(10)
Carrying Value		-		-
Total Carrying Value	-	2,111	-	2,111

Valuation Techniques used to Determine Level 2 Fair Values for Financial Assets

Shares in the above organisations are not traded in an active market and as such, the fair values have been assessed using valuation techniques that are not based on observable current market transactions or available market data. The valuation has been made based on an analysis of the assets and liabilities in the company's latest audited accounts.

There were no transfers between input levels 1 and 2 or changes in the valuation technique used during the year.

It is expected that that the staggered reopening of the economy will lift GDP to about 2-3% below its pre-pandemic level by July and allow the economy to climb back to the same level as in Q4 2019 in Q1 2022. However, the level of uncertainty in the future path of economic growth, unemployment, fiscal and monetary policy makes it very difficult to accurately assess the impact on the investments held by the Council. We will continue to monitor the situation and where required any expected credit loss provision and/or movement in fair value will be reported and recognised during 2021/22 financial year.

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Fair Values of Assets: Assets Not Measured at Fair Value

Except for financial assets carried at fair value (see above), all other financial assets held by the Council are classified as short term receivables, short term investments and long term debtors are carried in the balance sheet at amortised cost. A breakdown of these assets has been provided in the table below:

	Carrying Value as at 31st March 2021 £000s
Fixed Term Local Authority Deposits	60,048
Fixed Term Bank Deposits	-
Money Market Funds	25,500
Call and Notice Bank Accounts	29,512
Other Loans and Receivables	3,581
Total Valuation	118,641

[Balance Sheet](#)

Prior Year Comparator:

	Carrying Value as at 31st March 2020 £000s
Fixed Term Local Authority Deposits	57,197
Fixed Term Bank Deposits	-
Money Market Funds	32,914
Call and Notice Bank Accounts	42,100
Other Loans and Receivables	3,416
Total Valuation	135,627

[Balance Sheet](#)

Debtors and creditors are measured at amortised cost which is typically the transactional value or invoiced amount. They are low risk in nature and largely comprise of amounts owed by and to the Council as a result of its day to day business.

Fair Values of Liabilities: Liabilities Not Measured at Fair Value

All financial liabilities are carried in the balance sheet at amortised cost. The fair values of such liabilities are disclosed for comparison purposes. Fair value is the amount for which a liability could be exchanged, or a liability settled, between knowledgeable, willing parties in an arm's length transaction. There were no transfers between input levels 1 and 2 or changes in the valuation technique used during the year.

Financial liabilities represented by loans are carried in the Balance Sheet at amortised cost. The fair values are calculated as follows:

Recurring Fair Value Measurements Using:	Carrying Value as at 31st March 2021 £000s	Quoted Prices in Active Markets for Identical Assets (Level 1) £000s	Other Significant Observable Inputs (Level 2) £000s	Significant Unobservable Inputs (Level 3) £000s	Fair Value as at 31st March 2021 £000s
PWLB Borrowings	(524,882)	-	(674,068)	-	(674,068)
LOBOs	(56,686)	-	(106,426)	-	(106,426)
Temporary Loans	(66,692)	-	(78,740)	-	(78,740)
Other	(1,758)	-	(1,500)	-	(1,500)
Total Borrowing	(650,018)	-	(860,734)	-	(860,734)

[Balance Sheet](#)

Within the Council's total borrowings are three LOBO (Lender Option, Borrower Option) loans, where the lender has the option to increase the interest rate at any 6 month interval. Should this option be triggered, the Council has the option to repay the loan without penalty. However, this would mean having to borrow an additional £55.000M within the next few years to replace the principal repaid. This option is considered unlikely since the rate on these loans (4.75%) is much higher than today's PWLB rates.

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Recurring Fair Value Measurements Using:	Carrying Value as at 31 st March 2021 £000s	Quoted Prices in Active Markets for Identical Assets (Level 1) £000s	Other Significant Observable Inputs (Level 2) £000s	Significant Unobservable Inputs (Level 3) £000s	Fair Value as at 31 st March 2021 £000s
PFI Liabilities	(199,562)	-	(349,894)	-	(349,894)
Finance Lease Liabilities	(2,608)	-	(2,608)	-	(2,608)
Other Local Authority Debt	-	-	-	-	-
Other Liabilities	(689)	-	(689)	-	(689)
Total Other Liabilities	(202,859)	-	(353,191)	-	(353,191)

[Balance Sheet](#)

The fair value of financial liabilities is higher than the carrying amount because the Council's portfolio of loans includes a number of loans where the interest rate payable is higher than the rates available for similar loans at the Balance Sheet date.

Prior Year Comparator:

Recurring Fair Value Measurements Using:	Carrying Value as at 31 st March 2020 £000s	Quoted Prices in Active Markets for Identical Assets (Level 1) £000s	Other Significant Observable Inputs (Level 2) £000s	Significant Unobservable Inputs (Level 3) £000s	Fair Value as at 31 st March 2020 £000s
PWLB Borrowings	(529,244)	-	(631,322)	-	(631,322)
LOBOs	(56,713)	-	(123,022)	-	(123,022)
Temporary Loans	(89,163)	-	(109,123)	-	(109,123)
Other	(1,758)	-	(1,758)	-	(1,758)
Total Valuation	(676,878)	-	(865,225)	-	(865,225)

[Balance Sheet](#)

Recurring Fair Value Measurements Using:	Carrying Value as at 31 st March 2020 £000s	Quoted Prices in Active Markets for Identical Assets (Level 1) £000s	Other Significant Observable Inputs (Level 2) £000s	Significant Unobservable Inputs (Level 3) £000s	Fair Value as at 31 st March 2020 £000s
PFI Liabilities	(206,569)	-	(330,565)	-	(330,565)
Finance Lease Liabilities	(3,242)	-	(3,242)	-	(3,242)
Other Local Authority Debt	(1,865)	-	(1,865)	-	(1,865)
Other Liabilities	(692)	-	(692)	-	(692)
Total Other Liabilities	(212,368)	-	(336,364)	-	(336,364)

[Balance Sheet](#)

Valuation Techniques used to Determine Level 2 Fair Values for Financial Liabilities

The financial liabilities' fair value can be assessed by calculating the present value of cash flows that take place over the remaining life of the instruments using the following assumptions:

- The Council's Treasury Management Advisors, Link Asset Services, have provided the Council with Fair Value amounts in relation to its loan portfolio. Link Asset Services have assessed the Fair Values by discounting the contractual cash flows over the life of the loan based on the PWLB New Loan Rate at the Balance Sheet date;
- Market loan fair value calculations have been provided by the Council's Treasury Advisors, Link Asset Services and have been calculated by discounting the contractual cash flows over the life of the loan based on the PWLB New Loan Rate at the Balance Sheet date;
- No early repayment or impairment is recognised for any financial instrument; and
- The fair value of short term investments, including trade payables and receivables is assumed to be approximate to the carrying amount.

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There were no transfers between input levels 1 and 2 or changes in the valuation technique used during the year.

Note 28 – Nature and Extent of Risks Arising From Financial Instruments

Description:	This note explains the risk of the financial instruments detailed in Note 27 in respect of credit risk, liquidity risk and market risk.
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Financial Instruments – Risks

The Council's treasury activities expose it to a variety of financial risks. The key risks are:

- Credit Risk – the possibility that other parties might fail to pay amounts due to the Council;
- Liquidity Risk – the possibility that the Council might not have funds available to meet its commitments to make payments;
- Market Risk – the possibility that financial loss might arise for the Council as a result of interest rate movements.

Overall Procedures for Managing Risk

The Council has adopted CIPFA's Treasury Management Code which provides a framework for effective treasury management in public sector organisations, including the effective control of risk.

In accordance with the Treasury Management Code, the Council produces an annual Treasury Management Strategy (approved by Full Council prior to each financial year) which sets out the high level parameters for managing these risks. The Council also maintains a suite of Treasury Management Practice (TMP) documents which specify the practical arrangements to be followed in each risk area.

The Council has strong arrangements around the governance and scrutiny of Treasury Management activities, over and above those prescribed in the Treasury Management Code. The Treasury Management Panel, comprising of Elected Members and Senior Officers from within the Council, meets on a quarterly basis to oversee operations and to make decisions on strategy.

Credit Risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Council's customers. The effective management of credit risk and safeguarding the security of the Council's investments was a key Treasury Management priority in 2020/21.

Regular Treasury Investments

The Treasury Management Strategy includes an Annual Investment Strategy (AIS) in compliance with the MHCLG's Investment Guidance. The AIS aims to reduce credit risk by requiring that deposits are not made with financial institutions unless they meet specified criteria. During 2020/21 the **minimum** criteria for investments has remained as a long term Fitch rating of A-, or the equivalent rating from other agencies.

Whilst credit ratings remain a key source of information, the Council bases investment decisions on a range of credit indicators and takes account of the following market information:

- GDP;
- Net Debt as a Percentage of GDP;
- Sovereign Support Mechanisms / potential support from parent institution;
- Share Price; and
- Credit Default Swaps.

In accordance with the Council's AIS, investments were made with the following institution types, none of which were considered to pose an immediate credit risk (further details are available in the Council's Treasury Final Accounts Report):

- Local Authorities;
- Banks; and
- AAA Rated Money Market Funds.

The Council recognises expected credit losses on all of its financial assets held at amortised cost, either on a 12-month or lifetime basis. Since the Council only invests in high quality institutions and products, its regular treasury investments have been measured on a 12-month basis. Based on the historic risk of default data provided by Link Asset Services (the Council's treasury management advisors), the loss allowance required is immaterial.

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From a credit risk perspective, the Council is not anticipating any significant issues with its treasury investments as a result of COVID-19. For instance, the majority of its investments are placed with high quality Money Market Funds designed to provide security and liquidity. The parameters in which these funds are managed have been tightened (e.g. shorter investment durations) to further reduce the risk of default. It is also worth noting that there has been little change in the credit ratings/CDS prices of Link Asset Services' suggested counterparties since 31st March 2021. On that basis we have no evidence to suggest that the expected credit loss calculations need revising.

Trade Debtors

In addition to its regular treasury investments, the Council had £11.396M of trade debt outstanding at the year end. The Council does not generally allow credit for its trade debtors, such that £3.894M of the outstanding balance is past its due date for payment (£6.749M of £15.999M in 2019/20). The past due amount can be analysed by age as follows:

31 st March 2020 £000s	Aged Debt Analysis:	31 st March 2021 £000s
3,749	Less Than Three Months	1,481
790	Three to Six Months	665
792	Six Months to One Year	667
1,418	More Than One Year	1,081
6,749		3,894

The Council also recognises expected credit losses on its trade debtors on a lifetime basis. Trade debtors are not subject to internal credit rating and have been collectively assessed using provision matrices - based on historical data for defaults adjusted for current and forecast economic conditions. Debt write-off is considered when normal recovery procedures have been unable to secure payment. Prior to write-off, all possible action will have been taken to secure the debt, however the extent to which it is pursued is dependent on the amount of the debt and the financial circumstances of the debtor. Further details are disclosed in [Note 27](#).

Third Party Loans

The Council also holds a number of third party loans on its balance sheet, which are assessed on an individual instrument basis. Loss allowances have been assessed using a range of factors such as the purpose of the loan, any amounts past due, any rescheduling that has taken place and whether or not the loan is secured. Where the risk of loss has increased since the loan was made, expected credit losses have been assessed on a lifetime basis. All other loans have been assessed on a 12-month basis. Further details are disclosed in [Note 27](#).

Liquidity Risk

The Council continues to maintain a short maturity duration for investments, primarily using instant access Call Accounts and Money Market Funds to manage liquidity requirements. Additionally, the Barclays Flexible Interest Bearing Current Account (FIBCA) continued to be used to move funds between accounts and manage day to day cash requirements.

To reflect the significant level of uncertainty caused by COVID-19, the Council moved further away from term deposits (of typically 3-9 months) into Money Market Funds and instant access accounts, to further protect itself from liquidity risk. In addition, the Council has ready access to borrowings from the Money Markets and the Public Works Loan Board. As such there is no perceived risk that the Council will be unable to raise finance to meet its commitments.

The maturity of investments made with banks and financial institutions is as follows:

2019/20 Carrying Values	2019/20 Percentage	Years	2020/21 Carrying Value £000s	2020/21 Percentage %
132,212	100	Less Than One Year	115,060	100
-	-	Between One & Two Years	-	-
-	-	Between Two & Three Years	-	-
-	-	More Than Three Years	-	-
-	-	Uncertain Date	-	-
132,212	100	Carrying Value	115,060	100

Refinancing Risk

The Council maintains a significant debt portfolio and has to ensure that it will not be exposed to refinancing a significant proportion of its borrowing at a time of unfavourable interest rates. The approved prudential indicator for the maturity structure of debt is a key control in managing this risk.

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The maturity analysis of the carrying amount of the Council's borrowing (including accrued interest) as at 31st March is as follows:

2019/20 Carrying Value	2019/20 Percentage	Years	2020/21 Carrying Value	2020/21 Percentage
£000s	%		£000s	%
(31,229)	5	Less Than 1 Year	(17,394)	3
(17,392)	2	Between One & Two Years	(39,136)	6
(63,263)	9	Between Two & Five Years	(29,276)	5
(39,121)	6	Between Five & Ten Years	(35,428)	6
(29,553)	4	Between Ten & Twenty Years	(29,890)	5
(74,919)	11	Between Twenty & Thirty Years	(83,126)	13
(161,900)	24	Between Thirty & Forty Years	(160,900)	24
(201,030)	30	More Than Forty Years	(192,030)	30
(58,471)	9	Uncertain Date *	(56,757)	8
(676,878)	100	Total	(643,937)	100

A maturity analysis of the Council's PFI and finance lease liabilities is provided [Note 25](#) and [Note 26](#).

* The Council has £55M of "Lender's Option, Borrower's Option" (LOBO) loans where the lender has the option to propose an increase in the rate payable; the Council will then have the option to accept the new rate or repay the loan without penalty. Due to current low interest rates, in the unlikely event that the lender exercises its option, the Council is likely to repay these loans. The maturity date is therefore uncertain.

In addition, the Council has a loan arrangement with the West Yorkshire Combined Authority (£1.757M). Repayment of the loan is directly connected to Business Rate levels and the maturity date is therefore uncertain.

Market Risk

Interest Rate Risk: The Council is exposed to risks arising from movements in interest rates. Movements in interest rates have a complex impact on the Council. For instance, a rise in interest rates would have the following effects:

- borrowing at variable levels – the interest expense will rise;
- borrowing at fixed rates – the fair value of the liabilities will fall;
- investments at variable rates – the interest income will rise; and
- investments at fixed rates – the fair value of the assets will fall.

The Council has a number of strategies for managing interest rate risk which are set out in the Annual Treasury Management Strategy. The main control is to set an upper limit on variable interest rate exposures, measured against the Council's **debt portfolio** (including temporary loans, where the rate available is dependent on market conditions at the time and LOBO loans, where the lender has the option to propose an increase in the rate payable) and **overall borrowing requirement** (including the Council's under-borrowed position). As illustrated in the table below, the Council was well within the limits set as of 31st March 2021.

Exposure to Interest Rate Risk	Actual (%)	Limit (%)
Measured against the Council's debt portfolio	5	15
Measured against the Council's overall borrowing requirement	29	30

Borrowings and investments classed as 'Loans and Receivables' are not carried at fair value so any nominal changes to their fair value will not have an impact on the Comprehensive Income and Expenditure Statement. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Surplus or Deficit on the Provision of Services. Movements in the fair value of fixed rate investments that have a quoted market price will be reflected in Other Comprehensive Income and Expenditure.

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This is illustrated in the table below. If all interest rates had been 1% higher (with all other variables held constant) the financial effect would be:

	£000s
Impact on the Provision of Services (Surplus) / Deficit:	
Increase in Interest Payable on Variable Rate Borrowings	-
Decrease in Interest Payable on Variable Rate Investments	(550)
Impact on the Provision of Services (Surplus) / Deficit	(550)
Share of Overall Impact Debited / Credited to HRA	
Share of Overall Impact Debited / Credited to General Fund	(550)
	(550)
Impact on Other Comprehensive Income & Expenditure:	
Decrease in Fair Value of Fixed Rate Investment Assets	-
Impact on Other Comprehensive Income & Expenditure	-
Decrease in Fair Value of Fixed Rate Borrowings (Premature Repayment Rate)	
	(186,804)
Decrease in Fair Value of Fixed Rate Borrowings (New Loan Rate)	
	(141,151)
Decrease in Fair Value of Loans & Receivables	
	-

The approximate impact of a 1% fall in interest rates would be as above but with the movements being reversed (with the exception of variable rate investments as the rate of return is currently <1%).

Whilst a 1% change in interest rates has a significant impact on the revenue account, the current interest rate environment means such a pronounced change is unlikely in the immediate future. More likely, the interest rate will be adjusted in smaller increments, by 0.25% or 0.5%.

Price Risk: The Council does not generally invest in equity shares but does have shareholdings to the value of £2.000M in a number of joint ventures and in local industry. The Council is consequently exposed to losses arising from movements in the prices of the shares. These equity investments have been designated as fair value through other comprehensive income on the basis that:

- They're not quoted in an active market; and
- They're not held for trading.

Foreign Exchange Risk: The Council has no financial assets or liabilities denominated in a foreign currency. It therefore has no exposure to loss arising as a result of adverse movements in exchange rates.

Note 29 – Inventories

Description:	Inventories are assets held by the Council for consumption on rendering services. This note details the level and movement of these assets.
Relevant Accounting Policies:	Accounting Policy 16

2019/20					2020/21			
Consumable Stores	Maintenance Materials	Client Services – Work in Progress	Total		Consumable Stores	Maintenance Materials	Client Services – Work in Progress	Total
£000s	£000s	£000s	£000s		£000s	£000s	£000s	£000s
141	928	-	1,069	Balance Outstanding at 1st April	109	992	-	1,101
1,880	1,141		3,021	Purchases	806	2,148		2,954
(1,912)	(1,295)		(3,207)	Recognised as an Expense in the Year	(795)	(2,069)		(2,864)
-	-	-	-	Transfers				-
	218		218	Written off Balance		(5)		(5)
109	992	-	1,101	Balance Outstanding 31st March	120	1,066	-	1,186

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Note 30 – Local Taxation Debtors

Description:	Local Taxation Debtors are assets representing the amounts owed to the Council in respect of local taxation (NNDR and Council Tax).
Relevant Accounting Policies:	Accounting Policy 2 / Accounting Policy 3
Areas of Uncertainty:	Uncertainty Statement 5

31 st March 2020				31 st March 2021		
Debtors £000s	Impairment for Bad Debts £000s	Net £000s		Debtors £000s	Impairment for Bad Debts £000s	Net £000s
906	(799)	107	Business Rates	720	(715)	5
9,166	(8,973)	193	Council Tax	9,570	(9,528)	42
10,072	(9,772)	300	Local Taxation Debtors	10,290	(10,243)	47

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Note 31 – Other Short Term Debtors

Description:	Other Short Term Debtors are assets representing the amounts owed to the Council in respect of other debts.
Relevant Accounting Policies:	Accounting Policy 2
Areas of Uncertainty:	Uncertainty Statement 5

31 st March 2020				31 st March 2021		
Total Debtors £000s	Impairment For Bad Debts £000s	Total £000s		Total Debtors £000s	Impairment For Bad Debts £000s	Total £000s
15,997	(7,776)	8,221	Trade Receivables	11,837	(6,490)	5,347
23,869		23,869	Prepayments & Accrued Grant Income	13,661	-	13,661
22,398		22,398	Other Receivable Amounts	22,350	-	22,350
62,264	(7,776)	54,488	Total	47,848	(6,490)	41,358

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Note 32 – Short Term Creditors

Description:	Short Term Creditors are financial liabilities arising from the contractual obligation to pay cash in the future for goods or services or other benefits that have been received or supplied and have been invoiced or formally agreed with the supplier.
Relevant Accounting Policies:	Accounting Policy 2 / Accounting Policy 3

31 st March 2020 £000s		31 st March 2021 £000s
(6,637)	Trade Creditors	(9,950)
(10,132)	Other Creditors	(16,778)
(7,313)	Capital Creditors	(3,722)
(3,443)	Receipts in Advance	(5,229)
(5,534)	Payroll Creditors	(4,104)
(9,342)	NNDR	(1,120)
(4,686)	Council Tax	(4,929)
(1,990)	Other Tax & Social Security	(2,097)
(49,077)	Total	(47,929)

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Note 33 – Grants & Contributions Receipts in Advance

Description:	Grants and Contributions Receipts in Advance are held on the balance sheet until the specific conditions are satisfied. This note outlines the level of receipts in advance held by the Council.
Relevant Accounting Policies:	Accounting Policy 12

The Council has received a number of grants, contributions and donations that have yet to be recognised as income as they have conditions attached to them that will require the monies or property to be returned to the transferor if the conditions are not met. All specific income credited in excess of £0.5M is listed individually in the tables below:

31 st March 2020 £000s	Current Liabilities - Capital	31 st March 2021 £000s
	Capital Grants Receipts in Advance:	
(1,777)	Place - Highways England Grant	(615)
-	Place - BEIS Public Sector Decarbonisation Grant	(5,648)
(556)	People – Devolved Formula Capital (DFC)	(563)
(4,219)	Communities – Disabled Facilities Grant (DFG)	(4,941)
(2,264)	Other Grants	(2,579)
(8,816)	Total Capital Grants Receipts in Advance	(14,346)
	Capital Contributions Receipts in Advance:	
(6,840)	Section 106 Contributions	(7,310)
(929)	Place - Network Rail Contribution	(597)
(1,114)	Other Contributions	(1,349)
(8,883)	Total Capital Contributions Receipts in Advance	(9,256)
(17,699)	Total Capital Grants & Contributions Receipts in Advance	(23,602)

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31 st March 2020 £000s	Current Liabilities - Revenue	31 st March 2021 £000s
	Revenue Grants Receipts in Advance:	
(163)	People - Adoption Support Fund	(209)
(151)	Place - Business Energy & Industrial Strategy Grant	(8)
(5,685)	Corporate - S31 Business Rate Relief Grant	-
-	Various – COVID Grants	(3,535)
(249)	Other	(356)
(6,248)	Total Revenue Grants Receipts in Advance	(4,108)
	Revenue Contributions Receipts in Advance:	
(1,429)	Place – Section 278 Contributions	(1,654)
(388)	Place – Maintenance Agreements	(407)
(59)	People – Children’s Social Work Matters	(71)
(28)	Other	(55)
(1,904)	Total Revenue Contributions Receipts in Advance	(2,187)
(8,152)	Total Revenue Grants & Contributions Receipts in Advance	(6,295)

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Note 34 – Provisions	
Description:	A provision is a liability of uncertain timing or amount. This note details the provisions that the Council has set aside for future obligations.
Relevant Accounting Policies:	Accounting Policy 23
Areas of Critical Judgements Made:	Judgement 6 / Judgement 9
Areas of Uncertainty:	Uncertainty Statement 3

	Insurance Fund	Municipal Mutual Insurance	Trading Standards Legal Case	Rating List / NDR Appeals	LGYH	Carlton CPO Case	Other	Total
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Balance at 31st March 2019	(3,578)	(158)	(388)	(6,116)	(100)	(567)	(13)	(10,920)
Additional Provisions Made in 2019/20	(2,143)	(25)	-	(213)	-	-	-	(2,381)
Amounts Used in 2019/20	925	-	-	450	-	567	-	1,942
Unused Amounts Reversed in 2019/20	1,254	-	-	-	-	-	-	1,254
Balance at 31st March 2020	(3,542)	(183)	(388)	(5,879)	(100)	-	(13)	(10,105)
Additional Provisions Made in 2020/21	(3,117)	42	-	(480)	-	-	-	(3,555)
Amounts Used in 2020/21	1,133	-	-	492	-	-	-	1,625
Unused Amounts Reversed in 2020/21	1,146	-	-	-	-	-	-	1,146
Balance at 31st March 2021	(4,380)	(141)	(388)	(5,867)	(100)	-	(13)	(10,889)
Short Term Provisions	-	-	(388)	(5,867)	(100)	-	(13)	(6,368)
Long Term Provisions	(4,380)	(141)	-	-	-	-	-	(4,521)

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Insurance Fund

The Council self-insures part of its insurable financial risk by holding excesses on the various insurance policies that it has in place. These excesses apply to various categories of cover including property, public liability and employer's liability. As such, any claim that falls below the policy excess will be a cost to the Council.

In order to fund the cost of these claims, a provision has been made by the Council. The provision included in the 2020/21 accounts is £4.380M (£3.542M in 2019/20) and is based upon 80% of total identified outstanding claims. This level of provision is considered appropriate to fund the cost of claims on the basis of past experience and timescales in resolving outstanding claims.

The Council also continues to monitor claims experience and has identified an appropriate reserve to meet other potential insurance claims.

Municipal Mutual Insurance (MMI)

Municipal Mutual Insurance was the Council's insurer until their demise in 1992. A Scheme of Arrangement was set up with its creditors under which MMI continued to settle all outstanding claims whilst they had sufficient funds to do so. In the eventuality that the company became insolvent, a clawback clause would be triggered with the Council liable to repay MMI in full or part. This Scheme of Arrangement was triggered in November 2012 and as such the Council set aside an amount totalling £1.689M in the 2012/13 accounts. This was based on an estimate of its maximum liability at that time.

During 2020/21, £0.042M has been utilised, leaving £0.141M remaining on the provision as at 31st March 2021.

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South Yorkshire Trading Standards

The Council carries a provision for the anticipated losses relating to the alleged financial irregularities in the South Yorkshire Trading Standards Service. As at 31st March 2014, this provision remained at £2.300M. In May 2014, the Council received further information regarding a provisional settlement figure to be paid during 2014/15, equating to £1.912M for its share of the losses. The remaining provision stands at £0.388M.

Provision for Amendments to The Rating List / NNDR Appeals

On 1st April 2013, The Local Government Finance Act 2012 introduced the business rates retention scheme enabling local authorities to retain a proportion of the business rates generated in their area. Under the scheme, billing authorities are required to make provisions for refunding ratepayers who have appealed against the rateable value of their properties on the rating list.

The total provision on the Collection Fund as at 31st March 2021 has been set at £11.973M, based on a combination of information provided by Analyse Local (a system developed to calculate the value of outstanding appeals using an extensive range of property and historical rating information, used by a number of local authorities across the country) and local knowledge. The total increase in provision is £0.979M, taking into account settled appeals and including the respective preceptors' share, which is shown within the [Collection Fund Statement](#). The Council's share of this provision as at 31st March 2021 equated to £5.867M.

Local Government Yorkshire & Humber

Local Government Yorkshire and Humber (LGYH) was the partnership of local authorities, including police and crime commissioners, fire and national park authorities. It brought local authorities together on key issues, supported the improvement of service delivery, lobbied Government on the future of local government, promoted good employment practices, and worked with local authorities to improve the public perception of local government.

The decision was made by member authorities to dissolve LGYH with effect from 31st March 2015 and terminate the LGYH Admission Body Agreement with the West Yorkshire Pension Fund (WYPF).

The respective authorities decided that the exit payment due to WYPF as a result of the termination would be apportioned between each organisation. The estimate of the full exit payment is £2.4M of which £0.1M relates to Barnsley MBC's share.

Carlton CPO

The Council had been the subject of a compensation claim relating to an historic Compulsory Purchase Order (CPO) concerning the acquisition of land at Carlton Marsh in 1985. The initial proceedings were presented to the Upper Tribunal which ruled in the claimant's favour, which the Council appealed, unsuccessfully.

The claim was settled, and the provision was fully utilised during 2019/20.

Other Provisions – Section 117 Provision

On the 28th July 1999, the High Court ruled that local authorities may not charge for services provided under Section 117 of the Mental Health Act 1983. This provision relates to the possible reimbursement of charges where these have previously been levied.

Note 35 – Contingent Liabilities	
Description:	This note outlines the areas by which the Council may incur a potential liability, depending on the outcome of an uncertain future event.
Relevant Accounting Policies:	Accounting Policy 24
Areas of Critical Judgements Made:	Judgement 9

Municipal Mutual Insurance

As highlighted above, the Council has set aside a provision relating to a liability for the outstanding insurance claims placed with Municipal Mutual Insurance (MMI) Limited. The amount set aside is higher than the recommended amount set by MMI Ltd's insolvency scheme administrator and is therefore considered prudent to sufficiently settle the Council's potential liability.

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Termination Benefits

Following the reductions in Government funding to local authorities announced in the Comprehensive Spending Review, the Council has a recurrent funding shortfall over the period to 2019/20.

Plans are currently being drawn up by the Council to mitigate this funding shortfall under the "Future Council" concept.

Given that a large part of the Council's budget relates to staffing costs, there will clearly be an impact on employee numbers and future redundancy costs. The precise number of employees and related cost is not clear at this stage.

Pension Guarantee – Berneslai Homes

The Council guarantees the full amount of the pension fund deficit of Berneslai Homes Ltd estimated at £41.685M as at 31st March 2021 (£32.101M as at 31st March 2020), although the Council considers it highly unlikely that this guarantee will be called in.

Business Rate Appeals

As highlighted above, the Council has included a provision of £5.867M in relation to business rates appeals outstanding as at 31st March 2021. It is difficult to estimate the likelihood of businesses both submitting and being successful with an appeal and the Council has therefore made no provision in the accounts in relation to un-lodged appeals.

Term Time Holiday Pay

The Council may be subject to a legal challenge from its part time employees over the calculation of their holiday entitlement as a result of the ongoing legal case - *Brazel v The Harper Trust*. As at the 31st March 2021, the case was still ongoing where the defendant was given the right to appeal in the Supreme Court.

Note 36 – Defined Contribution Pension Schemes

Description:	A Defined Contribution Pension Scheme is a pension scheme where the Council pays fixed contributions into a separate entity (a fund) and will have no legal or constructive obligation to pay further contributions if the fund does not hold sufficient assets.
Relevant Accounting Policies:	Accounting Policy 9

Teachers' Pensions Scheme

Teachers employed by the Council are members of the Teachers' Pension Scheme, administered by Capita Business Services Ltd on behalf of the Department for Education (DfE). The scheme provides teachers with specified benefits upon their retirement, and the Council contributes towards the costs by making contributions based on a percentage of members' pensionable salaries.

The Scheme is a multi-employer defined benefit scheme. The Scheme is technically a defined benefit scheme. However, the Scheme is unfunded, and the Department for Education uses a notional fund as the basis for calculating the employers' contribution rate paid by local authorities. Valuations of the notional fund are undertaken every four years.

The Scheme has in excess of 3,700 participating employers and consequently the Council is not able to identify its share of underlying financial position and performance of the Scheme with sufficient reliability for accounting purposes. For the purposes of this Statement of Accounts, it is therefore accounted for on the same basis as a defined contribution scheme.

In 2020/21, the council paid £5.226M to teachers' Pensions in respect of teachers' retirement benefits representing 23.68% of pensionable pay. 2019/20, payments were £4.807M representing 23.68% of pensionable pay. There were no contributions remaining payable at the year end.

The Council is responsible for the costs of any additional benefits awarded upon early retirement outside of the terms of the teachers' scheme. These costs are accounted for on a defined benefit basis and detailed in [Note 37](#) below.

NHS Pensions Scheme

As at 1st April 2013, the Council took full responsibility for the Public Health function from the NHS as per The Health and Social Care Act 2012. Public Health employees were transferred to the Council at this time under The Transfer of Undertakings (Protection of Employment) Regulations 2006 (TUPE). In addition, from the 1st April 2016, the 0-19's group transferred to the Council.

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Public Health employees employed by the Council are members of the NHS Pension Scheme, administered by the NHS Business Service Authority. The scheme provides employees with specified benefits upon their retirement, and the Council contributes towards the costs by making contributions based on a percentage of members' pensionable salaries. The Public Health employees that were transferred on the 1st April 2014 will remain in the NHS Pension Scheme. All new employees will be enrolled into the Local Government Pension Scheme.

The Scheme is a multi-employer defined benefit scheme. The NHS Pension Scheme is an unfunded occupational scheme backed by the Exchequer. In 2020/21, the Council paid £0.245M to NHS Pensions in respect of Public Health employees' retirement benefits, representing 14.48% of pensionable pay, with 0.08% of this being a levy cost. The comparative figures for 2019/20 were £0.219M representing 14.48% of pensionable pay.

Note 37 – Defined Benefit Pension Schemes	
Description:	A Defined Benefit Pension Scheme is one that is not classed as a Defined Contribution Scheme. This note explains such schemes that the Council has.
Relevant Accounting Policies:	Accounting Policy 9
Areas of Uncertainty:	Uncertainty Statement 4

Participation in Pension Schemes

As part of the terms and conditions of employment of its officers and other employees, the Council offers retirement benefits. Although these benefits will not actually be payable until employees retire, the Council has a commitment to make the payments that need to be disclosed at the time that employees earn their future entitlement.

The Council participates in the South Yorkshire Pension Fund. This is a funded scheme, meaning that the Council and employees pay contributions into a fund, calculated at a level intended to balance the pension's liabilities with investment assets.

In addition to the funded element of the scheme, the Council also accounts for an unfunded element in relation to discretionary benefits. These amounts have been shown as a separate column in the tables below for information.

Transactions Relating to Post-Employment Benefits

The Council recognises the cost of retirement benefits in the reported Net Cost of Services in the Comprehensive Income and Expenditure Statement when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge required to be made against Council Tax is based on the cash payable in the year, so the real cost of post-employment / retirement benefits is reversed out of the General Fund via the Movement in Reserves Statement. The following transactions have been made in the Comprehensive Income and Expenditure Statement and the General Fund balance via the Movement on Reserves Statement during the year:

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2019/20			2020/21	
Total Local Government Pension Scheme	Unfunded Discretionary Benefits Arrangements (Included in Total)		Total Local Government Pension Scheme	Unfunded Discretionary Benefits Arrangements (Included in Total)
£000s	£000s		£000s	£000s
		Comprehensive Income & Expenditure Statement:		
		<i>Cost of Services:</i>		
29,327	-	- Current Service Cost	28,677	-
1,433	-	- Past Service Costs	-	-
(5,392)	-	- Settlements & Curtailments	565	-
438	-	- Administration Expenses	459	-
		<i>Financing & Investment Income & Expenditure:</i>		
10,446	999	- Net Interest Cost	9,537	874
36,252	999	Total Post Employment Benefit Charged to the Surplus or Deficit on the Provision of Services	39,238	874
		<i>Other Post-Employment Benefits Charged to the Comprehensive Income & Expenditure Statement:</i>		
		<i>Re-measurement of The Net Benefit Liability Comprising:</i>		
76,871	-	- Return on Plan Assets (Excluding The Amount Included In Net Interest Expense)	(178,676)	-
(61,353)	(2,069)	- Experience (Gains) / Losses	(29,669)	(892)
(52,091)	(1,173)	- Actuarial (Gains) and Losses On Changes in Demographic Assumptions	-	-
(24,357)	(453)	- Actuarial (Gains) and Losses On Changes in Financial Assumptions	225,069	3,866
-	-	- Business Combinations	-	-
(60,930)	(3,695)	Total Post Employment Benefit Charged to Other Comprehensive Income & Expenditure *	16,724	2,974
(24,678)	(2,696)	Total Post Employment Benefit Charged to the Comprehensive Income & Expenditure Statement	55,962	3,848

* The remeasurement of the net benefit liability is a result of the change in assumptions made by the Actuary over the period. A table of these assumptions used and how they have changed over time can be found within this Note. Relatively small changes in these assumptions can sometimes result in significant (gains) / losses within the year as they are all interdependent with each other.

The cumulative amount of actuarial gains and losses recognised in the Comprehensive Income and Expenditure Statement to the 31st March 2021 is a loss of £152.847M (£136.123M loss as at 31st March 2020).

2019/20			2020/21	
Total Local Government Pension Scheme	Unfunded Discretionary Benefits Arrangements (Included in Total)		Total Local Government Pension Scheme	Unfunded Discretionary Benefits Arrangements (Included in Total)
£000s	£000s		£000s	£000s
		Movement in Reserves Statement:		
(36,252)	(999)	- Reversal of Charges Made to the Surplus or Deficit for the Provision of Services for Post-Employment Benefits in Accordance with The Code	(39,238)	(874)
		Actual Amount Charged Against the General Fund Balance for Pensions for the Year:		
25,762	-	Employers' Contributions Payable to Scheme	19,357	-
-	2,544	Retirement Benefits Payable to Pensioners	-	2,511
(10,490)	1,545	Net Adjustment to Surplus or Deficit for the Provision of Services	(19,881)	1,637

[Note 3](#)

[Note 3](#)

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Pension Assets and Liabilities Recognised in the Balance Sheet

2019/20			2020/21	
Total Liabilities: Local Government Pension Scheme	Unfunded Liabilities: Discretionary Benefits Arrangements <small>(Included in Total)</small>		Total Liabilities: Local Government Pension Scheme	Unfunded Liabilities: Discretionary Benefits Arrangements <small>(Included in Total)</small>
£000s	£000s		£000s	£000s
(1,371,380)	(37,641)	Present Value of The Defined Benefit Obligation	(1,592,047)	(38,978)
963,028	-	Fair Value of Plan Assets	1,148,649	-
(408,352)	(37,641)	Net Liability Arising From Defined Benefit Obligation	(443,398)	(38,978)

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Reconciliation of Fair Value of the Scheme (Plan) Assets

2019/20			2020/21	
Total Local Government Pension Scheme	Assets: Discretionary Benefits Arrangements <small>(Included in Total)</small>		Total Local Government Pension Scheme	Assets: Discretionary Benefits Arrangements <small>(Included in Total)</small>
£000s	£000s		£000s	£000s
1,045,427	-	Opening Balance at 1st April	963,028	-
24,717	-	Interest Income	22,933	-
(76,871)	-	<i>Re-measurement Gains and (Losses):</i>		
(438)	-	- The Return on Plan Assets, Excluding the Amount Included in Net Interest Expense	178,676	-
-	-	Administration Expenses	(461)	-
(12,524)	-	Business Combinations	-	-
17,229	2,544	Settlements	(1,714)	-
5,724	-	Employer Contributions	20,920	2,511
(40,236)	(2,544)	Contributions by Scheme Participants	6,079	-
		Benefits Paid	(40,812)	(2,511)
963,028	-	Closing Balance at 31st March	1,148,649	-

Local Government Pension Scheme Assets Comprised:

2019/20			2020/21	
Fair Value of Scheme Assets	Percentage of Total		Fair Value of Scheme Assets	Percentage of Total
£000s	%		£000s	%
28,987	3.01	Cash & Cash Equivalents	13,784	1.20
28,987	3.01	Total Cash & Cash Equivalents	13,784	1.20
		<u>Equity Instruments:</u>		
142,913	14.84	UK Quoted	119,460	10.40
96	0.01	UK Unquoted	-	-
355,550	36.92	Overseas Quoted	441,081	38.40
-	-	Overseas Unquoted	-	-
498,559	51.77	Total Equity Instruments	560,541	48.80
		<u>Bonds:</u>		
-	-	UK Government Fixed	-	-
104,103	10.81	UK Government Indexed	120,608	10.50
25,424	2.64	Overseas Government Fixed	29,865	2.60
-	-	Overseas Government Indexed	-	-
47,766	4.96	UK Other	57,432	5.00
22,535	2.34	Overseas Other	33,311	2.90
199,828	20.75	Total Bonds	241,216	21.00
		<u>Property:</u>		

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2019/20			2020/21	
Fair Value of Scheme Assets	Percentage of Total		Fair Value of Scheme Assets	Percentage of Total
£000s	%		£000s	%
77,524	8.05	UK Direct	89,595	7.80
-	-	Overseas	-	-
8,764	0.91	Property Funds	11,486	1.00
86,288	8.96	Total Property	101,081	8.80
		<i>Other Investment Funds:</i>		
149,366	15.51	Pooled Investment Vehicles	232,027	20.20
149,366	15.51	Total Other Investment Funds	232,027	20.20
963,028	100.00	Total Scheme Assets	1,148,649	100.00

Reconciliation of Present Value of the Scheme Liabilities (Defined Benefit Obligation)

2019/20			2020/21	
Total Liabilities: Local Government Pension Scheme	Unfunded Liabilities: Discretionary Benefits Arrangements (Included in Total)		Total Liabilities: Local Government Pension Scheme	Unfunded Liabilities: Discretionary Benefits Arrangements (Included in Total)
£000s	£000s		£000s	£000s
(1,495,686)	(42,881)	Opening Balance at 1st April	(1,371,380)	(37,641)
(29,327)	-	Current Service Cost	(28,678)	-
(1,433)	-	Past Service Cost	-	-
(35,163)	(999)	Interest Cost	(32,470)	(874)
(5,724)	-	Contributions by Scheme Participants	(6,079)	-
		<i>Re-measurement Gains and (Losses):</i>		
61,353	2,069	- Experience Gains / (Losses)	29,669	892
52,091	1,173	- Actuarial Gains / (Losses) Arising From Changes in Demographic Assumptions	-	-
24,357	453	- Actuarial Gains / (Losses) Arising From Changes in Financial Assumptions	(225,069)	(3,866)
(2,074)	-	Gains / (Losses) Curtailments	(2,035)	-
40,236	2,544	Benefits Paid	40,812	2,511
19,990	-	Liabilities Extinguished on Settlements	3,183	-
-	-	Business Combinations	-	-
(1,371,380)	(37,641)	Closing Balance at 31st March	(1,592,047)	(38,978)

Basis for Estimating Assets and Liabilities

Liabilities have been assessed on an actuarial basis using the projected unit cost method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc. The liabilities have been assessed by Mercer Limited, an independent firm of actuaries with estimates for the Council fund being based on the latest full valuation of the scheme which took place on 31st March 2020 for the period 1st April 2020 to 31st March 2023.

The principal assumptions used by the actuary have been:

2019/20			2020/21	
1 st April	31 st March		1 st April	31 st March
Years	Years	Mortality Assumptions:	Years	Years
23.1	22.4	Longevity at 65 for Current Pensioners (Male)	22.4	22.5
25.9	25.2	Longevity at 65 for Current Pensioners (Female)	25.2	25.3
25.3	23.9	Longevity at 65 for Future Pensioners (Male)	23.9	24.0
28.3	27.1	Longevity at 65 for Future Pensioners (Female)	27.1	27.2
%	%	Other:	%	%
2.2	2.1	Rate of CPI	2.1	2.7
3.5	3.35	Rate of Increase in Salaries	3.35	3.95
2.3	2.2	Rate of Increase in Pensions	2.2	2.8
2.4	2.4	Discount Rate	2.4	2.1

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The estimation of the defined benefit obligations is sensitive to the actuarial assumptions set out in the table above. The sensitivity analysis below has been determined based on reasonably possible changes of the assumptions occurring at the end of the reporting period and assumes for each change that the assumption analysed changes while all other assumptions remain constant. The assumptions in longevity, for example, assume that life expectancy increases or decreases for men and women. In practice, this is unlikely to occur and changes in some of the assumptions may be interrelated. The estimations in the sensitivity analysis have followed the accounting policies for the scheme I.E. on an actuarial basis using the projected unit credit method. The methods and types of assumptions used in preparing the sensitivity analysis below did not change from those used in the previous period.

2019/20		2020/21
Increase in Assumption £000s	Impact on the Defined Benefit Obligation in the Scheme *	Increase in Assumption £000s
(37,354)	- Longevity (Increase or Decrease in 1 Year)	(48,448)
(23,132)	- Rate of Inflation (Increase or Decrease by 0.1%)	(26,854)
(2,623)	- Rate of Increase in Salaries (Increase or Decrease by 0.1%)	(2,767)
22,748	- Rate of Discounting Scheme Liabilities (Increase or Decrease by 0.1%)	26,408

* A negative figure represents an increase to the obligation whereas a positive figure represents a decrease to the obligation.

Other Considerations

There are currently a number of cases that are in the process of being presented from a legal perspective that may or may not have an impact on the Council's ongoing obligations in terms of its net pension liability.

McCloud Case – This case relates to an age discrimination issue and is currently in the judicial process. The estimated impact on the Council's pension fund net liability is included within these accounts.

Goodwin Case – This case relates to a gender discrimination issue in relation to widower's pensions and is currently also in the judicial system. The estimated impact on the Council's pension fund net liability is not included within these accounts as is expected to be not material.

Impact on the Council's Cash Flows

The objectives of the scheme are to keep employers' contributions at, as a constant rate as possible. The Council has agreed a strategy with the scheme's actuary to achieve a funding level of 100% over the next 16 years. Funding levels are monitored on an annual basis. The latest triennial valuation that the 2020/21 figures are based was completed on 31st March 2020 in respect of the 3 year period 2020/21 – through 2022/23.

The scheme will need to take account of the national changes to the scheme under the Public Pensions Act 2013. Under the Act, the Local Government Pension Scheme in England and Wales and the other main existing public service schemes may not provide benefits in relation to service after 31st March 2015. The Act provides for scheme regulations to be made within a common framework, to establish new career average revalued earning schemes to pay pensions and other benefits to certain public servants.

The Council anticipates paying £17.530M expected contributions to the scheme in 2020/21.

The weighted average duration of the defined benefit obligation for scheme members is 17 years during 2020/21.

NOTES PRIMARILY RELATING TO THE CASHFLOW STATEMENT

Note 38 – Cash Flow Statement – Operating Activities

Description:	Operating activities are the activities of the Council that are not investing or financing activities.
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Included within the cash flows for operating activities include the following items:

2019/20 £000s		2020/21 £000s
41,969	Interest Paid	43,342
(2,225)	Interest Received	(819)
(207)	Dividends Received	(113)

STATEMENT OF ACCOUNTS 2020/21

Note 39 – Cash Flow Statement – Investing Activities

Description:	Investing activities are the acquisition and disposal of long-term assets and other investments not included in cash equivalents.
--------------	---

2019/20 £000s		2020/21 £000s
132,507	Purchase of Property, Plant & Equipment, Investment Property & Intangible Assets	108,909
-	Other Payments for Investing Activities	720
(10,559)	Proceeds From The Sale of Property, Plant & Equipment, Investment Property & Intangible Assets	(5,651)
(101,129)	Net (Receipts) / Payments From Short Term & Long Term Investments	3,033
(25,524)	Other Receipts From Investing Activities	(42,564)
(4,705)	Net Cash (Inflows) / Outflows From Investing Activities	64,447

[Cash Flow](#)

Note 40 – Cash Flow Statement – Financing Activities

Description:	Financing activities are activities that result in changes in the size and composition of the principal, received from or repaid to external providers of finance.
--------------	--

2019/20 £000s		2020/21 £000s
(8,846)	Net (Receipts) / Payments From Short Term & Long Term Borrowing	27,269
(1,992)	Council Tax & NNDR Adjustment / Collection Fund	11,333
7,225	Cash Payments for the Reduction of the Outstanding Liabilities Relating to Finance Leases & On-Balance Sheet PFI Contracts	7,620
(3,613)	Net Cash (Inflows) / Outflows From Financing Activities	46,222

[Cash Flow](#)

Note 41 – Cash Flow Statement – Reconciliation of Liabilities Arising from Financing Activities

Description:	This note provides reconciliation of outstanding liabilities which have arisen from financing activities.
--------------	---

	2020/21				Total Liabilities from Financing Activities £000s
	Long Term Borrowing	Short Term Borrowing	Finance Lease Liabilities	On Balance Sheet PFI Liabilities	
	£000s	£000s	£000s	£000s	
Opening Balance at 1st April	(645,650)	(33,094)	(3,242)	(206,568)	(888,554)
Financing Cash Flows	17,420	9,849	614	7,006	34,889
Non Cash Changes:					
- Acquisition	-	-	-	-	-
- Other Non-Cash Changes	-	1,457	20	-	1,477
Closing Balance at 31st March	(628,230)	(21,788)	(2,608)	(199,562)	(852,188)

STATEMENT OF ACCOUNTS 2020/21

	2019/20				
	Long Term Borrowing	Short Term Borrowing	Finance Lease Liabilities	On Balance Sheet PFI Liabilities	Total Liabilities from Financing Activities
	£000s	£000s	£000s	£000s	£000s
Opening Balance at 1st April	(573,428)	(96,526)	(2,221)	(213,173)	(885,348)
Financing Cash Flows	(72,222)	63,375	621	6,605	(1,621)
Non Cash Changes:					
- Acquisition	-	-	(1,642)	-	(1,642)
- Other Non-Cash Changes	-	57	-	-	57
Closing Balance at 31st March	(645,650)	(33,094)	(3,242)	(206,568)	(888,554)

NOTES RELATING TO OTHER DISCLOSURES

Note 42– Trust Funds & Other Third Party Funds

Description:	Trust Funds are charity funds that the Council is trustee for. This note explains the purpose of those major funds.
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The Council acts as sole or custodian trustee for 13 trust funds and as one of several trustees for a further 24 funds. In neither case do the funds represent assets of the Council and they have not been included in the Council's Balance Sheet.

2019/20 £000s	Trust Funds / Charities	Details	2020/21 £000s
	<u>Sole / Custodian Trustees:</u>		
160	Hoyland Nether Recreation Ground	Land left in trust to benefit the residents of Hoyland	160
296	Captain Allots	Assist groups / clubs in Hemmingfield & Jump	297
50	Amenity Funds	Monies for residents of Social Services Residential Homes	50
10	Cutlers Charity	Relief of financial hardship within the Barnsley Borough	10
33,467	Penistone Grammar School – Foundation Fund	Provide special benefits not normally provided by the LEA for Penistone Grammar School	36,252
-	Others	Various Other Funds	-
33,983			36,769
	<u>Other Funds:</u>		
119	Prisoner of War Fund	Grants / Loans for the benefit of ex-service personnel	115
59	Goldthorpe Recreation Ground	Benefits the community of Goldthorpe	59
111	Others	Other Funds	109
289			283
34,272	Total Capital Value of Funds		37,052

The assets shown below represent the above fund balances:

2019/20 £000s	Balance Sheet at 31 st March	2020/21 £000s
	Assets:	
33,212	Fixed Assets	35,868
507	Investments	598
411	Cash	442
142	Other Net Assets	144
34,272		37,052
	Represented by:	
34,272	Fund Balances	37,052

In respect of Penistone Grammar Trust, as the Council is sole trustee and the value is deemed material, the accounts of the Trust are recognised within the Council's [Group Accounts](#).

STATEMENT OF ACCOUNTS 2020/21

SECTION 6 – ACCOMPANYING FINANCIAL STATEMENTS

THE HOUSING REVENUE ACCOUNT

HOUSING REVENUE ACCOUNT – COMPREHENSIVE INCOME & EXPENDITURE STATEMENT

The HRA Comprehensive Income and Expenditure Statement shows the economic cost in the year of providing housing services in accordance with generally accepted accounting practices, rather than the amount to be funded from rents and Central Government grants. Authorities charge rent to cover expenditure in accordance with regulations; this may be different from the accounting cost. The increase or decrease in the year, on the basis of which rents are raised, is shown in the Movement on the HRA Statement.

2019/20 £000s		2020/21 £000s	
	Income		
(68,875)	Dwelling Rents (Gross)	(70,231)	
(364)	Non-Dwelling Rents (Gross)	(339)	
(1,026)	Charges for Services and Facilities	(1,070)	
(1,705)	Contributions Towards Expenditure	(853)	
(71,970)	Total Income	(72,493)	CI&ES
	Expenditure		
19,829	Repairs & Maintenance	20,053	
16,900	Supervision & Management	18,000	
212	HRA Share of Corporate & Democratic Core	216	
128	Rents, Rates, Taxes & Other Charges	251	
14,886	Depreciation	16,524	Note E
1,901	Impairment of Bad Debts	647	
20,930	Impairment / (Reversal of Previous Years' Impairments) of Non-Current Assets	17,090	Note F
74,786	Total Expenditure	72,781	CI&ES
2,816	Net Cost of HRA Services as Included in the Comprehensive Income & Expenditure Statement	288	CI&ES
	HRA Share of Other Operating Income & Expenditure in The CI&ES		
(833)	(Gain) / Loss on Disposal of HRA Fixed Assets	(847)	
(833)		(847)	
	HRA Share of Financing & Investment Income & Expenditure in The CI&ES		
10,470	Interest Payable & Similar Charges	10,512	
-	Premium Incurred on Early Redemption of Debt	-	
(306)	Interest & Investment Income	(108)	
10,164		10,404	
12,147	(Surplus) / Deficit for the Year on HRA Services	9,845	MIRS

MOVEMENT ON THE HOUSING REVENUE ACCOUNT BALANCE

2019/20 £000s		2020/21 £000s	
37,074	Balance on the HRA at the End of the Previous Year	31,817	
(12,147)	Surplus or (Deficit) for the Year on the HRA Income & Expenditure Statement	(9,845)	MIRS
6,890	Adjustments Between Accounting Basis and Funding Basis Under Statute	8,980	Note 3 / MIRS
(5,257)	Increase / (Decrease) in the Housing Revenue Account Balance	(865)	
31,817	Balance on the HRA at the End of the Current Year	30,952	EFA / Note 4

STATEMENT OF ACCOUNTS 2020/21

NOTES TO THE HOUSING REVENUE ACCOUNT

Note A – Analysis of Housing Stock as at 31st March

Description:	This note gives an analysis of the Council's housing stock in terms of both types of dwellings within the portfolio and valuation information.
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The number of council house dwellings held at the year-end can be analysed as follows:

31 st March 2020	Analysis of Housing Stock	31 st March 2021
8,630	Detached/Semi Detached Houses	8,570
1,913	Terraced House	1,908
4	House/Shop	4
3,127	Flats / Bedsits	3,124
4,637	Bungalows	4,640
18	Maisonette	18
18,329	Total	18,264

HRA Balance Sheet Information:

2019/20	Asset Category	2020/21
Value as at 31st March £000s		Value as at 31st March £000s
580,429	Dwellings	647,463
24,692	Other Land & Buildings	23,636
391	Vehicles, Plant, Furniture & Equipment	293
128	Infrastructure Assets	119
572	Assets Under Construction	510
415	Surplus Assets	525
51	Intangible Assets	34
-	Assets Held for Sale	-
606,678	Total	672,580

Note B – Vacant Possession Value of Council Housing Stock

Description:	This note explains the valuation methodology of the Council's dwellings in respect of the discount factor applied.
--------------	--

The vacant possession value of dwellings within the HRA as at 1st April 2020 was £1.486 Billion (1st April 2019 value: £1.450 Billion). An analysis was undertaken during 2020/21 to identify whether the asset valuation had materially changed from the 1st April 2020 valuation to the valuation at 31st March 2021. The outcome of the review was that it had, and that the updated information was used, which had a vacant possession value of £1.618 Billion.

To arrive at the Balance Sheet value of dwellings, the vacant possession value is reduced to reflect the fact that there are sitting tenants enjoying sub-market rents and tenants' rights including the Right to Buy. The adjustment factor (41%) measures the difference between market rents and sub-market rents. It shows the economic cost to Central Government of providing council housing at less than market rents.

Note C – Analysis of the Movement on the Major Repairs Reserve

Description:	This note shows the movement on the Council's major repairs reserve.
--------------	--

2019/20 £000s	Major Repairs Reserve	2020/21 £000s
(10,807)	Balance Brought Forward	(14,822)
	Credits:	
(14,886)	In Year Depreciation Charge	(16,524)
(5,852)	Additional Contribution to Major Repairs Reserve	(4,624)
(20,738)		(21,148)
	Debits:	
16,723	Capital Expenditure for HRA Purposes	16,956
16,723		16,956
(14,822)	Balance to Carry Forward	(19,014)

[Note E](#)

STATEMENT OF ACCOUNTS 2020/21

Note D – HRA Capital Expenditure and Capital Receipts

Description:	This note shows the total capital expenditure within the HRA and the amount of receipts received during the period.
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An analysis of capital expenditure within the HRA and sources of finance:

2019/20 £000s	Capital Financing	2020/21 £000s
-	Borrowing	-
1,344	Capital Receipts	1,125
-	Revenue Contributions	-
6,914	Reserves	2,556
16,723	Major Repairs Reserve	16,956
877	Grants and Contributions	137
25,858	Total Capital Expenditure Within the HRA	20,774

A summary of total capital receipts within the Council's HRA:

2019/20 £000s	Capital Receipts	2020/21 £000s
6,550	Council House Sales (Net)	4,458
-	Other Land	-
-	Other Buildings	-
-	Non Disposals	-
-	Mortgages and Housing Act Advances	-
6,550	Total	4,458

Note E – HRA Depreciation

Description:	This note outlines the Council's depreciation methodology in respect of its Council Dwelling stock together with the actual charge for the period.
--------------	--

Authorities are required to charge depreciation on all HRA properties calculated in accordance with proper practices. The Service Director – Finance (S151 Officer) has determined a componentised approach to depreciation of Council Dwellings.

The straight line depreciation method has also been used for non-dwelling properties in accordance with proper practices including IAS 16 principles. The table below details the depreciation charge made to the HRA.

2019/20 £000s	Depreciation	2020/21 £000s
14,281	Council Dwellings	15,929
482	Other Land & Buildings	471
98	Vehicle, Plant, Furniture & Equipment	98
9	Infrastructure Assets	9
-	Surplus Assets Not Held for Sale	-
16	Intangible Assets	17
14,886	Total	16,524

STATEMENT OF ACCOUNTS 2020/21

Note F – HRA Impairments / Revaluation Losses

Description:	This note shows the charges to the HRA in respect of revaluation losses on assets.
--------------	--

In the 5 year period between 2012/13 to 2016/17 inclusive, the revaluation/impairment losses incurred against the Council's HRA non-dwellings were required to be charged against the Housing Revenue Account balance in its entirety, in accordance with The Code of Practice.

From 2017/18, this element of The Code has been updated to reflect the revised statutory provisions governing capital accounting in respect of what can and cannot be charged to the HRA balance. The outcome of which was the allowance to reverse these entries to mitigate the impact on the HRA balance.

2019/20 £000s	Impairments / Revaluation Losses	2020/21 £000s
20,661	Impairments / Revaluations Losses – Non-Value Adding Expenditure - Dwellings	17,221
-	Reversal of Previous Revaluation Losses – Dwellings	(87)
318	Impairments / Revaluations Losses – Non Dwellings	10
(49)	Reversal of Previous Revaluation Losses – OLAB	(54)
20,930	Total	17,090

Note G – HRA Revenue Expenditure Funded from Capital Under Statute

Description:	This note explains any HRA expenditure that is defined as revenue but under statute, can be treated as capital.
--------------	---

There was no such expenditure relating to the HRA during 2020/21 (2019/20 nil).

Note H – HRA Rent Arrears

Description:	This note explains the level of outstanding rent arrears together with the debts provided for, that are potentially uncollectable.
--------------	--

Housing rent arrears total £2.845M as at 31st March 2021 (£2.831M as at 31st March 2020).

A bad debts provision has been made in the accounts in respect of potentially uncollectable rent. The value of the provision at 31st March 2021 is £2.845M (£2.831M as at 31st March 2020). The movement in the year comprises of the value of rent arrears written off during the year totalling £0.365M (£0.217M in 2019/20) and an increase in the provision of £0.379M resulting from a review of the levels of rent arrears. Although the Council has made a provision for potentially uncollectable debts, it is still the Council's policy to pursue debts whilst this is economically viable.

Note I – Income / Expenditure in the HRA directed by the Secretary of State

Description:	This note explains any HRA income or expenditure that has been directed by the Secretary of State.
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There has not been any income or expenditure incurred by the HRA that required the Secretary of State's approval.

Note J – Exceptional Items

Description:	This note details any material, exceptional items within the HRA.
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There have not been any material exceptional items within the HRA in 2020/21.

STATEMENT OF ACCOUNTS 2020/21

COLLECTION FUND

The Collection Fund is an agent's statement that reflects the statutory obligation for billing authorities to maintain a separate Collection Fund. The statement shows the transactions of the billing authority, in relation to the collection from taxpayers and distribution to local authorities and Central Government of Council Tax and Non-Domestic Rates.

2019/20			COLLECTION FUND ACCOUNT	2020/21		
COUNCIL TAX	BUSINESS RATES	TOTAL		COUNCIL TAX	BUSINESS RATES	TOTAL
£000s	£000s	£000s		£000s	£000s	£000s
			INCOME:			
(121,165)	-	(121,165)	Council Tax	(123,538)	-	(123,538)
-	(54,603)	(54,603)	Non-Domestic Rates (Note A)	-	(34,150)	(34,150)
(121,165)	(54,603)	(175,768)	Total Income	(123,538)	(34,150)	(157,688)
			EXPENDITURE:			
			<i>Precepts and Demands on Collection Fund by Major Preceptors & the Council:</i>			
95,469	23,282	118,751	BMBC (Including Parish Council Precepts) (Note C)	101,226	24,157	125,383
-	1,315	1,315	Transitional Protection Payments	-	1,376	1,376
12,442	-	12,442	South Yorkshire Police Authority (Note C)	12,953	-	12,953
4,686	465	5,151	South Yorkshire Fire & Civil Defence Authority (Note A / Note C)	4,879	481	5,360
112,597	25,062	137,659		119,058	26,014	145,072
			<i>Non-Domestic Rates:</i>			
-	23,229	23,229	Payment to Central Government (Note A)	-	24,045	24,045
-	319	319	Cost of Collection Allowance (to BMBC) (Note A)	-	319	319
-	23,548	23,548		-	24,364	24,364
2,721	651	3,372	Bad Debts Written Off	1,542	476	2,018
2,195	(58)	2,137	Increase / (Reduction) in Provision for Non-Payment of Council Tax / Business Rates	1,419	(172)	1,247
-	436	436	Provision for Business Rate Appeals	-	979	979
4,916	1,029	5,945		2,961	1,283	4,244
			<i>Estimated Surplus on Collection Fund:</i>			
2,615	1,190	3,805	Transfer to General Fund	3,200	763	3,963
335	-	335	Transfer to South Yorkshire Police Authority	419	-	419
144	24	168	Transfer to South Yorkshire Fire & Civil Defence Authority	159	16	175
-	1,215	1,215	Central Government	-	779	779
3,094	2,429	5,523		3,778	1,558	5,336
120,607	52,068	172,675	Total Expenditure	125,797	53,219	179,016
(558)	(2,535)	(3,093)	(Surplus) / Deficit for Year	2,259	19,069	21,328
			COLLECTION FUND BALANCE:			
(19,777)	(2,983)	(22,760)	(Surplus) / Deficit Brought Forward	(20,335)	(5,518)	(25,853)
(558)	(2,535)	(3,093)	(Surplus) / Deficit for Year	2,259	19,069	21,328
(20,335)	(5,518)	(25,853)	(Surplus) / Deficit Carried Forward	(18,076)	13,551	(4,525)
			SHARE OF (SURPLUS) / DEFICIT BALANCE:			
(17,279)	(2,704)	(19,983)	Barnsley MBC	(15,289)	6,639	(8,650)
(3,056)	(55)	(3,111)	Precepting Authorities	(2,787)	136	(2,651)
-	(2,759)	(2,759)	Central Government	-	6,776	6,776
(20,335)	(5,518)	(25,853)	Total	(18,076)	13,551	(4,525)

The Collection Fund shows the position, net of business rate reliefs granted. This net position includes £34.792M of business rate reliefs granted in 2020/21 (£14.617M in 2019/20). The significant increase relates to a number of business reliefs granted during the COVID 19 pandemic.

STATEMENT OF ACCOUNTS 2020/21

NOTES TO THE COLLECTION FUND

Note A – National Non-Domestic Rates

Description:	This note explains how the NDR charges are levied and applied to the Borough's businesses.
--------------	--

Non-Domestic Rates are calculated on the basis of a property's rateable value (as determined by the Valuation Office Agency) and the annual multipliers set by Central Government. The amount payable may then be subject to transitional arrangements and various reliefs (both mandatory and discretionary).

The income presented in the collection fund statement is based on the total rateable value of the local 'rating list' (adjusted for transitional arrangements and reliefs), and is based on the following values:

	2019/20	2020/21
Total Rateable Value as at 31st March	£141,560M	£141,139
Standard Multiplier	0.504	0.512
Small Business Multiplier	0.491	0.499

Non-Domestic rates are collected locally and distributed between authorities in the following proportions:

	%
Central Government	50
Barnsley MBC	49
South Yorkshire Fire & Rescue Authority	1

Note B – Calculation of the Council Tax Base

Description:	This note explains how the Council's Council Tax Base is calculated.
--------------	--

Council Tax is calculated on the basis of local (residential) property values and the estimated income required by the Council and its preceptors for the forthcoming year.

Each property is classified into one of nine valuation bands (A- to H) based on its estimated value at the 1st April 1991, and adjusted to reflect any discounts, reliefs or exemptions that apply. The number of properties in each valuation band is then multiplied by a specified fraction to arrive at a band D equivalent figure.

The basic charge is calculated by dividing the total Council Tax Requirement (the Council Tax demand on the Collection Fund) for the forthcoming year, by the total number of band D equivalent properties (also referred to as the Council's tax base). This amount is then multiplied by a specified fraction to arrive at the basic charge for each valuation band. The amount payable may then be subject to various discounts, reliefs or exemptions and Parish Council precepts.

The basic amount of Council Tax for a band D property in 2020/21 was £1,813.97 (£1,750.77 for 2019/20), and was based on the tax base in the table below (64,081.540 for 2019/20):

Band	Total No of Dwellings*	Proportion of Band D Charge	Band D Equivalent	Adjusted for Estimated Collectable Band D Equivalent (95%)
A-	196	5/9	108.90	103.455
A	44,673	6/9	29,782.20	28,293.090
B	15,578	7/9	12,116.50	11,510.675
C	12,150	8/9	10,799.60	10,259.620
D	8,435	9/9	8,435.00	8,013.250
E	3,607	11/9	4,408.70	4,188.265
F	1,441	13/9	2,081.00	1,976.950
G	636	15/9	1,060.00	1,007.000
H	28	18/9	56.20	53.390
	86,744		68,848.10	65,405.695

* Total number of chargeable dwellings (adjusted for discounts), rounded to nearest whole property.

STATEMENT OF ACCOUNTS 2020/21

Note C – Precepts and Demands on the Collection Fund

Description:	This note shows the demands on the collection fund from the respective organisations
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2019/20 £000s	Demand per Collection Fund	2020/21 £000s
95,063	BMBC	98,848
406	Parish Precepts	414
12,442	Police Authority	12,953
4,686	Fire & Civil Defence Authority	4,879
112,597	Total Precepts	117,094

STATEMENT OF ACCOUNTS 2020/21
SECTION 7 - GROUP ACCOUNTS

THE GROUP MOVEMENT IN RESERVES STATEMENT

<u>Movement in Reserves During 2020/21</u>	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Reserve	Total Useable BMBC Reserves	Unusable BMBC Reserves	Total BMBC Reserves	Authority's Share of Reserves of Subsidiaries, Associates and Joint Ventures	Total Group Reserves
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Balance of Reserves at 1st April 2020	133,875	31,817	16,810	14,821	8,854	206,177	(157,264)	48,913	15,459	64,372
Reporting of Schools Budget Deficit to New Adjustment Account at 1st April 2020	5,224	-	-	-	-	5,224	(5,224)	-	-	-
Restated Balance of Reserves at 1st April 2020	139,099	31,817	16,810	14,821	8,854	211,401	(162,488)	48,913	15,459	64,372
Total Comprehensive Expenditure & Income	45,049	(9,845)	-	-	-	35,204	75,840	111,044	(40,504)	70,540
Adjustments Between Council and Group Reserves	(31,439)	-	-	-	-				31,439	-
Adjustments Between Accounting Basis & Funding Basis Under Regulations	42,593	8,980	276	4,193	2,208	58,250	(58,250)	-	-	-
Net Increase / (Decrease) in 2020/21	56,203	(865)	276	4,193	2,208	62,015	17,590	79,605	(9,065)	70,540
Balance of Reserves at 31st March 2021	195,302	30,952	17,086	19,014	11,062	273,416	(144,898)	128,518	6,394	134,912

STATEMENT OF ACCOUNTS 2020/21

THE GROUP MOVEMENT IN RESERVES STATEMENT (CONTINUED)

<u>Movement in Reserves During 2019/20</u> <u>(Restated)</u>	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Reserve	Total Useable BMBC Reserves	Unusable BMBC Reserves	Total BMBC Reserves	Authority's Share of Reserves of Subsidiaries, Associates and Joint Ventures	Total Group Reserves
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Balance of Reserves at 1st April 2019	130,114	37,074	15,071	10,807	5,796	198,862	(219,001)	(20,139)	9,182	(10,957)
Total Comprehensive Expenditure & Income	13,114	(12,147)	-	-	-	967	101,318	102,285	(26,956)	75,329
Adjustments Between Council and Group Reserves	(33,233)	-	-	-	-	(33,233)	-	(33,233)	33,233	-
Adjustments Between Accounting Basis & Funding Basis Under Regulations	23,880	6,890	1,739	4,014	3,058	39,581	(39,581)	-	-	-
Net Increase / (Decrease) in 2019/20	3,761	(5,257)	1,739	4,014	3,058	7,315	61,737	69,052	6,277	75,329
Balance of Reserves at 31st March 2020	133,875	31,817	16,810	14,821	8,854	206,177	(157,264)	48,913	15,459	64,372

STATEMENT OF ACCOUNTS 2020/21

THE GROUP COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT

2019/20 (Restated)				2020/21		
Gross Expenditure £000s	Gross Income £000s	Net Expenditure £000s		Gross Expenditure £000s	Gross Income £000s	Net Expenditure £000s
			Net Cost of Services:			
153,283	(100,401)	52,882	Children's Services	143,626	(96,228)	47,398
103,913	(29,777)	74,136	Place	103,502	(27,454)	76,048
40,675	(71,970)	(31,295)	Housing Revenue Account	40,344	(72,493)	(32,149)
96,755	(40,355)	56,400	Adults & Communities	92,144	(42,716)	49,428
12,539	(7,787)	4,752	Public Health	10,323	(8,366)	1,957
104,052	(104,681)	(629)	Core Services	113,222	(100,993)	12,229
13,855	(25,421)	(11,566)	Corporate Services	12,867	(29,718)	(16,851)
1,439	-	1,439	Exceptional Item – COVID 19	32,937	(22,542)	10,395
35,064	179	35,243	Berneslai Homes	37,397	(830)	36,567
895	(54)	841	Penistone Grammar Trust	647	(62)	585
562,470	(380,267)	182,203	Net Cost of Services	587,009	(401,402)	185,607
			Other Operating Income & Expenditure:			
436	-	436	Parish Council Precepts	414	-	414
1,666	-	1,666	Payments to Central Government Housing Capital Receipts Pool	1,666	-	1,666
6,973	(10,558)	(3,585)	(Gains) / Losses on The Disposal of Non-Current Assets	4,396	(5,962)	(1,566)
9,679	-	9,679	Exceptional Item – Loss on Disposal of Non-Current Assets Relating to School Transfers	6,769	-	6,769
18,754	(10,558)	8,196	Total Other Operating Expenditure	13,245	(5,962)	7,283
			Financing & Investment Income & Expenditure:			
22,895	-	22,895	Interest Payable on Debt	23,747	-	23,747
97	-	97	Interest Element of Finance Leases	76	-	76
20,279	-	20,279	Interest Payable on PFI Unitary Payments	19,395	-	19,395
11,280	-	11,280	Net Interest on The Defined Benefit Liability / Asset	10,289	-	10,289
-	-	-	Movement in Fair Value of Financial Assets	-	-	-
1,358	-	1,358	Expected Credit Loss Model	396	-	396
-	-	-	Premium Incurred on Early Redemption of Debt	-	-	-
-	(2,045)	(2,045)	Investment Interest Income	-	(819)	(819)
-	(207)	(207)	Dividends Receivable	-	(113)	(113)
-	(10)	(10)	Interest Received on Finance Leases	-	(10)	(10)
3,612	(4,357)	(745)	(Surplus) / Deficit of Trading Undertakings or Other Operations	4,803	(4,455)	348
9	-	9	Subsidiary Taxation	-	-	-
59,530	(6,619)	52,911	Total Financing & Investment Income & Expenditure	58,706	(5,397)	53,309

Continued overleaf.

STATEMENT OF ACCOUNTS 2020/21

THE GROUP COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT (CONTINUED)

2019/20 (Restated)				2020/21		
Gross Expenditure £000s	Gross Income £000s	Net Expenditure £000s		Gross Expenditure £000s	Gross Income £000s	Net Expenditure £000s
			Taxation & Non Specific Grant Income:			
-	(25,289)	(25,289)	Recognised Capital Grants & Contributions	-	(35,966)	(35,966)
-	(4,976)	(4,976)	Exceptional Item – COVID 19 Related General Grants	-	(24,924)	(24,924)
-	(8,175)	(8,175)	Section 31 Grant	-	(19,459)	(19,459)
-	(12,746)	(12,746)	Revenue Support Grant (RSG)	-	(12,954)	(12,954)
-	(98,646)	(98,646)	Council Tax	-	(102,437)	(102,437)
-	(25,394)	(25,394)	Business Rates Retention Scheme – Locally Retained	-	(15,034)	(15,034)
-	(32,210)	(32,210)	Business Rates Retention Scheme – Top Up Grant	-	(32,735)	(32,735)
-	(207,436)	(207,436)	Total Taxation & Non Specific Grant Income	-	(243,509)	(243,509)
640,754	(604,880)	35,874	(Surplus) / Deficit on Provision of Services	658,960	(656,270)	2,690
			Other Comprehensive Income & Expenditure:			
6,318	(51,059)	(44,741)	(Gains) / Losses on Revaluation of Property, Plant & Equipment Assets	3,023	(98,979)	(95,956)
145	-	145	(Gains) / Losses on Revaluation of Financial Instruments	111	(90)	21
-	(66,607)	(66,607)	Actuarial (Gains) / Losses on Pension Assets / Liabilities	22,705	-	22,705
6,463	(117,666)	(111,203)	Other Comprehensive Income & Expenditure	25,839	(99,069)	(73,230)
647,217	(722,546)	(75,329)	Total Comprehensive Income & Expenditure	684,799	(755,339)	(70,540)

STATEMENT OF ACCOUNTS 2020/21

GROUP BALANCE SHEET AS AT 31st MARCH 2021

2019/20 (Restated) £000s		2020/21 £000s	2020/21 £000s
	NON-CURRENT ASSETS		
	Property Plant and Equipment:		
580,429	- Council Dwellings	647,463	
334,242	- Other Land & Buildings	317,948	
9,435	- Vehicles, Plant, Furniture & Equipment	8,863	
264,599	- Infrastructure Assets	283,291	
-	- Community Assets	-	
70,118	- Assets Under Construction	107,118	
2,924	- Surplus Assets	1,769	
1,261,747			1,366,452
10,427	Heritage Assets	11,215	
709	Investment Properties	768	
946	Intangible Assets	815	
4,546	Long Term Investments	4,494	
909	Long Term Debtors	1,948	
17,537			19,240
1,279,284	Total Non-Current Assets		1,385,692
	CURRENT ASSETS		
4,108	Assets 'Held for Sale'	8,413	
57,311	Short Term Investments	60,164	
1,575	Inventories	1,751	
10,072	Local Taxation Debtors	10,290	
(9,772)	Impairment of Local Taxation Debtors	(10,243)	
62,203	Other Short Term Debtors	49,004	
(7,800)	Impairment of Short Term Debtors	(6,494)	
-	Corporation Tax Asset	-	
82,303	Cash & Cash Equivalents	61,473	
200,000	Total Current Assets		174,358
1,479,284	TOTAL GROUP ASSETS		1,560,050
	CURRENT LIABILITIES		
(31,229)	Short Term Borrowing	(21,788)	
(9,507)	Other Short Term Liabilities	(8,797)	
(49,204)	Short Term Creditors	(46,392)	
-	Corporation Tax Liability	-	
(6,380)	Provisions	(6,368)	
(17,699)	Capital Grants Receipts in Advance	(23,602)	
(8,152)	Revenue Grants Receipts in Advance	(6,295)	
-	Bank Overdraft	-	
(122,171)	Total Current Liabilities		(113,242)
	LONG TERM LIABILITIES		
(645,650)	Long Term Borrowing	(628,230)	
(202,913)	Other Long Term Liabilities	(194,062)	
(3,725)	Long Term Provisions	(4,521)	
(440,453)	Retirement Benefit Obligations	(485,083)	
(1,292,741)	Total Long Term Liabilities		(1,311,896)
(1,414,912)	TOTAL GROUP LIABILITIES		(1,425,138)
64,372	GROUP NET ASSETS		134,912

Continued overleaf

STATEMENT OF ACCOUNTS 2020/21

GROUP BALANCE SHEET AS AT 31st MARCH 2021 (CONTINUED)

2019/20 (Restated) £000s		2020/21 £000s	2020/21 £000s
	BMBC USEABLE RESERVES:		
133,875	- General Fund	195,302	
31,817	- Housing Revenue Account	30,952	
16,810	- Useable Capital Receipts Reserve	17,086	
14,821	- Major Repairs Reserve	19,014	
8,854	- Capital Grant Unapplied Reserve	11,062	
206,177	TOTAL BMBC USEABLE RESERVES		273,416
	BMBC UNUSABLE RESERVES:		
(24,780)	- Capital Adjustment Account	(35,182)	
60	- Deferred Capital Receipts Reserve	497	
(12,057)	- Financial Instruments Adjustment Account	(11,473)	
(408,352)	- Pensions Reserve	(444,961)	
(320)	- Financial Instrument Revaluation Reserve	(431)	
271,208	- Revaluation Reserve	352,241	
(3,007)	- Accumulated Absences Account	(2,482)	
19,984	- Collection Fund Adjustment Account	8,650	
-	- DSG Deficit Adjustment Account	(11,757)	
(157,264)	TOTAL BMBC UNUSABLE RESERVES		(144,898)
48,913	TOTAL BMBC RESERVES		128,518
	OTHER GROUP ENTITY USEABLE RESERVES:		
14,086	- Berneslai Homes Retained Surplus	11,819	
380	- Penistone Grammar Trust – Unrestricted Funds	510	
14,466	TOTAL OTHER GROUP ENTITY USEABLE RESERVES		12,329
	OTHER GROUP ENTITY UNUSABLE RESERVES:		
(32,101)	- Berneslai Homes Pensions Reserve	(41,685)	
33,094	- Penistone Grammar Trust – Restricted Funds	35,750	
993	TOTAL OTHER GROUP ENTITY UNUSABLE RESERVES		(5,935)
15,459	TOTAL OTHER GROUP ENTITY RESERVES		6,394
64,372	TOTAL GROUP RESERVES		134,912

STATEMENT OF ACCOUNTS 2020/21

GROUP CASH FLOW STATEMENT

2019/20 (Restated) £000s		2020/21 £000s	2020/21 £000s
35,875	Net (Surplus) / Deficit on Provision of Services		2,690
	<u>Adjustments to Net Surplus or Deficit on The Provision of Services for Non-Cash Movements:</u>		
(80,007)	- Depreciation & Impairment	(80,212)	
(21,637)	- Pension Fund Adjustments	(23,512)	
(16,652)	- Carrying Amount of Non-Current Assets Sold	(11,166)	
815	- (Increase) / Decrease in Provisions	(1,147)	
96	- Increase / (Decrease) in Inventories	176	
11,132	- Increase / (Decrease) in Debtors	(15,897)	
6,461	- (Increase) / Decrease in Creditors	(2,736)	
(113)	- Other Non-Cash Adjustments	(139)	
(99,905)			(134,633)
9	- Taxation Paid		2
	<u>Adjustments for Items Included in the Net (Surplus) or Deficit on the Provision of Services that are Investing & Financing Activities:</u>		
25,289	- Capital Grants Recognised Through Comprehensive Income & Expenditure Statement	35,967	
-	- Premiums Paid on Early Settlement of Debt	-	
10,558	- Proceeds From The Sale of Property, Plant & Equipment, Investment Property & Intangible Assets	6,088	
35,847			42,055
(28,174)	Net Cash (Inflow) / Outflow From Operating Activities		(89,886)
(4,791)	Net Cash (Inflow) / Outflow From Investing Activities		64,494
(3,613)	Net Cash (Inflow) / Outflow From Financing Activities		46,222
(36,578)	Net (Increase) / Decrease in Cash & Cash Equivalents		20,830

Reconciliation and Analysis of Group Cash & Cash Equivalent Balances

2019/20 £000s		2020/21 £000s
45,725	Group Cash & Cash Equivalents as at 1st April	82,303
36,578	Net Increase / (Decrease) in Cash & Cash Equivalents	(20,830)
82,303	Group Cash & Cash Equivalents as at 31st March	61,473
	Made Up Of The Following Elements:	
	<u>BMBC Cash & Cash Equivalents:</u>	
2	Cash Held By The Council	2
(5,345)	Cash in Transit	(12,314)
(1,103)	Bank Current Accounts	10,310
75,015	Short Term Deposits With Financial Institutions	55,012
68,569	Total BMBC Cash & Cash Equivalents	53,010
	<u>Other Group Entity Cash & Cash Equivalents:</u>	
2,391	Bank Current Accounts	321
11,343	Short Term Deposits With Financial Institutions	8,142
13,734	Total Other Group Entity Cash & Cash Equivalents	8,463
82,303	Group Cash & Cash Equivalents as at 1st April	61,473

STATEMENT OF ACCOUNTS 2020/21

NOTES TO THE GROUP ACCOUNTS

Note A – Critical Judgements

Description:	This note sets out the Council's approach to consideration of the group accounts
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The Council has reviewed its relationship and interest with external organisations and concludes that it does have an interest in subsidiaries, associated companies and joint ventures that are material both individually and in aggregate and therefore a set of Group Accounts has been prepared. This consideration has been made under the provisions of IFRS 10 ('Consolidated Financial Statements') and IFRS 11 ('Joint Arrangements') as required by The Code.

Note B – Group Boundary

Description:	This note explains the rationale of the related organisations that have been consolidated into the group accounts and on the basis of consolidation.
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A review has been undertaken by the Council considering all companies in which it has an interest. The interests in these bodies have been analysed to consider whether the Council has the potential to control or influence the bodies' operating and financial policies.

Entities identified to be included within the group's boundary are detailed below:

Berneslai Homes Ltd

Berneslai Homes Ltd is a 100% wholly owned company of the Council and is an Arm's Length Management Organisation responsible for managing homes on behalf of the Council. Specifically, it is responsible for managing all the landlord services for the Council's 18,264 homes including rent collection, arrears recovery, repairs and maintenance, dealing with empty properties and all tenancy matters.

Financial Year End - Berneslai Homes Ltd shares the same financial year as the Council (1st April – 31st March).

Consolidation Method - The accounts of Berneslai Homes Ltd have been consolidated on a line by line basis with intra-group balances and transactions being eliminated in full on consolidation as per The Code. There is no statutory provision for Berneslai Homes' pension liability included with these Group Accounts.

Penistone Grammar Trust

Penistone Grammar Trust is a charity trust that is responsible for the running of Penistone Grammar Advanced Learning Centre (ALC) and associated buildings. The Council is sole trustee in Penistone Grammar Trust.

Financial Year End – Penistone Grammar Trust shares the same financial year as the Council (1st April – 31st March).

Consolidation Method - The accounts of Penistone Grammar Trust have been consolidated on a line by line basis with intra-group balances and transactions being eliminated in full on consolidation as per The Code.

Other Subsidiary Interests

The Council also 100% owns one other trading company, namely BMBC Services Ltd. Whilst the Council considers this company as falling within the group boundary in respect of control, it is deemed not material to the group position and is therefore not consolidated in the Group Accounts. For information on this company, [Note 17](#) refers.

Joint Ventures

The Council also holds shareholdings in a number of other companies that is deemed non-material for group accounts purposes. For information on these entities, [Note 17](#) refers.

STATEMENT OF ACCOUNTS 2020/21

Note C - Expenditure & Income Analysed By Nature

Description:	This note shows the Surplus or Deficit on the Provision of Services within the Group CIES on a subjective basis.
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The Group's expenditure and income is analysed as follows:

Expenditure / Income	2019/20 £000s	2020/21 £000s
Expenditure:		
Employee Benefits Expenses	190,669	195,575
Other Services Expenses	289,905	310,946
Support Service Recharges	-	-
Depreciation, Amortisation, Impairment	86,875	85,687
Interest Payments	54,551	53,507
Precepts & Levies	436	414
Payments to Housing Capital Receipts Pool	1,666	1,666
Write Out NBV Relating to the Disposal of Assets	16,652	11,165
Total Expenditure	640,754	658,960
Income:		
Fees, Charges & Other Service Income	(138,580)	(133,493)
Interest & Investment Income	(2,275)	(950)
Income From Council Tax & Non-Domestic Rates	(124,040)	(117,470)
Government Grants & Contributions	(329,427)	(398,395)
Sale Proceeds Relating to the Disposal of Assets	(10,558)	(5,962)
Total Income	(604,880)	(656,270)
Surplus or Deficit on the Provision of Services	35,874	2,690

Note D - Financial Instruments

Description:	Financial Instruments are any contract that gives rise to a financial asset of one entity and a financial liability of another entity. This note explains the Group's financial instruments and the impact on the accounts.
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The following categories of financial instrument are carried in the Group Balance Sheet:

31 st March 2020			31 st March 2021	
Long Term £000s	Short Term £000s		Long Term £000s	Short Term £000s
		Investments:		
2,311	57,197	Loans & Receivables at Amortised Cost	2,281	60,048
2,234	114	Unquoted Equity Investment at Fair Value through Other Comprehensive Income	2,324	116
4,545	57,311	Total Investments	4,605	60,164
		Debtors:		
909	196	Amortised Cost	1,300	-
909	196	Total Debtors **	1,300	-
		Cash Equivalents:		
-	86,358	Amortised Cost	-	63,154
-	86,358	Total Cash Equivalents *	-	63,154
5,454	143,865	Total Financial Assets	5,905	123,318
		Borrowings:		
(645,650)	(31,229)	Financial Liabilities at Amortised Cost	(628,230)	(21,788)
(645,650)	(31,229)	Total Borrowings	(628,230)	(21,788)
		Other Liabilities:		
(202,913)	(9,507)	Amortised Cost	(194,062)	(8,797)
(202,913)	(9,507)	Total Other Liabilities	(194,062)	(8,797)
(848,563)	(40,736)	Total Financial Liabilities	(822,292)	(30,585)

STATEMENT OF ACCOUNTS 2020/21

* The total Cash Equivalents figure in the table above is included within the 'Cash & Cash Equivalents' figure in the Balance Sheet, rather than within 'Short Term Investments'.

** The Total Debtors figures in the table above is included within the 'Short Term Debtors' figure in the Balance Sheet.

Note E - Debtors

Description:	Other Short Term Debtors are assets representing the amounts owed to the Group in respect of other debts.
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31 st March 2020				31 st March 2021		
Total Debtors	Impairment For Bad Debts	Total		Total Debtors	Impairment For Bad Debts	Total
£000s	£000s	£000s		£000s	£000s	£000s
15,630	(7,800)	7,830	Trade Receivables	12,579	(6,494)	6,085
23,931	-	23,931	Prepayments & Accrued Grant Income	13,750	-	13,750
22,642	-	22,642	Other Receivable Amounts	22,675	-	22,675
62,203	(7,800)	54,403	Total	49,004	(6,494)	42,510

Note F - Creditors

Description:	Short Term Creditors are financial liabilities arising from the contractual obligation to pay cash in the future for goods or services or other benefits that have been received or supplied and have been invoiced or formally agreed with the supplier.
--------------	---

31 st March 2020 £000s		31 st March 2021 £000s
(5,038)	Trade Creditors	(8,099)
(10,371)	Other Creditors	(15,444)
(7,313)	Capital Creditors	(3,722)
(3,917)	Receipts in Advance	(6,066)
(5,534)	Payroll Creditors	(4,104)
(9,342)	NNDR	(1,120)
(4,686)	Council Tax	(4,929)
(3,003)	Other Tax & Social Security	(2,908)
(49,204)	Total	(46,392)

STATEMENT OF ACCOUNTS 2020/21

Note G - Defined Benefit Pension Schemes

Description:	A Defined Benefit Pension Scheme is one that is not classed as a defined contribution scheme. This note explains such schemes that the Group is party to.
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2019/20				2020/21		
BMBC £000s	BH £000s	Group £000s		BMBC £000s	BH £000s	Group £000s
			Comprehensive Income & Expenditure Statement:			
			<i>Cost of Services:</i>			
29,327	4,281	33,608	- Current Service Cost	28,677	4,228	32,905
1,433	227	1,660	- Past Service Costs	-	-	-
(5,392)	-	(5,392)	- Settlements & Curtailments	565	108	673
438	66	504	- Administration Expenses	459	68	527
			<i>Financing & Investment Income & Expenditure:</i>			
10,446	834	11,280	- Net Interest Cost	9,537	752	10,289
36,252	5,408	41,660	Total Post Employment Benefit Charged to the Surplus or Deficit on the Provision of Services	39,238	5,156	44,394
			<i>Other Post-Employment Benefits Charged to the Comprehensive Income & Expenditure Statement:</i>			
			<i>Re-measurement of The Net Benefit Liability Comprising:</i>			
76,871	5,586	82,457	- Return on Plan Assets (Excluding The Amount Included In Net Interest Expense)	(178,676)	(19,524)	(198,200)
(61,353)	(5,065)	(66,418)	- Experience (Gains) / Losses	(29,669)	(2,514)	(32,183)
(52,091)	-	(52,091)	- Actuarial (Gains) and Losses On Changes in Demographic Assumptions	-	-	-
(24,357)	(6,198)	(30,555)	- Actuarial (Gains) and Losses On Changes in Financial Assumptions	225,069	28,019	253,088
-	-	-	- Business Combinations	-	-	-
(60,930)	(5,677)	(66,607)	Total Post Employment Benefit Charged to Other Comprehensive Income & Expenditure	16,724	5,981	22,705
(24,678)	(269)	(24,947)	Total Post Employment Benefit Charged to the Comprehensive Income & Expenditure Statement	55,962	11,137	67,099

2019/20				2020/21		
BMBC £000s	BH £000s	Group £000s		BMBC £000s	BH £000s	Group £000s
			Movement in Reserves Statement:			
(36,252)	(5,408)	(41,660)	- Reversal of Charges Made to the Surplus or Deficit for the Provision of Services for Post-Employment Benefits in Accordance with The Code	(39,238)	-	(39,238)
			Actual Amount Charged Against the General Fund Balance for Pensions for the Year:			
25,762	1,961	27,723	Employers' Contributions Payable to Scheme	19,357	-	19,357
-	-	-	Retirement Benefits Payable to Pensioners	-	-	-
(10,490)	(3,447)	(13,937)	Net Adjustment to Surplus or Deficit for the Provision of Services	(19,881)	-	(19,881)

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Pension Assets and Liabilities Recognised in the Balance Sheet

2019/20				2020/21		
BMBC £000s	BH £000s	Group £000s		BMBC £000s	BH £000s	Group £000s
(1,371,380)	(148,289)	(1,519,669)	Present Value of The Defined Benefit Obligation	(1,592,047)	(178,562)	(1,770,609)
963,028	116,188	1,079,216	Fair Value of Plan Assets	1,148,649	136,877	1,285,526
(408,352)	(32,101)	(440,453)	Net Liability Arising From Defined Benefit Obligation	(443,398)	(41,685)	(485,083)

Reconciliation of Fair Value of the Scheme (Plan) Assets

2019/20				2020/21		
BMBC £000s	BH £000s	Group £000s		BMBC £000s	BH £000s	Group £000s
1,045,427	118,931	1,164,358	Opening Balance at 1st April	963,028	116,188	1,079,216
24,717	2,972	27,689	Interest Income	22,933	2,770	25,703
		-	<i>Re-measurement Gains and (Losses):</i>			-
(76,871)	(5,586)	(82,457)	- The Return on Plan Assets, Excluding the Amount Included in Net Interest Expense	178,676	19,524	198,200
(438)	(66)	(504)	Administration Expenses	(461)	(68)	(529)
-	-	-	Business Combinations	-	-	-
(12,524)	-	(12,524)	Settlements	(1,714)	-	(1,714)
17,229	1,961	19,190	Employer Contributions	20,920	1,553	22,473
5,724	860	6,584	Contributions by Scheme Participants	6,079	898	6,977
(40,236)	(2,884)	(43,120)	Benefits Paid	(40,812)	(3,988)	(44,800)
963,028	116,188	1,079,216	Closing Balance at 31st March	1,148,649	136,877	1,285,526

Reconciliation of Present Value of the Scheme Liabilities (Defined Benefit Obligation)

2019/20				2020/21		
BMBC £000s	BH £000s	Group £000s		BMBC £000s	BH £000s	Group £000s
(1,495,686)	(153,262)	(1,648,948)	Opening Balance at 1st April	(1,371,380)	(148,289)	(1,519,669)
(29,327)	(4,281)	(33,608)	Current Service Cost	(28,678)	(4,228)	(32,906)
(35,163)	(227)	(35,390)	Past Service Costs	(32,470)	-	(32,470)
(1,433)	(3,806)	(5,239)	Interest Cost	-	(3,522)	(3,522)
(5,724)	(860)	(6,584)	Contributions by Scheme Participants	(6,079)	(898)	(6,977)
			<i>Re-measurement Gains and (Losses):</i>			
61,353	5,065	66,418	- Experience Gains / (Losses)	29,669	2,514	32,183
52,091	-	52,091	- Actuarial Gains / (Losses) Arising From Changes in Demographic Assumptions	-	-	-
24,357	6,198	30,555	- Actuarial Gains / (Losses) Arising From Changes in Financial Assumptions	(225,069)	(28,019)	(253,088)
(2,074)	-	(2,074)	Gains / (Losses) Curtailments	(2,035)	(108)	(2,143)
40,236	2,884	43,120	Benefits Paid	40,812	3,988	44,800
19,990	-	19,990	Liabilities Extinguished on Settlements	3,183	-	3,183
-	-	-	Business Combinations	-	-	-
(1,371,380)	(148,289)	(1,519,669)	Closing Balance at 31st March	(1,592,047)	(178,562)	(1,770,609)

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TECHNICAL ANNEX A

THE COUNCIL'S ACCOUNTING POLICIES

1. General Principles

The Statement of Accounts summarises the Council's transactions for the 2020/21 financial year and its position at the year-end of 31st March 2021. The Council is required to prepare an annual Statement of Accounts by the Accounts and Audit Regulations 2015 which those regulations require to be prepared in accordance with proper accounting practice. For local authorities, this proper accounting practice is predominantly contained in the Code of Practice on Local Authority Accounting in the United Kingdom 2019/20 (The Code), supported by International Financial Reporting Standards and statutory guidance where applicable.

The accounting convention adopted is historic cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

2. Accruals of Income and Expenditure – General

Activity is accounted for in the year which it takes place, not simply when cash payments are made or received. In particular:

- Income from contracts with service recipients, whether for services or the provision of goods, is recognised when (or as) the goods or services are transferred to the service recipient in accordance with the performance obligations in the contract;
- Supplies are recorded as expenditure when they are consumed – where there is a gap between the date of supply and consumption they are carried as inventories on the Balance Sheet;
- Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made;
- Interest receivable on investments and payable on borrowings is accounted for respectively as income and expenditure on the basis of the effective interest rate for the relevant financial instrument, rather than the cash flows fixed or determined by the contract; and
- Where income and expenditure has been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where it is doubtful that debts will be settled, the balance of debtors is written down and a charge made to the Comprehensive Income & Expenditure Statement for the income which might not be collected.

3. Accruals of Income and Expenditure – Accounting for Local Taxation

Billing authorities in England are required by statute to maintain a separate fund for the collection and distribution of amounts due in respect of Council Tax and National Non-Domestic Rates (NNDR). The localisation of Business Rates from 1st April 2013 changed the way in which the Council accounts for NNDR. The key features of the fund relevant to accounting for Council Tax and National Non Domestic Rates in the core financial statements are:

- In its capacity as a billing authority, the Council acts as agent; it collects and distributes Council Tax / NNDR income on behalf of the major preceptors and itself;
- Whilst the income from Council Tax and NNDR for the year credited to the Collection Fund is the accrued income for the year, regulations determine when it should be released from the Collection Fund and transferred to the General Fund of the billing authority or paid out of the Collection Fund to major preceptors;
- The Council Tax and NNDR income included in the Comprehensive Income and Expenditure Statement is the Council's share of accrued income for the year. However, regulations determine the amount of Council Tax and NNDR that must be included in the Council's General Fund. Therefore, the difference between the income included in the Comprehensive Income & Expenditure Statement and the amount required by regulation to be credited to the General Fund is taken to the Collection Fund Adjustment Account and included as a reconciling item in the Movement in Reserves Statement;
- The Balance Sheet includes the Council's share of the end of year balances in respect of Council Tax and NNDR relating to arrears, impairment allowances for doubtful debts, overpayments and prepayments and appeals; and

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- Where debtor balances for the above are identified as impaired because of a likelihood arising from a past event that payments due under the statutory arrangements will not be made (fixed or determinable payments), the asset is written down and a charge made to the Collection Fund. The impairment loss is measured as the difference between the carrying amount and the revised future cash flows.

4. Acquired and Discontinued Operations

There was no material acquired or discontinued operations during 2020/21.

5. Cash and Cash Equivalents

Cash is represented by cash in hand and deposits with financial institutions repayable to the Council without notice or penalty (sometimes referred to as 'on call').

6. Material Items of Income and Expense / Exceptional Items

Where items of income or expense are material, their nature and amount are disclosed separately in [Note 8](#). The Council has identified separately, any material transactions to or from a single supplier or customer.

Any exceptional items that are material in net terms are identified on the face of the Comprehensive Income and Expenditure Statement and analysed further in [Note 8](#) to the accounts. The Council has identified separately, items of expense or income which are material in terms of the Council's overall expenditure and are not expected to recur frequently or regularly.

7. Prior Period Adjustments, Changes in Accounting Policies, Estimates and Errors

Prior period adjustments may arise as a result of a change in accounting policy or to correct material errors. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Council's financial position.

Where a change is made, it is applied retrospectively by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Any new accounting policies which have been adopted by the Council have been reflected within these accounting policies, together with a quantification of the impact of each accounting policy change on the prior period closing balances and comparative figures shown within this Statement of Accounts.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

8. Charges to Revenue for Non-Current Assets

Services, support services and trading accounts are debited with the following amounts to record the cost of holding non-current assets during the year:

- Depreciation attributable to the assets used by the relevant service;
- Revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off; and
- Amortisation of intangible fixed assets attributable to the service.

The Council is not required to raise Council Tax to cover depreciation, revaluation and impairment losses or amortisations. However, it is required to make an annual provision from revenue (Minimum Revenue Provision – MRP) to contribute towards the reduction in its overall borrowing requirement, equal to an amount calculated on a prudent basis determined by the Council in accordance with statutory guidance. Depreciation, revaluation and impairment losses and amortisations are therefore replaced by the contribution in the General Fund balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

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9. Employee Benefits

Benefits Payable During Employment

Short term employee benefits are those due to be settled within 12 months of the year end. For the Council, they typically include such benefits as wages and salaries and paid annual, flexi and sick leave. These are recognised in the accounts in the year in which the employee rendered service for the Council. An accrual has been made for the cost of holiday entitlement (including flexi-leave entitlement) earned by employees but not taken before the year end which employees can carry forward into the next financial year. The accrual has been based on wage and salary rates for the 2020/21 financial year, being the period in which the employee earns the benefit. The accrual is charged to the Surplus or Deficit on the Provision of Services within the Comprehensive Income and Expenditure Statement, but then reversed out through the Movement in Reserves Statement so that holiday benefits are charged to revenue in the financial year in which the holiday absence occurs.

Termination Benefits

Termination benefits are amounts payable as a result of a decision by the Council to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy. They are charged on an accruals basis to the Surplus or Deficit on the Provision of Services within the Comprehensive Income and Expenditure Statement at the earlier of when the Council can no longer withdraw the offer of those benefits or when the Council recognises costs for a restructuring. It is the Council's policy not to offer enhanced termination benefits.

Post-Employment Benefits

Employees of the Council are members of three separate pension schemes:

1. The Teachers' Pension Scheme, administered by Capita Teachers' Pensions on behalf of the Department for Education (DfE);
2. The NHS Pensions Scheme, administered by the NHS Business Services Authority; and
3. The Local Government Pension Scheme administered by the South Yorkshire Pensions Authority.

These respective schemes provide defined benefits to members (retirement lump sums and pensions), earned as employees work for the Council.

However, the arrangements for the Teachers' Scheme and the NHS Scheme mean that liabilities for these benefits cannot ordinarily be identified specifically to the Council. The schemes are therefore accounted for as if it was a defined contribution scheme and no liability for future payments of benefits is recognised in the Balance Sheet. The People service line in the Comprehensive Income and Expenditure Statement is charged with contributions payable to Teachers' Pensions Scheme in the year and the Public Health line in the Comprehensive Income and Expenditure Statement is charged with contributions payable to the NHS Pensions Scheme.

The Local Government Pension Scheme

The Local Government Pension Scheme is accounted for as a defined benefit scheme:

1. The liabilities of the South Yorkshire Pension Fund attributable to the Council are included in the Balance Sheet on an actuarial basis, using the projected unit method i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates and projections of future earnings for current employees;
2. Liabilities are discounted to their value at current prices, using a discount rate of 2.6%, based on the weighted average of spot yields on AA rated corporate bonds;
3. The assets of the South Yorkshire Pension Fund attributable to the Council are included in the Balance Sheet at their fair value:
 - Quoted securities – current bid price;
 - Unquoted securities – professional estimate;
 - Unitised securities – current bid price; and
 - Property – market value.
4. The change in the net pensions liability is analysed into the following components:

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- Current Service Cost – the increase in liabilities as a result of a year’s service earned this year, allocated in the Comprehensive Income and Expenditure Statement to the services for which the employees worked;
- Past Service Cost – the increase in liabilities arising from current year decisions whose effect relates to years of service earned in earlier years, charged to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement;
- Net Interest on the Net Defined Benefit Liability / Asset, i.e. Net Interest Expense for the Council – the change during the period in the net defined benefit liability / asset that arises from the passage of time, charged to the Financing and Investment Income and Expenditure line of the Comprehensive Income and Expenditure Statement. This is calculated by applying the discount rate used to measure the defined benefit obligation at the beginning of the period to the net defined benefit liability / asset at the beginning of the period, taking into account any changes in the net defined benefit liability / asset during the period as a result of contribution and benefit payments;
- Re-measurements comprising:
 - a. The Return on Plan Assets – excluding amounts included in net interest on the net defined benefit liability / asset – charged to the Pensions Reserve as Other Comprehensive Income and Expenditure; and
 - b. Actuarial Gains and Losses – changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions – charged to the Pensions Reserve as Other Comprehensive Income and Expenditure.
- Contributions paid to the South Yorkshire Pensions Authority – cash paid as employer’s contributions to the pension fund in settlement of liabilities; not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the General Fund balance to be charged with the amount payable by the Council to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, this means that there are appropriations to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact to the General Fund of being required to account for retirement benefits on the basis of such cash flows rather than as benefits are earned by employees.

Discretionary Benefits

The Council has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. The Council’s current policy is not to award enhancements for non-school Council employees i.e. those who are members of the Local Government Pension Scheme. However, awards are not prohibited and can be made in exceptional circumstances. Where they are made, any liabilities estimated to arise as a result are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

10. Events After the Balance Sheet Date

Events after the Balance Sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of event can be identified:

1. Those that provide evidence of conditions that existed at the end of the reporting period – the Statement of Accounts is adjusted to reflect such events, where material; and
2. Those that are indicative of conditions that arose after the reporting period – the Statement of Accounts is not adjusted to reflect such events, but where a category of events would have a material impact, disclosure is made in the notes of the nature of the events and their estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

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11. Financial Instruments

Financial Liabilities

Financial liabilities are recognised on the Balance Sheet when the Council becomes party to the contractual provisions of a financial instrument and are initially measured at fair value and carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised. For most of the borrowings that the Council has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest) and interest charged to the Comprehensive Income and Expenditure Statement is the amount payable for the year according to the loan agreement.

Gains and losses on the repurchase or early settlement of borrowing are credited and debited to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement in the year of repurchase / settlement. However, where repurchase has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is respectively added to or deducted from the amortised cost of the new or modified loan and the write-down to the Comprehensive Income and Expenditure Statement is spread over the life of the loan by an adjustment to the effective interest rate.

Where premiums and discounts have been charged to the Comprehensive Income and Expenditure Statement, regulations allow the impact on the General Fund balance to be spread over future years. The Council has a policy of either spreading the gain / loss over the remaining term of the loan against which the premium was payable or discount receivable when it was repaid or a shorter period where it is deemed to be more prudent to do so. The reconciliation of amounts charged to the Comprehensive Income and Expenditure Statement to the net charge required against the General Fund balance is managed by a transfer to or from the Financial Instruments Adjustment Account (FIAA) in the Movement in Reserves Statement.

Financial Assets

Financial assets are classified based on a classification and measurement approach that reflects the business model for holding the financial assets and their cash flow characteristics. There are three main classes of financial assets measured at:

- amortised cost
- fair value through profit or loss (FVPL), and
- fair value through other comprehensive income (FVOCI)

The Council's business model is to hold investments to collect contractual cash flows. Financial assets are therefore classified as amortised cost, except for those whose contractual payments are not solely payment of principal and interest (i.e. where the cash flows do not take the form of a basic debt instrument).

Financial Assets Measured at Amortised Cost

Financial assets measured at amortised cost are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement (CIES) for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the financial assets held by the Council, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the CIES is the amount receivable for the year in the loan agreement.

- Any gains and losses that arise on the derecognition of an asset are credited or debited to the Financing and Investment Income and Expenditure line in the CIES.

Expected Credit Loss Model

The Council recognises expected credit losses on all of its financial assets held at amortised cost [or where relevant FVOCI], either on a 12-month or lifetime basis. The expected credit loss model also applies to lease receivables and contract assets. Only lifetime losses are recognised for trade receivables (debtors) held by the Council.

The Council's trade debtors are not subject to internal credit rating and have been collectively assessed using provision matrices - based on historical data for defaults adjusted for current and forecast economic conditions. Debt write-off is

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considered when normal recovery procedures have been unable to secure payment. Prior to write-off, all possible action will have been taken to secure the debt, however the extent to which it is pursued is dependent on the amount of the debt and the financial circumstances of the debtor.

With the exception of trade debtors where the simplified approach has been adopted, impairment losses are calculated to reflect the expectation that the future cash flows might not take place because the borrower could default on their obligations. Credit risk plays a crucial part in assessing losses. Where risk has increased significantly since an instrument was initially recognised, losses are assessed on a lifetime basis. Where risk has not increased significantly or remains low, losses are assessed on the basis of 12-month expected losses.

The Council has a portfolio of loans to local businesses which are assessed on an individual instrument basis. Loss allowances have been assessed using a range of factors such as the purpose of the loan, any amounts past due, any rescheduling that has taken place and whether or not the loan is secured. Where the risk of loss has increased since the loan was made, expected credit losses have been assessed on a lifetime basis. All other loans have been assessed on a 12-month basis. Further details are disclosed in [Note 27](#).

Financial Assets Measured at Fair Value through Profit of Loss

Financial assets that are measured at FVPL are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured and carried at fair value. Fair value gains and losses are recognised as they arrive in the Surplus or Deficit on the Provision of Services.

The Council has a limited number of shareholdings which would typically be measured at FVPL; however, the Council has designated these equity investments as fair value through other comprehensive income on the basis that:

- They are not quoted in an active market; and
- They are not held for trading.

12. Government Grants and Contributions

Whether paid on account, by instalments or in arrears, government grants, third party contributions and donations are recognised as due to the Council when there is a reasonable assurance that:

- The Council will comply with the conditions attached to the payments; and
- The grants or contributions will be received.

Amounts recognised as due to the Council are not credited to the Comprehensive Income and Expenditure Statement until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset acquired using the grant or contribution are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as Receipts in Advance under liabilities. When conditions are satisfied, the grant or contribution is credited to the relevant service line in the Net Cost of Services within the Comprehensive Income and Expenditure Statement (for service specific revenue grants) or to the Taxation and Non-Specific Grant Income line (for all capital grants, non-ring-fenced and general revenue grants).

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund balance in the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied Reserve. Where it has been applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied Reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

13. Heritage Assets (Tangible and Intangible)

The Council's Heritage Assets are held in various locations across the Borough. These assets are held to increase people's knowledge, understanding and appreciation of the Borough's history and local area.

Heritage Assets are recognised and measured (including the treatment of revaluation gains and losses) in accordance with the Council's accounting policy on Property, Plant and Equipment (see Accounting Policy 21 below). However, some of the rules are relaxed in relation to Heritage Assets as detailed below:

- All of the Heritage Assets are deemed to have an indeterminable life with a high residual value and therefore the Council does not consider it appropriate to charge depreciation on these assets;

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- Each category of Heritage Assets is revalued periodically by external valuers for insurance purposes and is carried on the Council's Balance Sheet at this valuation, as a proxy for open market valuations. There is no prescribed minimum period in which these valuations should occur within The Code of Practice;
- The collection of Heritage Assets held by the Council is relatively static with acquisitions and donations being rare. Where acquisitions have been made, these are initially valued at cost and subsequently revalued in accordance with the rest of the collection. Donations are recognised at valuation undertaken by an external valuer as appropriate;
- The carrying value of Heritage Assets is reviewed where there is evidence of impairment (e.g. where there is evidence of physical deterioration or breakage etc.). Any impairment identified is recognised and measured in accordance with the Council's policy on impairment of Property, Plant and Equipment (see Accounting Policy 21 below); and
- Where Heritage Assets have been disposed of, the proceeds are accounted for in accordance with the Council's policy on disposal of Property, Plant and Equipment. Disposal proceeds are accounted for in accordance with the statutory requirements relating to capital expenditure and capital receipts and are disclosed separately in the notes to the accounts.

14. Intangible Assets

Expenditure on non-monetary assets that do not have physical substance but are identifiable and controlled by the Council (e.g. software licences) is capitalised at cost, when it is expected that future economic benefits or service potential will flow to the Council.

Internally generated assets are capitalised where it is demonstrable that the project is technically feasible, is intended to be completed and the Council will be able to generate future economic benefits or service potential from the asset. Expenditure is capitalised where it can be measured reliably as attributable to the asset and is restricted to that incurred during the development phase.

Intangible assets are measured initially at cost. Amounts are only revalued where the fair value of the assets held by the Council can be determined by reference to an active market. No intangible asset held by the Council meets these conditions and therefore all such assets are carried at amortised cost.

The depreciable amounts for intangible assets are amortised over their useful lives and debited to the relevant services line in the Comprehensive Income and Expenditure Statement.

An asset is tested for impairment whenever there is an indication that the asset might be impaired. Any losses recognised are posted to the relevant service lines in the Comprehensive Income and Expenditure Statement.

The written off value of disposal is not a charge against Council Tax, as the cost of non-current assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund balance in the Movement in Reserves Statement.

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation and impairment losses are not permitted to have an impact on the General Fund balance. Amounts are appropriated to the Capital Adjustment Account from the General Fund balance in the Movement in Reserves Statement.

15. Interest in Companies and Other Entities

The Council has interests in companies and other entities that have the nature of subsidiaries, associates and joint ventures which may require it to prepare Group Accounts, where material. Included within these entities are three Trading Companies recently set up to allow the Council to trade more flexibly, in a commercial environment. Details of these companies are shown within [Note 17](#). Within the Council's own single entity accounts, the interests in companies and other entities are recorded as financial assets at cost, less any provision for losses.

16. Inventories and Long Term Contracts

Inventories are included in the Balance Sheet at the lower of cost and net realisable value.

Long term contracts are accounted for on the basis of charging the Surplus or Deficit on the Provision of Services with the value of works and services received under the contract during the financial year.

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17. Investment Properties

Investment Properties are those that are used solely to earn rentals and / or held for capital appreciation. The definition is not met if the property is used in any way to facilitate the delivery of services, production of goods or is held for sale.

Investment Properties are initially measured at cost and subsequently at fair value, being the price that would be received to sell such an asset in an orderly transaction between market participants at the measurement date. As a non-financial asset, investment properties are measured at highest and best use.

The inputs to the measurement techniques are categorised in accordance with Accounting Policy 30 below.

Investment Properties are not depreciated but are revalued annually according to market conditions during the year. Gains and losses on revaluation are posted to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement. The same treatment is applied to gains and losses on disposal.

Rentals received in relation to Investment Properties are credited to the Financing and Investment Income section of the Comprehensive Income and Expenditure Statement and result in a gain in the General Fund balance.

However, revaluation and disposal gains and losses are not permitted by statutory arrangements to have an impact on the General Fund balance. The gains and losses are therefore reversed out of the General Fund balance in the Movement on Reserves Statement and posted to the Capital Adjustment Account and the Capital Receipts Reserve.

Revaluation / Impairment losses on HRA non-dwelling assets are not permitted to be reversed out of the HRA balance following the change to the HRA Self Financing arrangements.

18. Jointly Controlled Operations and Jointly Controlled Assets

Jointly controlled operations are activities undertaken by the Council in conjunction with other parties that involve the use of assets and resources of the other parties rather than the establishment of a separate entity. The Council recognises on its Balance Sheet, the assets that it controls and the liabilities it incurs and debits and credits the Comprehensive Income and Expenditure Statement with the expenditure it incurs and the share of income it earns from the activity of the operation.

Jointly controlled assets are items of Property, Plant and Equipment that are jointly controlled by the Council and other parties. The joint venture does not involve the establishment of a separate entity. The Council accounts only for its share of the jointly controlled assets, the liabilities and expenses that it incurs on its own behalf or jointly with others in respect of interests in the joint venture and income that it earns from the venture.

19. Leases

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases.

Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification.

Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy, where fulfilment of the arrangement is dependent on the use of specific assets.

The Council as Lessee

Finance Leases

Items of Property, Plant and Equipment held under finance leases are recognised on the Balance Sheet at the commencement of the lease at its fair value measured at the lease's inception (or the present value of the minimum lease payments, if lower). The asset recognised is matched by a liability for the obligation to pay the lessor. Lease payments are apportioned between:

- A charge for the acquisition of the interest in the property, plant or equipment – applied to write down the lease liability; and
- A finance charge (debited to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement).

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Items of Property, Plant and Equipment recognised under finance leases are accounted for using the policies applied generally to such assets, subject to depreciation being charged over the lease term if this is shorter than the assets' estimated useful life.

The Council is not required to raise Council Tax to cover depreciation or revaluation and impairment losses arising on leased assets. Depreciation and revaluation and impairment losses are therefore substituted by a revenue contribution in the General Fund balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

Operating Leases

Rentals paid under operating leases are charged to the Comprehensive Income and Expenditure Statement as an expense of the service benefiting from the use of the leased property, plant or equipment. Charges are made on a straight line basis over the life of the lease; even if this does not match the pattern of cash payments e.g. there is a rent free period at the commencement of the lease.

The Council as Lessor

Finance Leases

Where the Council grants a finance lease over a property or an item of plant or equipment, the relevant asset is written out of the Balance Sheet. At the commencement of the lease, the carrying amount of the asset in the Balance Sheet is written off to the Other Operating Expenditure section of the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. A gain, representing the Council's net investment in the lease, is credited to the same line within the Comprehensive Income and Expenditure Statement as part of the profit or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal, matched by a long term lease debtor in the Balance Sheet for the capital value outstanding).

Subsequent lease rentals are apportioned between:

- A charge for the acquisition of the interest in the property – applied to write down the long term debtor; and
- Finance income – credited to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement.

The gain credited to the Comprehensive Income and Expenditure Statement on disposal is not permitted by statute to increase the General Fund balance and is required to be treated as a capital receipt. Where a premium is received, this is posted out of the General Fund balance to the Capital Receipts Reserve in the Movement in Reserves Statement. Where the amount due in relation to the lease asset is to be settled by the payment of rentals in future financial years, this is posted out of the General Fund balance to the Deferred Capital Receipts Reserve in the Movement in Reserves Statement. When the future rentals are received, the element of the capital receipt for the disposal of the asset is used to write down the lease debtor. At this point, the deferred capital receipts are transferred to the Capital Receipts Reserve.

The written off value of disposals is not a charge against Council Tax, as the cost of fixed assets is fully provided for under separate arrangements for capital financing. Amounts are therefore appropriated to the Capital Adjustment Account from the General Fund balance in the Movement in Reserves Statement.

Operating Leases

Where the Council grants an operating lease over a property or an item of plant or equipment, the asset is retained in the Balance Sheet. Rental income is credited to the relevant line in the Net Cost of Services in the Comprehensive Income and Expenditure Statement. Credits are made on a straight line basis over the life of the lease, even if this does not match the pattern of payments.

20. Overheads and Support Services

The costs of overheads and support services are charged to the service segments in accordance with the Council's arrangement for accountability and its financial performance arrangements.

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21. **Property, Plant and Equipment**

Assets that have physical substance and are held for use in the production of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment.

Recognition

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the Council and that the costs of the item can be measured reliably. Expenditure that maintains but does not add value or increase an asset's potential to deliver future economic benefits or service potential is charged as an expense to the Comprehensive Income and Expenditure Statement.

Measurement

Assets are initially measured at cost, comprising:

- The purchase price; and
- Any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management.

Where an asset is not fully completed and is still under construction at the balance sheet date, the cumulative historic cost at that point will be treated as an Asset Under Construction. Once the asset becomes operational in a subsequent year, the total historic cost is transferred from the Asset Under Construction category to the relevant asset category that the asset falls under. Where material, the asset will be formally revalued in line with the methodology below, in the year it becomes operational. Otherwise, the asset will be formally revalued in the year following its operational status.

The Council does not capitalise borrowing costs incurred whilst assets are under construction.

Assets are then carried in the Balance Sheet using the following measurement bases:

- Infrastructure Assets, Intangible Assets and Vehicles, Furniture, Plant and Equipment – depreciated historical cost;
- Assets Under Construction – historical cost;
- Council Dwellings – current value, determined using the basis of existing use value for social housing (EUV-SH);
- School Buildings – current value, but due to their specialist nature, are measured at depreciated replacement cost which is used as an estimate of current value;
- Surplus Assets – the current value measurement base is fair value, estimated at highest and best use from a market participant's perspective; and
- All other assets – current value, determined as the amount that would be paid for the asset in its existing use (existing use value – EUV).

In respect of the Council's Group Accounts, capital expenditure between the respective organisations, where material, will be recognised on the balance sheet following completion of the project where the asset becomes operational.

Where there is no market based evidence of fair value because of the specialist nature of an asset, depreciated replacement cost (DRC) is used as an estimate of fair value.

Where non-property assets that have short useful lives or low values (or both), depreciated historical cost is used as a proxy for fair value.

Assets included in the Balance Sheet at fair value are revalued with sufficient regularity to ensure that their carrying amount is not materially different from their fair value at the year end, but as a minimum every 5 years. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. Exceptionally, gains are credited to the Comprehensive Income and Expenditure Statement where they arise from the reversal of a loss previously charged to a service.

Where decreases in value are identified, they are accounted for by:

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains); and

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- Where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount is written down against the relevant service lines in the Comprehensive Income and Expenditure Statement.

The Revaluation Reserve contains revaluation gains recognised since 1st April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

Impairment

Assets are assessed at each year end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for by:

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of accumulated gains); and
- Where there is no balance in the Revaluation Reserve, or an insufficient balance, the carrying amount of the asset is written down against the relevant service line in the Comprehensive Income and Expenditure Statement.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusting for the depreciation that would have been charged if the loss had not been recognised.

Depreciation

Depreciation is provided for on all Property, Plant and Equipment assets by the systematic allocation of their depreciable amounts over their useful lives. An exception is made for assets without a determinable useful life (e.g. freehold land and certain community assets) and assets that are not yet available for use i.e. Assets Under Construction.

Depreciation is calculated based on the average net book value using the following bases:

Category	Basis	No. Of Years
Council Dwellings	Straight Line	15 – 50
Other Buildings	Straight Line	15 – 60
Plant & Equipment (Contents)	Straight Line	3 – 24
Vehicles	Straight Line	5 – 8
Surplus Assets	Straight Line	5 – 40
Land	N/A	Infinite
Community Assets	N/A	N/A

Where an item of Property, Plant and Equipment has major components whose cost is significant in relation to the total cost of the item, the components are depreciated separately.

In respect of the Council's dwellings, the level of depreciation is charged on a material component basis as outlined below:

Depreciation Component	Useful Economic Life
Land	Indefinite
Host / Building	50
Roof	40
Windows / Doors	35
Bathroom	30
Kitchen	20
Boiler / Heating System	15

Vehicles, Plant, Furniture & Equipment, Infrastructure Assets and Intangible Assets are fully depreciated down to nil based on their economic useful lives but remain on the Council's asset register until the following year. At this time, these assets are written out of the Council's books in terms of gross book value and the accumulated depreciation on the basis of prudence. Individual services may still hold the asset but due to the immaterial nature of the values involved, they are removed accordingly, based on the accounting policy for disposals as outlined below.

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Revaluation gains are also depreciated, with an amount equal to the difference between the current value depreciation charged on assets and the depreciation that would have been chargeable based on historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

Disposals and Non-Current Assets Held for Sale

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an asset held for sale. The asset is revalued immediately before reclassification and then carried at the lower of this amount and fair value less costs to sell. Where there is a subsequent decrease to fair value less costs to sell, the loss is posted to the Surplus or Deficit on Provision of Services in the Comprehensive Income and Expenditure Statement. Gains in fair value are only recognised up to the amount of any previous losses recognised in the Surplus or Deficit on Provision of Services in the Comprehensive Income and Expenditure Statement.

If assets no longer meet the criteria to be classified as assets held for sale, they are reclassified back to non-current assets and valued at the lower of their carrying amount before they were classified as held for sale, adjusted for depreciation, amortisations or revaluations that would have been recognised had they not been classified as Held for Sale, and their recoverable amount at the date of the decision not to sell.

Assets that are to be abandoned or scrapped are not classified as Assets Held for Sale.

When an asset is disposed of, demolished or decommissioned, the carrying amount of the asset in the Balance Sheet is written off to the Other Operating Expenditure section of the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposals are credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal. Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

A proportion of receipts relating to housing disposals are payable to Central Government. The balance of receipts is required to be credited to the Capital Receipts Reserve, and then can only be used for new capital investment (or set aside to reduce the Council's underlying need to borrow). Receipts are appropriated to the reserve from the General Fund balance in the Movement in Reserves Statement.

The written off value of disposal is not a charge against Council Tax, as the cost of non-current assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund balance in the Movement in Reserves Statement.

22. Private Finance Initiative

PFI contracts are agreements to receive services, where the responsibility for making available the Property, Plant or Equipment needed to provide the services passes to the PFI contractor. As the Council is deemed to control the services that are provided under its PFI schemes and as ownership of the Property, Plant or Equipment assets will pass to the Council at the end of the contracts for no additional charge, the Council carries these assets used in delivering the services on its Balance Sheet as part of Property, Plant and Equipment.

The original recognition of these fixed assets at fair value (based on the cost to purchase the Property, Plant or Equipment) was balanced by the recognition of a liability for amounts due to the scheme operator to pay for the assets. For the Secondary School Building Schools for the Future contract, the liability was written down by an initial capital contribution of £6.866M in 2010/11, an additional capital contribution of £25.540M in 2011/12 and a final capital contribution of £36.671M in 2012/13.

Non-current assets recognised on the Balance Sheet are revalued and depreciated in the same way as Property, Plant and Equipment owned by the Council.

The amounts payable to the PFI operators each year are analysed into five elements:

- Fair value of the services received during the year – debited to the relevant service in the Comprehensive Income and Expenditure Statement;
- Finance cost – a notional interest charge of 9.49% (BSF Phase 1), 9.28% (BSF Phase 2), 8.08% (BSF Phase 3), 9.01% (Primary Schools PFI), 7.11% (Cudworth LIFT), 3.33% (Darton LIFT) and 7.02% (Waste PFI) on the outstanding Balance Sheet liability, debited to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement;
- Contingent rent – increases in the amount to be paid for the property arising during the contract, debited to the Financing and Investment Income section of the Comprehensive Income and Expenditure Statement;
- Payment towards liability – applied to write down the Balance Sheet liability towards the PFI operator; and

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- Lifecycle replacement costs – expensed through the Comprehensive Income and Expenditure Statement as this expenditure has been deemed to be of a revenue nature within the contract.

23. Provisions

Provisions are made where an event has taken place which gives the Council an obligation that probably requires settlement by a transfer of economic benefits, which can be reliably estimated, but where the timing of the transfer is uncertain. For instance, the Council may be involved in a court case which could eventually result in the making of a settlement or the payment of compensation.

Provisions are charged to the appropriate service line in the Comprehensive Income and Expenditure Statement in the year that the Council becomes aware of the obligation, based on the best estimate of the likely settlement. When payments are eventually made, they are charged to the provision set up in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year – where it becomes more likely than not that a transfer of economic benefits will not be required (or a lower settlement than anticipated is made), the provision (or part thereof) is reversed and credited back to the relevant service line in the Comprehensive Income and Expenditure Statement.

Where some or all of the payment required to settle a provision is expected to be met by another party (e.g. from an insurance claim), this is only recognised as income in the relevant service line of the Comprehensive Income and Expenditure Statement if it is virtually certain that reimbursement will be received if the obligation is settled.

24. Contingent Liabilities

A contingent liability arises where an event has taken place that gives the Council a possible obligation, whose existence will only be confirmed by the occurrence or otherwise of uncertain future events, not wholly within the control of the Council. Contingent liabilities also arise in circumstances where a provision would otherwise be made, but either it is not probable that an outflow of resources will be required, or the amount of the obligation cannot be measured reliably.

Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts.

25. Contingent Assets

A contingent asset arises when an event has taken place that gives the Council a possible asset, whose existence will only be confirmed by the occurrence or otherwise of uncertain future events, not wholly within the control of the Council.

Contingent assets are not recognised in the Balance Sheet but disclosed in a note to the accounts, where it is probable that there will be an inflow of economic benefits or service potential.

26. Reserves

The Council sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by transferring amounts out of the General Fund balance. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service in that year against the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement. The reserve is then transferred back into the General Fund Balance so that there is no net charge against Council Tax for the expenditure.

Certain reserves are kept to manage the accounting processes for non-current assets, financial instruments and retirement and employee benefits and therefore are not available for use by the Council – these reserves are explained in the notes to the accounts.

27. Revenue Expenditure Funded from Capital Under Statute

Expenditure incurred during the year, which may be capitalised under statutory provisions but does not result in the creation of a non-current asset, has been charged as expenditure to the relevant service in the Comprehensive Income and Expenditure Statement in the year. Where the Council has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer in the Movement in Reserves Statement from the General Fund balance to the Capital Adjustment Account then reverses out the amounts charged so there is no impact on the level of Council Tax.

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28. Value Added Tax (VAT)

VAT payable is included as an expense only to the extent that it is non-recoverable from Her Majesty's Revenue and Customs. VAT receivable is excluded from income.

29. Accounting for Schools

Maintained Community Schools

A maintained community school in England and Wales is a type of state-funded school that is run wholly by the Local Council. The Council is responsible for the school's admissions, owns the school's estate and employs the school's staff.

The Council is the freeholder of community school premises and has a significant role in the running of the school (e.g. administration procedures, employment and payroll of staff / management).

Accordingly, the school premises that fall under this category are recognised as Property, Plant & Equipment in the Council's Balance Sheet.

The income and expenditure of such schools is also recognised within the Council's Comprehensive Income & Expenditure Statement.

Voluntary Aided Schools

A voluntary aided school is a state-funded school in England and Wales in which a foundation or trust (usually a religious organisation) owns the school buildings, contributes to building costs and has a substantial influence in the running of the school. Such schools have more autonomy than voluntary controlled schools, which are entirely funded by the state.

Voluntary aided schools are a type of "maintained school", meaning that they receive all their income from Central Government via the Council, and do not charge fees to students. In contrast to other types of maintained school, only up to 90% of the capital costs of a voluntary aided school are met by Central Government. The foundation contributes the rest of the capital costs, owns the school's land and buildings and appoints a majority of the school governors. The governing body runs the school, employs the staff and decides the school's admission arrangements, subject to rules imposed by Central Government. Pupils follow the National Curriculum, except that faith schools may teach Religious Education according to their own faith.

Accordingly, the school premises of such schools have been de-recognised from the Council's Balance Sheet as these are controlled by the charitable organisation / trust. However, the Council does hold the freehold of the land in certain arrangements which thus remain on the Council's Balance Sheet.

The income and expenditure of such schools is recognised within the Council's Comprehensive Income & Expenditure Statement.

Voluntary Controlled Schools

A voluntary controlled school is a state-funded school in England, Wales and Northern Ireland in which a foundation or trust (usually a Christian denomination) has some formal influence in the running of the school. Such schools have less autonomy than voluntary aided schools, in which the foundation pays part of any building costs.

Voluntary controlled schools are a type of "maintained school", meaning that they are funded by Central Government via the Council, and do not charge fees to students. However, the land and buildings are typically owned by a charitable foundation or Trust organisation, which also appoints about a quarter of the school governors. However, the Council employs the school's staff and has primary responsibility for the school's admission arrangements. Pupils follow the National Curriculum.

In a similar way to Voluntary Aided Schools, the school premises of such schools have been de-recognised from the Council's Balance Sheet as these are maintained by the charitable organisation / trust. However, the Council does hold the freehold of the land in certain arrangements which thus remain on the Council's Balance Sheet.

The income and expenditure of such schools is recognised within the Council's Comprehensive Income & Expenditure Statement.

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Academy Schools

An academy school in the education system in England is a type of school which is independent of Council control but is publicly funded, with some private sponsorship. The transfer of schools from the Council to an Academy generally takes the form of a 125 year lease.

The accounting for such arrangements follows the accounting policy for leases (see accounting policy 19 above).

Ordinarily, the lease of school premises is accounted for as a finance lease. Therefore, the assets relating to these arrangements are accounted for as disposals and subsequently de-recognised from the Council's Balance Sheet.

The lease of school land is generally accounted for as an operating lease. Therefore, the assets relating to these arrangements are accounted for under IAS 16 and still remain on the Council's Balance Sheet at nil value.

The income and expenditure of such schools is not recognised within the Council's Comprehensive Income & Expenditure Statement.

30. Fair Value Measurement

The Council measures some of its non-financial assets such as surplus assets and investment properties and some of its financial instruments such as equity shareholdings at fair value at each reporting date. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The fair value measurement assumes that the transaction to sell the asset or transfer the liability takes place either:

- a) in the principal market for the asset or liability, or
- b) in the absence of a principal market, in the most advantageous market for the asset or liability.

The Council measures the fair value of an asset or liability using the assumptions that market participants would use when pricing the asset or liability, assuming that market participants act in their economic best interest. When measuring the fair value of a non-financial asset, the Council takes into account a market participant's ability to generate economic benefits by using the asset in its highest and best use or by selling it to another market participant that would use the asset in its highest and best use.

The Council uses valuation techniques that are appropriate in the circumstances and for which sufficient data is available, maximising the use of relevant observable inputs and minimising the use of unobservable inputs. Inputs to the valuation techniques in respect of assets and liabilities for which fair value is measured or disclosed in the Council's financial statements are categorised within the fair value hierarchy, as follows:

- Level 1 – quoted prices (unadjusted) in active markets for identical assets or liabilities that the Council can access at the measurement date;
- Level 2 – inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly; and
- Level 3 – unobservable inputs for the asset or liability.

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TECHNICAL ANNEX B

CRITICAL JUDGEMENTS AND ASSUMPTIONS / ESTIMATIONS MADE WITHIN THE ACCOUNTS

Critical Judgements in Applying Accounting Policies

In applying the accounting policies set out in [Annex A](#), the Council has had to make certain judgements about complex transactions or those involving uncertainty about future events.

The critical judgements made in the Statement of Accounts are:

1. Whether a lease is an operating or finance lease. A lease would normally be classed as a finance lease where it meets one of the following criteria:
 - o Ownership of the asset transferred to the Council at the end of the lease term;
 - o The lessee has an option to purchase the asset at the end of the lease term for a price expected to be sufficiently lower than the fair value;
 - o The lease term is for the major part of the economic life of the asset;
 - o That the present value of minimum lease payments amount to at least substantially all (90% or more) of the fair value of the leased asset; and
 - o The leased assets are of such a specialised nature that only the lessee can use them without modification.
2. Whether contractual arrangements have the substance of a lease;
3. Whether a third party constitutes a related party to the Council;
4. Whether arrangements that the Council is party to, constitute a joint arrangement;
5. Whether financial instruments are expected to be fully receivable and the amount of expected credit losses to charge;
6. Whether a public / private partnership is a service concession;
7. Whether land and buildings owned by the Council are investment properties;
8. Whether the substance of a relationship between the Council and another entity indicates that the entity is controlled by the Council;
9. Whether the Council's exposure to possible losses is to be accounted for as a provision or a contingent liability; and
10. Whether Academy, Voluntary Controlled and Voluntary Aided school assets should be included within the Council's Balance Sheet.

Key Assumptions Made About the Future and Other Major Sources of Estimation Uncertainty

The Statement of Accounts contains estimated figures that are based on assumptions made by the Council about the future, or that are otherwise uncertain. Estimates are made considering historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in the Council's Balance Sheet at 31st March 2021 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

No	Item	Uncertainties
1	Non-Current Assets (Depreciation)	Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance that will be incurred in relation to individual assets. The current economic climate makes it uncertain that the Council will be able to sustain its current spending on repairs and maintenance, bringing into doubt the useful lives assigned to assets.
2	Non-Current Assets (Valuations)	The Council's non-current assets are required to be carried at an up to date valuation. The Council adopts a rolling programme of works that captures all assets within the recommended 5 year period. In addition to this, the Council also reviews the largest 100 assets in terms of valuation, which covers a large proportion of the total asset value.
3	Provisions	The Council has a number of provisions, the two largest being insurance fund and NNDR business rate appeals / rating list review. These provisions are based on the number of claims received and an average settlement amount. It is not certain that all valid claims have yet been received by the Council, or that precedents set by other authorities in the settlement of claims will be applicable.
4	Pensions Liability	Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged to provide the Council with expert advice about the assumptions to be applied.

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5	Arrears	<p>The Council has a balance of sundry debtors that is subject to uncertainty in respect of the overall collectability. To mitigate this uncertainty and risk, the Council undertakes a review each year on the likelihood of the debt outstanding being recovered based on the respective stages of the debt. The Council provides for an element of this debt in the event of default, whilst still proceeding to collect, as long as this is economical viable.</p>
6	Fair Value Measurements	<p>When the fair values of financial assets and financial liabilities cannot be measured based on quoted prices in active markets (i.e. Level 1 inputs), their fair value is measured using valuation techniques (e.g. quoted prices for <i>similar</i> assets or liabilities in active markets or the discounted cash flow (DCF) model). Where possible, the inputs to these valuation techniques are based on observable data, but where this is not possible judgement is required in establishing fair values. These judgements typically include considerations such as uncertainty and risk. However, changes in the assumptions used could affect the fair value of the Council's assets and liabilities.</p> <p>Where Level 1 inputs are not available, the Council employs or commissions relevant experts to identify the most appropriate valuation techniques to determine fair value (for example for Surplus Assets & Assets Held for Sale, the Council's chief valuation officer).</p> <p>Information about the valuation techniques and inputs used in determining the fair value of the Council's assets and liabilities is disclosed in Note 19, Note 23 and Note 27 respectively.</p>

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TECHNICAL ANNEX C

ACCOUNTING STANDARDS REFERENCED BY THE CODE OF PRACTICE

The Code of Practice is based on approved accounting standards and reflects specific statutory accounting requirements. Compliance with The Code is therefore necessary (except in exceptional circumstances) in order that a Council's accounts give a 'true and fair' view of the financial position, financial performance and cash flows of the Council.

The requirements of International Financial Reporting Standards (IFRS) and other pronouncements by the International Accounting Standards Board in effect for accounting periods commencing on or before 1 January 2015 (as adopted by the EU) apply unless specifically adapted by The Code.

IFRS's are considered a "principles based" set of standards in that they establish broad rules as well as dictating specific treatments.

International Financial Reporting Standards comprise:

- Financial Reporting Standards (FRS);
- International Accounting Standards (IAS);
- International Financial Reporting Standards (IFRS);
- International Financial Reporting Interpretations Committee (IFRIC); and
- Standing Interpretations Committee (SIC).

A further set of interpretations, specifically for the Public Sector, are International Public Sector Accounting Standards (IPSAS).

There are also some UK GAAP accounting standards that remain relevant to Local Authorities as they have no equivalent standard under IFRS and The Code interprets them accordingly.

The paragraphs below give a brief description of the accounting standards that are referred to in CIPFA's Code of Practice. Where relevant, interpretations have been grouped with the standard that they are interpreting.

Financial Reporting Standards (FRS):

Accounting Standard	Link	Accounting Standard	Link
FRS 25 – Financial Instruments: Presentation	FRS 25	FRS 26 – Financial Instruments: Recognition & Measurement	FRS 26
FRS 29 – Financial Instruments: Disclosures	FRS 27	FRS 102 – The Financial Reporting Standard Applicable in the UK	FRS 102

International Accounting Standards (IAS)

Accounting Standard	Link	Accounting Standard	Link
IAS 1 – Presentation of Financial Statements	IAS 1	IAS 2 – Inventories	IAS 2
IAS 7 – Statement of Cash Flows	IAS 7	IAS 8 – Accounting Policies, Changes in Accounting Estimates and Errors	IAS 8
IAS 10 – Events After the Reporting Period	IAS 10	IAS 11 – Construction Contracts	IAS 11
IAS 12 – Income Taxes	IAS 12	IAS 16 – Property, Plant and Equipment	IAS 16
IAS 17 – Leases	IAS 17	IAS 18 – Revenue	IAS 18
IAS 19 – Employee Benefits	IAS 19	IAS 20 – Accounting for Government Grants and Disclosure of Government Assistance	IAS 20
IAS 21 – Effects of Changes in Foreign Exchange Rates	IAS 21	IAS 23 – Borrowing Costs	IAS 23
IAS 24 – Related Party Disclosures	IAS 24	IAS 26 – Retirement Benefit Plans	IAS 26
IAS 27 – Consolidated and Separate Financial Statements	IAS 27	IAS 28 – Investments in Associates & Joint Ventures	IAS 28
IAS 29 – Financial Reporting in Hyperinflationary Economies	IAS 29	IAS 32 – Financial Instruments: Presentation	IAS 32
IAS 36 – Impairment of Assets	IAS 36	IAS 37 – Provisions, Contingent Liabilities and Assets	IAS 37
IAS 38 – Intangible Assets	IAS 38	IAS 39 – Financial Instruments: Recognition & Measurement	IAS 39
IAS 40 – Investment Property	IAS 40	IAS 41 – Agriculture	IAS 41

International Financial Reporting Standards (IFRS)

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Accounting Standard	Link	Accounting Standard	Link
IFRS 2 – Share Based Payment	IFRS 2	IFRS 3 – Business Combinations	IFRS 3
IFRS 4 – Insurance Contracts	IFRS 4	IFRS 5 – Non-Current Assets Held for Sale and Discontinued Operations.	IFRS 5
IFRS 6 – Exploration for and Evaluation of Mineral Resources	IFRS 6	IFRS 7 – Financial Instruments: Disclosures	IFRS 7
IFRS 8 – Operating Segments	IFRS 8	IFRS 9 – Financial Instruments	IFRS 9
IFRS 10 – Consolidated Financial Statements	IFRS 10	IFRS 11 – Joint Arrangements	IFRS 11
IFRS 12 – Disclosure in Other Entities	IFRS 12	IFRS 13 – Fair Value Measurement	IFRS 13
IFRS 15 – Revenue from Contracts with Customers	IFRS 15		

International Financial Reporting Interpretations Committee (IFRIC)

Accounting Standard	Link	Accounting Standard	Link
IFRIC 1 – Changes in Existing Decommissioning, Restoration & Similar Liabilities	IFRIC 1	IFRIC 4 – Determining Whether an Arrangement Contains a Lease.	IFRIC 4
IFRIC 5 – Rights to Interest Arising From Decommissioning, Restoration & Environmental Rehabilitation Funds	IFRIC 5	IFRIC 6 – Liabilities Arising From Participating in a Specific Market-Waste Electrical & Electronic Equipment	IFRIC 6
IFRIC 7 – Applying the Restatement Approach Under IAS 29	IFRIC 7	IFRIC 12 – Service Concession Arrangements	IFRIC 12
IFRIC 14 – The Limit on a Defined Benefit Asset, Minimum Funding Requirements and Their Interaction (IAS 19 – Employee Benefits)	IFRIC 14	IFRIC 21 – Levies	IFRIC 21

Standing Interpretations Committee (SIC)

Accounting Standard	Link	Accounting Standard	Link
SIC 15 – Operating Leases: Incentives	SIC 15	SIC 25 – Income Taxes: Changes in the Tax Status of an Entity or its Shareholders	SIC 25
SIC 27 – Evaluating the Substance of Transactions Involving The Legal Form of a Lease	SIC 27	SIC 29 – Disclosure – Service Concession Arrangements	SIC 29
SIC 32 – Intangible Assets: Web Site Costs	SIC 32		

International Public Sector Accounting Standards (IPSAS)

Accounting Standard	Link	Accounting Standard	Link
IPSAS 1 – Presentation of Financial Statements	IPSAS 1	IPSAS 2 – Cash Flow Statements	IPSAS 2
IPSAS 3 – Accounting Policies, Changes in Accounting Estimates and Errors	IPSAS 3	IPSAS 4 – Effects of Changes in Foreign Exchange Rates	IPSAS 4
IPSAS 5 – Borrowing Costs	IPSAS 5	IPSAS 9 – Revenue From Exchange Transactions	IPSAS 9
IPSAS 10 – Financial Reporting in Hyperinflationary Economies	IPSAS 10	IPSAS 11 – Construction Contracts	IPSAS 11
IPSAS 12 – Inventories	IPSAS 12	IPSAS 13 – Leases	IPSAS 13
IPSAS 14 – Events After the Reporting Period	IPSAS 14	IPSAS 16 – Investment Property	IPSAS 16
IPSAS 17 – Property, Plant and Equipment	IPSAS 17	IPSAS 19 – Provisions, Contingent Liabilities and Assets	IPSAS 19
IPSAS 20 – Related Party Disclosures	IPSAS 20	IPSAS 21 – Impairment of Non-Cash Generating Assets	IPSAS 21
IPSAS 23 – Revenue From Non-Exchange Transactions (Taxes & Transfers)	IPSAS 23	IPSAS 25 – Employee Benefits	IPSAS 25
IPSAS 26 – Impairment of Cash Generating Assets	IPSAS 26	IPSAS 27 – Agriculture	IPSAS 27
IPSAS 28 – Financial Instruments: Presentation	IPSAS 28	IPSAS 29 – Financial Instruments: Recognition & Measurement	IPSAS 29
IPSAS 30 – Financial Instruments: Disclosures	IPSAS 30	IPSAS 31 – Intangible Assets	IPSAS 31
IPSAS 32 – Service Concession Arrangements: Grantor	IPSAS 32	IPSAS 34 – Separate Financial Statements	IPSAS 34
IPSAS 35 – Consolidated Financial Statements	IPSAS 35	IPSAS 36 – Investments in Associates and Joint Ventures	IPSAS 36
IPSAS 37 – Joint Arrangements	IPSAS 37	IPSAS 38 – Disclosure of Interests	IPSAS 38
IPSAS 39 – Employee Benefits	IPSAS 39		

STATEMENT OF ACCOUNTS 2020/21

TECHNICAL ANNEX D

ACCOUNTING STANDARDS THAT HAVE BEEN ISSUED BUT HAVE NOT YET BEEN ADOPTED

A Council shall disclose information relating to the impact of an accounting change that will be required by a new standard that has been issued but not yet adopted. A Council shall provide known, or reasonably estimable information, relevant to assessing the possible impact that application of the new IFRS will have on the Council's financial statements, including the group statements in the period of initial application. This requirement applies to accounting standards that come into effect for financial years commencing on or before 1 January of the financial year in question (i.e. on or before 1 January 2020 for 2020/21).

The standards that may be relevant for additional disclosures that will be required in the 2019/20 and 2020/21 financial statements in respect of accounting changes that are introduced in the 2020/21 Code are:

- Amendments to IAS 28 – Investments in Associates and Joint Ventures: Long-term Interests in Associates and Joint Ventures;
- Annual Improvements to IFRS Standards 2015–2017 Cycle;
- Amendments to IAS 19 – Employee Benefits: Plan Amendment, Curtailment or Settlement; and
- Adoption of IFRS16 – Leases. The adoption of this standard was scheduled to be from the 1st April 2020 (for the 2020/21 financial year). Due to the impact of the COVID-19 pandemic, it has been subsequently deferred a further 2 years to 1st April 2022. The Council has yet to quantify the potential impact of this adoption.

It is unknown at this time as to whether the above amendments will have a material effect on the Council. Subsequent years' Statement of Accounts will detail any material change in accounting policy.

TECHNICAL ANNEX E

STATUTORY SOURCES

Great Britain Legislation
1 Local Government and Housing Act 1989 (<i>including HRA in England and Wales</i>)
2 Local Government Finance Act 1992 (<i>Council tax</i>)
3 Waste and Emissions Trading Act 2003 (<i>Landfill allowances</i>)
England & Wales Legislation
1 Local Government Act 1972
2 Superannuation Act 1972 (<i>Pension funds</i>)
3 Local Government Finance Act 1988 (<i>General Fund and Collection Fund</i>)
4 Local Government and Housing Act 1989
5 School Standards and Framework Act 1998 (<i>School balances</i>)
6 Transport Act 2000
7 Education Act 2002 (<i>Dedicated Schools Grant</i>)
8 Local Government Act 2003, Part 1 (<i>Capital finance and accounts</i>)
9 Local Government Act 2003, Part IV (<i>Business Improvement Districts</i>)
10 Waste and Emissions Trading Act 2003
11 Public Audit (Wales) Act 2004
12 National Health Service Act 2006
13 National Health Service (Wales) Act 2006
14 Planning Act 2008 (<i>Community Infrastructure Levy</i>)
15 Business Rate Supplements Act 2009
16 The Local Audit and Accountability Act 2014
17 The Accounts and Audit (Wales) Regulations 2014 (Welsh SI)