



PENISTONE NEIGHBOURHOOD PLAN: BASIC CONDITIONS STATEMENT

Neighbourhood Development Plan 2018-2033
Basic Conditions Statement

MAY 2018

PENISTONE NEIGHBOURHOOD DEVELOPMENT PLAN: BASIC CONDITIONS STATEMENT.

1. Legal Requirements

1.1 This Statement has been prepared by Penistone Town Council to accompany its submission to the Local Planning Authority, Barnsley Metropolitan Borough Council, (BMBC) of the Penistone Neighbourhood Development Plan (“the Neighbourhood Plan”) under Regulation 15 of the Neighbourhood Planning (General) Regulations 2012 (“the Regulations”).

1.2 The Neighbourhood Plan has been prepared by Penistone Town Council, a qualifying body, for the Neighbourhood Area, covering the parish of Penistone, as designated by Barnsley Metropolitan Borough Council on 3rd June 2015.

1.3 The policies described in the Neighbourhood Plan relate to the development and use of land in the designated Neighbourhood Area only. The plan period of the Neighbourhood Plan extends until the end of 2033 and it does not contain policies relating to excluded development in accordance with the Regulations.

1.4 This Statement addresses each of the four ‘basic conditions’ required by the Regulations and explains how the Neighbourhood Plan meets the requirements of paragraph 8 of Schedule 4B to the 1990 Town & Country Planning Act.

1.5 The Regulations state that a Neighbourhood Plan will be considered to have met the basic conditions if:

- Having regard to national policies and advice contained in guidance issued by the Secretary of State, it is appropriate to make the Neighbourhood Plan;
- The making of the Neighbourhood Plan contributes to the achievement of sustainable development;
- The making of the Neighbourhood Plan is in general conformity with the strategic policies contained in the development plan for the area of the authority (or any part of that area);
- The making of the Neighbourhood Plan does not breach, and is otherwise compatible with, EU obligations.

2. Introduction and Background

2.1 Penistone is a small market town and civil parish in the Metropolitan Borough of Barnsley, in South Yorkshire. Penistone is 8 miles west of the town of Barnsley and 17 miles north of Sheffield, in the East Peak of the Pennines. Today, the communities of the parish have a combined population of 11,270 (Census, 2011): 5528 males, 5688 females, living in 4829 households. The town's rural nature is evident with farming well established in the local community. Dry stone walls and small villages surrounded by fields and livestock are synonymous with the area. Famous for its rugged Penistone sheep and a strong sense of farming and community spirit, Penistone continues to thrive as an upland market town.

2.2 The neighbourhood planning process commenced in 2013. Penistone's own vision is developed from the consultation undertaken for the 2013 Community Led Plan (PCLP) which identified many positive aspects to life in Penistone alongside some aspirations for improving the town and parish:

"In 2033 Penistone will be a rural market town surrounded by high quality upland countryside, small villages and isolated farmsteads. The town will act as a hub for these communities, and others further afield, and as a gateway for Barnsley residents to access the high Pennines and Peak National Park.

Penistone will offer a range of housing that provides for all sectors of the community, as well as attracting new residents to the area's unique blend of town and country.

Our well conserved town will be a vibrant centre, with shops, businesses and services such as the Penistone Paramount cinema flourishing and meeting the needs of the local population. Our countryside will be easily accessed by off-road routes and a magnet to visitors, particularly those using the Trans-Pennine Trail. Our villages will be safe and peaceful places that have their own well maintained identity and traditions."

2.3 In addition it has developed policies under the following key themes:

- The built environment (BE)
- Community services and facilities (CF)
- Local economy (LE)
- Countryside and green infrastructure (CGI)
- Housing (H)

2.4 After consultation with the community, a draft Neighbourhood Plan was produced and between 5th November and 18th December 2017 the Regulation 14 (pre-submission) consultation was undertaken. Responses from this consultation have been considered, and some minor changes made to the policies in the plan as a result. It is now ready to be submitted to Barnsley Metropolitan Borough Council, the Local Planning Authority.

3. Conformity with National Planning Policy

3.1 The Neighbourhood Plan (NDP) has been prepared with regard to national policies as set out in the National Planning Policy Framework (NPPF) of April 2012. It is also mindful of the National Planning Guidance (NPPG) published by the Government in April 2014 in respect of formulating Neighbourhood Practice Plans.

3.2 Set out in Table 1 below, is a brief summary of how each policy has regard to the NPPF. The particular paragraphs referred to in the table are those considered the most relevant to each policy but are not intended to be an exhaustive list of all possible relevant paragraphs.

Table 1: Penistone NDP conformity with the National Planning Policy Framework (NPPF)

NDP Policy	<i>Policy wording</i>	<i>NPPF paragraphs(s)</i>	<i>Commentary on conformity with NPPF</i>
<i>The built environment (BE)</i>			
BE1: Design of the built environment	<p>The historic design of the built up areas of the Penistone Neighbourhood Area will be maintained by adherence to the following principles:</p> <p>a) Where new housing developments are proposed, homes should be reflective of local architecture and in keeping with the surrounding area. In particular, the following design principles should be adhered to:</p> <ul style="list-style-type: none"> • To have no houses above two storeys on the perimeter of built up areas where they have a greater visual impact upon the surrounding areas, in order to preserve and enhance the character of the area, specifically sites H81, H82, AC34, H25. • To only use blue/welsh slate roofs, where they have a greater visual impact, such as the edges of developments which are seen from the road side. • To ensure that development within the Conservation Areas is in line with National Policy for Conservation Areas. <p>b) To ensure that small-scale major housing developments (10 or more units) have appropriate levels of green space incorporated into them to ensure that they fit in with the surrounding area, ensuring that:</p>	<p>Chapter 7 “Requiring good design”</p> <p>Paras 56, 57, 58, 59, 61.</p> <p>Chapter 12 “Conserving and enhancing the historic environment”</p> <p>Para 126.</p>	<p>The NPPF emphasizes the importance of good design as a key aspect of sustainable development in making places ‘better for people’.</p> <p>The Plan has assessed important design features for the local area and seeks to conserve it and reflect design in new development in order to seek consistency of good design across the neighbourhood area.</p>

NDP Policy	<i>Policy wording</i>	<i>NPPF paragraphs(s)</i>	<i>Commentary on conformity with NPPF</i>
	<ul style="list-style-type: none"> • Any major development is sensitive to existing wildlife habitats and corridors. • Any major development is landscaped and planted to the edges to soften any impact and retain Penistone’s rural character and green spaces and trees to be included in developments. <p>c) Development proposals should respect and maintain key views as identified on maps 2 and 3, in order to maintain the character and appearance of the town and villages.</p>		
BE2: Protection and enhancement of local heritage assets	<p>The following assets have been identified for conservation. Any development proposal that would impact upon an asset should have regard to how the proposal will contribute towards the sustainability and conservation of the affected asset:</p> <ul style="list-style-type: none"> • Quaker burial ground • The Well • Penistone Town Hall and Carnegie library sign • Woodend Bridge • The national school, originally girls national school • Original railway station Penistone • Hartcliffe tower • Hoylandswaine primary school • Scout dam area • Royd moor viewing platform • Lavender international and railway buildings 	<p>Chapter 12 “Conserving and enhancing the historic environment”</p> <p>Paras 126, 128, 129, 131, 132, 133, 134, 135, 136, 139, 140.</p>	<p>The NPPF sets out the need for a positive strategy for conservation and enjoyment of the historic environment. In particular, the need for development proposals to assess the impact of any proposals upon heritage assets affected, including ‘non designated heritage assets’.</p> <p>The Plan has assessed potential local heritage assets across the neighbourhood area. It has assessed and recorded the significance of the identified local heritage assets in seeking their conservation.</p>

NDP Policy	<i>Policy wording</i>	<i>NPPF paragraphs(s)</i>	<i>Commentary on conformity with NPPF</i>
	<ul style="list-style-type: none"> • Thurlstone Quarry • St Johns the evangelist church, Hoylandswaine • Penistone Paramount • Nicolas Saunderson plaque • Thurlstone war memorial • Rose and Crown Hoylandswaine • Stone horse mounting steps Thurlstone • Cable car system near Sanderson gardens • The turntable at Penistone station 		
BE3: Public Rights of Way network	<p>Accessibility using non motorised routes across the Neighbourhood Area will be enhanced, wherever practicable, by the following measures:</p> <p>a) Proposals for improving the public rights of way network will be supported, including improved signage, maintenance, retention and accessibility for users.</p> <p>b) Proposals for development should seek to retain and, where possible, enhance existing pedestrian, cyclists and horse-riding routes, specifically sites AC34, H25.</p> <p>c) Proposals for development at H81, H82, AC34, H25 should seek to avoid any harm to the amenity value of public rights of way by making any unreasonable change in their character or visual outlook, and should avoid any proposals for diversions or closures which may reduce the amenity of walkers or other persons using these facilities.</p>	<p>Chapter 4 “Promoting sustainable transport”</p> <p>Paras 32, 35.</p> <p>Chapter 8 “Promoting healthy communities”</p> <p>Para 75.</p>	<p>As above, the NPPF identifies the need to utilise opportunities for sustainable transport modes in relation to the design and delivery of new developments.</p> <p>The Plan seeks to protect, improve and enhance public rights of way.</p>

NDP Policy	Policy wording	NPPF paragraphs(s)	Commentary on conformity with NPPF
	<p>d) Proposals for development should seek to connect to the existing public rights of way network.</p> <p>For all new developments, unreasonable reduction in amenity in relation to access to or quality of public rights of way should be avoided.</p>		
BE4: Local Green Spaces	<p>BE4: Local Green Spaces</p> <p>The following areas are designated as Local Green Spaces:</p> <ul style="list-style-type: none"> • Barnsley Road East, Barnsley Road, Penistone • Barnsley Road West, Barnsley Road, Penistone • Castle Green, Castle Lane, Penistone • Cubley Brook Finger Park, Cubley • Springwood View Public Open Space, Springwood View, Springvale • Lyndhurst Bank Public Open Space, Green Road, Penistone • Green Acres Public Open Space, Green Acres, Springvale • Site east of Mortimer Road, Cubley • Penistone Recreation Ground, Schole Avenue • Tennyson Close Public Open Space, Tennyson Close, Penistone 	<p>Chapter 8 “Promoting healthy communities”</p> <p>Paras 69, 70, 73, 74, 76, 77, 78.</p>	<p>The NPPF highlights the important role the planning system can play in facilitating healthy, inclusive communities. In particular, this chapter of the NPPF highlights the opportunity for positive planning for provision and protection against the loss of shared spaces and community facilities. The opportunity is afforded to local communities writing a neighbourhood plan to designate special green areas as ‘Local Green Space’. The Penistone NDP has considered candidates for such a designation and policy BE4 reflects the conclusions of this process.</p> <p>The policy conforms with the NPPF having carefully analysed potential sites for designation and recorded these in the evidence base accompanying the Plan.</p>

NDP Policy	<i>Policy wording</i>	<i>NPPF paragraphs(s)</i>	<i>Commentary on conformity with NPPF</i>
	<ul style="list-style-type: none"> • Water meadows Park, Water Hall Lane, Penistone • Wentworth Road Recreation Ground, Wentworth Road, Penistone • Castle Green Common, Long Lane, Penistone • Berrywell Avenue POS, Berrywell Avenue, Penistone • Site north of Thurlstone Road, Penistone • Site west of Wordsworth Court, Water Hall Lane, Penistone • Site at head of Wentworth Crescent, Penistone • Unwin Green, Unwin Street, Penistone • Site at Boggard Lane Penistone • Keats Grove POS, Keats Grove, Penistone • Kirkwood Bridge Green Way Sheffield Road Penistone • Mortimer Road Site B Mortimer Road Cubley • Lyttleton Crescent POS, Lyttleton Crescent, Cubley • Church View Road POS, Church View Road • Sheffield Road POS, Sheffield Road, Springvale • Penistone Recreation Ground, Penistone • The Green Allotments, Wilson Avenue, Penistone • Station Allotments, Sheffield Road, Penistone 		

NDP Policy	<i>Policy wording</i>	<i>NPPF paragraphs(s)</i>	<i>Commentary on conformity with NPPF</i>
	<ul style="list-style-type: none"> • Thurlstone Recreation Ground, High Bank Lane, Thurlstone • Site east of Birks Lane Millhouse Green – Eckland Bridge green space • New Royd Open Space New Royd • Millhouse Juniors Football Field, Royd Avenue, Millhouse Green • The Sandbeds, Ingbirchworth • Berrywell Allotments • David Brown green space • Penistone Cricket Ground • Penistone Church Football Club • The Nook, Hoylandswaine • Hoylandswaine Recreation Ground • Scout Dike Open Space – natural area • Millhouse Green Institute • Royd Avenue Plan Area • Millhouse Youth Centre • Site north of Leapings Lane, Thurlstone • Westfield Avenue green space • Thurlstone Road green space • Stottercliffe Cemetery • St John the Baptists Church • Shrewsbury green space • Cubley Brooke • Lower Unwin Street green space 		
<i>Community services and facilities (CF)</i>			
CF1: Schools provision	In order to maintain accessibility to educational facilities in the Neighbourhood Area:	Chapter 8 “Promoting healthy	The NPPF underpins the Government’s view that there is sufficient choice of school places available to meet the needs of existing and new communities, including

	<p>a) The expansion of the local schools, their buildings and grounds, will be supported where these provide for the ongoing sustainability of the facility and contribute to the improvement of the learning environment of the school.</p> <p>b) Proposals for small-scale major housing development (ten or more units) must take account of school rolls and, where appropriate, include provision for new school facilities.</p>	<p>communities”</p> <p>Para 72</p>	<p>supporting the need to create and expand schools.</p> <p>The Plan seeks to expand local schools to meet the needs of local communities and to provide new school facilities if new large developments are built.</p>
CF2: New sporting and recreational facilities	<p>Proposals for major housing developments (ten or more units) should ensure that:</p> <p>a) In the Springvale area, provision should be made for improvements of facilities at the cricket club.</p> <p>b) There is sufficient green space available within the development site to enable outdoor recreation of a formal and/or informal nature to take place.</p> <p>c) Provision is made for new (or improvement of existing) sporting facilities available to the general public.</p>	<p>Chapter 8 “Promoting healthy communities”</p> <p>Paras 69, 70, 73, 74.</p>	<p>The NPPF sets out the role the planning system can play in promoting social interaction, including delivering and guarding against the loss of social, recreational and cultural facilities needed by the community.</p> <p>The NPPF recognises the importance community recreational facilities play in sustainable communities and seeks to protect and enhance community assets where these are shown not to be surplus to requirements or where alternative provision can be made.</p> <p>Associated with new development, the Plan seeks to ensure the community is provided with sufficient facilities designed to maintain and enhance community vitality and sustainability.</p>
CF3: Improved library services	<p>Proposals that contribute towards the sustainability of Penistone Library will be supported where such proposals conform with all other relevant policies within this Plan.</p>	<p>Chapter 8 “Promoting healthy communities”</p> <p>Paras 69, 70, 73, 74.</p>	<p>The NPPF sets out the role the planning system can play in promoting social interaction, including delivering and guarding against the loss of social, recreational and cultural facilities needed by the community.</p> <p>The Plan has identified the importance of Penistone</p>

			library and seeks to make the library more sustainable.
Local economy (LE)			
LE1: Increase the vitality of Penistone town centre	<p>a) Proposals for new commercial activity within Penistone town centre are encouraged (use classes A1-A5).</p> <p>b) The development of Lairds Way beside Penistone Railway Station to alleviate parking issues is supported in order to benefit the town centre's businesses and workers.</p>	<p>Chapter 2 "Ensuring the vitality of town centres"</p> <p>Para 23</p> <p>Chapter 4 "Promoting sustainable transport"</p> <p>Paras 39, 40.</p>	<p>The NPPF seeks to promote competitive town centre environment, including recognising town centres as the heart of the community and to pursue policies to support their viability and vitality.</p> <p>The Plan encourages the provision of new commercial activity (class A1) in the town which will lead to a long term viable town centre.</p> <p>The NPPF identifies the need to set local parking standards and improve the quality of parking in town centres.</p> <p>The Plan supports development of Lairds Way which seeks to provide increased numbers of off road car parking spaces close to the town centre.</p>
LE2: Encouraging small businesses	<p>The development and growth of existing and new small enterprises will be encouraged by:</p> <p>a) The development of industrial land for light industrial uses will be supported. However, general industrial use (B2) and distribution and storage (B8) are considered inappropriate due to the heavy goods traffic they can generate and the number of low bridges in the area restricting access for large commercial vehicles and would only be supported if it is proven that there would not</p>	<p>Chapter 1 "Building a strong competitive economy"</p> <p>Para 21</p> <p>Chapter 5 "Supporting high quality communications</p>	<p>The NPPF seeks to support existing business sectors and identify and plan for new sectors likely to locate to the area.</p> <p>The Plan encourages the development of existing industrial sites for light industrial uses and the development of small spaces to encourage businesses in the town.</p> <p>The NPPF supports the expansion of electronic communications networks, including telecommunications and high speed broadband. Where new sites are required, equipment should be</p>

	<p>be significant adverse impacts upon highway safety.</p> <p>b) Proposals for the development of small office space, workshops and affordable small retail units within larger buildings in appropriate locations are supported, specifically at The Coal Drops in Penistone.</p> <p>c) Proposals which support the improvements to the town's telecommunications infrastructure, including public Wi-Fi, access to high speed broadband and improved mobile telephony, are welcome where these are not intrusive in the land or streetscapes.</p>	infrastructure!	<p>sympathetically designed and camouflaged where appropriate.</p> <p>The Plan supports proposals which will improve the town's telecommunications infrastructure.</p>
LE3: Improve additional business and retail land	<p>Proposals for the mixed development of the derelict land adjacent to the mini roundabout between St Mary's Street and Stottercliffe Road from The Coal Drops leading up to "It's for Hire" will be supported where such a proposal provides for the needs of new and existing business and retail opportunities at this location, including car parking.</p>	<p>Chapter 2 "Ensuring the vitality of town centres"</p> <p>Para 23</p>	<p>The NPPF promotes the allocation of edge of centre sites for main town uses that are well connected to the town centre where suitable and viable town centre sites are not available.</p> <p>The Plan supports the development of a specific site of derelict land which would be an appropriate edge of centre site.</p>
LE4: Increase tourism and the local economy	<p>Proposals will be supported which afford Penistone opportunities to build upon its growing tourist and visitor economy. In order to do so, development proposals which are consistent with all other policies in this Plan will be supported which provide new facilities designed to boost the local visitor economy, with a particular focus on:</p>	<p>Chapter 2 "Ensuring the vitality of town centres"</p> <p>Para 23</p>	<p>The NPPF seeks to promote competitive town centre environment, including allocating sites to meet the scale of tourism needed in town centres.</p> <p>The Plan encourages the development of the visitor economy in Penistone.</p>

	<p>a) Year-round facilities.</p> <p>b) Overnight accommodation.</p> <p>c) Visitor attractions and facilities that offer opportunities to interpret, conserve and enhance the area's local heritage and landscapes.</p>		
<i>Countryside and green infrastructure (CGI)</i>			
CGI1: Green wedges	<p>The distinct green wedges between the principal settlements of the parish will be maintained and protected from development which would act to erode their character as open, green spaces, in order to promote and maintain the integrity and character of Millhouse Green, Thurlstone and Penistone and avoid merger.</p> <p>The broad extent of the green wedges is illustrated on map 7 and in detail in the Policies Map 9.</p>	<p>Chapter 11 "Conserving and enhancing the natural environment"</p> <p>Paras, 113, 114, 116, 117.</p>	<p>The NPPF identifies the need to protect wildlife, geodiversity sites or landscape areas.</p> <p>The Plan seeks to create distinct green wedges to provide a multifunctional wildlife, amenity and recreational resource for the local community (eco system services).</p>
CGI2: Local green infrastructure corridors	<p>The identified local green infrastructure corridors linking the principal settlements of the parish will be maintained in order to promote and maintain links between communities and to surrounding countryside. Identified corridors, as shown on Map 8 and the Policies Map, will be protected from development which would restrict their operation as multifunctional wildlife, amenity and/or recreational resources.</p>	<p>Chapter 11 "Conserving and enhancing the natural environment"</p> <p>Paras, 113, 114, 116, 117.</p>	<p>The NPPF identifies the need to protect wildlife, geodiversity sites or landscape areas.</p> <p>The Plan seeks to protect local green corridors as a multifunctional wildlife, amenity and recreational resource for the local community.</p>

Housing (H)			
H1: Affordable housing development	<p>Proposals for new housing development of 10 or more units (i.e. small-scale major developments or larger) should:</p> <p>a) Provide a national level of affordable housing as determined in the Barnsley Local Plan.</p> <p>b) Include an appropriate percentage of bungalows, starter homes and smaller homes (one and two bedroom) in each site allocation, as determined by the most contemporary housing needs and market assessments available.</p> <p>c) Ensure that affordable housing allocations are ‘pepper-potted’ through the development site to ensure full integration of communities.</p>	<p>Chapter 6 “Delivering a wide choice of high quality homes”</p> <p>Paras 47, 49, 50, 54, 174.</p>	<p>The NPPF sets out the framework for delivering a wide choice of high quality homes. It identifies the need to respond to local circumstances and identified need, and the opportunity new homes provide for sustaining the vitality of communities, including the provision of affordable housing.</p> <p>The Plan supports the provision of new housing development including affordable housing based on the market need.</p>

4 General conformity with the strategic policies of the development plan

The development plan for Penistone is the Barnsley Metropolitan Borough Council Core Strategy, adopted in September 2011. The Neighbourhood Plan has been prepared to ensure its general conformity with this and Table 2 below sets out how each policy is in general conformity with the adopted strategic policies.

Table 2: Conformity of Neighbourhood Plan policies with Barnsley Metropolitan Borough Council's Core Strategy

NDP Policy	Barnsley Metropolitan Borough Council Core Strategy references	Commentary on conformity of policies	Overall conclusion on conformity by policy theme
<i>The built environment (BE)</i>			
BE1: Design of the built environment	CSP 29 Design	<p>Policy expects high quality development that will enhance the distinctive features of Barnsley, including townscape and landscape character including the scale, layout, building styles and materials of the built form particularly in and around Penistone.</p> <p>PNP policy BE1 conforms with Local Strategic Policy in identifying the required design features that complement the local area, including building design, landscaping and the protection of key views.</p>	<p>The built environment theme is aimed at protecting locally important features as well as seeking to ensure the high quality design of new development in Penistone.</p> <p>Policies conform with Local Strategic Policy across a range of themes, including design, the historic environment, green infrastructure and green spaces.</p>
BE2: Protection and enhancement of local heritage assets	CSP 30 The Historic Environment	<p>Policy encourages the management, conservation and enjoyment of Barnsley's historic environment, including locally listed buildings and heritage assets.</p> <p>PNP policy BE2 conforms with Local Strategic Policy in identifying locally significant buildings and assets and providing for their conservation where this enables sustainable development.</p>	<p>These themes are important to the community as they seek to enhance Penistone and ensure that any development that takes place is of a high standard that reflects and complements the surrounding environment.</p>
BE3: Public Rights of Way network	<p>CSP 25 New Development and Sustainable Travel</p> <p>CSP 33 Green Infrastructure</p>	<p>Policy expects new development to be located and designed to reduce the need to travel and meet the needs of pedestrians and cyclists.</p> <p>Policy will protect, enhance and create an integrated network of connected and multi functional Green</p>	<p>These themes are important to the community as they seek to enhance Penistone and ensure that any development that takes place is of a high standard that reflects and complements the surrounding environment.</p>

NDP Policy	Barnsley Metropolitan Borough Council Core Strategy references	Commentary on conformity of policies	Overall conclusion on conformity by policy theme
		<p>Infrastructure assets.</p> <p>PNP policy BE3 conforms with Local Strategic Policy by seeking to protect, improve and enhance Public Rights of Way.</p>	
BE4: Local Green Spaces	CSP 35 Green Space	<p>Policy seeks to improve existing green space - defined as any land within or close to towns and village that has or could have demonstrable value for recreation or wildlife.</p> <p>PNP policy BE4 conforms with Local Strategic Policy by designating Local Green Spaces and only allowing development in very special circumstances.</p>	
<i>Community services and facilities (CF)</i>			
CF1: Schools provision	CSP 43 Educational Facilities and Community Uses	<p>The policy will support the provision of schools, educational facilities and other community facilities.</p> <p>PNP policy CF1 conforms with Local Strategic Policy by supporting the expansion of local schools and ensuring large housing developments provide appropriate new school facilities.</p>	<p>The community services and facilities theme seeks to protect and enhance the range of facilities available to existing and future residents.</p> <p>Policies conform with Local Strategic Policy across a range of themes, including educational facilities and community uses and green spaces.</p>
CF2: New sporting and recreational	CSP 43 Educational Facilities and Community Uses	<p>CSP 43 supports the provision of schools, educational facilities and other community facilities.</p> <p>CSP 35 supports the improvement of green space,</p>	

NDP Policy	Barnsley Metropolitan Borough Council Core Strategy references	Commentary on conformity of policies	Overall conclusion on conformity by policy theme
facilities	CSP 35 Green Space	including sports pitches, recreational areas and parks. PNP policy CF2 conforms with Local Strategic Policy by supporting the improvement and provision of sports facilities and recreational spaces.	
CF3: Improved library services	CSP 43 Educational Facilities and Community Uses	The policy will support the provision of schools, educational facilities and other community facilities. PNP policy CF3 conforms with Local Strategic Policy by supporting the sustainability of Penistone Library.	
Local economy (LE)			
LE1: Increase the vitality of Penistone town centre	CSP 31 Town Centres	The policy will support Penistone as a district centre and encourage new retail and town centre development. PNP policy LE1 conforms with Local Strategic Policy by encouraging new commercial activity in the town centre.	The local economy theme seeks to support and encourage new retail, business and tourism opportunities in and around Penistone town centre. The theme provides policies to support tourism, shopping in the town centre and job creation and growth to take place and to be sustainable. Policies conform with Local
LE2: Encouraging small businesses	CSP 31 Town Centres	The policy will support Penistone as a district centre and encourage new retail and town centre development. PNP policy LE2 conforms with Local Strategic Policy by encouraging new commercial activity, specifically small businesses in the town centre.	
LE3: Improve additional	CSP 31 Town Centres	The policy will support Penistone as a district centre and encourage new retail and town centre development.	

NDP Policy	Barnsley Metropolitan Borough Council Core Strategy references	Commentary on conformity of policies	Overall conclusion on conformity by policy theme
business and retail land		PNP policy LE3 conforms with Local Strategic Policy by encouraging new commercial activity through the development of derelict land near to the town centre.	Strategic Policy across a range of themes, including town centres and promoting tourism and encouraging cultural provision.
LE4: Increase tourism and the local economy	CSP 20 Promoting Tourism and Encouraging Cultural Provision	The policy promotes tourism and encourages the growth and development of cultural provision. PNP policy LE4 conforms with Local Strategic Policy by supporting the local tourist and visitor economy.	
<i>Countryside and green infrastructure (CGI)</i>			
CGI1: Green wedges	CSP 33 Green Infrastructure	The policy will protect, maintain and enhance, multi functional Green Infrastructure assets. PNP policy CGI1 conforms with Local Strategic Policy by creating distinct green wedges that enhance biodiversity and landscape in the parish.	The countryside and the green infrastructure theme is aimed at protecting local green areas, wildlife, amenity/recreation areas and the local countryside. Policies conform with Local Strategic Policy across a range of themes, including Green Infrastructure and biodiversity and geodiversity.
CGI2: Local Green Infrastructure Corridors	CSP 33 Green Infrastructure CSP 36 Biodiversity and Geodiversity	Policy CSP 33 will protect, maintain and enhance, multi functional Green Infrastructure assets. Policy CSP 36 will conserve and enhance the biodiversity and geological features of the borough. PNP policy CGI2 conforms with Local Strategic Policy by maintaining green corridors and ensuring they operate as multifunctional wildlife, amenity and/or recreational resources.	

NDP Policy	Barnsley Metropolitan Borough Council Core Strategy references	Commentary on conformity of policies	Overall conclusion on conformity by policy theme
<i>Housing (H)</i>			
H1: Affordable housing development	<p>CSP 14 Housing Mix and Efficient Use of Land</p> <p>CSP 15 Affordable Housing</p>	<p>Policy CSP 14 supports a broad mix of house size, type and tenure to help create mixed and balanced communities.</p> <p>Policy CSP 15 expects housing developments of 15 or more dwellings to provide affordable housing. 25% affordable housing will be expected in Penistone.</p> <p>PNP policy H1 conforms with Local Strategic Policy by supporting a mix of housing types and affordable homes in the parish.</p>	<p>The housing theme seeks to ensure new developments are well integrated into the local community and will offer a mix of housing types, including affordable housing.</p> <p>The theme provides policies to support sustainable communities with a focus on providing a mix of homes for larger developments, as determined by the local housing need.</p> <p>Policies conform with Local Strategic Policy across a range of themes, including housing mix and efficient use of land and affordable housing.</p>

5. Contribution to Achieving Sustainable Development

5.1 A Sustainability Appraisal has not been undertaken as this is not a requirement for a Neighbourhood Plan. However, the Neighbourhood Plan has taken account of the need to contribute to the achievement of sustainable development.

5.2 The strategic objectives of the Neighbourhood Plan have sustainability at their heart. The Plan aims to:

- To ensure that the countryside surrounding the town and villages remains accessible and where deficits exist to work towards addressing these.
- To work with local community organisations to safeguard facilities and services for future generations and to fill gaps in provision where these exist.
- To conserve the town's heritage, architecture, designated and non- designated historic features and to help design new development so that it 'fits' with the existing vernacular and built form. Any new development located and designed in such a way as to cause the least disruption to the place as it currently exists.
- To maintain the distinctive views that exist across the parish, whether from town looking out, or countryside looking in.
- To help ensure that new homes are built which deliver opportunities for all to live in the parish.
- To protect valued green spaces in the town and villages from loss through development.
- To ensure that growth in and around the town is undertaken in such a way as to deter crime and anti-social behaviour and to ensure that development takes steps to mitigate crime in respect of lighting and CCTV with the objective for Penistone to be a safe and peaceful place to live work and play in.
- To help the town centre flourish and be a successful and attractive market place.
- To attract more tourists and develop the visitor economy in the parish through provision of more attractive and year-round opportunities to enjoy the town and surrounding areas.
- To see Penistone grow as a green and sustainable community.

5.3 Table 3 below has assessed the Neighbourhood Plan's policies in terms of how it will deliver sustainable development with regards to economic, social and environmental aspects. It shows that the Plan's policies are, in the main, either neutral in effect or will make Penistone more sustainable.

Table 3: Assessment of sustainability of Neighbourhood Plan policies

NDP Policy	Factors			Comments on sustainability and contribution made to achieving sustainable development
	Economic	Social	Environmental	
BE1: Design of the built environment	-	*	**	The high quality of the built environment is a key component of sustainability in the town and the maintenance of this and reflection of quality in new development ensures future growth is undertaken sustainably.
BE2: Protection and enhancement of local heritage assets	-	**	**	The conservation of locally important heritage assets contributes to the sustainability of the community by ensuring heritage is cherished and not lost through either neglect or new development.
BE3: Public Rights of Way network	*	**	**	The integration of new, and improvement of existing public rights of way contributes towards sustainability by reducing vehicle movements and promoting healthy walking and cycling.
BE4: Local Green Spaces	-	**	**	Maintaining existing key green spaces ensures sustainability by providing for places for outdoor recreation and healthy activity.
CF1: Schools provision	*	**	-	The policy contributes strongly to the sustainability of Penistone in the future by seeking to protect and enhance school provision for future generations.
CF2: New sporting and recreational facilities	*	**	-	As the town grows, so too will demand upon community facilities, hence the policy aims to sustainable growth by matching new growth of the population with appropriate growth in facilities to meet their needs.
CF3: Improved library services	*	**	-	The policy contributes strongly to the sustainability of Penistone in the future by

NDP Policy	Factors			Comments on sustainability and contribution made to achieving sustainable development
	Economic	Social	Environmental	
				seeking to protect the library for future generations.
LE1: Increase the vitality of Penistone town centre	**	**	-	Maintaining the economic viability of the 'high street' and town centre.
LE2: Encouraging small businesses	**	*	-	Business growth provides for new employment in the town, contributing to sustainable development by reducing vehicle movements.
LE3: Improve additional business and retail land	**	*	-	Developing additional business and retail land around the town provides for new employment in the town, contributing to sustainable development by providing out of centre car parking and reducing vehicle movements.
LE4: Increase tourism and the local economy	**	*	x	More visitors to the town spending more money on supporting local businesses and services.
CGI1: Green wedges	*	**	**	Planning for green wedges contributes to sustainability by ensuring new and existing residents have space for outdoor recreation and healthy living.
CGI2: Local green infrastructure corridors	*	**	**	Planning for green corridors contributes to sustainability by ensuring new and existing residents have space for outdoor recreation and healthy living.
H1: Affordable housing development	**	**	x	Housing policy seeks to enable the neighbourhood area to grow in a sustainable manner. In particular, new residents will support the wider social, economic and environmental well-being of Penistone.

Assessment of policies: ** very positive * positive - neutral x negative xx very negative

6. Compatibility with EU Obligations and legislation

6.1 The Neighbourhood Plan has regard to the fundamental rights and freedoms guaranteed under the European Convention on Human Rights and complies with the Human Rights Act.

6.2 A screening opinion for the purposes of Strategic Environmental Assessment and Habitats Regulations Assessment has been undertaken by AECOM, on behalf of Barnsley Metropolitan Borough Council, and informed by the Statutory Consultees; Historic England, Natural England and the Environment Agency. The Screening Report concludes that the proposals in the Penistone Neighbourhood Plan are not likely to have a significant environmental effect and that a full SEA is not required.

6.3 The Neighbourhood Area is not in close proximity to any European designated nature sites so does not require an appropriate assessment under the EU Habitats Regulations.

7. Overall conclusion

In conclusion, Penistone Town Council has presented a Neighbourhood Plan that conforms with both the National Planning Policy Framework and the Barnsley Metropolitan Borough Council Core Strategy.

The Penistone NDP plans positively for sustainable development across the designated neighbourhood area, recognising and responding to the need for stimulating and supporting housing growth, town centre and business development while seeking to conserve the best of the area in terms of its environmental quality and heritage assets. Policies are proposed across key themes identified through a substantive process of community engagement. Policies are clear, based on strong evidence and provide a direct link to the sustainable development of the neighbourhood area, in promoting sustainable growth for residents in relation to new housing, town centre and business development, alongside strong conservation measures for the built and 'green' environments and opportunities for the local community to preserve and enhance existing community and recreational assets and to increase provision.